

# Federally-facilitated Exchange (FFE) and Federally-facilitated Small Business Health Options Program (FF-SHOP) Enrollment Manual

This manual is effective as of June 26, 2018, when it was first published (the manual was republished on July 26, 2018, to correct minor editing errors). All enrollments made on or after June 26, 2018 should be processed in accordance with the operational requirements set forth in this document.

CMS intends to update this Manual regularly, and publish clarifying bulletins between updates. All previous versions of bulletins that have been incorporated into this version of the manual should be considered superseded by this manual. If you have questions related to content posted within this manual, please email: EnrollmentGuidance@cms.hhs.gov.





# Table of Contents

1. Introduc	ction and Scope	1
1.1 Ba	ckground	1
1.2 Ty	pes of Exchanges	1
1.3 Pu	rpose of Document	2
1.4 Ac	ronyms and Definitions	2
1.4.1	Acronyms	3
1.4.2	Definitions	5
1.5 Ad	ditional Resources	8
2. Enrollm	ent in the Individual FFEs (Applicable To QHPs/QDPs)	10
	gibilitygibility	
	en Enrollment and Coverage Effective Dates	
_	rollment Transactions	
2.3.1	Initial Enrollment Transaction	
2.3.2	Confirmation of the 834 Transaction in Individual Market FFE	16
2.3.3	Cancellations in the Individual Market FFE	17
2.3.4	Fraud Cancels Related to Approved Rescissions and Unauthorized Enrollment	s . 18
2.3.5	Free Look Provisions in the Individual Market FFEs (Applicable To QHPs/QDP	s). 19
	plication and Enrollment Changes	
2.5 Pre	emium Payment in the Individual Market FFE	22
2.5.1	Payment of Premium by a Third Party	24
	determinations and Renewals in the Individual Market FFE (Annual Open	
En	rollment)	24
2.6.1	Enrollment Transaction Types	
2.6.2	CSR & APTCs Calculations on Passive Reenrollments	
2.6.3	Plan Selection Changes During the OEP	
2.6.4	Additional Files and Transactions to Support Issuers With Auto-Renewal	
2.6.4.1	Enrollee Switch File	
2.6.4.2	Passive Cancel Job.	
2.6.4.3	Cancel Carry Forward Job	
2.6.4.4	BAR Progress Report	
2.6.5	Effectuation at Reenrollment and Change in Circumstance	
2.6.6	Life Changes During The Oep	
2.6.7	Tobacco Rating at Time of Reenrollment	
2.6.8	Medicare Enrollment And Nonrenewals	45
3. Enrollmo	ent in the FF-SHOP	47
3.1 Eli	gibility	47
3.2 Mi	nimum Participation Rates in the FF-SHOP	49



	3.3	Initial Enrollment and Coverage Effective Dates	. 50
	3.4	Special Enrollment Periods	. 50
	3.5	FF-SHOP Appeals	. 50
	3.6	Plan Compare (See Plans and Prices)	. 51
	3.7	Enrollment Into Shop QHPs and QDPs and Enrollment Changes	. 51
	3.8	Premium Payment	. 51
	3.9	Cancellations in the FF-SHOPs	. 52
	3.10	Terminations	. 52
	3.10	0.1 Group-Level Terminations in the FF-SHOPs	. 52
	3.10	0.2 Dependent Age-Offs in the FF-SHOPs	. 52
	3.11	Renewals in the FF-SHOPs	. 52
	3.12	FF-SHOP Required Notices	. 53
1.	. Direc	et Enrollment (Applicable to the Individual Market FFEs, QHPs/QDPs)	. 54
	4.1	Guidelines for Specific QI Scenarios	
	4.1.	1 Applicant Not Eligible for QHP Enrollment	. 55
	4.1.	2 Applicant is Eligible for QHP Enrollment and APTCs/CSR	. 55
	4.1.	Applicant is Eligible for QHP Enrollment but Not for APTCs/CSR	. 55
	4.1.		
	4.1.	5 Households That Include QIs Eligible for Different Coverage Programs	. 57
	4.2	Enrollment Groups	
	4.3	QHP Display Guidance	. 58
	4.3.	1 QHP Issuer DE Partners	. 58
	4.3.	2 Web-Broker DE Partners	. 61
	4.4	Mandatory Attestations	. 66
5	Speci	al Enrollment Periods (Applicable to Individual Market FFEs, QHPs/QDPs)	. 68
	5.1	Availability and Length of SEPs	
	5.2	SEP Triggering Events and Coverage Effective Dates	. 69
	5.3	SEPs Accessed Outside of the Application Process	. 85
	5.4	Plan Display Errors	. 85
6	Prem	iums (Applicable to Individual Market FFEs, QHPs/QDPs)	. 89
	6.1	Effectuation of Prospective Coverage Under Regular Coverage Effective Dates and	
		Special Effective Dates	. 89
	6.1.		
	<i>~</i> 1	SEP That is Not Verified.	. გა
	6.1.	2 Effectuation of Coverage With A Retroactive Effective Date Associated With a Verified SEP	<b>Q</b> 1
	6.1.		
	6.1.	•	
	6.2	Premium Payment Threshold	
	0.2	1 1011110111 1 uylliont 1 inconord	・ノコ



	6.3	Terminations for Non-Payment of Premiums	. 96
	6.3.	.1. Issuer Option to Condition New Enrollment on Payment of Past Due Premium	. 98
	6.3.	.2 Enrollment Transactions Received for a Subscriber Whose Coverage is Being	
		Terminated	. 99
	6.3.	.3 Additional Non-Payment Examples	102
	6.4	Grace Periods for Enrollees Receiving the Benefit of APTCs	106
	6.4.		
		Enrollees Receiving the Benefit of APTCs	106
	6.4.	.2 Grace Period Whose End Occurs After the End of the Annual Open Enrollment	
		Period	
	6.4.	.3 Grace Periods Ending on or Before December 31	109
	6.4.	.4 Termination Occurring During a Grace Period	110
	6.4.		
		Expiration During a Grace Period	
	6.4.	.6 Termination of APTCs During a Grace Period	111
	6.4.	ξ ,	
	6.5	Over-Billed Premiums	112
	6.6	Under-Billed Premiums	
	6.6.	•	113
	6.6.		
		Premium	116
7	Tern	ninations (Applicable to the Individual Market FFEs, SBEs-FP, QHPs/QDPs)	118
	7.1	Enrollee Requested Terminations	
	7.2	Termination of an Enrollee's Coverage in the FFEs Due to Death	118
	7.3	Aging-Off Terminations	
Q	Doing	statements (Applicable To Individual Market FFEs, QHPs/QDPs)	121
O	8.1	Reinstatements in the FFEs	
9.		ollment Data Alignment (Applicable to Individual Market FFEs, QHPs/QDPs)	
	9.1	Inbound 834 (IC834)	
	9.2	Enrollment Reconciliation & Pre-Audit Files	
	9.3	Resolution of Enrollment and Payment Discrepancies (Disputes)	
	9.3.	J 1	
	9.3.	1	
	9.3.	.3 HICS Direct Dispute Process:	134
1	0. For	rm 1095-A Generation And Corrections	136
	10.1	Form 1095-A Initial Generation Process	136
	10.2	How Issuers Should Answer Enrollee Questions About Form 1095-A	140
	10.3	Form 1095-A Basics for Assisting QHP Enrollees	141
	10.3	3.1 Form 1095-A Reprints and Corrections	142



10.3.2 Form 1095-A Corrections Process: Additional Information	143
10.4 Impact of Prior Year Appeals	144
11. QHP Coverage & Other Minimum Essential Coverage in the FFEs	146
11.1 Periodic Data Matching	
11.2 Medicaid/CHIP Periodic Data Matching	147
11.3 Medicare Periodic Data Matching	148
11.4 Medicare Anti-Duplication	149
12. Addressing Individual-Reported Unauthorized Enrollments & Issuer-Reported	rted
Fraudulent Enrollments	150
12.1 Individual Complaints Alleging Unauthorized Enrollments	150
12.1.1 Operational Process for Cancelling Unauthorized Enrollments	151
12.2 Issuers' Requests: Examples of Elements Demonstrating an Appropriate Re	
QHPs in the Exchanges	153
12.2.1 Reporting Fraudulent Enrollments	
12.2.2 Bases for a Rescission	154
13. Effectuation of Eligibility Appeal Decisions and Related Enrollments in the	FFEs 157
13.1 Impact of Appeals on Reconciliation	167
14. Health Insurance Casework System (HICS)	169
15. Data Matching Issues (DMI) Monthly Processes	173
15.1 Data Matching Issues Outreach Schedule and Process	175
15.2 Late Submission of Documentation for Data Matching Issues	176
Appendix A – Sample Welcome Letter	177
Appendix B – Sample Non-Payment Notices	180
Appendix C – Sample Termination Letter	186



# **List of Exhibits**

Exhibit 1 – Commonly Used Acronyms	3
Exhibit 2 – Additional Resources	9
Exhibit 3 – FFE Enrollment Process	10
Exhibit 4 – Coverage Effective Dates for the 2019 FFE OEP	12
Exhibit 5 – Retroactive Enrollment Reasons and Dates	14
Exhibit 6 – Retroactive Termination Reasons and Dates	14
Exhibit 7 – Retroactivity Examples	15
Exhibit 8 – Process for Reporting Changes	20
Exhibit 9 – Reportable Changes	21
Exhibit 10 – Passive reenrollment codes	32
Exhibit 11 – NPN Rules	34
Exhibit 12 – Reenrollment Transaction Illustration	35
Exhibit 13 – Multiple Transactions Illustrated for a Single Enrollment	41
Exhibit 14 – State FF-SHOP Minimum Participation Rates	49
Exhibit 15 – SEP Triggering Events and Coverage Effective Dates Summary	72
Exhibit 16 – SEP Effective Date Examples	84
Exhibit 17 - Processing Plan Display Error SEPs	87
Exhibit 18 - Resolving Plan Display Error SEPs	88
Exhibit 19 – Premium Payment Threshold Lifecycle	95
Exhibit 20 – Volume of Policy Updates Performed	125
Exhibit 21 - PPR-820 Payment Dispute Process	131
Exhibit 22 - Enrollment Dispute Process	132
Exhibit 23 - HICS Dispute Process	134
Exhibit 24 – Form 1095-A Generation Process Overview	137
Exhibit 25 – Anatomy of a Form 1095-A	138



### 1. INTRODUCTION AND SCOPE

#### 1.1 BACKGROUND

The Patient Protection and Affordable Care Act (Pub. L. 111–148) was enacted on March 23, 2010. The Health Care and Education Reconciliation Act of 2010 (Pub. L. 111–152), which amended and revised several provisions of the Patient Protection and Affordable Care Act, was enacted on March 30, 2010. In this manual, the two laws are referred to collectively as the Patient Protection and Affordable Care Act (PPACA). The PPACA creates new competitive private Health Insurance Exchanges that enable qualified individuals (QIs) to shop for, select, and enroll in quality, affordable private health plans. The Exchanges also allow QIs to obtain eligibility determinations or eligibility assessments for coverage under Medicaid, the Children's Health Insurance Program (CHIP), and the Basic Health Program (BHP), where applicable. In addition, the PPACA created Small Business Health Options Program (SHOP) Exchanges that enable qualified employers to provide health plans to their employees. QIs and qualified employers have been able to obtain coverage from private health insurance companies through the Exchanges since October 1, 2013, for coverage beginning January 1, 2014.

#### 1.2 TYPES OF EXCHANGES

The Exchanges established by the PPACA are established in one of several different ways, including as a:

- **State-based Exchange (SBE):** A state that elected to establish its own Exchange operates an SBE.
- State-based Small Business Health Options Program (SB-SHOP): An SB-SHOP is a type of SBE through which qualified employers offer their employees coverage in qualified health plans (QHPs) offered in the small group market.
- Federally-facilitated Exchange (FFE): Pursuant to Section 1321(c)(1) of the PPACA, the federal government established an FFE in any state that did not elect to establish an SBE, or in a state that the Secretary of the Department of Health & Human Services (the Secretary) determined would not have an operable Exchange.
- State-based Exchange Federal Platform (SBE-FP): An SBE-FP uses the federal eligibility and enrollment platform operated by the FFE for its eligibility and enrollment functions, but is directly responsible for completing other functions, including, but not limited to, plan management. An SBE-FP, like all other Exchange types, is required to provide entry points for Medicaid/CHIP enrollees (by phone, website, and paper application), as well as Medicaid consumer support (by phone, website, and the Marketplace Call Center).
- Federally-facilitated Small Business Health Options Program (FF-SHOP): An FF-SHOP is a type of FFE through which qualified employers offer their employees health coverage in QHPs offered in the small group market.

<sup>1</sup> For background information, see Section 1311(b)(1) of the PPACA and 45 CFR §155.410(c)(i).

-



#### 1.3 PURPOSE OF DOCUMENT

This manual provides operational policy and guidance on key topics related to eligibility and enrollment activities within the FFEs and FF-SHOPs, as well as within the SBEs-FP, which use the federal platform for eligibility and enrollment platforms. For ease of reference, this document will use the terms "FFE" and "FF-SHOP" to refer to all individual market Exchanges and SHOPs that rely on the federal eligibility and enrollment platforms.

Where necessary, CMS will indicate whether the guidance described pertains to the FFE and FF-SHOP, only the FFE, or only the FF-SHOP. Additionally, we have indicated, where necessary, that the guidance pertains to both QHPs and Exchange-certified stand-alone dental plans, which this manual refers to as qualified dental plans (QDPs).

The information provided in this document applies to organizations and entities that may be involved in or assist with enrolling a QI into a QHP and/or QDP using the FFE eligibility and enrollment functions. These entities include:

- SBE-FPs;
- QHP and QDP issuers;
- Agents and brokers (A/B) who are registered with the FFE;
- Navigators, non-Navigator assistance personnel, certified application counselors (CACs), and caseworkers:
- Third-party administrators (TPAs) of QHPs, QDPs, or employer-sponsored coverage; and
- Trading partners of QHP and QDP issuers, such as health care clearinghouses.

#### 1.4 ACRONYMS AND DEFINITIONS

**Exhibit 1** and the subsection that follows describe the commonly used acronyms and terms that appear throughout this document.



# 1.4.1 Acronyms

Exhibit 1 – Commonly Used Acronyms

Acronyms	Descriptions	
AMRC	Additional Maintenance Reason Code	
API	Application Programming Interface	
APTCs	Advanced Premium Tax Credits	
A/B	Agent and/or Broker	
BAR	Batch Auto-reenrollment	
ВНР	Basic Health Program	
BUU	Batch Utility Update	
CAC	Certified Application Counselor	
CCIIO	Center for Consumer Information and Insurance Oversight	
CHIP	Children's Health Insurance Program	
CMS	Centers for Medicare & Medicaid Services	
CIC	Change in Circumstance	
CSRs	Cost-sharing Reductions	
DE	Direct Enrollment	
DMI	Data Matching Issues	
DSH	Data Services Hub	
EDI	Electronic Data Interchange	
EDE	Enhanced Direct Enrollment	
EDS	External Data Source	
EDN	Eligibility Determination Notice	
EFT	Electronic Funds Transfer	
ЕНВ	Essential Health Benefits	
EIN	Employer Identification Number	
ER&R	Enrollment Resolution and Reconciliation	
FFE	Federally-facilitated Exchange	
FF-SHOP	Federally-facilitated Small Business Health Options Program	
FPL	Federal Poverty Level	
HHS	Department of Health & Human Services	



Acronyms	Descriptions	
HICS	Health Insurance Casework System	
HIPAA	Health Insurance Portability and Accountability Act of 1996	
HIOS	Health Insurance Oversight System	
IRS	Internal Revenue Service	
LC	Life Change	
MAGI	Modified Adjusted Gross Income	
MEC	Minimum Essential Coverage	
MCR	Management Consumer Record	
MLR	Medical Loss Ratio	
MOEN	Marketplace Open Enrollment Notice	
OEP	Open Enrollment Period	
PPACA	Patient Protection and Affordable Care Act	
PBP	Plan Benefit Package	
PMP/PP Partial Month Premium/Premium Proration		
PTC	Premium Tax Credit	
QDP Qualified Dental Plan		
QHP	Qualified Health Plan	
QI	Qualified Individual	
RA	Risk Adjustment	
RCNI	Reconciliation Inbound	
SADP	Stand Alone Dental Plan	
SBE	State-based Exchange	
SBE-FP	State-based Exchange – Federal Platform	
SB-SHOP	State-based Small Business Health Options Program	
SEP	Special Enrollment Period	
SOAP	Simple Object Access Protocol	
TPA	Third-party Administrator	
UEFF	Unauthorized Enrollment Finder File	



#### 1.4.2 Definitions

**Form 1095 A:** A prepopulated tax form (like a W-2) that the Exchange furnishes to individuals who enrolled in Qualified Health Plans (QHPs) through the Health Insurance Marketplace. The Form 1095-A provides QIs with information about their health coverage so they can: file their taxes; reconcile advance payments of the premium tax credit (APTC); and claim the premium tax credit (PTC

Advanced Premium Tax Credits: Advanced premium tax credits, also known as advance payments of the premium tax credit or APTCs, can be used by eligible taxpayers who are enrolled in QHPs through an individual market to lower their monthly premium costs. Eligible taxpayers may choose how much APTC to apply to their premiums each month, up to a maximum amount, which is then paid directly to the insurer. The APTC must be reconciled with the premium tax credit (PTC) on an individual's federal income tax return. If the APTC amount received for the year is less than the PTC, the individual will receive the difference as a higher refund or lower tax due. If the APTC amount received for the year is more than the PTC, the excess advance payments may have to be repaid with the individual's tax return.

**Agent or Broker:** Agent or Broker has the meaning set forth in 45 CFR §155.20.

**Applicant:** Applicant has the meaning set forth in 45 CFR §155.20.

**Application Filer:** Application filer has the meaning set forth in 45 CFR §155.20.

**Auto-Reenrollment (Passive):** Auto-reenrollment is an enrollment transaction that continues coverage in the individual market FFEs for the new plan year for an enrollee who does not actively select a plan for the new plan year during the Open Enrollment Period (OEP) automatically without a lapse in coverage if timely premium payment is made.

**Batch Auto Reenrollment-** the process the Exchange uses to ensure that current enrollees who do not make an active plan selection during Open Enrollment Period (OEP) have continuous coverage into the new plan year without lapse in coverage (if timely premium payment is made).

Consolidated Omnibus Budget Reconciliation Act (COBRA): COBRA is federal legislation that amended the Employee Retirement Income Security Act of 1974, the Internal Revenue Code of 1986, and the Public Health Service Act to provide for continuation of group health coverage that otherwise might be terminated. COBRA contains provisions giving certain former employees, retirees, spouses, former spouses, and dependent children the right to temporary continuation of group health plan coverage at group rates. This coverage, however, is available only when coverage under the group health plan is lost due to specific events.

**Cost-sharing Reductions (CSRs):** Cost-sharing reductions have the meaning set forth in 45 CFR §155.20.

**Data Matching Issue/Inconsistency:** When an application filer provides information to the Marketplace as a part of the application process and the information the individual provided does



not match the information received by the Exchange from its trusted data sources, such as the Office of Personnel Management, Department of Homeland Security, or Social Security Administration, a data matching issue/inconsistency results. The individual needs to resolve data matching issues related citizenship or immigration within 95 days, and all other data matching issues within 90 days. Otherwise, the enrollee's enrollment through the Marketplace may be terminated and the enrollee's APTCs and CSR may be terminated or adjusted, if applicable.

**Electronic Data Interchange (EDI):** EDI is an automated transfer of data in a specific format following specific data content rules between a Marketplace and a QHP or QDP issuer. EDI transactions are transferred electronically through HealthCare.gov or an SBM.

**Enrollee:** Enrollee has the meaning set forth in 45 CFR §155.20.

Enrollment Group (in the individual exchange FFE): All QIs enrolled and linked by the Marketplace-assigned policy identifier. Additional QIs may be linked by the policy Marketplace identifier, such as a custodial parent, but may not be considered part of the enrollment group.

Enrollment Data Alignment: The ongoing process used to ensure consistency of enrollment and financial data between issuers and the FFE. Since the Centers for Medicare & Medicaid Services (CMS) makes APTCs and CSR to QHP issuers on the basis of the enrollment files, all entities' enrollment data must be reconciled. In addition, the enrollment data stored in the FFE is used as the basis for annual generation of Form 1095-A tax data for QIs. Discrepancies can arise when an issuer accepts a change from an enrollee based on Health Insurance Casework System (HICS) instructions (i.e., a change that has not been reflected in the FFE, but one that the reconciliation process identifies) and enters it directly into its system. By regulation, issuers are required to reconcile enrollment information with the FFE at least monthly.

**Full-time Employee:** For SHOP eligibility purposes, an employee who is employed, on average, at least 30 hours of service per week (26 U.S.C. §4980H, 26 CFR §54.4980H-1(a)(21), and 45 CFR §155.20). For purposes of the Small Business Health Care Tax Credit, a full-time employee is an employee who is employed, on average, at least 40 hours of service per week (26 U.S.C. §45R).

**Health Insurance Casework System (HICS):** The authorized and secure electronic system recognized and used by the FFE to input, track, and monitor QIs' and enrollees' concerns, unresolved issues, complaints, and cases that are not able to be resolved by CMS. The FFE uses HICS to appropriately assign unresolved cases and communicate effective date changes to issuers for resolution, when appropriate.

**Insurance Affordability Programs:** APTCs and CSR, as well as Medicaid, CHIP, and, where applicable, the Basic Health Program (BHP).

**Life Change (LC):** A circumstance that could affect an applicant's or enrollee's eligibility for enrollment through the Marketplace or for insurance affordability programs (e.g., birth, adoption, foster care, change in household income). LCs that are not reported to the applicable



Marketplace could potentially lead to an enrollee or applicable tax filer repaying all or some of the APTCs the enrollee received during the year.

**Marketplace Account:** The Marketplace account provides an individual with a user name and password to create an individual application, SHOP employee application, and perform other functions related to obtaining health coverage through a Marketplace. A Marketplace Account user does not need to be the policyholder for coverage purchased from applications submitted by the Marketplace Account user.

Minimum Essential Coverage (MEC): MEC is the type of coverage an individual must have to meet the individual shared responsibility requirement under the PPACA. The MEC requirement can be fulfilled by a number of different types of coverage outlined in section 5000A(f) of the Internal Revenue Code and in 45 CFR §156.602, such as individual market policies, job-based coverage, Medicare, Medicaid, CHIP, TRICARE, and certain other types of coverage.

**Modified Adjusted Gross Income (MAGI):** MAGI is the figure used to determine eligibility for insurance affordability programs in the Marketplaces, and for Medicaid and CHIP. Generally, MAGI is an individual's adjusted gross income plus certain other income, including tax-exempt Social Security, interest, or foreign income, and without certain deductions allowed for adjusted gross income (26 CFR §1.36B-1(e)(2) and 42 CFR §435.603).

**Open Enrollment Period (OEP):** The period each year during which a QI may enroll or change coverage in an individual market QHP through the Marketplace (45 CFR §155.20).

**Partial Month Premium/Premium Proration (PMP/PP):** Occurs in the Exchange when an enrollee has periods of coverage that last less than a full month. In the FFE and FF-SHOP, the pro-rated monthly premium for partial coverage months is calculated based on the actual number of days that the applicable enrollee or enrollees has/have coverage. Specifically, the premium is prorated as follows: the full month premium for one month of the coverage is divided by the number of days in the month. The result of the calculation is multiplied by the number of days in which the enrollee had coverage during the partial coverage month.

**Plan Year:** Plan year has the meaning set forth in 45 CFR §155.20.

**Product:** a discrete package of health insurance coverage benefits that are offered using a particular product network type (such as health maintenance organization, preferred provider organization, exclusive provider organization, point of service, or indemnity) within a service area. In the case of a product that has been modified, transferred, or replaced, the resulting new product will be considered to be the same as the modified, transferred, or replaced product if the changes to the modified, transferred, or replaced product meet the standards of 45 CFR § 146.152(f), § 147.106(e), or § 148.122(g) (relating to uniform modification of coverage), as applicable.

**Qualified Health Plan (QHP):** A health insurance plan that meets certain requirements and, on the basis of meeting those requirements, is certified to be sold through an Exchange. A QHP



must be certified by each Exchange through which it is sold. QHP has the meaning set forth in 45 CFR §155.20.

**QHP Issuer:** QHP issuer has the meaning set forth in 45 CFR §155.20.

**Qualified Individual (QI):** QI has the meaning set forth in 45 CFR §155.20.

Qualified Employee: Qualified employee has the meaning set forth in 45 CFR §155.20.

**Qualified Employer:** Qualified employer has the meaning set forth in 45 CFR §155.20.

**Reinstatement:** Reinstatement is the correction of an erroneous termination or cancellation action that results in the restoration of an enrollment with no break in coverage (45 CFR §155.430(e)(3)).

**Reenrollment (Active):** An 834 enrollment transaction that continues enrollment in coverage through the individual Exchange for an enrollee who actively returns to the Exchange, generally during the OEP, to make a plan selection for the new plan year.

**SHOP application filer:** SHOP application filer has the meaning set forth at 45 CFR §155.700(b).

**Small employer:** Small employer has the meaning set forth in 45 CFR §155.20.

**Special Enrollment Period (SEP):** SEP has the meaning set forth in 45 CFR §155.20.

**Subscriber**: A subscriber is the individual enrolling in coverage who has elected benefits for an enrollment group or the person for whom benefits have been elected by the application filer in the event that the application filer is not the person enrolling in coverage. There is always only one subscriber per enrollment group and each member of the enrollment group will be associated with the subscriber. The subscriber may also be referred to as the anchor for the group.

**Tax Filer:** A tax filer is an individual who will file taxes for the coverage year on behalf of a tax household.

**Web-broker:** A web-broker is an individual A/B, group of A/Bs, or company that provides a non-FFE website to assist QIs in the QHP selection and enrollment process as described in 45 CFR §155.220(c)(3).

#### 1.5 ADDITIONAL RESOURCES

**Exhibit 2** lists contact information for additional resources referenced throughout this manual.

Exhibit 2 – Additional Resources

Resource	Contact Information
CCIIO	www.cms.gov/cciio
Marketplace Call Center	1-800-318-2596 1-855-889-4325 (TTY)
HealthCare.gov	www.healthcare.gov
Medicaid	www.medicaid.gov
Medicare	www.medicare.gov
REGTAP	www.regtap.info
FF-SHOP Call Center	1-800-706-7893 711 (TTY)
zONE	https://zone.cms.gov
Exchange Operations Support Center (XOSC) Help Desk	CMS_FEPS@cms.hhs.gov 855-CMS-1515
Health Insurance Casework System (HICS)	HICS@cms.hhs.gov 1-888-205-0684

For instructions on registering for CMS zONE visit:

https://www.regtap.info/reg\_librarye.php?i=2466



# 2. ENROLLMENT IN THE INDIVIDUAL FFEs (APPLICABLE TO QHPs/QDPs)

For QIs to purchase coverage in a QHP/QDP through the FFE, QIs must enroll in coverage through the FFE during an OEP or qualify for an SEP (see Section 5, Special Enrollment Periods). Exhibit 3 depicts a high-level, end-to-end system flow of the process for a QI to enroll in a QHP/QDP through the FFE. Please refer to Exhibit 3 when reviewing the enrollment instructions in the succeeding sections.

**Exhibit 3** does not pertain to Direct Enrollment. Please refer to section 4.0 for the Direct Enrollment Process.

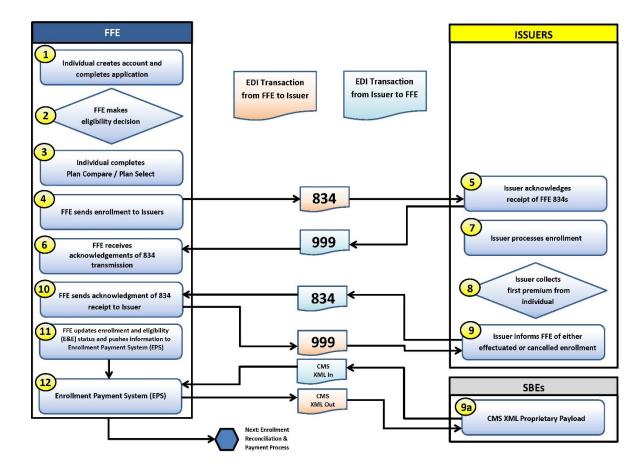


Exhibit 3 – FFE Enrollment Process



#### 2.1 ELIGIBILITY

Pursuant to 45 CFR §155.405, an individual completes a single streamlined application for enrollment into coverage through the FFE. The Exchange uses this single streamlined application to determine both the QIs eligibility to purchase coverage through the Exchange and, if the applicant chooses to apply for insurance affordability programs, the QIs eligibility for APTCs, CSRs, and in some states, Medicaid and CHIP.<sup>2</sup>

#### Requirement to file and reconcile past APTC

CMS regulations require that Exchanges may not determine QIs eligible for advance payments of the premium tax credit (APTC) if they had APTC paid on their behalf for a prior year, but their tax filer did not file an income tax return and reconcile APTC for that year (45 CFR 155.305(f)(4)). When a tax filer does not comply with this requirement it is known as "Failure to File and Reconcile" or "FTR". The FTR requirement first took effect in the 2016 coverage year, since 2014 was the first year of Exchange coverage and therefore the first year tax filers were required to reconcile APTC on their tax returns, and 2014 tax information was used in the eligibility determination process for financial assistance for the 2016 coverage year.

#### Medicaid & CHIP Eligibility

Depending on a state's election, the FFE either makes final eligibility determinations for Medicaid and CHIP based on the applicant's MAGI, or assesses the applicant's potential eligibility for Medicaid and CHIP based on MAGI. In an assessment state, the state Medicaid/CHIP agencies make the final eligibility determinations for QIs assessed as potentially eligible by the FFE.

In all states, the FFE screens applicants for potential eligibility for Medicaid based on criteria other than MAGI, and transfers applications screened as potentially eligible on a basis other than MAGI to the state Medicaid agency for full eligibility determinations. Applicants who believe they may be eligible for Medicaid on a basis other than MAGI may also request that their applications be transferred to the state Medicaid agency for a full eligibility determination. Medicaid and CHIP applicants always have the option to apply to their state Medicaid/CHIP agency directly.

#### 2.2 OPEN ENROLLMENT AND COVERAGE EFFECTIVE DATES

During the OEP, a QI may enroll in a QHP. The QI can make multiple elections during the OEP. However, the last election made by the end of the OEP that is effectuated will be the coverage in which the QI is enrolled through the FFE If the QI enrolled in a QHP and paid for the first month's premium payment (i.e., binder payment), as required by 45 CFR §155.400(e), but then selected another QHP during the OEP and that enrollment is effectuated for the same coverage effective date, the issuer of the QHP in which coverage was previously effectuated will need to

\_

<sup>&</sup>lt;sup>2</sup> Currently, no FFE or SBM-FP states make eligibility determinations for a BHP.



cancel the coverage and refund premiums. The issuer of that QHP will receive notification of the plan selection change from the Marketplace. Outstanding enrollments will also be identified during enrollment reconciliation.

Coverage effective dates are based on a QIs QHP selection date and begin as early as January 1 of the applicable plan year. QIs who qualify for an SEP during the OEP may receive a coverage effective date as indicated in Section 5, Special Enrollment Periods. Under 45 CFR §155.310(c), the FFE must accept an application and make an eligibility determination at any point in time during the year, which will enable QIs to learn whether they are eligible for an SEP for FFE coverage, or for Medicaid or CHIP, for which there are generally no restrictions on when a QI can enroll.

**Exhibit 4** illustrates coverage effective dates for the 2019 Plan Year OEP.

Exhibit 4 - Coverage Effective Dates for the 2019 FFE OEP

Plan Selection Date	Coverage Effective Date
November 1, 2018, through December 15, 2018	January 1, 2019

#### 2.3 ENROLLMENT TRANSACTIONS

Federal regulation (45 CFR §155.270) requires each Exchange to use standards, implementation specifications, operating rules, and code sets adopted by HHS under HIPAA and the PPACA when conducting certain electronic transactions with a covered entity, such as a QHP issuer. Additionally, HHS oversees and monitors FFE issuers and non-Exchange entities to verify compliance with security and privacy standards, as required by 45 CFR §155.280.

The Exchange, QHP, and QDP issuers transmit enrollment transactions in files using the Accredited Standards Committee (ASC) X12 834 Benefit Enrollment and Maintenance Version 5010 (834 enrollment transaction), adopted by the Secretary on January 23, 2009.

CMS released an ASC X12 834 Standard Companion Guide to be used in conjunction with the ASC X12 Version 005010 834 TR3 which outlines transactional information. Additionally, a Maintenance 834 Operations Manual was published by CMS to explain how certain new data elements, such as APTC and CSR data in the FFE, and employer and qualified employee premium contributions in the FF-SHOP, will be included in the existing version of the 834 enrollment transaction. Issuers offering QHPs or QDPs through the FFE must use the ASC X12 834 enrollment transaction in combination with the updated Companion Guide and Operations Manual for purposes of enrollment transactions. Both documents can be found on CMS zONE at their respective links below:

Federally Facilitated Marketplace Maintenance 834 Operations Manual: <a href="https://zone.cms.gov/document/federally-facilitated-marketplace-maintenance-834-operations-manual">https://zone.cms.gov/document/federally-facilitated-marketplace-maintenance-834-operations-manual</a>



and:

ASC X12 005010 834 Companion Guide:

https://zone.cms.gov/document/asc-x12-005010-834-companion-guide

For purposes of transmitting enrollment information to QHP and QDP issuers, the FFE transmits daily electronic files to the issuers or their trading partners in the adopted 834 enrollment transaction. Errors will be reported using the ASC X12 acknowledgement transactions, including the TA1 and the 999, for syntax and content. This information is explained in more detail in the Companion Guide.

Retroactive transactions can have either an enrollment or a termination outcome, which could result in impacts to payments including adjustments to APTC and CSR as well as other enrollee information since they are based on plan benefit start and end dates. Retroactive effective dates can result from unforeseen life events, such as death; from FFE or issuer error, such as incorrect data being manually entered from a paper application; or from an administrative process, such as an eligibility appeal decision. Many of the events and circumstances that result in retroactivity are addressed by regulations on terminations (45 CFR §155.430(d)), SEPs (45 CFR §155.420(b)), redeterminations (45 CFR §155.330(f)), and appeals of eligibility determinations for exchange participation and insurance affordability programs (45 CFR § 155.545(c)). For more information on these topics please refer to Section 2.6, Redeterminations and Renewals in the FFE, and Section 7, Terminations.

The retroactive enrollment or termination effective dates for these triggering events and circumstances are outlined in the respective sections of the regulations. There are exceptional circumstances that are not specifically addressed in the regulations. For example, if a QI fulfilled all enrollment requirements, but, for some reason, the FFE or QHP/QDP issuer was unable to process the enrollment for the required effective date, the FFE may process a retroactive enrollment effective date. If an enrollment was never processed, or if a valid termination request was properly made, but not processed or acted on by the FFE or the QHP/QDP, the FFE may grant retroactive terminations. Those circumstances will be addressed on an individual basis, and determinations of outcomes will be decided by the FFE in collaboration with issuers, when needed.

In most cases, issuers will receive an 834 transaction from the Exchange, which communicates the correct retroactive enrollment or termination effective dates. However, in some cases (e.g., an eligible enrollee opts for retroactive effect of the appeal decision), CMS notifies the issuer(s) using HICS, which specifies the effective date for the retroactive enrollment or termination and/or application of APTC/CSR amounts.

Unlike a reinstatement, which is a correction of records with the practical effect of "erasing" a prior disenrollment, a retroactive enrollment is an action to enroll a QI into a QHP or QDP for a new time period. Reasons and effective dates for retroactive enrollments and terminations are outlined in **Exhibit 5** and **Exhibit 6**. In some limited cases, CMS may determine that a QI is



eligible for an SEP due to an extraordinary circumstance beyond the QIs control and may also permit retroactive enrollment and termination as necessary.

Exhibit 5 – Retroactive Enrollment Reasons and Dates

Reason	Effective Date
Birth, Adoption, Placement for Adoption, or Placement in Foster Care	Date of Event
FFE or QHP/QDP Issuer Error	Original Effective Date
Exceptional Circumstances	Date To Be Determined (TBD) by the FFE
Eligibility Appeals Outcome	Date TBD by Appeal Outcome

Exhibit 6 - Retroactive Termination Reasons and Dates<sup>3</sup>

Reason	Effective Date
Death	Date of Event
Rescission	Policy Start Date
Exhausted Three Consecutive Month Grace Period	Last Day of First Month of Grace Period
FFE or QHP/QDP Issuer Error	No sooner than 14 days from the date the request is made at the FFE [Note: The Exchange may require, or issuers may permit, at the QIs request, a termination date as early as the date requested by the enrollee.] <sup>4</sup>
Exceptional Circumstances	Date TBD by the FFE
Eligibility Appeals Outcome	Date TBD by Appeal Outcome

Exhibit 7 provides examples related to retroactivity.

<sup>4</sup> The effective date must be consistent with 45 CFR §155.430(d).

<sup>&</sup>lt;sup>3</sup> This is not an exhaustive list.



Exhibit 7 - Retroactivity Examples

Family Composition	Action	Outcome
Subscriber, Spouse, and Two Dependent Children	Twin dependent children born on August 1. Newborn dependents are enrolled retroactively into the family's current QHP.	The FFE sends enrollment information for the enrollment group to the issuer. The issuer receives the transactions and confirms receipt of the transactions by sending an acknowledgement to the FFE. The issuer makes updates to its system. Coverage is effective August 1.
Subscriber and Spouse	Subscriber contacts FFE to inform FFE of spouse's sudden death three weeks prior.	The FFE terminates the deceased enrollee's coverage with a prospective termination date. The FFE then assigns a Category Two HICS case to the issuer specifying a retroactive termination date to be the date of death. The issuer may require additional steps to process the refund in accordance with applicable state law.
Subscriber Only	Issuer sends termination transaction to FFE on October 31 for non-payment of premium for a subscriber who is receiving APTCs.	The FFE sends termination information for the subscriber to the issuer. The issuer receives the transaction and confirms receipt of the transaction by sending an acknowledgement to the FFE. The issuer makes updates to its system. The FFE then sends a notice to the subscriber regarding the termination of coverage. The retroactive termination date is August 31, the last day of the first month of the grace period.

#### 2.3.1 Initial Enrollment Transaction

In the FFE, once a QI selects a QHP, and QDP if desired, the FFE sends an 834 enrollment transaction to the issuer. The FFE accumulates transactions and sends them once each day (seven days a week, except during scheduled maintenance windows).

If a QI makes a plan selection and subsequently makes a change later in the same day before daily transactions are submitted, the plan selection and the change each generate separate 834 transactions, and issuers must process each transaction in sequence based on the timestamp and



EDI file. However, in order to obtain the highest level of accuracy in determining order of transactions, Issuers should pay specific attention to the date time stamp on the actual 834, and not just the date and time on the EDI file. Additionally, any inbound 834 transaction updates the FFE by passing strict automated rules.

#### 2.3.2 Confirmation of the 834 Transaction in Individual Market FFE

In the FFE, once an issuer receives either full payment or payment within its established premium payment threshold in accordance with Section 6.1, Premium Payment Threshold, for any applicable initial premium due from the enrollee, and the issuer has received the initial 834 enrollment transaction, the issuer will send the FFE a full 834 effectuation/confirmation transaction (confirmation transaction). The confirmation transaction provides the FFE verification that the issuer has effectuated enrollment.

Issuers should not wait to confirm enrollment of a QI until after the APTCs are paid. For purposes of generating the confirmation transaction, full payment occurs when the issuer receives full payment (or payment within the premium payment threshold if the issuer utilizes such) of the portion of the premium for which the QI is responsible.

When a QI pays his or her portion of the first month's premium before the coverage effective date, CMS expects QHP and QDP issuers to send the confirmation transaction to the FFE by the fifth calendar day of the effective month of coverage. In the case where the first month's premium payment is made after the effective date of coverage, but coverage is effectuated retroactively by the issuer from the date the premium payment is made, CMS expects QHP and QDP issuers to send the confirmation transaction to the FFE without undue delay (48 hours from activation of policy in issuer's system).

#### **Examples**

**Example 2A:** A QI selects a QHP for 2019 coverage on November 20, 2018 and is therefore assigned a coverage effective date of January 1, 2019. The monthly premium is \$200, and the issuer does not make use of a premium payment threshold. The QI is eligible for a maximum APTC of \$75 per month. The QI selects the maximum APTC and, therefore, is responsible for a monthly premium payment of \$125. The issuer has established a premium payment deadline of the coverage effective date. The QI is, therefore, required to make payment of initial month's premium of \$125 to the QHP issuer no later than January 1, 2019. The QHP issuer receives payment of \$125 from the QI on December 31, 2018. The QHP issuer then sends the FFE the 834 confirmation transaction on January 2, 2019. The QHP issuer has met the FFE's expectation for timely transmission of the confirmation transaction.

**Example 2B:** Same circumstances as Example 2A, except the QI mails a payment of \$100 on December 16, 2018, and the issuer uses the premium payment threshold method. The issuer receives the payment on December 18, 2018. The enrollee makes an additional payment towards



the initial month's premium of \$25 on December 21, 2018, and the issuer receives the payment on December 28, 2018. The QHP issuer then sends the FFE the 834 confirmation transaction on December 30, 2018. The QHP issuer has met the FFE's expectation for timely transmission of the confirmation transaction.

Additional information on 834 transactions in the individual market FFE can be found here:

https://zone.cms.gov/document/federally-facilitated-marketplace-maintenance-834-operations-manual

#### 2.3.3 CANCELLATIONS IN THE INDIVIDUAL MARKET FFE

Pursuant to 45 CFR §155.430(e)(2), a cancelation transaction is a specific type of termination that ends a QIs enrollment on the date coverage became effective resulting in coverage never having been effective, [noting that the termination transaction may include a termination or end date of the day before (11:59PM) the effective date of coverage]. Cancelations can be initiated by the issuer or the QI. Cancelation transactions initiated by the QI are voluntary and must be submitted through the Exchange. A QI may choose to cancel coverage prior to the coverage effective date for any reason (and in certain states, during a free look period). For instance, the QI may no longer want or need health insurance coverage through the FFE because he or she gained other coverage. Or, the QI may have changed his or her mind within an enrollment period about the QHP or QDP he or she selected, and therefore, wishes to select a different available QHP or QDP.

A QI must complete submission of his or her cancelation request to the FFE by 11:59 PM ET on the date prior to the coverage effective date. A QI who enrolled through the FFE cannot request a cancelation after his or her coverage effective date unless the enrollee is in a free look period), or another basis under 45 CFR 155.430(b)(1)(vi)(B) or (C) applies. The QI may elect to cancel enrollment in a QHP or QDP and select a different available QHP or QDP, as many times as he or she chooses within an enrollment period, as long as the QI completes submission of the cancelation request prior to the coverage effective date.

QHP and QDP issuers in the FFE may initiate a cancelation transaction due to non-payment of the initial month's premium by the QI. CMS expects QHP and QDP issuers to transmit cancelation transactions to the FFE without undue delay (no more than 48 hours after updating the policy to a cancelled status in the issuer's system).

**NOTE**: Issuers that receive a HICS case to cancel a passive reenrollment (policy origin = 11) should cancel the passive auto-reenrollment.

Active policies must be canceled or terminated by the enrollee through the Exchange unless there is a HICS case noting an enrollment blocker. However, if an enrollee makes a change to a passive enrollment via M834 (policy origin other than 11), the enrollment is considered an active selection.



#### **Examples**

**Example 2C:** A QI selects a QHP on December 12, 2018, and, therefore, is assigned a coverage effective date of January 1, 2019. The full monthly premium for the selected plan is \$300 and the issuer does not make use of a premium payment threshold. The enrollee is qualified for a maximum APTC of \$125 per month. The enrollee elects to receive the full APTC amount of \$125. Therefore, the 834 enrollment transaction indicates the full monthly premium of \$300, which includes the monthly APTC amount of \$125 and the \$175 enrollee-responsible portion of the monthly premium. The issuer established a premium payment deadline of 30 days from the coverage effective date. The enrollee mails the \$175 payment on January 30, 2019. The issuer does not receive the payment until February 3, 2019. The issuer should send the FFE an IC834 cancelation transaction without undue delay and refund the QI \$175 since the payment was not received prior to the effective coverage date. Furthermore, the issuer must set the cancelation end date on the IC834 to January 1, 2019 as any date after January 1, 2019 would indicate a period of active coverage for the policy. Any APTCs paid on the behalf of the QI must be returned to the FFE.

**Example 2D:** Circumstances are the same as Example 2C except the enrollee mails a payment of \$100, but does so on December 16, 2018, and the issuer has established a premium payment deadline of the effective date of coverage. The issuer receives the payment on December 18, 2018. The enrollee makes no further payment towards the initial month's premium. Although payment was received by the issuer prior to the coverage effective date, because the enrollee did not make payment in full, the issuer cannot effectuate enrollment by sending the confirmation file. No coverage is effectuated on January 1, 2019, and the issuer should send the FFE the IC834 cancelation transaction without undue delay and refund the QI \$100. Once again, the issuer must set the cancelation end date on the IC834 to January 1, 2019, as any late date would indicate a period of active coverage for the policy. Any APTCs paid on the behalf of the QI must be returned to the FFE.

# 2.3.4 FRAUD CANCELS RELATED TO APPROVED RESCISSIONS AND UNAUTHORIZED ENROLLMENTS

FFE policies may be canceled when CMS has approved the issuer's request to rescind the enrollment because it is satisfied that the issuer has demonstrated that the rescission is appropriate. For example, if an enrollment was made without the subscriber's authorization, and the issuer has found no evidence that the subscriber was aware of the enrollment ("unauthorized enrollments"), the issuer may be able to demonstrate that a rescission is appropriate.

For tracking purposes, the FFE requests that issuers send the FFE an **IC834 cancel transaction** for current year policies to the FFE with a reason code of fraud (**use the CANCEL-FRD code**, not TERMINATION). Policies for prior plan years cannot be canceled via IC834, so an issuer will need to submit an ER&R Dispute, setting "Prior Year – End Date" to equal the start date of the policy (as of the time of publication, cancel reason can only be recorded in IC834, and not in reconciliation or ER&R).



For additional information on rescissions and unauthorized enrollments see Chapter 12.

# 2.3.5 FREE LOOK PROVISIONS IN THE INDIVIDUAL MARKET FFES (APPLICABLE TO QHPS/QDPs)

Certain states have laws that provide a QI in health insurance coverage a free look period. These provisions allow an enrollee to retroactively cancel coverage in a QHP or QDP in the FFE, within a certain period of time.

In states with laws providing for a free look period, an enrollee in an FFE may request cancelation of coverage in their QHP and QDP after their coverage effective date. Since rules can vary by state, QHP and QDP issuers may initiate free look cancelations as long as the requests from enrollees are consistent with applicable state laws.

Premium refund policy in the case of free look cancelations follows existing state-specific guidelines. Generally, if an enrollee's request to cancel coverage under a free look provision meets all required criteria, the QHP or QDP issuer must return any premium paid by the enrollee. Additionally, CMS will recoup any APTCs paid to the QHP or QDP issuer for that enrollee. The issuer should report the cancelation to the FFE during the monthly enrollment data reconciliation. CMS will not initiate an enrollment cancelation through an 834 or through HICS as the result of a QI seeking a cancelation under free look provisions.

If a QI cancels his or her QHP or QDP coverage during OEP, the QI may select a new QHP or QDP. Cancelation under a free look period does not qualify the enrollee for an SEP for loss of MEC.

#### **Examples**

**Example 2E:** In the FFE, a QI residing in a state with a free look period selects a QHP on December 5, 2018, with a coverage effective date of January 1, 2019. The enrollee takes the necessary actions that would qualify him or her for a free look cancelation within 30 days of coverage from the start of coverage under state law. On January 30, the enrollee requests cancelation under the free look law from the enrollee's QHP issuer. The QHP issuer processes the request with a cancelation date of January 1, 2019.

The QI may return to the FFE to select new coverage as long as he or she qualifies for an SEP. The QI is not eligible for another SEP as a result of the cancelation of his Exchange coverage.

**Example 2F:** In the FFE, a QI who is eligible for a SEP and who is residing in a state with a free look period selects a QHP on January 5, 2019, with a coverage effective date of February 1, 2019. The enrollee takes the necessary actions that would qualify him or her for a free look cancelation within 30 days of coverage from the start of coverage under state law. On February 28, the enrollee requests cancelation under the free look provision from the enrollee's QHP issuer. The QHP issuer processes the request with a cancelation date of February 1, 2019. The QI is not eligible for another SEP as a result of the cancelation of his Exchange coverage.



To enroll in coverage through the FFE, the QI must wait until the next OEP or must qualify for an SEP, as provided in 45 CFR §155.420.

#### 2.4 APPLICATION AND ENROLLMENT CHANGES

In accordance with 45 CFR §155.330(b), and as specified in 45 CFR §155.305, enrollees and tax filers are required to report changes to information on their applications no later than 30 days after the changes happen. These changes can be reported to the FFE via internet or by calling the Marketplace Call Center.

Some updates reported by the enrollee may result in changes to an enrollee's eligibility for coverage or financial assistance through the FFE, or may qualify the enrollee for an SEP. If changes are not reported, the enrollee or tax filer may be liable to repay some or all of the APTCs received during the year.

Issuers should instruct enrollees to follow the process for reporting changes through the FFE provided in **Exhibit 8**.

Exhibit 8 - Process for Reporting Changes

Step	Process
1	The QI logs in to his or her account and presses the "Report a Life Change" button. (This button is enabled only for QIs who have already submitted an application.)
2	The QI lands on a page with information about the types of changes that must be reported to the Marketplace, or to both the Marketplace and the issuer.
3	If the QI reports changes that may affect eligibility, an updated copy of his or her application is created, pre-populating some information and attestations from his or her earlier application.
4	The QI updates their application and answers questions that determine whether the applicants for whom new information is being provided are eligible for QHP or QDP enrollment through the FFE (and financial assistance if requested), and if so, whether the new information triggers an SEP.
5	If the QI is eligible for an SEP, the QIs eligibility determination notice contains SEP eligibility language.
6	If any applicants for whom new information is being provided are eligible to enroll in a QHP/QDP through a Marketplace (i.e., they are QIs), the QI proceeds to the enrollment to-do list page.



Step	Process
6a	If the applicant for whom new information is being provided is a QI and his or her addition to coverage is based on an event that triggers an SEP, the QI has the ability to compare and select from QHPs and QDPs available to the applicants in the service area which are available under the plan category restrictions for their corresponding SEP(s).
6b	If the new information provided does not trigger an SEP, the QI will be limited to updating his or her enrollment information for the QHP or QDP in which he or she is currently enrolled.
7	The QI eligible for an SEP selects a new plan (or the existing plan, depending on the situation) and sets the amount of APTCs the tax household will use.
8	<ul> <li>Once the QI eligible for an SEP selects a plan, the system will generate enrollment transactions to the issuer as appropriate based on the plan selected.</li> <li>Updates that maintain the same subscriber and the same FFE Policy ID will be sent as a Maintenance (M834) transaction</li> <li>Updates that change the subscriber or QHP/QDP ID will change the FFE Policy ID and thus be sent as a Change in Circumstance (CIC) transaction</li> </ul>

In some limited cases, in addition to reporting the change on the previous application, the enrollee may need to submit a new application to enroll in coverage. The enrollee should create a new application when the enrollee has moved to a new state or when the enrollee will no longer be on the same tax return as the other enrollees on the current application (such as due to a divorce or when a young adult will no longer be claimed as a dependent by their parents). When this occurs outside the OEP, the enrollee would generally qualify for a SEP based on the loss of their previous Marketplace coverage. However, in general, QIs do not need to create a new application or user account in order to report a change.

**Exhibit 9** provides a list of reportable changes. Enrollees can also report changes during the annual eligibility redetermination. For more information on the redetermination process, see Section 2.6, Redeterminations and Renewals.

Exhibit 9 - Reportable Changes

*Change Type	Where to Report
Increase or decrease in projected annual household income for the coverage year or change to current month's household income	FFE
Add or remove applicant or non-applicant household member listed on application (such as whenever there is a birth, death, or marriage)	FFE
Relocation/change of address to a new ZIP Code or county	FFE
Gain or loss of other health coverage	FFE



*Change Type	Where to Report
Pregnancy (could affect eligibility for Medicaid under applicable state rules)	FFE
Change in full-time student status for 18-22 year-olds (could affect eligibility for Medicaid under applicable state rules)	FFE
Becoming the primary caretaker for a child living with you (could affect eligibility for Medicaid under applicable state rules)	FFE
Change in tax filing status (e.g., will or will not file, joint or separate filer) or change in tax dependents that will be claimed	FFE
Newly incarcerated or released from incarceration	FFE
Change in immigration status or citizenship	FFE
Change in status as member of federally recognized tribe	FFE
Became disabled or in need of long term care (or is no longer in need of long term care)	FFE
Change to available employer coverage	FFE
Change in enrollment in other health coverage	FFE
Correct/update the relationships between family members	FFE

<sup>\*</sup>For information on transaction types, please refer to Section 2.2 of the M834 Operations Manual which can be found here:

https://zone.cms.gov/document/federally-facilitated-marketplace-maintenance-834-operations-manual

#### 2.5 PREMIUM PAYMENT IN THE INDIVIDUAL MARKET FFE

#### Payment Redirect

For the initial enrollment with an issuer, once a QI confirms plan selection at HealthCare.gov, the FFE enables redirection of the QI from HealthCare.gov to the issuer's payment site, if the issuer provided a payment site in its QHP application. If the QI selects plans from more than one issuer, the FFE enables multiple payment redirects, with each redirect occurring in a separate window. Payment redirect typically occur before the FFE generates the 834 enrollment transaction to the QHP issuer. Therefore, at the time of payment redirect, the QHP issuer often does not have any information on file regarding a QIs plan selection and, if eligible, the APTCs amount selected. To address this, the FFE electronically transfers basic information in the redirection to the issuer's payment portal so the QHP issuer can accept payment. Information



sent in the payment redirect includes subscriber information, plan selection, the QIs portion of premium due, and the amount of APTCs applied to the premium.<sup>5</sup>

QHP issuers may, but are not required to, accept payment online. Enrollees similarly are not required to make online payments. CMS considers it a best practice for plans to accept payment immediately to expedite confirmed enrollments. If a QHP issuer is not capable of accepting online payment at the time of redirect, or elects not to do so, CMS provides standard language to QIs that the issuer will bill them for premium payment.

The FFE provides the QI with an active payment redirect link, if available from the issuer, until the effective date of the coverage. If a QI completes plan selection via the Marketplace Call Center, or in any case when the QI is not redirected online to the QHP issuer to make an initial premium payment (including where payment is made after the plan effective date but before the premium payment deadline established by issuer), the QI may contact the selected QHP issuer to arrange payment (typically by phone). Since QIs may contact issuers by phone for premium payment or other premium issues, CMS expects QHP issuers' customer service staff to be equipped with telephonic scripts to handle such calls.

Once a QI has paid his or her portion of the premium and the issuer has sent a confirmation file to the FFE, the issuer must send the enrollee an enrollment information package consistent with 45 CFR §156.265(e). Appendix A – Sample Welcome Letter, includes an example of the content an issuer might consider including in the cover letter as part of the enrollment package.

#### **Premium Payment Methods**

QHP issuers are required to accept paper checks, cashier's checks, money orders, electronic fund transfers (EFTs), and all general purpose prepaid debit cards<sup>6</sup> as methods of payment. Further, according to 45 CFR §156.1240(a)(2), the QHP issuer must present all payment method options equally for a QI to select the preferred payment method.

QHP issuers may accept payment of the initial premium by a method that is exclusive to the initial premium. For example, payment redirect may allow payment of the initial month's premium by credit card, even though the issuer does not accept credit cards as a method of payment for regular, monthly premiums.

Application of premium payment methods must not improperly discriminate against any QI or group of QIs. Issuers may not offer a discount on premiums to QIs who elect a specific type of premium payment method (e.g., EFT). Additionally, issuers may not apply additional fees to QIs based on their choice of valid payment method. For example, an issuer may not pass on administrative fees for processing a premium payment via credit card.

<sup>&</sup>lt;sup>5</sup> For a complete description of payment redirect, see SBS EXCH EE: 209 Payment Redirect to Issuer Payment Portal Business Service Definition, posted on REGTAP.

<sup>&</sup>lt;sup>6</sup> General purpose prepaid debit cards include those issued by state agencies for the purpose of paying for benefits, including health care.



### 2.5.1 Payment of Premium by a Third Party

Under 45 CFR §156.1250, issuers offering individual market QHPs, including QDPs, and their downstream entities, must accept premium and cost-sharing payments on behalf of plan enrollees from the following third-party entities (in the case of a downstream entity, to the extent the entity routinely collects premiums or cost sharing):

- (a) A Ryan White HIV/AIDS Program under title XXVI of the Public Health Service Act;
- (b) An Indian tribe, tribal organization, or urban Indian organization; and
- (c) A local, state, or federal government program, including a grantee directed by a government program to make payments on its behalf.

If an enrollee or third-party entity notifies the QHP issuer of coordinated premium payment with one of the third-party entities described in 45 CFR §156.1250, issuers should allow for timely premium payment to prevent termination of enrollments for non-payment. If a third-party entity provides notification, the issuer should continue to allow for timely premium payment to prevent termination of enrollments for non-payment.

# 2.6 REDETERMINATIONS AND RENEWALS IN THE INDIVIDUAL MARKET FFE (ANNUAL OPEN ENROLLMENT)

Pursuant to 45 CFR §155.335, an Exchange has the flexibility to conduct annual redeterminations using either the procedures described in 45 CFR §155.335(b) through (m), alternative procedures specified by the Secretary for the applicable plan year, or alternative procedures approved by the Secretary based on a showing by the Exchange that such procedures meet specified criteria. The alternative procedures utilized by the FFE are published as written guidance on redetermination and reenrollment on the CCIIO website.<sup>7</sup>

For each plan year, the FFE will provide a Marketplace Open Enrollment Notice (MOEN) to all QIs currently enrolled in QHPs through the FFE in advance of the OEP for future plan year coverage. This notice is focused on announcing the Open Enrollment Period, and contains other basic information, including a description of the annual redetermination and renewal process, the requirement to report changes affecting eligibility and the channels for reporting such changes, and the last day plan selections may be made for coverage starting on January 1 of the upcoming plan year. For enrollees who authorized the FFE to request updated tax return information for use in the annual redetermination process and who are receiving APTCs or income-based CSR, this notice will have information on the APTC reconciliation process. Information specific to the enrollment, such as the future year premium, and any financial assistance (possibly initially

24

<sup>&</sup>lt;sup>7</sup> For example, for the 2018 Plan Year, the annual redetermination/reenrollment guidance was published July 13, 2017, at: <a href="https://www.cms.gov/CCIIO/Resources/Regulations-and-Guidance/Downloads/Guidance-Redetermination-Exchange-2018.pdf">https://www.cms.gov/CCIIO/Resources/Regulations-and-Guidance/Downloads/Guidance-Redetermination-Exchange-2018.pdf</a>



estimated), will come from the issuer's renewal or discontinuation notice, supplementary notice, and/or January invoice.

MOENs will contain special messaging for QIs who are at risk for having their APTC discontinued in the new coverage year. These groups include the following:

- (1) Special Notice Group: Consists of QIs enrolled in a QHP with APTCs or income-based CSR, and are determined by the FFE to have a household income above 500% of the federal poverty level (FPL)<sup>8</sup> based on updated tax return information and family size.
- (2) Opt-Out Group: Consists of QIs enrolled in a QHP with APTC or income-based CSRs who did not authorize the FFE to request updated tax return information for the purpose of annual redetermination, or the QIs authorization has expired.
- (3) Failure to File and Reconcile Group (FTR): Consists of QIs enrolled in a QHP with APTC or income-based CSRs to whom APTC was provided in a past year, and the tax filer(s) did not comply with the tax filing and APTC reconciliation requirement for that year under 45 CFR § 155.305(f)(4) according to Internal Revenue Service (IRS) data.
- (4) Repeat Passive Re-enrollees (RPR): Consists of QIs who were automatically re-enrolled with APTC or income-based CSR for the past two consecutive coverage years and have no tax data (meaning, no income or FTR indicator) available from the IRS for the previous two relevant tax years.

Notices for these groups will state the same information as the standard notice, along with an explanation that the FFE strongly encourages enrollees receiving APTCs or CSR to contact the FFE to obtain an updated eligibility determination from the FFE and make a plan selection by the last day of plan selection for a January 1 coverage effective date, as specified in 45 CFR §155.410(f).

For examples of MOENs, see Marketplace Open Enrollment and Annual Redetermination Notices at <a href="https://marketplace.cms.gov/applications-and-forms/notices.html">https://marketplace.cms.gov/applications-and-forms/notices.html</a>

For a QI who is at risk of losing financial assistance and does not contact the FFE to obtain an updated eligibility determination and select a QHP by the last day on which a plan selection may be made for coverage effective January 1, in accordance with the effective dates specified at 45 CFR §155.410(f), the FFE will establish future year eligibility based on a hierarchy of the most recent income data available and reenroll the QI in QHP coverage without APTCs or CSR. The FFE may use either IRS data or verified QI-provided application data, which is verified either through electronic data sources or a manual documentation submission process, whichever is

\_

<sup>&</sup>lt;sup>8</sup> Federal Poverty Level: A measure of income issued every year by the Department of Health and Human Services (HHS). Federal poverty levels are used to determine an individual's eligibility for certain programs and benefits, including saving on Exchange health insurance and Medicaid/CHIP coverage. Since 2006, the poverty guidelines have been published in late January, with the exception of 2010. To view the latest FPL, visit <a href="https://aspe.hhs.gov/poverty-guidelines">https://aspe.hhs.gov/poverty-guidelines</a>.



most recent. This income data, together with updated FPL tables and benchmark plan premium information, is used to update eligibility for APTCs and CSR.

#### Active Reenrollment

Reenrollment for the next plan year can be either "active" or "passive." An active reenrollment is initiated by an enrollee returning to the FFE during the OEP to submit an application and select a plan for the next plan year. It is important that current FFE enrollees who are seeking to actively reenroll access their HealthCare.gov accounts to update their eligibility information and make plan selections. This provides enrollees with pre-populated applications and helps the FFE and issuers maintain continuity in enrollments. Tips for enrollees who have trouble logging into their HealthCare.gov account are available at: <a href="https://www.healthcare.gov/help/i-am-having-trouble-logging-in-to-my-marketplace-account/">https://www.healthcare.gov/help/i-am-having-trouble-logging-in-to-my-marketplace-account/</a>.

#### Passive Reenrollment

Passive reenrollment, also called auto-reenrollment or Batch Auto-Reenrollment (BAR), is the process that the FFE use to reenroll current enrollees who do not return to the FFE to submit an application and select a plan by the last day of plan selection for a January 1 coverage effective date, as specified in 45 CFR §155.410(f). Issuers indicate next year's auto-reenrollment plan to the FFE by indicating the reenrollment plan as determined under 45 CFR 155.335(j) on the Plan ID Crosswalk Template in current year Plan ID/service area combinations. The Plan ID Crosswalk is submitted by the issuer with other plan materials during the QHP certification process. The FFE uses the Plan ID Crosswalk Template to conduct the passive reenrollments.

Reenrollment is the general term used to describe coverage continued into a new plan year, whether the next plan year's coverage is under the same or different "product" (as defined in 45 CFR §144.103) or with a different issuer.

Most passive reenrollment transactions are sent to issuers before the start of the OEP to provide issuers time to prepare issuer-provided reenrollment notices, which identify the reenrollment plan and include information about any APTCs that will be provided if the QI is auto-reenrolled. Enrollees who visit HealthCare.gov and check their Marketplace accounts during the OEP will not see their passive reenrollment until December 16, though once they are determined eligible to enroll in a QHP through the Exchange and proceed to plan selection, they will see the reenrollment plan pre-selected for their convenience.

Issuers may communicate with QIs regarding these reenrollment transactions but should not send an invoice for future year coverage until after the OEP starts.

For passive reenrollments, issuers must reenroll an enrollee in a QHP in accordance with the BAR reenrollment transactions sent, which follow the hierarchy described at 45 CFR §155.335(j). This generally requires that an enrollee be renewed in the same QHP, if available, or a plan in the same product, if available through the Exchange. If no plan in the same product is available through the Exchange, the issuer may reenroll the enrollee into a different product available through the Exchange. With regard to enrollees in silver level QHPs, if an enrollee's



current silver level QHP is not available and the enrollee's current product no longer includes a silver level QHP available to the enrollee through the Exchange, the enrollee's would be reenrolled in a silver level QHP in the product offered by the same issuer that is the most similar to the enrollee's current product, rather than in a plan one metal level higher or lower than his or her current silver level QHP, but within the same product.

#### **Batch Auto- Reenrollment (BAR)**

Auto reenrollment, also referred to as Batch Auto-Reenrollment (BAR), is the process that the Exchange uses to help ensure that current enrollees who do not make an active plan selection by the end of the OEP can have coverage on January 1 of the following year.

Auto reenrollment will run in two (2) rounds:

- **Mid-October** Start (approximate): All Enrollees eligible for renewal who are being reenrolled into a plan offered by the same issuer or matched to an alternate plan from a different issuer by CMS or a State Insurance Department, as applicable. Goal is to complete by November 1.
- **December 16** Start: New current year enrollees who enrolled after earlier October BAR; enrollees whose auto-reenrollment is being updated because the enrollee or an Exchange reported new eligibility information after October BAR.

The NPNs of licensed agents/brokers who have successfully completed their Exchange registration generally will be sent to issuers as part of the BAR process. Pre-populated 2018 applications will be available beginning November 1. The auto-reenrollment plan is not visible in QIs' accounts until December 16; however, enrollees can find their BAR plan highlighted in plan results after submitting an application.

An enrollee has until December 31 to indicate to the Exchange that they don't want to be autoreenrolled. Confirming "stop coverage for (future year)" will send a current year policy termination that day, effective December 31, and simultaneously cancel the future year BAR policy (if already sent; if not yet sent the policy will not be auto-renewed).

If an enrollee hasn't yet been passively reenrolled and makes an active plan selection, they will not be passively reenrolled through BAR. Additionally, active plan selections through December 15 automatically cancel or update any auto-reenrollment already sent for the enrollee. If an enrollee updates his or her current plan year coverage after he or she was passively reenrolled for the next plan year, those changes generally will be carried forward to the next plan year policy through the December BAR process. However, if an enrollee makes an active update to his or her next plan year's policy, subsequent updates to current plan year coverage will <u>not</u> be automatically carried forward to the next plan year's policy through the December BAR process. Absent a Special Enrollment Period (such as Loss of Coverage due to current year issuer discontinuing coverage), active plan selections cease December 15.



#### Batch Auto Reenrollment (BAR) Process

- (1) CMS selects application with a current, active enrollment
- (2) CMS pre-populates a future plan year application; this application is not visible to the QI until the returning enrollee logs into his or her Marketplace Account on or after the first day of OEP.
- (3) CMS creates a future plan year enrollment using the Plan ID Crosswalk Template provided by the issuer, or in an alternate plan from a different issuer (see *alternate enrollments* below). This enrollment will not be visible to the QI until the end of OEP, and only if the QI does not actively select a plan for the upcoming plan year.
- (4) CMS sends the enrollment transaction to the issuer.
- (5) CMS repeats steps 1-4 for December BAR.
- (6) CMS generates an eligibility determination notice and enrollment confirmation message for QIs who did not make an active plan selection by the last day of OEP.

#### Alternate Enrollments

The Department of Health and Human Services Notice of Benefits and Payment Parameters for 2017 (2017 Payment Notice) established, beginning PY 2017, that if no QHP from the same issuer is available to enrollees through the Exchange, then to the extent permitted by applicable State law, the Exchange could direct alternate enrollments for such enrollees into a QHP from a different issuer. This process doesn't apply to QDPs or plans in the Small Business Health Options Program Exchanges (SHOPs).

In such cases, reenrollments would be conducted as directed by the applicable State regulatory authority. If the applicable State's regulatory authority declines to act, to the extent permitted by applicable State law, the Exchange may reenroll the affected enrollee in a similar QHP from a different issuer with a service area that covers the enrollee's location, taking into account the issuer's ability to absorb new enrollment and the lowest premium plan, according to the following hierarchy, which prioritizes finding a policy offered by a different issuer that is similar to the enrollee's current coverage.

- 1. The enrollee's coverage will be auto re-enrolled in a QHP at the same metal level under the same product network type.
- 2. If there is no QHP available at the same metal level under the same product network type in the same service area, the enrollee will be auto re-enrolled in a QHP at the same metal level under a different, if possible similar, product network type.
- 3. If no QHP is available that is the same metal level under a different product network type in the same service area, the enrollee will be auto re-enrolled in a QHP that is one metal level lower than the enrollee's current QHP under the same product network type.
- 4. If no QHP is available that is one metal level lower than the enrollee's current QHP under the same product network type in the same service area, the enrollee will be auto re-enrolled in a QHP that is one metal level lower under a different, if possible similar, product network type.



- 5. If no QHP is available that is one metal level lower under a different product network type in the same service area, the enrollee will be auto re-enrolled in a QHP that is one metal level higher than the enrollee's current QHP under the same product network type.
- 6. If no QHP is available that is one metal level higher than the enrollee's current QHP under the same product network type in the same service area, the enrollee will be auto re-enrolled in a QHP that is one metal level higher under a different if possible similar, product network type.
- 7. If no QHP is available that is one metal level higher under a different product network type in the same service area, the enrollee will be auto re-enrolled in a QHP at any metal level under the same product network type.
- 8. If no QHP is available for enrollment at any metal level under the same product network type in the same service area, the enrollee will be auto re-enrolled in a QHP at any metal level under a different, if possible similar, product network type.

The Exchange sends this type of auto-reenrollments to the new future plan year issuer as initial enrollments, with an EFT code of I834, and Additional Maintenance Reason Code (AMRC) of PASSIVE – NEW TO ISSUER, in contrast to other passive reenrollments, which are sent with an EFT code of I834AR. Any current plan year enrollee who would like to be enrolled in a different plan for the next plan year should return to the FFE and select the new plan by December 15, for the new plan's coverage to be effective beginning January 1 (unless the enrollee is also determined eligible for an accelerated or retroactive coverage effective date due to an SEP). A QI can make an election at any time during the OEP, even if a previous passive or active reenrollment has been effectuated. The new coverage starts in accordance with normal effective dates, unless an enrollee has an SEP that allows for non-standard effective dates.

If the enrollee makes an active plan selection before December 15, any passive reenrollment transaction previously sent by the FFE should be disregarded, even if received out of sequence.

The enrollee has until December 31 to indicate to the Exchange that he/she does not want to be auto re-enrolled by opting out of passive reenrollment through BAR on HealthCare.gov. Once a QI elects to stop coverage, the FFE will send an End of Year (EOY) termination file for the current enrollment, while simultaneously providing a cancellation file for the future plan year policy.

#### Reenrollment Communications to Enrollees

In addition to the MOEN sent by the Exchange, issuers are also required to send notices of product renewal and discontinuation to current enrollees as specified in 45 CFR §147.106 and 156.1255. An issuer must provide to each individual market policyholder written notice of renewal before the first day of the next annual OEP. For more information on federal standard notices of product discontinuation and renewal in connection with the OEP, see CMS guidance published on September 2, 2016, available at:

https://www.cms.gov/CCIIO/Resources/Regulations-and-Guidance/Downloads/Final-Updated-Federal-Standard-Renewal-and-Product-Discontinuation-Notices-090216.pdf.



Finally, if the enrollee has not returned to the Exchange to make an active selection for the next plan year by the cut-off date for a January 1 coverage effective date, the Marketplace will send both an updated Eligibility Determination Notice (EDN) and an Enrollment Confirmation Message to the enrollee. These notices inform the enrollee of his or her eligibility determination for the upcoming plan year, and of his or her passive reenrollment status. The Enrollment Confirmation Message notes whether the enrollees on the relevant application were successfully reenrolled. If the enrollees were reenrolled, the confirmation message indicates the plan name(s), Plan ID(s), and information about any financial assistance that was applied. If the QIs were not reenrolled (because the coverage was discontinued by the issuer, or the enrollees on the application are not eligible for passive reenrollment), QIs will not receive an Eligibility Determination Notice, but are notified in the Enrollment Confirmation Message of their failure to auto-renew and are encouraged to actively complete applications and plan selections through the FFE. If the BAR fails, the Exchange does not generate EDNs because the EDN is dependent on all QIs on the application enrolling in coverage.

#### BAR Failure Report to Issuers

As in previous years, there are some BAR transactions that cannot be processed due to technical issues. This is a very small portion of all applications. For those BAR transactions that are unsuccessful due to technical issues, a BAR Failure report is sent to the affected issuers. Therefore, not all issuers will receive this file. The BAR Failure report generally is sent in late December or early January of the coverage year.

The BAR Failure report is delivered to impacted issuers in the EFT IOUTRC format. Issuers are encouraged to use this file for voluntary outreach to enrollees; the goal is for the enrollee to actively re-enroll through the FFE. This file contains enrollee contact information.

Enrollees contained in the BAR Failure report sent to issuers are eligible for a 60 day Special Enrollment Period. The Marketplace Call Center flags these enrollments for optional January 1<sup>st</sup> effective dates if the enrollee actively returns to the FFE and makes a plan selection by March 1. The Exchange will also conduct outreach to these flagged enrollees.

### **2.6.1** Enrollment Transaction Types

Active reenrollments for the future plan year's coverage are sent in daily batches as 834 initial enrollments to issuers according to current FFE procedures. Since the FFE auto-reenrolls members before OE begins, most active reenrollments are sent as Maintenance (M834) transactions. Active reenrollment 834 transactions sent to issuers also include plan selection changes made within the new plan year, such as when an enrollee replaces future year Plan A with future year Plan B during the OEP. Plan selection changes are sent as a cancel/term transaction to the first plan, and an initial enrollment transaction to the gaining plan (plan selection changes are not sent as a Maintenance Enrollment transaction).



Regular change in circumstance (CIC) transactions where enrollees report a change to their application information for either current or next year's coverage during the OEP, such as updating income, reporting a new phone number, or adding a new family member, are sent according to existing procedures.<sup>9</sup>

The FFE sends passive reenrollment transactions in two waves, the first beginning on or around October 15 for the majority of eligible enrollees (including those with open Data Matching Issues), and the second wave beginning in December (some passive auto-reenrollments are always sent after December 15, but smaller batches are sometimes sent earlier) for enrollments created after the first wave or for auto-reenrollments requiring updates. There are three populations for which an issuer may receive updates made after the initial auto-reenrollment.

The updates will be sent to issuers via maintenance 834 transactions in the second wave of BAR in December.

- The first population is comprised of enrollments that report a current year CIC after being auto-reenrolled for the future year. The maintenance 834 transaction updates the future year plan to include the eligibility update made in the current year CIC.
- The second population is made up of auto-reenrollments that later submitted an active future year application but did not complete an active future year plan selection. The maintenance 834 transaction updates the future year enrollment with the eligibility information reported in the active future year enrollment.
- The third group includes enrollments initially batch auto-reenrolled without financial assistance because records indicated that they received APTC for a prior plan year and initially failed to file a tax return, then subsequently met the tax filing requirement, as confirmed by the IRS. This group may have financial assistance restored in the second wave of BAR via a maintenance 834 transaction.

Passive reenrollments other than discontinued enrollments auto-reenrolled into new issuers by CMS are initial enrollment transactions with a Maintenance Type Code (INS03) of 021 "Addition," and a Maintenance Reason Code (INS04) of 41, with an Additional Maintenance Reason Code (AMRC) that signals that it is an auto-reenrollment in either effectuated or initial status. All passive reenrollments have an effective date of January 1, and most are sent with EFT Functional Code of I834AR, though alternate enrollments are sent EFT I834. Exhibit 10 provides a table of passive reenrollments and their associated Maintenance Type Code, Maintenance Reason Code, Origin Type, and Additional Maintenance Reason Code.

<sup>&</sup>lt;sup>9</sup> For specific transactional information about CICs performed on current year policies, please refer to Section 2.2 of the FFE Maintenance 834 Operations Manual.

https://zone.cms.gov/document/federally-facilitated-marketplace-maintenance-834-operations-manual



Exhibit 10 - Passive reenrollment codes

Grouping	MTC	MRC Sent / Rec'd	Origin Type	AMRC	Binder Required/Issuer Confirms Effectuation	EFT Functional Code
BAR Effectuated	021	41/NA	11	PASSIVE	N	I834AR
BAR Initial	021	41/28	11	PASSIVE - INITIAL	N	I834AR
BAR New Subscribers (e.g., young adults who have aged- out as dependents by year end and are being reenrolled as a subscriber)	021	41/28	11	PASSIVE - NEW SUBSCRIBER	Y	I834AR
BAR New Issuer, (i.e., enrollee who is autoreenrolled by CMS because no plans are available to enrollee from current year issuer)	021	EC/28	11	PASSIVE REENROLL - NEW TO ISSUER	Y	I834

Issuers should not continue enrollments through the Exchange into the future plan year unless the issuer receives an 834 enrollment transaction from the FFE or finds the enrollment listed on a future year Pre Audit File or in the Get Enrollment real time API. The vast majority of active reenrollments for QIs who keep their reenrollment plan are sent as 834 maintenance transactions since the FFE sends BAR transactions before the OEP. If reenrollees update their future year



application and keep the same fourteen character Plan ID, removing or changing the subscriber would mean the update was sent as a CANCELCIC cancellation.

The FFE sends CANCELCIC cancellations for any passive reenrollments for enrollees who subsequently change Plan IDs during active plan selections before the deadline for making a plan selection for coverage effective January 1. An initial enrollment is sent to the issuer of the new plan selected by the QI through an active plan selection, which includes eligibility updates, if applicable. An issuer that receives a cancellation of the passive reenrollment should not renew the enrollment unless the enrollee has actively renewed coverage with the issuer, causing an active reenrollment transaction to be sent. For most enrollments for enrollees who have been passively reenrolled but then make a plan selection change after the cut-off for January 1 coverage, the FFE will terminate their passive reenrollment effective the day before the actively selected plan becomes effective. For example, an enrollee eligible for a Loss of MEC SEP because the current year product is no longer available to them may make a plan selection change (SEP ending March 1) on January 2; the issuer of the auto-reenrolled policy would receive a termination effective January 31, and the issuer of the newly selected plan would receive a February 1 enrollment. In no case does a plan selection for the future plan year send a termination to the current year issuer for current year coverage.

For enrollees who actively reenroll for the next plan year before the FFE send auto-reenrollment transactions for them, the FFE will not send a passive reenrollment transaction. If the enrollee who has not been batch auto-reenrolled actively enrolls with a different issuer for the next plan year, the Exchange will list the subscriber on electronic "Switch Files" sent daily from the beginning of OEP to mid-December to the enrollee's current issuers. This list of current year subscribers who have actively "switched" issuers for the next plan year is provided so current year issuers know to non-renew the listed subscribers' enrollments (see the "Switch File" section for additional information).

Note that it is very important for enrollees or their agents and brokers to access their respective existing Exchange Accounts, so they can receive a pre-populated eligibility application for the future plan year. This allows the Exchange to accurately connect the future year enrollment with the current year enrollment. Failure to use a pre-populated application to enroll in future year coverage may lead to duplicate enrollments and QI confusion.

Prior to assisting a QI, the agent or broker should determine whether the QI has an existing application to avoid creating more than one application for the same QI. Failure to follow these steps can create confusion for the enrollee as well as the issuer, as duplicate enrollments may be created if an existing enrollee's pre-populated future year application is not accessed.

To prevent unnecessary creation of a new application, the agent/broker application search was updated to enhance the enrollment experience. Updates include: pulling both current and future year application when the A/B searches for the current year application, preventing an A/B from pre-populating a future year application using a current year application, when a future year



application already exists, and only displaying an application with an active policy for a given year, when one is available.

#### **Identifiers on Enrollment Transactions:**

- FFE-assigned Subscriber ID and Member ID, also known as Exchange Assigned Subscriber ID and Exchange Assigned Member ID, remain the same for enrollees choosing the same issuer (i.e., 5-digit HIOS ID) for the next plan year.
- FFE Application IDs and FFE policy numbers are new for all next year plan selections, whether active or passive.
- The FFE aims to send issuer-assigned identifiers on reenrollments.
- An A/B National Producer Number (NPN), if recorded on the current plan year application, will be sent on passive reenrollments. For an active reenrollment, the NPN from the current year will be pre-populated on the next year application (if the NPN is already associated with the current year application) but may be removed or edited by the applicant. NPN and other A/B information can be recorded on Plan Compare, not just the application. However, if an NPN is entered on Plan Compare during the plan selection process, that NPN will supersede any NPN that was entered in the eligibility application. **Exhibit 11** illustrates the rules governing how to send NPNs.
- Information for assisters who are not A/Bs is not sent on passive reenrollments.
- Assister information for all types (e.g., Navigators, CACs,) will be sent on active reenrollments according to existing procedures.

#### Exhibit 11 - NPN Rules

NPN Scenarios	NPN on Current Year Enrollment	NPN Sent on 1000c Loop on Next Year 834 Enrollment Transaction
Auto-reenrolled (passive) QI with FFE Policy associated with NPN before c.	123	123
mid-October		
Auto-reenrolled (passive) QI with FFE	123	N/A (at the time BAR auto-
Policy updated with NPN after the		renewed the member, there
enrollee has been auto-reenrolled		was no NPN to carry forward)*
Active reenrollment by returning QI who	456	456 (The A/B info from the
updates the next year application, and is		current year application will be
able to view and edit the current year A/B,		pre-populated on the next year
but doesn't change or remove the A/B		application)**
associated with his or her application		
Active reenrollment by returning QI who	789	N/A. A QI can remove the
removes the A/B information on his or her		A/B info on the future year
next year application		application.



\* Note: NPNs received post BAR Wave 1 via Recon will be relayed to issuers in BAR Wave 2.

\*\* Note: If the most recent version of the QIs current year application includes the NPN, the NPN will pre-populate on the future year application; the NPN will not pre-populate if it is not included on the most recent version of the current year application. This is particularly important for DE Partners using the DE QI Flow, who only submit the NPN via the Submit Enrollment Request but do not include it on the application itself. NPNs submitted via the Submit Enrollment Request are only written to the QIs policy, but not the application. This highlights the importance of DE Partners assisting their clients with the reenrollment process.

**Exhibit 12** illustrates reenrollment transaction scenarios and their associated 834 maintenance reason code, FFE subscriber ID, and whether effectuation is sent to the FFE.

Exhibit 12 - Reenrollment Transaction Illustration

Scenario	834 Maintenance Reason Code	FFE Subscriber ID (Next Year vs. Current Year)	New Policy ID / App ID Assigned? (Next Year vs. Current Year)	Send Effectuation to FFE?	Collect Binder from Enrollee?
Auto-reenrollment	INSO4: 41	Same	Yes / Yes	No	No
(passive) – A current					
effectuated enrollee					
does not return to the					
FFE to update					
eligibility and plan					
selection. His or her					
coverage is renewed					
by the issuer as					
indicated on the Plan					
ID Crosswalk					
Template.					



Scenario	834 Maintenance Reason Code	FFE Subscriber ID (Next Year vs. Current Year)	New Policy ID / App ID Assigned? (Next Year vs. Current Year)	Send Effectuation to FFE?	Collect Binder from Enrollee?
Active reenrollment – A current enrollee returns to the FFE by December 15 to actively apply and enroll in next year coverage. The enrollee's next year selection is the same product as is the current year. The enrollee's passive reenrollment is cancelled by the FFE when it sends the initial enrollment.	INSO4: EC	Same	Yes / Yes	No	No



Scenario Scenario	834 Maintenance Reason Code 834 Maintenance Reason Code	FFE Subscriber ID (Next Year vs. Current Year) FFE Subscriber ID (Next Year vs. Current Year)	New Policy ID / App ID Assigned? (Next Year vs. Current Year) New Policy ID / App ID Assigned? (Next Year vs. Current Year)	Send Effectuation to FFE?  Send Effectuation to FFE?	Collect Binder from Enrollee?  Collect Binder from Enrollee?
Active switch after auto-enrollment – A current enrollee actively applies at the FFE and enrolls with a different issuer by December 15. The enrollee's passive reenrollment is cancelled by the FFE. Since the enrollee switched to a different issuer, the enrollee will also appear on Switch File, <sup>10</sup> so the current year issuer will nonrenew the enrollee's coverage.	INSO4: EC	New	Yes / Yes	Yes	Yes

<sup>10</sup> The Switch File is an electronic file delivered separately for each issuer offering plans through the FFE to identify the issuer's current subscribers who have actively reenrolled in, or switched to, next year coverage offered by a different issuer.



Scenario	834 Maintenance Reason Code	FFE Subscriber ID (Next Year vs. Current Year)	New Policy ID / App ID Assigned? (Next Year vs. Current Year)	Send Effectuation to FFE?	Collect Binder from Enrollee?
Active switch before auto-reenrollment – A current enrollee actively enrolls with a different issuer on November 1, before the enrollee was passively reenrolled. The FFE will not send a passive reenrollment because the enrollee is already actively enrolled, thus there is no passive reenrollment for the FFE to cancel. However, the enrollee will appear on the Switch File, so the current year issuer will non-renew his or her coverage.	INSO4: EC	New	Yes / Yes	Yes	Yes



Scenario	834 Maintenance Reason Code	FFE Subscriber ID (Next Year vs. Current Year)	New Policy ID / App ID Assigned? (Next Year vs. Current Year)	Send Effectuation to FFE?	Collect Binder from Enrollee?
Blended (passive, then active CIC during OEP) – A current enrollee is passively	January 1 initial (no APTCs): INSO4: 14	Same	Yes / Yes	No	No
reenrolled effective January 1 during BAR Wave I. Because the enrollee was in the special notice group and failed to update his or her eligibility information, the QI is enrolled with zero APTCs. On December 14, the enrollee actively returns to report updated eligibility information via a CIC and is determined eligible for APTCs, reselecting the same plan, with the updated information taking effect January 1. The FFE sends a cancellation of the passive reenrollment, then a January 1 initial 834 reflecting the update.	January 1 initial (with APTCs) INSO4: EC	Same	Yes / No	No	No



Scenario	834 Maintenance Reason Code	FFE Subscriber ID (Next Year vs. Current Year)	New Policy ID / App ID Assigned? (Next Year vs. Current Year)	Send Effectuation to FFE?	Collect Binder from Enrollee?
Blended (passive, then active CIC after OEP)  – A current enrollee is passively enrolled	January 1 initial (no APTCs): INSO4: 41	Same	Yes / Yes	No	No
effective January 1 during BAR Wave 1. Because the enrollee was in the special notice group and failed to update his or her eligibility information, the QI is enrolled with zero ATPCs. On December 18, the enrollee actively returns to report updated eligibility information via a CIC and is determined eligible for APTCs, reselecting the same plan, with the updated information taking effect February 1. The FFE send the passive reenrollment effective January 31 term/February 1 initial CIC reflecting the update.	February 1 CIC initial (with APTCs): M834	Same	No / No	No	No

**Exhibit 13** illustrates multiple transactions for a single enrollment where the same enrollee visits HealthCare.gov on three separate occasions.



Exhibit 13 - Multiple Transactions Illustrated for a Single Enrollment

Transaction Date	December 16	December 18	January 2
Description	Passive reenrollment	QI changes plans	QI reports a life
	sent		change
Key 834 codes	Origin Type on 834	Origin Type on	Origin Type on 834 =
	=11 (auto-reenroll)	834=1 (FFE Online)	1 (FFE Online)
	MRC = 41	MRC = EC	MTC = 001
		Straight term/initial	(Subscriber)
		(not CIC)	Maintenance
			Enrollment
			Transaction
<b>EDI Functional</b>	I834AR	I834	M834
Code			

For detailed transaction requirements, issuers should continue to consult the Companion Guide instructions related to the ASC X12 Benefit Enrollment and Maintenance 834 Transaction, based on the 005010X220 Implementation Guide and its associated 005010X220A1 addenda for the FFE. The Companion Guide can be accessed here <a href="https://zone.cms.gov/document/asc-x12-005010-834-companion-guide">https://zone.cms.gov/document/asc-x12-005010-834-companion-guide</a>

# 2.6.2 CSR & APTCs Calculations on Passive Reenrollments

For enrollees who do not contact the Exchanges to obtain an updated eligibility determination and select QHPs by the last day on which plan selections may be made for coverage effective January 1, the Exchange will establish future plan year eligibility as follows:

- First, where an enrollee was in the special notice group, opt-out group, did not reconcile group, or repeat passive reenrollment group, the Exchange will discontinue APTCs and income-based CSR.
- Second, where an enrollee with APTCs or income-based CSR does not fall into the special
  notice group, opt-out group, did not reconcile group, or repeat passive reenrollment group,
  the Exchange will use the current year family size and the most recent income and other
  eligibility information available, updated FPL tables, and updated benchmark plan premium
  information to calculate APTCs and determine eligibility for income-based CSR for the next
  plan year.

Enrollees who actively return to the Exchanges to submit updated eligibility information for next year coverage will have their eligibility redetermined according to standard processes, with updated eligibility taking effect according to the effective dates described in 45 CFR §155.410(f).



# 2.6.3 Plan Selection Changes During the OEP

During the OEP or an SEP, an enrollee may change plans, even if the original selection's coverage (active or passive) has been effectuated. Effective dates for enrollee changes to plan selection post-effectuation align with normal effective dates as established in 45 CFR §155.410(f) (although in some cases an SEP with accelerated or retroactive effective dates may apply). An enrollee can change plans by contacting the Marketplace Call Center or by logging into his or her HealthCare.gov Account, accessing "My Plans and Programs," and selecting "Change Plan." Enrollees may change plans during a valid enrollment period without reporting life changes on their applications. All plan selections that replace another selection are considered active enrollments. If the new selection has the same effective date as the original selection, the original selection is cancelled. If the new selection has an effective date after the original selection has started, the original selection terminates on the day before the new selection takes effect to facilitate continuous coverage for the enrollee.

# 2.6.4 Additional Files and Transactions to Support Issuers with Auto-renewal

The FFE communicates the vast majority of renewals (both active and passive) and new enrollment to issuers via 834 enrollment transactions. Because of the unique data architecture of the Exchange, additional files and transactions are also sent to issuers to inform the issuer of the FFE enrollment. For example, the Switch File (2.6.4.1) tells the current year issuer to end coverage December 31, letting the issuer know that no auto-reenrollment should be expected, while the Passive Cancel File (2.6.4.2) eliminates duplicate coverage created in error. The Cancel Carry Forward (2.6.4.3) job cancels auto-renewals where eligibility for auto-renewal ended when the associated current year policy terminated after BAR.

#### 2.6.4.1 Enrollee Switch File

When an enrollee whose policy is in current (not cancelled or terminated) status completes an active reenrollment for next year coverage in a plan offered by a different issuer from the current year issuer, the FFE does not send the current year issuer an 834 termination transaction. Rather, for enrollees for whom the FFE has already sent passive reenrollments, the current year issuer will receive a cancellation for the next year passive enrollment, which is the signal to non-renew coverage unless another enrollment transaction is received. However, for enrollees who actively switch issuers for the new plan year and for whom no passive enrollment has been sent, there is no passive reenrollment to cancel.

To address this, the FFE produces an electronic file for each issuer offering plans through the FFE that identifies the issuer's current subscribers who have actively reenrolled in next year coverage offered by a different issuer. This file is generated daily beginning shortly after the start of the OEP until around the time of the cut-off for January coverage. Each Enrollee Switch File (sent EFT SWTFL) will be cumulative, identifying current enrollees who have switched issuers as of their most recent plan selection on the day before the file is generated. Only subscribers who have not been auto-reenrolled and actively switch issuers for the future plan year are candidates for the Switch File.



If an enrollee who has switched issuers for next year subsequently switches back to a plan offered by the enrollee's current year issuer, that enrollee will be removed from the next daily Switch File. A QDP subscriber will appear on the Switch File if the current subscriber either actively enrolled in a QHP while declining QDP coverage for the next plan year, or if the QDP subscriber actively switched to a different QDP issuer.

# 2.6.4.2 Passive Cancel Job

When enrollees or their assisters fail to access their existing pre-populated future year application and create a new application for future year coverage, a duplicate policy is created. The FFE will cancel passive reenrollments that duplicate active enrollments for future year coverage via the Passive Cancel Job. This job is scheduled to run periodically in November and December. Issuers will receive these files in IPA layout via EFT BARCNX. These enrollments have already been canceled by the FFE and the issuer should similarly cancel the policy in its records. From January until the next OEP, de-duplication is performed by the Overlap Clean-up job visible on the Pre-Audit File.

For more information on these files including recommended Issuer actions, please refer to the *Standard Issuer Enrollment Data Files* document, available on zONE at: <a href="https://zone.cms.gov/system/files/documents/standard\_issuer\_enrollment\_data\_files\_v2\_0.pdf">https://zone.cms.gov/system/files/documents/standard\_issuer\_enrollment\_data\_files\_v2\_0.pdf</a>

Or on REGTAP at:

https://www.regtap.info/uploads/library/ENR OE TransactionSummary 5CR 082817.pdf.

# 2.6.4.3 Cancel Carry Forward Job

During OE, an enrollee or issuer may terminate (or even cancel) the current year coverage after the FFE has sent the passive reenrollment for future year coverage, such as terminations for non-payment. The Cancel Carry Forward job cancels auto-reenrollments (policy origin of 11) that are linked to a prior year enrollment that has been cancelled or terminated after auto-renewal. Since the passive reenrollments were created based upon the prior year coverage that has subsequently ended, the Cancel Carry Forward job "carries forward" the termination (or cancel) to cancel the future year's enrollment.

The FFE will send I834 cancels with Additional Maintenance Reason Code (AMRC) of CANCEL-CARRYFORWARD on a periodic basis from November through March to cancel future year auto-renewals associated with prior year policies that later terminated or canceled after BAR. Issuers will review the cancellations documented in the file and ensure the cancellations are applied to the appropriate passive reenrollments in their system, taking care to cancel using the FFE Policy ID (not Subscriber ID). Issuers will also see these cancellations reflected in the Enrollment Pre-Audit (AUD) Files.



For more information on these files including recommended issuer actions, please refer to the *Standard Issuer Enrollment Data Files* document, available on zONE at: <a href="https://zone.cms.gov/system/files/documents/enrollment\_preaudit\_file\_specification\_v4\_0\_2.pdf">https://zone.cms.gov/system/files/documents/enrollment\_preaudit\_file\_specification\_v4\_0\_2.pdf</a>

# 2.6.4.4 BAR Progress Report

In the run up and throughout the OEP, the FFE will send QHP and QDP issuers that are expecting renewals (i.e., continue to offer QHPs through the Exchange) a daily report that totals the auto-renewals sent to them as of midnight the night before the report's generation via EFT MISC. The report compares the count of "BAR-eligible" policies (current year policies in good standing as of that incremental run of BAR, updated periodically throughout the OEP) with the actual BAR enrollments sent by the FFE. Issuers can use the report to track progress and report problems. For example, the issuer may realize from a lower-than-expected BAR eligible count that the issuer has accidentally terminated enrollments and seek reinstatements.

# 2.6.5 Effectuation at Reenrollment and Change in Circumstance

Issuers do not need to send the FFE an effectuation transaction for any previously effectuated enrollment passively or actively reenrolling in coverage (with the same issuer as identified by the 5-digit HIOS code), as long as the enrollment has the same FFE-assigned Subscriber ID for both plan years. Similarly, issuers need not send effectuations when an enrollee selects a plan in the same product in an enrollment update reported through a CIC.

However, effectuation confirmation transactions and binder payments are required for enrollments with a new subscriber, such as a young adult child being reenrolled as a new subscriber in a passive reenrollment age-off scenario. Issuers must also send effectuation confirmation transactions and collect binder payments for active enrollments for new enrollees and for returning enrollees who did not have continuous coverage with the issuer.

# 2.6.6 Life Changes During the OEP

An enrollee is able to report life changes triggering CIC transactions to issuers for both current year and next year coverage during the OEP. Changes to current year coverage, such as the addition of a baby or spouse, will be reflected on the passive reenrollment for next year coverage if reported to the FFE by December 15. After December 15, changes to current year coverage cannot be initiated by the enrollee in self-service mode on HealthCare.gov, but must instead be made through the Marketplace Call Center, which can also assist enrollees in updating their applications and coverage for both the current and next year, if necessary.

Enrollees who have actively selected next year coverage by December 15, and subsequently want to update their current year coverage based on a CIC should contact the Marketplace Call Center which will also update their next year coverage as well.



# 2.6.7 Tobacco Rating at Time of Reenrollment

For passive reenrollments, the FFE uses the same tobacco status as the current year. In rare cases of technical error during passive enrollment, a policy may have an incorrect rating for tobacco status, Issuers may restore the tobacco status inadvertently changed in a passive reenrollment through reconciliation (see Chapter 10).

During the OEP or an SEP, enrollees can actively update their enrollment to change their last date of tobacco use such that an enrollee would be eligible to go from tobacco-rated to non-tobacco rated and vice versa, with the change taking effect with a prospective effective date basis. Issuers should honor tobacco status changes made during an active update during an OEP or SEP.

#### 2.6.8 Medicare Enrollment and Nonrenewals

Section 1882(d) of the Social Security Act prohibits issuers and agents and brokers from selling or issuing individual market coverage that duplicates Medicare to a QI that it has knowledge is enrolled or entitled to Medicare. The anti-duplication provisions apply even if the beneficiary has only Part A or only Part B Medicare and are intended to protect Medicare beneficiaries from fraudulent or abusive practices leading to the purchase of excessive or unnecessary coverage. Employer sponsored coverage, such as plans sold in the FF-SHOP, is explicitly exempted from the anti-duplication prohibition.

Sections 2703 and 2742 of the Public Health Service Act and promulgated regulations at 45 CFR §§ 147.106 and 148.122 generally require guaranteed renewability of coverage for employers and individuals in the group and individual health insurance markets. Until 2017, the guaranteed renewability regulations did not offer Medicare eligibility or entitlement as a basis for nonrenewal or termination of an individual's health insurance coverage in the individual market. However, the HHS Notice of Benefit and Payment Parameters for 2018 proposed and finalized a regulatory interpretation of the anti-duplication and guaranteed renewability provisions which prohibits issuers that have knowledge that an enrollee in individual market coverage is entitled to Medicare Part A or enrolled in Medicare Part B from renewing the individual market coverage if it would duplicate benefits to which the enrollee is entitled, unless the renewal is effectuated under the same policy or contract of insurance. State insurance rules determine when a change in policy or contract of insurance has occurred.

Since January 17, 2017<sup>11</sup>, QHP issuers that have knowledge that an enrollment contains a QHP enrollee who is entitled to Medicare Part A or enrolled in Medicare Part B must non-renew the entire policy if the QHP reenrollment plan is a change of policy or contract and duplicates Medicare. The issuer should send a termination transaction to the FFE ending coverage December 31 with an Additional Maintenance Reason Code (AMRC) of TERM-

-

<sup>&</sup>lt;sup>11</sup> January 17, 2017 is the effective date of the Final HHS Notice of Benefit and Payment Parameters for 2018.



ANTIDUPLICATION near the end of the plan year (CANCEL-ANTIDUPLICATION on the future year policy is also acceptable).

A QHP Issuer should not presume that all individuals aged 65 or older are entitled to Medicare. QHP issuers must send a termination notice, pursuant to 45 CFR §§ 155.430(b)(2)(i) and 156.270(b)(1), to any enrollees whose coverage has been non-renewed due to an enrollee in the enrollment group being a Medicare beneficiary. The termination notice should advise the non-Medicare enrollees on the non-renewed policy that they will be eligible for a Special Enrollment Period (SEP) and to actively reenroll in another policy for continued coverage, making the Medicare enrollee a non-applicant. The Marketplace Call Center will have lists of enrollees eligible for the SEP and enrollees will not be required to submit documentation as the circumstances are already verified. Please refer to Section 5 for information on SEPs.

For enrollees that become eligible for benefits under Medicare after enrolling in coverage through Exchanges, the enrollee may maintain coverage in the QHP until the date of their policy renewal, provided that the renewed policy is a change of policy or contract. However, the QI loses eligibility for APTCs and CSRs when the enrollee becomes eligible for MEC Medicare, as determined by Internal Revenue Service (IRS) regulations. QHPs are encouraged to ask an enrollee who is newly eligible for benefits under Medicare whether the enrollee wishes to maintain coverage in a QHP and to provide instructions about how such an enrollee can report a change to the Marketplace to terminate coverage or stop receipt of APTCs and CSRs to reduce the burden when filing annual federal income taxes.

For additional operational guidance regarding termination or nonrenewal transactions for Medicare beneficiaries, please refer to the annually published OEP transaction summary guidance available on <a href="https://www.regtap.info">www.regtap.info</a>.



# 3. ENROLLMENT IN THE FF-SHOP (APPLICABLE TO FF-SHOPS AND UNLESS OTHERWISE NOTED, SBEs-FP FOR SHOPS, QHPs/QDPs FOR PLAN YEARS BEGINNING ON OR AFTER JANUARY 1, 2018<sup>12</sup>)

Direct Enrollment (DE) is an enrollment process that allows new applicants and existing Beginning with plan year 2018, enrollment into FF-SHOPs and SBE-FP for SHOPs (for convenience, referred to in this chapter collectively as FF-SHOPs) QHPs and QDPs will occur through a SHOP-registered agent or broker or through an insurance company. Employers will no longer use HealthCare.gov to enroll in FF-SHOP coverage. Groups enrolled in FF-SHOP QHPs and QDPs that began prior to January 1, 2018 will continue to manage their accounts and pay their premiums through the FF-SHOP and HealthCare.gov.

# 3.1 ELIGIBILITY

To have coverage considered to be purchased through an FF-SHOP, employers must obtain a positive eligibility determination, as required by 45 CFR §157.206, to determine their eligibility to participate in the FF-SHOP. In the 2019 Payment Notice Proposed Rule, CMS considered establishing a limit on how long an employer can wait between purchasing a QHP and obtaining an eligibility determination for that QHP to be considered purchased through a SHOP. We solicited comments on whether to establish such a limit, and how long it should be. Ultimately, we finalized this policy as proposed, and did not establish a timeline under which employers must obtain an eligibility determination from a SHOP for their enrollments to be considered through a SHOP. This policy does not prohibit issuers from asking employers for a positive eligibility determination from the SHOP prior to enrollment into a QHP. Applications can be filed with an FF-SHOP electronically on HealthCare.gov or by phone. CMS, as the operator of the FF-SHOP eligibility platform, determines eligibility for FF-SHOP applicants. Employers will work with a SHOP-registered agent or broker, or with an issuer offering SHOP QHPs and/or QDPs to select a coverage option to offer to its employees.

An FF-SHOP must permit a qualified employer to offer all plans within a single level of coverage (i.e., platinum, gold, silver, or bronze for QHPs; and all available QDPs) to its qualified employees (known as horizontal choice). Qualified employers may also offer a single QHP and QDP.

When offering both QHPs and QDPs, an employer's decision to offer either a choice of plans or a single plan applies to both QHPs and QDPs.

An FF-SHOP also may permit a qualified employer to offer "vertical choice" instead of horizontal choice or a single plan. If vertical choice is offered, qualified employees can choose from all plans across all available actuarial value levels of coverage from a single issuer, or all

<sup>&</sup>lt;sup>12</sup> SHOP instructions are only applicable for SHOP plans that begin on or after 1/1/2018. For information related to plan years that began before 1/1/2018, issuers should refer to previous enrollment manuals.



QDPs from a single issuer. HHS provides FF-SHOP states the opportunity to recommend, on an annual basis, whether the FF-SHOP makes vertical choice available to employers in their state.

SBE-FPs for SHOP have the same employer choice models available as FF-SHOPs. States with SBM-FPs for SHOP have an annual opportunity to opt out of making vertical choice available to employers in their states.

Thus, in states where vertical choice is available, a qualified employer has a choice of three employer choice options for both QHPs and QDPs: a single plan, all available plans at a single actuarial value level of coverage (or all QDPs) (horizontal choice), and a choice of all plans offered by a single issuer across all available levels of coverage (or all QDPs from a single issuer) (vertical choice). In states where vertical choice is not an available option for qualified employers, the single plan option and horizontal choice option are available to qualified employers.

The following states have vertical choice available to qualified employers for plan years beginning in 2018: Alaska, Delaware, Florida, Georgia, Illinois, Indiana, Iowa, Kansas, Louisiana, Maine, Missouri, Montana, Nebraska, Nevada, New Hampshire, North Carolina, North Dakota, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, Virginia, West Virginia, Wisconsin, and Wyoming.<sup>13</sup>

In the absence of a central online FF-SHOP enrollment system and premium aggregation services, employers (with or without the assistance of a SHOP-registered agent or broker) should contact the issuers of the QHPs in which they want to offer their employees coverage with for all the necessary application and enrollment information. Participating FF-SHOP issuers are required to accept and enroll all SHOP enrollments that are offered through employee choice as long as the group has met the applicable minimum participation rate for their state as outlined in §156.286.

#### Retirees

An employer may offer coverage to former employees, including retirees, through FF-SHOPs.

#### **COBRA**

An employer may provide COBRA continuation coverage through an FF-SHOP. Consistent with their legal obligations as plan sponsors under COBRA, employers should notify enrollees of their eligibility to enroll in COBRA continuation coverage.

<sup>&</sup>lt;sup>13</sup> <a href="https://www.cms.gov/CCIIO/Programs-and-Initiatives/Health-Insurance-Marketplaces/2017-Implementation-of-Vertical-Choice.html">https://www.cms.gov/CCIIO/Programs-and-Initiatives/Health-Insurance-Marketplaces/2017-Implementation-of-Vertical-Choice.html</a>



#### 3.2 MINIMUM PARTICIPATION RATES IN THE FF-SHOP

SHOPs may authorize a uniform group participation rate for the offering of health insurance coverage in the SHOP, which must be a single, uniform rate that applies to all groups and issuers in the SHOP, based on the rate of employee participation in the SHOP, not on the rate of employee participation in any particular QHP or QHPs of any particular issuer. In the FF-SHOPs, throughout most of the year, in order for a group to enroll in coverage at the time of initial group enrollment, and at renewal, a minimum percentage of full-time employees offered coverage through an FF-SHOP must enroll in FF-SHOP coverage or certain other types of coverage, consisting of another group health plan, governmental coverage (such as Medicare, Medicaid, or TRICARE), coverage sold through the individual market, or other minimum essential coverage. If an employer fails to meet the requirement, it may revise its offer of coverage to encourage more employees to enroll. If the employer remains unable to meet the FF-SHOP minimum participation rate, the group's ability to complete an initial group enrollment or renewal through an FF-SHOP may be restricted to a limited enrollment period (November 15 – December 15) when the minimum participation rate is not enforced, pursuant to 45 CFR 147.104(b)(1)(B). Mid-year fluctuations in a group's participation rate do not affect its ability to maintain coverage through an FF-SHOP.

The default minimum participation rate in an FF-SHOP is 70%. If a state has set a different minimum participation rate by law, or if there is evidence that a majority of QHP issuers in a state commonly use a different minimum participation rate, the FF-SHOP may have opted to use the state-specific rate rather than the 70% rate. See **Exhibit 14** below for a list of states where the FF-SHOP uses a different minimum participation rate.

Exhibit 14 - State FF-SHOP Minimum Participation Rates

	FF-SHOP Minimum
State	Participation Rate
Iowa	75%
Kentucky	75%
Louisiana	75%
Mississippi	0%
New Hampshire	75%
New Jersey	75%
South Dakota	75%
Tennessee	50%
Texas	75%
Utah	75%

Employers and issuers should work together to determine whether a group satisfies the applicable minimum participation rate. If an employer offers employees a choice of plans, the group's participation rate will still be calculated at the group level and issuers are required to

accept enrollments from a group that has met the applicable minimum participation rate, even if only one member from a group chooses to enroll with a particular issuer.

# 3.3 INITIAL ENROLLMENT AND COVERAGE EFFECTIVE DATES

#### Initial Enrollment

A qualified employer may complete an initial group enrollment into an FF-SHOP QHP or QDP at any point during the year, subject to applicable minimum participation requirements. During the initial group enrollment process, employers may establish a waiting period policy that applies to newly qualified employees. CMS notes that the effective date of coverage selected by a qualified employer remains subject to the limit on waiting periods under 45 CFR §147.116. Issuers may set enrollment timelines for FF-SHOP groups as permitted under 45 CFR §147.104 and §155.726. Generally, except in states that have elected to merge their individual and small group risk pools under section 1312(c)(3) of the PPACA, <sup>14</sup> a qualified employer's plan year lasts for 12 months from the initial coverage effective date.

#### 3.4 SPECIAL ENROLLMENT PERIODS

Pursuant to 45 CFR §155.726(c) and 155.420, Special Enrollment Periods (SEPs) constitute periods outside of the initial group enrollment period or annual open enrollment period when a qualified employee and (if applicable) his or her dependents may enroll in a QHP/QDP or elect to change a current QHP/QDP (if employee choice is offered). Issuers are required to grant SEPs as described under 45 CFR §155.726(6), which cross-references most, but not all, of the qualifying events listed at 155.420(d). Specifically, SEPs described in 45 CFR §155.420(d)(1)(ii), (3), and (6) do not apply in SHOPs. For plan years beginning on or after January 1, 2018, issuers will preliminarily be responsible for completing enrollments, so the FF-SHOPs' revised role will be to ensure that QHP issuers offering coverage through the SHOP provide the SEPs set forth in regulation and comply with the applicable coverage effective dates. Please refer to Section 5: Special Enrollment Periods for more information on SEPs. Note that when Section 5 refers individuals to the Marketplace Call Center, FF-SHOP enrollees should call the FF-SHOP Call Center at 1-800-706-7893 (TTY: 711).

# 3.5 FF-SHOP APPEALS

Pursuant to 45 CFR §155.741(c), employers have the right to appeal a notice of denial of eligibility under §155.716(e). They may also appeal the failure of an FF-SHOP to provide a timely eligibility determination or a timely notice of an eligibility determination.

Under 45 CFR §155.741(k)(3), if an employer is found eligible under the appeal decision, then at the employer's option, the effective date of coverage or enrollment through an FF-SHOP under the decision can either be made retroactive to the effective date of coverage or enrollment through an FF-SHOP that the employer would have had if the employer had been correctly

<sup>&</sup>lt;sup>14</sup> For plan years beginning in 2018, no states with an FF-SHOP have merged markets.



determined eligible, or prospective to the first day of the month following the date of the notice of the appeal decision. If the employer is found ineligible under the decision, then the appeal decision is effective as of the date of the notice of the appeal decision.

# 3.6 PLAN COMPARE (SEE PLANS AND PRICES)

Qualified employers can view QHPs and QDPs using the plan comparison tool on the FF-SHOPs Website. Once an employer identifies a plan or plans that he or she would like to offer to his or her employees, the employer will work with a SHOP-registered agent or broker or an issuer to begin enrollment into a SHOP QHP or QDP.

# FF-SHOP Call Center Functionality

# **Qualified Employers**

There is a single call center for all FF-SHOPs and SBE-FP for SHOPs. Employers may use the FF-SHOP Call Center to ask basic questions about SHOPs or, for assistance in completing the SHOP eligibility determination. Employers with questions regarding enrollment will be directed to SHOP registered agents or broker or to the issuers.

# **Cases of Suspected Fraud or Ineligibility**

CMS works with DOIs, issuers, employers, employees, and other entities to identify and address potential ineligibility and suspected fraud occurring when applying and enrolling in coverage through the FFEs, including the FF-SHOPs. To report an incident of potential ineligibility or suspected fraud in the FF-SHOPs, issuers should send an encrypted email to <a href="mailto:shop@cms.hhs.gov">shop@cms.hhs.gov</a> documenting the concern and providing evidence to support the claim. Issuers may also call the FF-SHOP Call Center for more information. At no time should issuers send PII as part of an email communication to CMS. SHOP issuers are not covered by the rescission approval process described in Chapter 12 and at 45 CFR 155.430(b) (2) (iii).

# 3.7 ENROLLMENT INTO SHOP QHPS AND QDPS AND ENROLLMENT CHANGES

Beginning after the 2019 Payment Notice final rule becomes effective, with regard to plan years that began on or after January 1, 2018, enrollments in SHOP QHPs and QDPs and changes to such enrollments will occur through a SHOP-registered agent or broker or through an issuer. Employers and group members will no longer use HealthCare.gov to purchase and enroll in SHOP QHPs or QDPs. Groups enrolled in SHOP QHPs and QDPs for plan years that began prior to January 1, 2018 will continue to manage their accounts and pay their premiums through the FF-SHOP and HealthCare.gov.

#### 3.8 PREMIUM PAYMENT

Once the 2019 Payment Notice becomes effective, beginning with plan years that began on or after January 1, 2018, premium payments for SHOP QHPs and QDPs will occur through a



SHOP-registered agent or broker or through an insurance company. Employers will no longer use HealthCare.gov to purchase SHOP coverage. Groups enrolled in SHOP QHPs and QDPs for plan years that began prior to January 1, 2018, will continue to manage their accounts and pay their premiums through the FF-SHOP and HealthCare.gov.

# 3.9 CANCELLATIONS IN THE FF-SHOPS

A qualified employer or qualified employee may, before the effective date of coverage, choose to cancel coverage for any reason. For instance, an employer or employee may no longer want or need health insurance coverage through the FF-SHOP. Employers and employees should initiate cancellations with the assistance of their SHOP-registered agent or broker or through the issuer.

# 3.10 TERMINATIONS

A termination is the end of an enrollee's coverage or enrollment in a QHP/QDP through the FF-SHOPs occurring after their coverage effective date. A termination may be either voluntary (i.e., initiated by the enrollee or the employer) or involuntary (i.e., initiated by the issuer).

# 3.10.1 Group-Level Terminations in the FF-SHOPs

Beginning on the effective date of the 2019 Payment Notice final rule for plan years beginning on or after January 1, 2018, the FF-SHOPs and SBE-FPs for SHOP will no longer determine the timing, form, and manner in which coverage in a SHOP QHP may be terminated. Employers and employees may request terminations of coverage through their SHOP-registered agent or broker or through the issuer. Issuers are responsible for conducting terminations of QHP coverage and sending termination notices in accordance with applicable Federal and State Law.

# 3.10.2 Dependent Age-offs in the FF-SHOPs

Section 2714 of the Public Health Service Act, implemented at 45 CFR §147.120, states that a group health plan and a health insurance issuer offering group or individual health insurance coverage that provides dependent coverage of children must continue to make such coverage available for an adult child until the child turns 26 years of age. However, states may have varying rules on the maximum dependent age-off. Information on specific state rules must be obtained directly from the applicable state regulatory authority. Issuers should handle dependent age-offs in accordance with applicable State and Federal Law.

# 3.11 RENEWALS IN THE FF-SHOPS

Renewals into FF-SHOP plans should occur through a SHOP-registered agent or broker or with the issuer. Issuers should adhere to the rules associated with renewals in accordance with applicable State and Federal Law.



# 3.12 FF-SHOP REQUIRED NOTICES

The FF-SHOP issues notices related to an employer's eligibility to participate in an FF-SHOP as required under 45 CFR §155.716. Issuers are required to send all other notices as required by applicable State and Federal Law.



# 4. DIRECT ENROLLMENT (APPLICABLE TO THE INDIVIDUAL MARKET FFEs, QHPs/QDPs)

Direct Enrollment (DE) is an enrollment process that allows new applicants and existing enrollees (either directly or through an FFE-registered A/B) to enroll in a QHP in a manner considered to be through the FFE during an OEP or SEP, when the process is originated through either a QHP issuer website or web-broker website (referred to as DE Partner websites). Enrollees also have the ability to report life changes through DE.

For the 2019 plan year, the FFE will have two different options for QHP issuers and webbrokers that wish to participate in DE. First, there is a classic DE option, which is also known as the "double-redirect." Second, there is an Enhanced DE (EDE) option.

The classic or "double-redirect" DE option utilizes Security Assertion Markup Language (SAML) to securely transfer a QI from a DE Partner's website to the FFE, where the QI completes the FFE's eligibility application. Once the eligibility application has been completed on the FFE, the QI is securely redirected back to the DE Partner's website for plan selection and enrollment. DE Partners then use Extensible Markup Language (XML) Application Programming Interfaces (APIs) to obtain a QIs eligibility results and submit the QIs enrollment to the FFE. The APIs include the Fetch Eligibility service, which allows a DE Partner to obtain a QIs eligibility results, and the Submit Enrollment service which allows a DE Partner to submit a QIs enrollment to the FFE. Technical specifications for the SAML, Fetch Eligibility, and Submit Enrollment services are outlined in both the "FFE DE API for Web-brokers/Issuers Technical Specifications" and the "Federal Data Services Hub (DSH) DE Business Service Definitions (BSDs)," which can be found on CMS zONE at https://zone.cms.gov/document/direct-enrollment-de-documents-and-materials.

New for the 2019 OEP, the EDE option, unlike the classic DE option, does not require a QI to be redirected to the FFE. Instead, using the EDE option, DE Partners are able to provide a complete enrollment experience on their website, including hosting the eligibility application. While DE Partners can host the eligibility application on their sites for EDE, eligibility determinations are still made by the FFE. DE Partners participating in EDE will utilize a suite of JavaScript Object Notation (JSON) APIs that the FFE has made available to obtain eligibility results from the FFE, create and update QI eligibility applications, obtain QI notices, and submit verification documentation, among other things. The XML Submit Enrollment API used for classic DE is also used for EDE. Technical specifications for the EDE APIs can be found on CMS zONE at <a href="https://zone.cms.gov/document/enhanced-direct-enrollment-ede-documents-and-materials">https://zone.cms.gov/document/enhanced-direct-enrollment-ede-documents-and-materials</a>.

The plan shopping experience for both DE options, including the display of available plans, selection of APTC amounts (for those who are eligible), and the submission of plan selections, is implemented by the DE Partner on its website in accordance with applicable CMS requirements.



QHP issuers and web-brokers that wish to access the above CMS zONE links, can do so by creating an account at portal.cms.gov (if one has not been created already). Once an account has been created, the user must request access to CMS zONE via their portal.cms.gov account. Once access is approved for CMS zONE, the user can access the above links by logging into zone.cms.gov with their portal.cms.gov login.

QHP issuers and web-brokers that are interested in participating in DE should send any questions, or intent to participate, to <u>DirectEnrollment@cms.hhs.gov</u>.

# 4.1 GUIDELINES FOR SPECIFIC QI SCENARIOS

The FFE provides eligibility results to DE Partners for those individuals seeking coverage through the DE partner's website. The FFE also provides information about whether each applicant using the DE partner's website is eligible for enrollment in a QHP through the FFE and, where the applicant has applied for financial assistance, the FFE will make a determination of eligibility for APTCs and CSRs and an assessment or determination of eligibility for Medicaid and/or CHIP, depending on the state's election.

# 4.1.1 Applicant Not Eligible for QHP Enrollment

If an applicant using DE is determined ineligible for enrollment in a QHP through the FFE, this information will be provided to the applicant and DE Partner, and the DE Partner will review the determination with the applicant. The applicant can then view and select a plan offered outside the FFE, if desired.

# 4.1.2 Applicant is Eligible for QHP Enrollment and APTCs/CSR

If an applicant using DE is found eligible for enrollment in a QHP through the FFE and is determined eligible for APTC or CSR, this information will be provided to the applicant and DE Partner, and the DE Partner will review the information with the applicant. DE Partners must provide applicants who are eligible for APTC the option to select the amount of APTC they want to apply towards the reduction of their share of the premiums in the plan selection process. For applicants eligible for income-based CSR, a DE Partner should only display the CSR plan variant that an individual is found eligible for when displaying any silver QHP, or any metallevel QHP for enrollees found eligible for CSRs due to their status as a member of a federally recognized Indian tribe or Alaska Native Claims Settlement Act (ANCSA) Corporation Shareholder.

# 4.1.3 Applicant is Eligible for QHP Enrollment but Not for APTCs/CSR

If an applicant using DE is found eligible for enrollment in a QHP through the FFE, but is determined ineligible for APTC or CSR, this information will be provided to the applicant and DE Partner, and the DE Partner will review the information with the applicant. During plan selection, the DE Partner should subsequently not include any APTC amount for an applicant



who is not eligible for APTC, or display CSR plan variations for an applicant who is not eligible for a CSR.

# 4.1.4 Applicant is Eligible for Medicaid or CHIP

If an applicant using DE is assessed or determined eligible for Medicaid or CHIP, the FFE sends the applicant's information to the appropriate state Medicaid or CHIP agency. The applicant and DE Partner will also be informed of the applicant's Medicaid or CHIP eligibility, and the DE Partner will review the information with the applicant.

The state agency will subsequently follow up with the applicant, or the applicant may contact the relevant state agency regarding their status.

Medicaid/CHIP MAGI Eligibility Scenario: If an applicant using DE is determined eligible or assessed as potentially eligible for Medicaid/CHIP based on MAGI, his or her account is transferred to the state Medicaid/CHIP agency. The applicant and DE Partner will be informed of the applicant's Medicaid or CHIP eligibility, and the DE Partner will review the information to the applicant. Applicants eligible for MAGI-based Medicaid/CHIP will not be eligible for a QHP on a financial assistance application (but can create a non-financial assistance application, to determine eligibility for a QHP without financial assistance). The DE Partner should not include those eligible for Medicaid or CHIP, who are not also eligible for a QHP, in an enrollment group because the DE Partner would receive an error during the enrollment submission, since the system can only accept a submitted enrollment for applicants that are marked as eligible for a QHP.

If an applicant assessed as potentially eligible for Medicaid/CHIP is determined ineligible for Medicaid/CHIP by the state agency, the state agency transfers the applicant's account back to the FFE, and the applicant is sent a notice from the FFE about his or her eligibility for QHP coverage through the Exchange and for APTCs and CSRs. If the applicant receives an updated determination of eligibility to enroll in a QHP through the Exchange, and comes through the DE Partner's website, the updated eligibility determination will be provided to the DE Partner and the applicant will be allowed to select a QHP through the DE Partner's website.

Medicaid/CHIP Non-MAGI Eligibility Scenario: The FFE will also screen for eligibility for Medicaid based on factors other than MAGI (e.g., disability, long-term care needed) and allow applicants to request an eligibility determination on these bases. If an applicant indicates on the application that they are disabled or have a long-term care need, but they also have been determined eligible for enrollment in a QHP through the Exchange, the applicant and DE Partner will be informed that the applicant is eligible to select a QHP through the Exchange (if the applicant wants to select a QHP pending the outcome of the non-MAGI Medicaid eligibility determination). If the applicant is eligible for APTC or CSR pending the outcome of the non-MAGI determination, the amount of APTC or CSR available will be provided to the applicant and DE Partner and should be used during the plan selection process.



# 4.1.5 Households That Include QIs Eligible for Different Coverage Programs

For households that include individuals eligible for different coverage programs (e.g., QHP with APTCs, Medicaid), DE Partners should follow the guidelines outlined above for each applicant in the household. When an applicant is determined eligible or assessed as potentially eligible for Medicaid or CHIP based on MAGI, the FFE will transfer application information to the state Medicaid or CHIP agency, as applicable. DE Partners should not include any applicants in the QHP selection process who are not listed as eligible for enrollment in a QHP through the Exchange, since the DE Partner would receive an error during the enrollment submission, due to the fact that the system can only accept an enrollment request for applicants that are marked as eligible for a QHP.

DE Partners have the ability to create their own shopping experience on their websites, subject to applicable CMS requirements. Nevertheless, if a household has applicants who are determined eligible for QHP enrollment through the FFE and others who are not eligible, the DE Partner website must first complete the plan selection process for applicants eligible for QHP enrollment through the FFE prior to completing the plan selection process for individuals who are not eligible for QHP enrollment through the FFE. While the DE Partner may not enroll applicants in Exchange coverage who are determined ineligible for QHPs, the DE Partner may enroll them in coverage outside the Exchange after handling those applicants who are QHP eligible.

# 4.2 ENROLLMENT GROUPS

Due to system limitations, DE for applicants applying for financial assistance through the FFE is currently limited to enrollment groups consisting of a single tax household (that is, only applicants who are included on the same tax return are able to enroll together in a QHP through the Exchange using the DE process). However, DE does accommodate enrollment in QHPs through the FFE for enrollment groups that include multiple tax households, as long as all of the applicants are not seeking financial assistance.

If a group of applicants apply for financial assistance through the FFE using DE, and the applicants are identified as having multiple tax households, the FFE will relay this information to the applicant and DE Partner, and the DE Partner will review the information with the applicant. The DE Partner should advise the applicants that DE does not support enrollment of multi-tax households. The DE Partner should also advise the applicants that if they want to continue using DE, they must complete separate applications for financial assistance (a separate application for each tax household), or they can complete a non-financial assistance application if they would like to enroll together using DE.

DE Partners must also use an issuer's current subscriber-dependent rules when determining who can be placed in a policy together. DE Partner websites that are capable of supporting multiple enrollment groups should give QIs the ability to regroup into different enrollment groups, either



combining into fewer enrollment groups (if issuer relationship rules permit), or separating into different valid enrollment groups, if desired. The "FFE DE API for Web Brokers/Issuers Technical Specifications,<sup>15</sup>" addresses how to allocate APTCs when there are multiple enrollment groups. If a DE Partner website is unable to support multiple enrollment groups, it must make the applicant aware that they can access this functionality at <a href="HealthCare.gov">HealthCare.gov</a> as described in the disclaimer below.

It is important to note that all QIs on a single application may only enroll using DE if doing so at the same time with a single DE Partner. A QI cannot go to DE Partner A's website and enroll some of the tax household and then go to DE Partner B's website to enroll the remaining QIs. The enrollment request must include all policies for the application, and the DE Partner should not send multiple individual enrollment requests for members of a tax household as this will cause an error.

Additionally, due to operational limitations, dental-only enrollment is not permitted via DE. QDP issuers who only offer dental coverage therefore are not permitted to participate in DE at this time. However, concurrent enrollment in both a QHP and a QDP is permitted via DE. Applicants who wish to enroll in a QDP via direct enrollment may do so after making a QHP selection. DE Partners that offer concurrent QHP and QDP enrollment must note however, that any elected APTC must first be applied towards the EHB portion of the QHP, and then any remaining APTC can only be applied towards any pediatric portion of the dental premium. APTC cannot be applied towards any dental premium applicable to an adult member. The "FFE DE API for Web Brokers/Issuers Technical Specifications," addresses how to allocate APTCs in more detail. QHP issuer DE Partners that do not offer dental should also note that they should provide a disclaimer to applicants, stating dental coverage is available via HealthCare.gov.

# 4.3 QHP DISPLAY GUIDANCE

QHP issuers and web-brokers that plan to use DE must adhere to CMS requirements with respect to the display of QHP information. Different regulatory requirements extend to the DE Partner websites depending on whether they are QHP issuer websites or web-broker websites. Details on each follow.

# **4.3.1 QHP Issuer DE Partners**

The QHP issuer DE Partner website:

- 1. Must, in accordance with 45 C.F.R. §§156.1230(a)(1)(ii) and 155.205(b)(1), provide applicants the ability to view QHPs offered by the issuer with the standardized comparative information on each available QHP, to the extent such information is currently required to be available:
  - a. Premium and cost-sharing information (total and net premium based on APTCs and CSRs)

<sup>&</sup>lt;sup>15</sup> See https://zone.cms.gov/document/direct-enrollment-de-documents-and-materials (requires zONE access)



- b. Summary of benefits and coverage
- c. Identification of whether the QHP is a bronze, silver, gold, or platinum level plan, or a catastrophic plan
- d. Provider directory
- e. The results of an enrollee satisfaction survey
- f. Quality ratings
- g. Medical loss ratio information
- h. Transparency of coverage measures reported to CMS during certification
- 2. Should not include the offering of non-QHP health plans or non-QHP ancillary products (e.g., vision, or accident) alongside QHPs. QHP issuer DE Partners should provide applicants the ability to search for off-Exchange products in a separate section of the website other than the QHP webpages; such plans may be marketed and displayed after the QHP selection process has been completed. However, the QHP issuer DE Partner website must clearly distinguish between QHPs for which the QI is eligible and other non-QHPs that the QHP issuer may offer, and indicate that APTCs and CSRs apply only to QHPs offered through the FFE as set forth in 45 C.F.R. §156.1230(a)(1)(iii).
- 3. Should provide filters for searching through plan options on QHP issuer DE Partner's QHP websites, which may include, but are not limited to:
  - a. All plans
  - b. Premium
  - c. Deductible
  - d. Maximum out-of-pocket cost
  - e. Plan type (e.g., HMO, PPO)
  - f. Dental coverage included
  - g. Health Savings Account eligible
- 4. Must provide a way for applicants to select their APTC amount up to the maximum for which they are eligible as set forth in 45 C.F.R. §156.1230(a)(1)(v), and subsequently update the net premium for the displayed QHPs. If an applicant is eligible for CSRs, QHP issuer DE Partners should only display the CSR plan variant that an individual is found eligible for when displaying any silver QHP, or American Indian/Alaskan Native CSRs variations, at any metal level, as appropriate.
- 5. Should ensure that information on its QHP webpages is provided to applicants in plain language and in a manner that is timely and provides effective communication for individuals living with disabilities and provides meaningful access for individuals with limited English proficiency at no cost to applicants.

QHP issuer DE Partner websites must ensure that the premiums charged to an applicant are the same as the amount the FFE would have calculated had the applicant selected a QHP via <a href="HealthCare.gov">HealthCare.gov</a>. It is important to note that the QHP issuer DE Partner is responsible for collecting information on the tobacco status for each applicant and should factor that in when calculating each enrollee's rate. Currently, the FFE is only able to support changes in enrollees' tobacco status during open enrollment or an SEP as part of the enrollment XML file provided from issuers to the FFE. QHP issuer DE Partners should refer to the other sections of this manual and the "FFE DE API for Web Brokers/Issuers Technical Specifications" to ensure that they are



correctly rating and applying the correct financial amounts for an enrollee based on their situation (new vs. existing enrollee making a mid-year change, effective date first of the month vs. mid-month, etc.).

QHP issuer DE Partners must provide an HHS-approved disclaimer as set forth in 45 CFR §156.1230(a)(1)(iv). QHP issuer DE Partners must make this disclaimer available to all applicants regardless of how applicants communicate with the QHP issuer (e.g., through a website, by phone, in-person). The FFE expect that QHP issuer DE Partners will make this available at the beginning of the plan comparison process, and if an applicant is using a QHP issuer's website, the QHP issuer must prominently display this disclaimer when displaying plans to the applicant. The disclaimer must read: <sup>16</sup>

"Attention: This website is operated by [Name of Company] and is not the Health Insurance Marketplace Messite at HealthCare.gov. This website does not display all Qualified Health Plans available through HealthCare.gov. To see all available Qualified Health Plan options, go to the Health Insurance Marketplace website at HealthCare.gov.

Also, you should visit the Health Insurance Marketplace website at HealthCare.gov if:

- 1. You want to select a catastrophic health plan (this only needs to be included if catastrophic plans are not offered by the QHP issuer).
- 2. You are applying for financial assistance through the Marketplace and want to enroll members of your household in separate Qualified Health Plans. [The plans offered here do not offer pediatric dental coverage and you want to choose a Qualified Health Plan offered by a different issuer that covers pediatric dental services or a separate dental plan with pediatric coverage.]"

The following guidelines apply to the display of the disclaimer:

- Display the disclaimer prominently so it is noticeable to the applicant in the context of the website. The DE Partner may change the font color, size or graphic context of the disclaimer to accomplish this. For example, the DE Partner may use font in a color that clearly contrasts with the background of the webpage to draw attention to this disclaimer.
- Present the disclaimer in a font size no smaller than the majority of the text that appears on that particular page.
- Display the disclaimer in the same non-English language (such as Spanish) for any language that the DE Partner maintains screens for on its website.

<sup>16</sup> Certain pieces of the disclaimer, indicated in brackets, are not required but CMS encourages a QHP issuer that does not offer these services to display those pieces of the disclaimer.



# 4.3.2 Web-broker DE Partners

Web-broker DE Partner websites must—in accordance with 45 C.F.R. §155.220(c)(3)(i)(A) — disclose and display all QHP standardized comparative information provided by the Exchange consistent with the requirements of 45 C.F.R. §155.205(b)(1) and §155.205(c) for all QHPs, including qualified stand-alone dental plans (QDPs), offered through the Exchange. <sup>17</sup> If not directly provided by CMS, a web-broker may obtain additional information on health plan products (QHPs and QDPs) that are displayed on its website directly from those QHP and QDP issuers with whom it has a contractual relationship. This standardized comparative information includes the following information, at a minimum:

- a. Premium and cost-sharing information (total and net premium based on APTCs and CSRs);
- b. Summary of benefits and coverage;
- c. Identification of whether the QHP is a bronze, silver, gold, or platinum level plan, or a catastrophic plan;
- d. Provider directory;
- e. The results of an enrollee satisfaction survey;
- f. Quality ratings;
- g. Medical loss ratio information; and
- h. Transparency of coverage measures reported to CMS during certification.

In accordance with 45 C.F.R. §155.220(c)(3)(i)(A), if a web-broker does not have access to the additional required comparative information for a QHP offered through the Exchange, including premium and benefit information, it must prominently display the following mandatory standardized Plan Detail Disclaimer for the specific QHP:

"[Name of Company] isn't able to display all required plan information about this Qualified Health Plan at this time. To get more information about this Qualified Health Plan, visit the Health Insurance Marketplace website at <a href="HealthCare.gov">HealthCare.gov</a>."

The mandatory standardized Plan Detail Disclaimer must:

- Be prominently displayed where plan information on the QHP would normally appear, so it is noticeable to the QI;
- Be provided separately for each QHP where this information is missing;
- State that the comparative information for all QHPs offered through the Exchange is available on <a href="HealthCare.gov">HealthCare.gov</a>;
- Use the exact language provided by HHS; and

<sup>&</sup>lt;sup>17</sup> As detailed in the Patient Protection and Affordable Care Act; Establishment of Exchanges and Qualified Health Plans; Exchange Standards for Employers; Final Rule and Interim Final Rule (77 Fed. Reg. 18310, 18315) (March 27, 2012), with some limited exceptions, SADPs are considered a type of QHP. CMS expects all web-brokers to follow the same requirements for SADPs as for QHPs, including display of all applicable SADPs offered through the Exchange and all available information specific to each SADP on their websites, as well as including the Plan Detail Disclaimer to the extent that all required SADP comparative information is not displayed on their websites.



• Include an operational link to the Health Insurance Exchange website (HealthCare.gov).

#### The Web-broker DE Partner website:

- 1. Must, in accordance with 45 C.F.R. §155.220(c)(3)(i)(A), adhere to the website display standards specified in 45 C.F.R. §155.205(c). CMS expects a web-broker to make available quality ratings information on each QHP offered through an Exchange easily accessible to QIs, including QIs with disabilities and limited English proficiency.
- 2. Must, in accordance with 45 C.F.R. §155.220(c)(3)(i)(B), provide QIs the ability to view all QHPs offered through the Exchange. Web-brokers must display all QHPs (including QDPs) available through an Exchange, irrespective of compensation or appointment arrangements.
- 3. Must, in accordance with 45 C.F.R. §155.220(c)(3)(i)(C) provide no financial incentives, such as rebates or giveaways.
- 4. Must, in accordance with 45 C.F.R. §155.220(c)(3)(i)(D), disclose and display all QHP information provided by the Exchange. Web-brokers must disclose and display all QHP information provided by the FFE or directly by QHP or QDP issuers with whom it has a contractual relationship. CMS provides a limited subset of current year QHP data for all individual market QHPs offered through the FFE (known as the QHP Limited File). The QHP Limited File contains data for web-brokers to list all QHPs that are available to QIs on the FFE through <a href="HealthCare.gov">HealthCare.gov</a>, including QHPs offered in states performing plan management functions. This data will include:
  - i. OHP issuer details: OHP issuer name, address, and contact information.
  - ii. QHP details: QHP name, type of plan, level of coverage, and the state in which the QHP is offered.

The QHP Limited File will NOT contain QHP rate, benefit, cost sharing, network, payment, uniform resource locator (URL), or service area information. CMS makes detailed QHP information available to web-brokers registered with the FFE through the release of the "QHP Landscape File" and the "Health Insurance Exchange Public Use Files (PUF)." CMS recommends that web-brokers registered with the FFE use these files, in addition to information a web-broker registered with the FFE obtains through its relationships with QHP (and QDP) issuers, to display required QHP (and

5. Must, in accordance with 45 C.F.R. §155.220(c)(3)(i)(F), provide QIs with the ability to withdraw from the process and use the Exchange website instead at any time.

Web-broker DE Partner Websites must also prominently display the General non-FFE Disclaimer as in accordance with 45 C.F.R. §155.220(c)(3)(i)(G). The disclaimer must read:<sup>20</sup>

QDP) standardized comparative information.

<sup>&</sup>lt;sup>18</sup>Available at https://www.healthcare.gov/health-plan-information-2018/

<sup>&</sup>lt;sup>19</sup>Available at http://www.cms.gov/CCIIO/Resources/Data-Resources/marketplace-puf.html

<sup>&</sup>lt;sup>20</sup> Certain pieces of the disclaimer, indicated in brackets, are not required but CMS encourages a web-broker that does not offer these services to display the parts of the disclaimer corresponding to the certain products or services it does not offer.



"Attention: This website is operated by [Name of Company] and is not the Health Insurance Marketplace website. In offering this website, [Name of Company] is required to comply with all applicable federal law, including the standards established under 45 CFR 155.220(c) and (d) and standards established under 45 CFR 155.260 to protect the privacy and security of personally identifiable information. This website may not display all data on Qualified Health Plans being offered in your state through the Health Insurance Marketplace website. To see all available data on Qualified Health Plan options in your state, go to the Health Insurance Marketplace website at <a href="HealthCare.gov">HealthCare.gov</a>.

[Also, you should visit the Health Insurance Marketplace website at HealthCare.gov if:

- You want to select a catastrophic health plan (this only needs to be included if catastrophic plans are not offered by the QHP issuer).
- You want to enroll members of your household in separate Qualified Health Plans.
- The plans offered here don't offer pediatric dental coverage and you want to choose a Qualified Health Plan that covers pediatric dental services or a separate dental plan with pediatric coverage. Pediatric dental services are an essential health benefit.]"

The Web-broker DE Partner must observe the following requirements for displaying the General non-FFE Disclaimer:

- The Disclaimer must be prominently displayed on both the initial QI landing page and on the landing page displaying QHP options that appears before the applicant makes a decision to purchase coverage (QHP selection page).
- The Disclaimer must use the exact language provided by HHS.
- The Disclaimer must include a functioning web link to the Health Insurance Exchange website (HealthCare.gov).

CMS requires all disclaimers, including the Web-broker General non-FFE and Plan Detail Disclaimers, to be "prominently displayed." CMS considers the disclaimers to be "prominently displayed," if they are:

- Viewable without requiring the user to select or "click on" an additional link;
- Written in a font size no smaller than the majority of the text on the webpage;
- Displayed in the same non-English language as any language(s) the web-broker maintains screens for on its website; and
- Noticeable in the context of the website (e.g., use a font color that contrasts with the background of the webpage).

Web-brokers may change the font color, size, or graphic context of the disclaimer to ensure that it is noticeable to the applicant in the context of the website. However, the exact language of the General non-FFE and Plan Detail Disclaimers must be used.

CMS expects that web-brokers participating in the FFE to prominently display language explaining to QIs that the web-broker has entered into an Agreement(s) with the FFE and has agreed to conform to the website display and security standards in 45 C.F.R. §155.220(c)(3) and



45 CFR §155.260. In addition, consistent with 45 C.F.R .§ 155.220(j)(2)(i), web-brokers and other A/Bs may not use "Marketplace" or "Exchange" or other words in the name of their businesses or websites if doing so could reasonably cause confusion with a Federal program or website.

CMS expects web-brokers to display information for QHPs offered through the FFE in a way that will not steer a QI to a particular QHP based upon financial considerations alone. Web-brokers may offer additional tools or decision support that the QI can use to navigate or refine the display of QHPs. CMS also expects that the web-broker will display language explaining to the QI the specific source and nature of web-broker compensation and that compensation does not affect the display of QHP options or premiums charged. CMS expects that a web-broker will offer a QHP plan selection experience that is free from advertisements or information for other health insurance-related products and sponsored links advertising health insurance-related products (e.g., an advertisement for a QHP issuer). Once a QI has completed the QHP plan selection and enrollment, the web-broker may offer the QI the ability to search for additional products or services if desired. CMS expects that such offers are made in a section of the web-broker's website that is separate from the QHP display and plan selection.

CMS expects web-brokers to display QHPs separately from non-QHPs. Furthermore, CMS expects that web-brokers registered with the FFE will clearly distinguish between QHPs for which the QI is eligible and QHPs for which the QI may not be eligible. For example, the display of child-only plans should be limited to QIs eligible for such coverage (e.g., individuals under the age of 21) to avoid confusion.

Web-brokers registered with the FFE should also advise QIs that advance payments of the premium tax credit and cost-sharing reductions apply only to QHPs offered through the FFE.

If a web-broker registered with the FFE offers the QI the use of additional sort functionality to alter the order of the QHPs listed, CMS encourages web-brokers to ensure that regardless of how the QI chooses to sort the QHPs (e.g., lowest monthly payment, lowest deductible), the web-broker website must still provide QIs the ability to view all QHPs offered through the FFE in compliance with 45 C.F.R. § 155.220(c)(3)(i)(B).

A web-broker may also allow the QI to apply filters to the QHPs listed (e.g., metal level, provider network, issuer). In this case, CMS recommends that web-brokers ensure that if the QI were to select all of the available options for a certain filter (e.g., all available metal levels), the total number of plans displayed would remain consistent with the number of QHPs offered through the FFE that satisfy the selection criteria. In addition, CMS recommends that if a QI selects a certain filter (e.g., Bronze metal level), the web-broker displays all QHPs offered through the FFE that satisfy that filter's description.

Web-brokers registered with the FFE must display the complete list of QHPs (or QDPs) to QIs without requiring QIs to perform additional sorting or filtering on an incomplete list of QHPs (or QDPs). Web-brokers should allow a QI to enter his or her personal information and the next step



should show the QI the complete list of all QHPs (or QDPs) offered through the FFE based on that information.

CMS generally expects that QIs are not charged a separate transaction or service fee for shopping or enrolling in a QHP through a web-broker's website. CMS recognizes that web-brokers may have invested significant resources to develop special software to assist QIs with selection and enrollment in QHPs offered through the FFE, and some independent A/Bs may leverage those websites to facilitate QHP selection and enrollment. CMS believes that in these limited circumstances, where there is a bona fide service of value that goes beyond the traditional assistance provided by an A/B registered with the FFE, it may be appropriate to allow for the collection of an additional fee. However, any practice of collecting such fees from QIs for providing assistance with QHP selection and enrollment through the FFE would be subject to applicable state law. If permitted under state law, A/Bs and web-brokers that elect to pass on these types of costs to QIs for selecting and submitting QHP applications offered through the FFE through a non-FFE website should provide a disclaimer to QIs that: 1) clearly discloses the amount and reason for the fee, and 2) informs the QI that he/she can apply through the FFE website (HealthCare.gov) at no cost.

A web-broker can allow other A/Bs to use its website to enroll qualified individuals, employers, and employees in a QHP through the FFE by using a contract or other arrangement.<sup>21</sup> The agent or broker accessing the web-broker website pursuant to the arrangement should be listed as the agent of record on the enrollment. The web-broker must verify that any other agent or broker accessing its website is licensed by the applicable state(s), has completed applicable FFE training, has registered with the FFE, and has signed all required Agreements with the FFE.<sup>22</sup>

A web-broker registered with the FFE allowing another agent or broker registered with the FFE to use the web-broker's website must, as mandated by 45 C.F.R. § 155.220(c)(4)(i)(C), ensure that the web-broker's name and National Producer Number (NPN) appear prominently:

- On every page of the website, even if the agent or broker registered with the FFE accessing the website is able to customize the appearance of the website; and
- On the cover or first page of all written materials containing QHP information that can be directly printed from the website. This includes all files containing QHP information that can be directly downloaded from or viewed directly on the website. Documents linked to from the site that a separate entity maintains are not included in this definition.

CMS requires that the web-broker's name and NPN be "prominently displayed" on the web-broker's website and on written materials containing QHP information that can be printed from the web-broker's website. CMS considers the information to be "prominently displayed", if it is:

- Viewable without requiring the user to select or "click on" an additional link;
- Written in a font size no smaller than the majority of the text on the webpage; and

<sup>&</sup>lt;sup>21</sup> 45 C.F.R. §155.220(c)(4).

<sup>&</sup>lt;sup>22</sup> 45 C.F.R. §155.220(c)(4)(i)(B).



• Noticeable in the context of the webpage or other written materials (e.g., use a font color that contrasts with the background of the webpage or other written materials).

A web-broker may change the font color, size, or graphic context of the information to ensure that it is noticeable to the QI in the context of its website or the other written material. However, web-brokers must ensure the information is displayed as required by 45 C.F.R. § 155.220(c)(4)(i)(C) and accompanying guidance.

The web-broker must terminate an agent's or broker's access to its website if CMS determines that the agent or broker is in violation of applicable FFE requirements.<sup>23</sup> In addition, web-brokers must report to HHS and applicable state regulators any potential material breach of the A/B FFE requirements, including the privacy and security standards under 45 C.F.R. §155.260(b) by the agent or broker accessing its website, should the web-broker become aware of any such potential breach.<sup>24</sup>

# 4.4 MANDATORY ATTESTATIONS

DE Partners using their websites to enroll individuals into QHPs in a manner considered to be through the FFE are required to collect attestations for those households receiving APTCs as set forth in 45 CFR §156.1230(a)(1)(v) (issuers) and 45 CFR §155.220(c)(3)(i)(J). The FFE will identify the expected tax filers for the coverage year from each tax household and the DE Partner must collect and retain an attestation from each tax filer. For each household identified as needing an attestation, the DE Partner should use the following language:

- Advance Payments of the Premium Tax Credit Attestations
- Review the statements below for [tax filer(s) household 1]
- I understand that because advance payments of the premium tax credit will be paid on my behalf to reduce the cost of health coverage for myself and/or my dependents:
- I must file a federal income tax return in [coverage year +1] for the tax year [coverage year].
- If I'm married at the end of [coverage year], I must file a joint income tax return with my spouse, unless an exception applies.
- I also expect that no one else will be able to claim me as a dependent on their [coverage year] federal income tax return.
- I'll claim a personal exemption deduction on my [coverage year] federal income tax return for any individual listed on this application as a dependent who is enrolled in coverage through this Marketplace and whose premium for coverage is paid in whole or in part by advance payments of the premium tax credit for which I am the applicable tax Filer.
- If any of the above changes, I understand that it may impact my ability to get the premium tax credit.

<sup>&</sup>lt;sup>23</sup> 45 C.F.R. §155.220(c)(4)(i)(D).

<sup>&</sup>lt;sup>24</sup> 45 CFR §155.220(c)(4)(i)(E).



• I also understand that when I file my [coverage year] federal income tax return, the Internal Revenue Service (IRS) will compare eligibility information for [coverage year] to what I reported on my Marketplace application, including the household income on my tax return with the household income on my application. I understand changes in eligibility information could affect eligibility for the premium tax credit. For example, if the household income on my tax return is lower than the amount of expected household income on my application, I may be eligible to get an additional premium tax credit amount. On the other hand, if the income on my tax return is higher than the amount of income on my application, I may owe additional federal income tax. [Click "Agree" or "Disagree"]

Tax filer's signature(s)

[Name of Tax Filer(s)]

Upon sending the enrollment transaction to the FFE, DE Partners indicate the amount of APTC the household has selected and confirm that the tax filer has attested to the language above. Additionally, the DE Partner must maintain attestations for up to ten years.<sup>25</sup>

67

<sup>&</sup>lt;sup>25</sup> 45 C.F.R. § 155.220(c)(3)(i)(E) and 45 C.F.R. § 156.705(c).



# 5 SPECIAL ENROLLMENT PERIODS (APPLICABLE TO INDIVIDUAL MARKET FFEs, QHPs/QDPs)

Pursuant to 45 CFR §155.410, Special Enrollment Periods (SEPs) constitute periods outside of the Open Enrollment Period (OEP) and the FFE initial enrollment period when a QI may enroll in a QHP/QDP and/or an enrollee may elect to change a current QHP/QDP selection. Exchanges must adhere to the parameters for Special Enrollment Periods defined at 45 CFR 155.420. Pursuant to the preamble of the 2017 Market Stabilization Rule<sup>26</sup>, the FFE conducts preenrollment verification of eligibility for Exchange coverage for applicable categories of SEPs for all new individuals seeking individual market coverage in the FFEs and SBE-FPs. This SEP verification is intended to promote program integrity and continuous coverage, protect the risk pool, and stabilize rates. SBEs maintain flexibility to determine whether and how to implement a pre-enrollment verification of eligibility for SEPs.

SEP verification does not impact the individual's Exchange-generated effective date, which is typically determined by the applicable triggering event and the date of QHP selection (see section 5.2 for more information on SEP triggering events and coverage effective dates). However, individual's enrollment is "pended" and a SEP verification issue ("SVI") is created until the Exchange completes verification of special enrollment period eligibility. When possible, the FFE will verify an individual's eligibility for the applicable SEP through automated electronic means; if automated verification is not available or successful, then individuals must submit documentation to confirm their eligibility within 30 calendar days of plan selection to resolve their SVI. The FFE will only release the enrollment information to the relevant issuer once SEP eligibility has been confirmed. SEP verification is currently implemented for the following SEP triggering events: Loss of coverage, permanent move, marriage, adoption, and Medicaid/CHIP denial.

The 2017 Market Stabilization Rule also provided that while existing FFE enrollees are not subject to SEP verification, they may be limited in their ability to change plans during the benefit year as a result of an SEP. This policy was codified in regulation at 155.420(a)(3) and (4) and applies to all individual market enrollees in FFEs and SBEs (but is not applicable to individual market enrollees outside the Exchanges). The FFE plans to implement functionality to support this policy in 2019; implementation timelines in SBEs may vary.

Section 5 provides an overview of events that trigger SEPs and details about administering them. It includes material that applies to the individual market FFE and to the FF-SHOP; information on SEPs that applies only to the FF-SHOP is available in Section 3.4. Information on the applicability of binder payments rules and the SEP pre-enrollment verification process are available in Section 6.2.

<sup>&</sup>lt;sup>26</sup> https://www.regulations.gov/document?D=CMS-2017-0021-4021

<sup>&</sup>lt;sup>27</sup> https://marketplace.cms.gov/technical-assistance-resources/sep-preenrollment-verification-overview.pdf



### 5.1 AVAILABILITY AND LENGTH OF SEPS

The FFE determines whether an individual is eligible for an SEP based on a qualifying event described in 45 CFR §155.420(d). Pursuant to 45 CFR §155.420(c), unless otherwise stated, SEPs in the FFE and other Exchange individual markets last 60 days from the date of the triggering event. Exceptions to the 60 day availability period include:

• Certain SEPs for which the FFE has the flexibility to define the length of the SEP based on the circumstances, such as SEPs related to enrollment errors, exceptional circumstances, and misrepresentation.<sup>28</sup> The SEPs for these situations may last less than 60 days, depending on the specific situation, but will not last for longer than 60 days.

In addition, it is important to note that the FFE offers advanced availability of the SEP for loss of MEC for QIs or their dependents, so these individuals have up to 60 days before or up to 60 days after the loss of coverage to qualify for an SEP and enroll in a QHP.

Exchanges have the option to offer advanced availability (up to 60 days before) of the permanent move SEP to QIs or their dependents, however this option is not being offered by the FFE at this time.

• SEPs in the FF-SHOP may apply differently and have different availability periods (see 45 CFR§155.726(c) and Section 3.4 of this enrollment manual).

### 5.2 SEP TRIGGERING EVENTS AND COVERAGE EFFECTIVE DATES

Individuals may qualify for an SEP under 45 CFR §155.420(d) based on certain "triggering events." Certain SEPs are available to all QIs who experience a triggering event, while others are only available to current enrollees, or individuals who previously had MEC. Most triggering events apply to all individual (FFE and SBE) and SHOP Exchanges, however, in some cases triggering events are not applicable in the SHOP or are at the option of the Exchange, and therefore may not be operationalized outside of the FFE. Please see exhibit 25 for a description of the applicability of each SEP. For more information on SEPs that apply only to the SHOP Exchanges, please see Section 3.4 and 45 CFR §155.726(c).

Coverage effective dates for individuals who enroll through an SEP are established in 45 CFR §155.420(b) and apply to SEPs offered in individual and SHOP Exchanges.

69

<sup>&</sup>lt;sup>28</sup> See 45 CFR §155.420(c)(3). In the case of QIs/enrollees eligible for an SEP based on criteria in 45 CFR §155.420(d)(4), (d)(5), or (d)(9), the Exchange may define the length of the SEP "as appropriate based on the circumstances of the SEP, but in no event shall the length of the SEP exceed 60 days."



### Regular Coverage Effective Dates

As described in 45 CFR §155.420(b)(1), **regular coverage effective dates** for enrollment during an SEP are:

• The first day of the month following QHP selection if selection took place between the first and 15<sup>th</sup> day of any month; or

The first day of the second month following QHP selection if selection took place between the 16<sup>th</sup> and the last day of any month.

### Other Coverage Effective Dates

Pursuant to 45 CFR 155.420(b)(2)(i), for a QI who gains a dependent or becomes a dependent through birth, adoption, placement for adoption, or placement in foster care, or through a child support order or other court order, an Exchange must offer coverage **retroactive** to the date of birth, adoption, placement for adoption or in foster care, or the date of the child support or other court order. QIs may also elect a later coverage effective date (either the first of the month following plan selection, or in accordance with paragraph (b)(1)) by calling the Marketplace Call Center.

Pursuant to 45 CFR §155.420(b)(2)(iii), an Exchange may provide for a coverage effective date that is appropriate based on the circumstances of the SEP. For example, when individuals or enrollees have experienced an Exchange error (per 155.420(d)(4)), they will be given the option for a retroactive coverage effective date back to their initially intended coverage effective date, absent the error.

45 CFR 155.420(b)(2)(iv) provides that certain SEPs offer "accelerated coverage effective dates," date of the first day of the month following plan selection, regardless of whether plan selection takes place in the first or second half of the month. For example, individuals or enrollees who qualify for an SEP due to a loss of MEC (per 155.420(d)(1) and (d)(6)(ii)) may be eligible to enroll in coverage with an accelerated coverage effective date.

When an SEP is subject to pre-enrollment verification, the QIs effective date remains the normal assigned coverage effective date for the SEP. However, pursuant to 45 CFR 155.420(b)(5), the Exchange must offer the option for a later coverage effective date if the individual's enrollment is delayed due to verification of their SEP eligibility, and their assigned coverage effective date would have the effect of requiring the enrollee to pay two or more months of retroactive premiums. In this circumstance, the enrollee may request a coverage effective date that is no more than one month later than the assigned effective date through the Marketplace Call Center. The record will be assigned to the issuer through HICS directing the issuer to change the coverage effective date. Additional discussion of the applicability of binder payment rules and SEP pre-enrollment verification processes is included in section 6.2 of this Manual.

**Exhibit 15** summarizes the six categories of SEP triggering events from 45 CFR §155.420(d) as well as coverage effective dates for each SEP. It also includes information on:



- Whether the SEP is subject to pre-enrollment verification,
- The applicability of the SEP to the FF-SHOP and other Exchanges,
- How QIs can access the SEP (i.e. through the FFE application or through the Marketplace Call Center)
- SEP enrollment codes.



Exhibit 15 – SEP Triggering Events and Coverage Effective Dates Summary

SEP Category	Regulatory Authority under 45 CFR §155.420	SEP Description from Regulation	Enrollment Code	Accessed Through
1. Loss of qualifying health coverage	(d)(1)(i-iv) – Loss of minimum essential coverage  * New Enrollees Subject to SEP-V  **(d)(1)(ii) – Loss of non-calendar year group health coverage – is not applicable in SHOP Exchanges	<ul> <li>A QI or his or her dependent loses minimum essential coverage, including but not limited to Medicaid, CHIP, or qualifying employer sponsored coverage.</li> <li>For purposes of qualifying for this SEP, this includes:         <ul> <li>The end of the plan year for any non-calendar year group health plan or individual health insurance coverage;</li> <li>Losing pregnancy-related coverage described under section 1902(a)(10)(A)(i)(IV) and (a)(10)(A)(ii)(IX) of the Social Security Act or access to health care services through coverage provided to a pregnant woman's unborn child; and/or</li> <li>Losing medically needy coverage described under section 1902(a)(10)(C) of the Social Security Act only once per calendar year.</li> <li>Note: This does not include QIs who have lost their coverage due to nonpayment of premiums, voluntary termination, or as a result of an act of fraud by the QI (per 155.420(e)).</li> <li>Coverage Effective Dates:</li></ul></li></ul>	07	Application



SEP Category	Regulatory Authority under 45 CFR §155.420	SEP Description from Regulation	Enrollment Code	Accessed Through
1. Loss of qualifying health coverage (continued)	(d)(6)(iii) – Become newly eligible for APTC due to changes to current employer –sponsored coverage  *New enrollees subject to SEP-V  **Not applicable in SHOP Exchanges	<ul> <li>A QI or his or her dependent who is enrolled in an eligible employer-sponsored plan is determined newly eligible for APTC based in part on a finding that such individual is ineligible for qualifying coverage in an eligible-employer sponsored plan in accordance with 26 CFR §1.36B-2(c)(3).</li> <li>Coverage Effective Dates:</li> <li>Plan selection after loss of MEC: 1st of the month after plan selection.</li> <li>Plan selection prior to loss of MEC: 1st of the month following the loss of MEC after plan selection.</li> </ul>	07	Application



SEP Category	Regulatory Authority under 45 CFR §155.420	SEP Description from Regulation	Enrollment Code	Accessed Through
2. Change in household size	(d)(2)(i) – Gain a dependent or become a dependent  *New enrollees subject to SEP-V if gaining or becoming a dependent through marriage, adoption, placement for adoption, placement in foster care, or a child support or other court order. [New enrollees gaining a dependent through birth are <i>not</i> currently subject to SEP-V]  **The SEP at (d)(2)(ii) – Loss of dependent due to divorce, legal separation or deathis offered at the	A QI gains a dependent or becomes a dependent through marriage, birth, adoption, placement for adoption, or placement in foster care, or through a child support order or other court order.  Coverage Effective Dates:  • Marriage: 1st of the month after plan selection.  • Birth, adoption, foster care placement, court order: Retroactive back to the date of the event.  Note: For birth, adoption, placement for adoption, or placement in foster care, or court order, individuals may alternatively request a coverage effective date of the first day of the month following the date of plan selection or following regular prospective coverage effective dates by calling the Marketplace Call Center.  Note: For marriage, at least one spouse must have minimum essential coverage as described for 1 or more days during the 60 days preceding the date of marriage, or meets one of the following criteria: lived for 1 or more days during the 60 days preceding the qualifying event in a foreign country or a United States territory; or lived for 1 or more days during the 60 days preceding the qualifying event or during their most recent preceding enrollment period, in a service area where no QHP's were available on the Exchange; or is an Indian as defined by section 4 of the Indian Health Care Improvement Act. This requirement does not	Birth: 02  Marriage: 32  Adoption/F oster Care Placement/ Court Order: 05	Application



	option of the Exchange and is <i>not</i> currently available in the FFE.	apply in the FF-SHOP. Verification of this requirement has not yet been implemented in the FFE.		
SEP Category	Regulatory	SEP Description from Regulation	Enrollment	Accessed
	Authority under 45 CFR §155.420		Code	Through
3. Change in primary place of living	(d)(7) – Gain access to new QHPs due to a permanent move *New enrollees subject to SEP-V	A QI or enrollee, or his or her dependent, gains access to new QHPs as a result of a permanent move. The QI, enrollee, or dependent must also have had MEC for one or more days in the 60 days prior to the move, unless he or she meets one of the following criteria: lived for 1 or more days during the 60 days preceding the qualifying event in a foreign country or a United States territory; or lived for 1 or more days during the 60 days preceding the qualifying event or during their most recent preceding enrollment period, in a service area where no QHP's were available on the Exchange; or is an Indian as defined by section 4 of the Indian Health Care Improvement Act.  Note: Moving solely for medical treatment or vacation would not be considered a permanent move for purposes of qualifying for this SEP.  Coverage Effective Dates: Regular prospective coverage effective dates.	43	Application



SEP Category	Regulatory Authority under 45 CFR §155.420	SEP Description from Regulation	Enrollment Code	Accessed Through
4. Change in eligibility for Exchange coverage or help paying for coverage	(d)(3) – Become newly eligible for QHP coverage **Not applicable in SHOP Exchanges	A QI or his or her dependent becomes newly eligible for enrollment in a QHP due to gaining status as a citizen, national, or lawfully present individual or being released from incarceration.  Note: QIs who change from one legally present status to another do not qualify for this SEP.  Coverage Effective Dates: Regular prospective coverage effective dates.	NE	Application



SEP Category	Regulatory Authority under 45 CFR §155.420	SEP Description from Regulation	Enrollment Code	Accessed Through
4. Change in eligibility for Exchange coverage or help paying for coverage (continued)	(d)(6)(i-ii) – Become newly eligible or ineligible for APTC, or experience a change in eligibility for CSR  **Not applicable in SHOP Exchanges	An enrollee or his or her dependent is determined newly eligible or newly ineligible for APTC or has a change in eligibility for cost-sharing reductions (CSR).  Note: This SEP is only available to current Exchange enrollees.  Coverage Effective Dates: Regular prospective coverage effective dates.	FC	Application
	(d)(6)(iv) – Previously in the coverage gap and become newly eligible for APTC  **Not applicable in SHOP Exchanges	A QI who was previously ineligible for APTCs solely because of a household income below 100 percent of the FPL and who, during the same timeframe, was ineligible for Medicaid because he or she was living in a non-Medicaid expansion state, who either experiences a change in household income or moves to a different state resulting in the QI becoming newly eligible for APTCs.  Coverage Effective Dates: Regular prospective coverage effective dates.	EX	CMS Caseworker



SEP Category	Regulatory Authority under 45 CFR §155.420	SEP Description from Regulation	Enrollment Code	Accessed Through
4. Change in eligibility for Exchange coverage or help paying for coverage (continued)	(d)(8)(i-ii) – Gain or maintain status as a member of a federally- recognized tribe or a shareholder in an Alaska Native Corporation	A QI who is an Indian, as defined by Section 4 of the Indian Health Care Improvement Act, gains or maintains such status and may enroll in a QHP or change from one QHP to another one time per month.  A QI who is or becomes a dependent of an Indian and is enrolled or is enrolling in a QHP through an Exchange on the same application as the Indian, may change from one QHP to another one time per month, at the same time as the Indian  Coverage Effective Dates: Regular prospective coverage effective dates.	NE	Application



SEP Category	Regulatory Authority under 45 CFR §155.420	SEP Description from Regulation	Enrollment Code	Accessed Through
5. Enrollment or plan error	(d)(4) – Experience an error of the Exchange	A QIs or his or her dependent's enrollment or non-enrollment in a QHP is unintentional, inadvertent, or erroneous and is the result of the error, misrepresentation, misconduct, or inaction of an officer, employee, or agent of the Exchange or HHS, its instrumentalities, or a non-Exchange entity providing enrollment assistance or conducting enrollment activities.	EX	Marketplace Call Center
		Coverage Effective Dates: Retroactive back to the coverage effective date the QI would have gotten absent the error or regular prospective coverage effective date, at the option of the QI. (Note: There are some exceptions for certain types of errors.)		
	(d)(5) – Experience a plan contract violation	An enrollee or his or her dependent adequately demonstrates to the Exchange that the QHP in which he or she is enrolled substantially violated a material provision of its contract in relation to the enrollee.  Coverage Effective Dates: Retroactive back to the coverage effective date the QI would have gotten absent the error or regular prospective coverage effective date, at the option of the QI.	EX	CMS Caseworker
	(d)(12) – Material error related to plan benefits, service area, or premium	The QI, enrollee, or his or her dependent, adequately demonstrates to the Exchange that a material error related to plan benefits, service area, or premium influenced the qualified individual's or enrollee's decision to purchase a QHP through the Exchange		



Coverage effective Dates: Retroactive back to the coverage effective	
date the QI would have gotten absent the material error or regular	
prospective coverage effective date, at the option of the QI.	



SEP Category	Regulatory Authority under 45 CFR §155.420	SEP Description from Regulation	Enrollment Code	Accessed Through
6. Other qualifying changes	(d)(9) – Experience an exceptional circumstance	A QIs, enrollee's, or his or her dependent's, enrollment or non- enrollment in a QHP is the result of an exceptional circumstance, as determined by the Secretary of HHS, including being incapacitated or experiencing a natural disaster.	EX	CMS Caseworker, Marketplace Call Center
		The enrollment or non-enrollment of a QI, enrollee, or his or her dependent in a QHP is the result of an unforeseen event or reflects a first-time requirement for Exchange enrollees (such as the Tax Season SEP for individuals impacted by the individual shared responsibility payment).		(in some cases, Application)
		The enrollment or non-enrollment of a QI, enrollee, or his or her dependent, enrollment or non-enrollment in a QHP is the result of a significant life event resulting in lack of access to his or her application or account and the individual, enrollee, or dependent has experienced a change in situation or status that now requires that he or she obtain minimum essential coverage. This includes victims of domestic abuse or spousal abandonment. This also includes AmeriCorps servicemen and women who are starting or ending their service.  Coverage Effective Dates: Vary based on circumstances.		
	(d)(10) – Domestic abuse/Spousal abandonment	A QI is a victim of domestic abuse or spousal abandonment, as defined by 26 CFR 1.36B-2, including a dependent or unmarried victim within a household, is enrolled in minimum essential coverage and seeks to enroll in coverage separate from the perpetrator of the abuse or abandonment	EX	Marketplace Call Center



	A dependent of a victim of domestic abuse or spousal abandonment, on the same application as the victim, may enroll in coverage at the same time as the victim  Coverage Effective Dates: Regular prospective coverage effective dates.		
(d)(11) – Determined ineligible for Medicaid/CHIP  *New enrollees subject to SEP-V	A QI or dependent who applies for coverage on the Exchange during the annual open enrollment period or due to a qualifying event, is assessed by the Exchange as potentially eligible for Medicaid or the Children's Health Insurance Program (CHIP), and is determined ineligible for Medicaid or CHIP by the State Medicaid or CHIP agency either after open enrollment has ended or more than 60 days after the qualifying event; or  A QI or dependent who applies for coverage at the State Medicaid or CHIP agency during the Exchange annual open enrollment period, and is determined ineligible for Medicaid or CHIP after open enrollment has ended;  Coverage Effective Dates: "1st of the month following plan selection	07	Application
(d)(13) – Resolution of data matching issue or verification of citizenship/lawful presence status  *This SEP is offered in the FFE but is	The QI provides satisfactory documentary evidence to verify his or her eligibility for an insurance affordability program or enrollment in a QHP through the Exchange following termination of Exchange enrollment due to a failure to verify such status within the time period specified in § 155.315 or is under 100 percent of the Federal poverty level and did not enroll in coverage while waiting for HHS to verify his or her citizenship, status as a national, or lawful presence.	NE	Marketplace Call Center



optional for Exchanges	Coverage Effective Dates: Option for retroactive coverage back to date of termination.	
**Not applicable in SHOP Exchanges		



**Exhibit 16** provides examples of coverage effective dates for various SEPs within the FFE.

Exhibit 16 – SEP Effective Date Examples

Triggering Event	Triggeri ng Event Date	SEP Start Date	SEP End Date (FFE-60 days)	Plan Selection Date Examples	Enrollment Effective Dates
Permanent Move	4/1	4/1	5/31	4/15	5/1
Permanent Move	4/10	4/10	6/8	4/25	6/1
Permanent Move+	4/1	4/1	5/31	4/15	6/1
Birth*	6/1	6/1	7/31	6/29	6/1, 7/1 or 8/1
Birth*	8/25	8/25	10/23	9/15	8/25 or 10/1
Birth*	12/26	12/26	2/24	1/13	12/26, or2/1
Loss of Coverage <sup>†</sup>	4/28	$4/28^{\dagger}$	6/27	3/10	5/1
Loss of Coverage <sup>†</sup>	4/15	$4/15^{\dagger}$	6/14	5/20	6/1
Loss of Coverage <sup>†</sup>	5/12	5/12 <sup>†</sup>	7/11	6/7	7/1
Denied Medicaid/CHIP eligibility**	4/28	4/28	6/27	5/20	6/1
Denied Medicaid/CHIP eligibility**	5/12	5/12	7/10*	7/10	8/1
Marriage	4/12	4/12	6/11	4/29	5/1
Marriage	7/1	7/1	8/30	7/20	8/1

<sup>+</sup> Per 45 CFR 155.420(b)(5), the Exchange must offer the option for a later coverage effective date if the consumer's enrollment is delayed due to verification of their SEP eligibility. In this example, the consumer's plan selection date provides them an enrollment effective date of 5/1. However, due to a delay in their SEPV processing, their coverage was not effectuated until 7/1, resulting in them owing two months of retroactive premiums. The consumer is allowed to submit a later effective date of 6/1.

<sup>\*</sup>Per 45 CFR §155.420 (b)(2)(i), the Exchange is required to ensure that coverage is effective for a QI or enrollee on the date of birth, adoption, placement for adoption, placement in foster care, or effective date of the child support order or other court order. However, QIs may also call the Marketplace Call Center to alternatively elect a coverage effective date for the first of the month following plan selection or following regular coverage effective rules. †Per 45 CFR §155.420(c)(2)(i), QIs eligible for loss of coverage SEPs have up to 60 days before or up to 60 days after the triggering event to select a QHP.

<sup>\*\*</sup>This SEP applies to individuals who applied for coverage during the OEP or due to a qualifying event and then were determined ineligible for Medicaid/CHIP outside of the enrollment period during which they applied. Note: Individuals who initially applied for Exchange coverage can request a retroactive coverage effective date back to the coverage effective date they would have received if the FFE had originally determined them eligible for QHP coverage after having their case reviewed by a CMS Caseworker.



### 5.3 SEPs ACCESSED OUTSIDE OF THE APPLICATION PROCESS

### **SEPs Accessed Outside of the Application Process**

The Exchange grants most SEPs through application questions or internal logic on the application. However, there are certain SEPs that eligible individuals must access through the Marketplace Call Center and, in some cases, by then having their information reviewed by a CMS Caseworker. These include:

- Error of the Exchange or Misrepresentation in Enrollment Process SEP (granted under 45 CFR §155.420(d)(4))
- Experience a Plan or Contract Violation (granted under 45 CFR 155.420(d)(6))
- Material error related to plan benefits, service area, or premium (granted under 45 CFR 155.420(d)(12)
- Exceptional circumstance SEPs (granted under 45 CFR §155.420(d)(9))
- Victim of domestic abuse or spousal abandonment (granted under 45 CFR 155.430(d)(10)

Some of these SEPs, such as the Exchange error and exceptional circumstance SEPs, can be granted when QIs have not yet enrolled in a QHP, while others, such as material errors or some misrepresentation SEPs, may be granted after an enrollment has been effectuated.

Individuals seeking one of these SEPs will need to call the Marketplace Call Center and explain their situation. Call center representatives may be able to determine whether an individual is eligible for an SEP, but in many situations, they forward cases to CMS Caseworkers to determine the individual's eligibility for an SEP. If the SEP is granted and a new enrollment is processed, a record is assigned to the issuer through HICS directing the issuer to change the coverage effective date, if applicable.

To terminate prior coverage on a date that will align with the new coverage effective date, the issuer will need to honor an enrollee's request to terminate their prior coverage the day before the new OHP's coverage effective date, pursuant to 45 CFR §155.430(d)(6).

### 5.4 PLAN DISPLAY ERRORS

Plan display errors occur when an issuer or Exchange error results in incorrect plan data being displayed to QIs on Plan Compare at HealthCare.gov. This can include, but is not limited to, errors in premium, benefits, and cost sharing. Changes that are made to external sites are not recommended for plan display error SEPs, but in certain circumstances may qualify a QI for a SEP under 155.420(d)(4). QIs affected by plan display errors may be eligible for an SEP to return to the Exchange and select another QHP.

QIs eligible for a plan display SEP are typically already enrolled in a QHP, which requires the SEP process to accommodate the additional complexity of terminating enrollment in the original



QHP if the QIs enrolls in a different QHP during the SEP period. Additionally, QIs generally need to be notified of their eligibility for this SEP.

### **5.4.1.** Identifying and Resolving Plan Errors

Plan display errors are identified after CMS investigates potential display discrepancies on Plan Compare identified by issuers, QIs, or by CMS. Exchange plan display errors include situations where coding on HealthCare.gov causes benefits to display incorrectly, or where CMS identifies an incorrect QHP data submission or discrepancy between an issuer's QHP data and its state-approved form filings. If a coding error is identified, CMS determines whether other QHPs are affected by the same error and reaches out to other affected issuers. When a plan display error is identified, on HealthCare.gov, CMS works with the issuer to correct the error as quickly as possible to ensure enrollments moving forward are based on accurate plan data. These errors are often corrected during data correction windows (DCW). Once corrected, the data on HealthCare.gov will be updated to reflect the correct data and CMS will work with the issuer to notify impacted QIs. CMS does not recommend SEPs for changes made on external websites (i.e. corrections to provider lists or summaries of benefits and coverage).

CMS will consider the impact of the change on QIs who enrolled in the affected plan before it was corrected. In some cases, the corrected plan data either reduces a benefit or increases costs to QIs. If the corrected plan data is a benefit or cost that displays on HealthCare.gov, CMS works with the issuer and state's Department of Insurance and the applicable state's regulatory authority to arrive at a solution that has a minimal impact on impacted QIs and affirms, to the extent possible, that they are not negatively affected by this Exchange or issuer error.

Generally, the most straightforward and QI-friendly resolution is for issuers to honor the benefit as it was displayed incorrectly for affected enrollees, if permitted by the applicable state regulatory authority. If the issuer chooses to honor the benefit administers the plan as it was incorrectly displayed for the affected enrollees, CMS will not provide enrollees with an SEP.

### Issuers that Do Not Honor the Plan Information that Displayed Incorrectly

Depending on the significance of the plan display error, there are several options to mitigate the impact on the QI.

If the plan display error is significant and it is reasonable to expect that it has affected a QIs purchasing decision, then QIs are notified of the error and offered a plan display error SEP. The SEP will provide QIs with the option to select another plan—either from the same issuer or another issuer available to the QI—but does not require them to do so if they wish to stay enrolled in their existing plan with the correct benefits.

If a plan display error is minor and has little impact on QIs, QIs are still be eligible for an SEP at their request.



**Exhibit 17** highlights the steps issuers take to resolve plan display errors, and the process in which CMS reviews these changes for potential plan display error SEPs.

Exhibit 17 - Processing Plan Display Error SEPs

An issuer or CMS identifies incorrect data being displayed to QIs on HealthCare.gov

The issuer submits a Data Change Request (DCRQ) to enter the next Data Correction Window (DCW) to corret the displayed data

CMS opens a DCV for issuers to mak approved critical data changes

changes made during the DCW and determines if the changes negatively impact QIs and display on HealthCare.gov

CMS recommends plan display errors for SEPs CMS contacts states and issuers regarding the plan display errors that are recommended for SEPs

### 5.4.2 Processing Plan Display Error SEPs

Under 45 CFR §156.1256, as of May 9, 2016, directed by the FFE, issuers must notify their enrollees of material plan or benefit display errors and the enrollees' eligibility for a special enrollment period within 30 calendar days after being notified by the FFE that the error has been fixed, if directed to do so by the FFE.

CMS allows an SEP-qualified individual already enrolled in a QHP to select a new QHP by calling the Marketplace Call Center. The Marketplace Call Center will help the QI update his or her information as needed and complete the process of selecting a QHP. QIs generally have 60 days from when they are notified by their issuer of the plan display error to select a new plan.

Under 45 CFR §155.420(b)(2)(iii), an Exchange may provide for a coverage effective date that is either: (1) based on the date of the SEP-triggering event, which provides the enrollee his or her initially intended coverage effective date; or (2) based on the date of the plan selection during the SEP window, which provides the enrollee regular effective dates under §155.420(b)(1)

In the case of a retroactive coverage date or retroactive termination date, the former issuer repays premiums and reverses claims payments. The gaining issuer collects premiums for all months of coverage and adjudicate the claims from previous months. With prospective coverage, QIs'



deductibles and accumulations towards the maximum out-of-pocket limit are reset starting with the new date of coverage.

The coverage effective date for the new QHP is communicated to the gaining issuer through HICS if it is different from what the system automatically assigns. The former issuer must terminate the coverage when the QI has selected another QHP during an SEP.

**Exhibit 18** outlines the process in which CMS works with the issuer and applicable state regulatory authority to arrive at a solution for resolving plan display errors. The recommended timing for CMS and the issuer to respond to certain requests and requirements for addressing plan display errors is also included.

Exhibit 18 - Resolving Plan Display Error SEPs

Step	Recommended Timing
CMS reminds issuer they made a change that requires honoring a benefit or an SEP and advises issuer of the SEP process and sample QI and employer notice language.	Within five days of notification, issuer communicates preference for honoring a benefit or SEP. If offering SEP, the issuer drafts QI and employer notices and provides it to CMS.
If the issuer would prefer to honor the benefit:	10 days after notification to provide evidence of state authorization
CMS reviews the QI and employer notices and provides feedback if necessary.	Two days after notification
Issuer sends approved notice to SEP- qualified enrollees and employers. Issuer sends notice, mailing date, and impacted enrollee count to CMS.	Five days after state approval
CMS sends notice, mailing date, and impacted enrollee count to the FF-SHOP Call Center.	Upon receipt of notice, mailing date, and impacted enrollee account from issuer.



# 6 PREMIUMS (APPLICABLE TO INDIVIDUAL MARKET FFEs, QHPs/QDPs)

## 6.1 EFFECTUATION OF PROSPECTIVE COVERAGE UNDER REGULAR COVERAGE EFFECTIVE DATES AND SPECIAL EFFECTIVE DATES

The FFEs have established guidelines regarding binder payments (typically the first month's payment) and issuer deadlines for payment of the binder payment. For prospective coverage to be effectuated under regular coverage effective dates, as provided for in 45 CFR §§155.410(f) and 155.420(b)(1), the binder payment must consist of the first month's premium, and the deadline for making the binder payment must be no earlier than the coverage effective date, and no later than 30 calendar days from the coverage effective date.

In instances where issuers are processing enrollments with prospective coverage to be effectuated under special effective dates, as provided for in 45 CFR §155.420(b)(2), such as in connection with gaining access to new QHPs as a result of a permanent move, getting married, or losing coverage, the binder payment must consist of the first month's premium, and the deadline for making the binder payment must be no earlier than the coverage effective date, and no later than 30 calendar days from the date the issuer receives the enrollment transaction or the coverage effective date, whichever is later.

For the purpose of enrollment in a QHP, issuers can set reasonable standards for determining when a payment is received, such as by considering payment received when an EFT is completed, a credit or debit card transaction is processed, or a paper check or money order is in the issuer's possession (i.e., received and logged in the issuer's mailroom). See Section 6.3.1 for information on when an issuer may condition effectuation of a new enrollment on payment of past-due premium in addition to the required binder payment.

Binder for retroactive enrollments and the corresponding option for the enrollee's payment to adjust the start date of the policy depend on whether a SEP that is verified by the FFE enabled the retroactive transaction.

## **6.1.1** Effectuation of Coverage with a Retroactive Effective Date Associated with an SEP that is not verified

For coverage to be effectuated under retroactive effective dates as provided for in 45 CFR §155.420(b)(2), such as error of the Exchange under §155.420(d)(4), the binder payment must consist of the premium due for all months of retroactive coverage through the first prospective month of coverage, and the deadline for making the binder payment must be no earlier than 30 calendar days from the date the issuer receives the enrollment transaction or HICS case establishing the retroactive start date. If the enrollee pays only the premium for one month of coverage by the deadline, only prospective coverage should be effectuated, in accordance with regular effective dates. The issuer must receive full payment (or payment within the premium



payment threshold in accordance with 45 CFR §155.400(g) and Section 6.2, Premium Payment Threshold, if the issuer utilizes such a threshold) from the enrollee for any applicable binder payment by the applicable premium payment deadline. Issuers may not grant grace periods for payment of the binder payment.

When a QI enrolls with a retroactive effective date, a prospective coverage effective date may be conveyed to the issuer via an 834 transaction due to technical constraints, and the retroactive coverage date identified via HICS. Based on timing of the receipt and processing of the associated HICS case, the issuer may have already billed the QI for the first month's premium for prospective coverage in accordance with 45 CFR §155.400(e)(1)(i), but should adjust the binder billing to reflect retroactive binder rules. If by the due date the QI pays at least the first month's premium but less than all outstanding premium due, subject to the issuer's payment threshold policy, if applicable, the QIs enrollment would be effectuated for prospective coverage. Once the issuer processes the HICS case and receives premiums due, the retroactive coverage can be effectuated, with the correct effective dates reported to the FFE by the issuer via Enrollment Data Alignment.

When issuers add retroactive coverage to an already effectuated enrollment, the enrollee must pay all outstanding retroactive premium by the later of: 1) the time period mandated by state rules, or 2) the issuer's stated due date. In the absence of more generous state regulations, CMS encourages issuers to allow at least one full billing cycle for enrollees to make such a payment of retroactive premium. Failure to pay outstanding premium on an effectuated enrollment that is not already in delinquency by the applicable due date would trigger the applicable grace period.

### Examples of Binder for Non-Verified Retroactive Enrollments [155.400(e)(1)(iii)]

**Example 6A**: On June 10, the enrollee contacts the Marketplace Call Center to request an SEP pursuant to 45 CFR §155.420(d)(4). The enrollee informs the Marketplace Call Center that although he or she was enrolled in QHP B with a coverage effective date of January 1, he or she should have been enrolled in QHP A instead. The Marketplace Call Center sends his or her case to a member of the FFE casework team, who finds that the enrollee was enrolled in the wrong QHP. On July 2, the FFE sends the QHP B issuer a retroactive cancellation transaction. The QHP B issuer reverses the enrollee's submitted claims and refunds the premiums he or she paid for 2016 coverage. Also, on July 2, the Exchange sends the QHP A issuer an 834 transaction enrolling the enrollee with a coverage effective date retroactive to January 1. The enrollee's share of premium after applying his or her APTCs is \$100 per month. The QHP A issuer receives the 834 transaction on July 2, and, pursuant to 45 CFR §155.400(e)(1)(iii), bills the enrollee for all outstanding prospective and retroactive premiums (\$700 of premiums for retroactive coverage and \$100 of premiums for August which will also be due before the binder due date), with a payment due date 30 calendar days from the date the issuer received the 834 transaction. Before the payment due date, the issuer receives payment of \$800 from the enrollee, and effectuates his or her coverage retroactive to January 1.



**Example 6B**: A QI is eligible for retroactive enrollment in QHP A with the same dates as Example 6A. A prospective coverage effective date is conveyed to the issuer via an 834 transaction, but the retroactive coverage start date of January 1 is conveyed in an associated HICS case. Before the due date, the enrollee pays the QHP A issuer \$100 and makes no further payment. Since the QHP A issuer received the 834 enrollment transaction on July 1, the issuer effectuates the enrollment effective August 1, not January 1.

**Example 6C**: On July 14, 2018, a QI receives a final eligibility appeals decision finding that the QI should be granted an SEP to enroll in coverage based on a qualifying life event that occurred in February 2018. Upon receipt of the appeal decision, the QI enrolls in a QHP with a requested coverage effective date of March 1, 2018. Because this request for coverage with a retroactive effective date does not arise from an SEP subject to verification, the QI must pay premium in accordance with 45 CFR 155.400(e)(1)(iii), which states that the QI must pay a binder payment of premium due for all months of retroactive coverage, plus the first prospective month of coverage, or an amount sufficient to satisfy any applicable premium payment threshold, consistent with 45 CFR 155.400(g). The monthly member-responsible portion of premium is \$100. In order to effectuate coverage with an effective date of March 1, 2018, the QI must pay \$600, or an amount sufficient to satisfy any applicable premium payment threshold, consistent with 45 CFR 155.400(g), which would satisfy premium amounts for March through July 2018 and for the prospective month of August 2018. By the binder payment deadline, the QI paid the QHP issuer only \$100. Under the rule at 45 CFR 155.400(e)(1)(iii), the QHP issuer should effectuate prospective coverage only, with a coverage effective date of August 1, 2018 in accordance with regular effective date rules.

## **6.1.2** Effectuation of Coverage with a Retroactive Effective Date Associated with a Verified SEP

With the implementation of verification procedures for SEPs arising under loss of coverage, marriage, permanent move, and Medicaid/CHIP denial, <sup>29</sup> the FFEs in rare cases may delay sending enrollments for enrollees past the original proposed start date because of verification delays. The provision at 45 CFR 155.420(b)(5) provides flexibility for individuals whose enrollments are delayed until after the verification of the individual's eligibility for a special enrollment period, and for whom the assignment of a coverage effective date would result in the individual being required to pay 2 or more months of retroactive premium to effectuate coverage or avoid cancellation. Individuals in such circumstances have the option to move their coverage effective date forward no more than one month from the original effective date.

QHP issuers can identify which retroactive effective date rule governing binder payments (45 CFR 155.400(e)(1)(iii) or (iv)) applies for enrollees sent on retroactive transactions with rules that examine the transaction:

<sup>&</sup>lt;sup>29</sup> See 45 CFR 155.420(d)(1), (2)(i), (7), and (11)



- Determine whether the policy is a new policy, as opposed to a modification of an existing policy. If it is a transaction to modify an existing policy, a new binder payment isn't required, and thus the option to select a later effective date does not apply.
- Determine whether the retroactive 834 for a new enrollee reflects an SEP reason code that ties to an SEP subject to SEP verification. As of publication, the SEPs below are verified for new enrollees<sup>30</sup>:
  - 07/termination of benefits/Loss of Minimum Essential Coverage/Medicaid/CHIP denial
  - 43/change of location
  - 05/adoption
  - 32/marriage
- If a policy is a new policy and the relevant 834 transaction reflects an SEP reason code that ties to an SEP subject to verification, that enrollee must pay the full binder, or an amount sufficient to satisfy any applicable premium payment threshold, consistent with 45 CFR 155.400(g), and cannot shift the coverage effective date under the rule at 45 CFR 155.400(e)(1)(iii). Depending on other factors, such as the amount of premium owed to effectuate retroactive coverage, the enrollee may be eligible to shift his or her effective date one month, per 155.400(e)(1)(iv). In this case, the enrollee must call the Marketplace Call Center and the request will be communicated to the issuer via the Health Insurance Casework System (HICS).

## Examples of Binder for Retroactive Enrollments Delayed by SEP Verification [155.400(e)(1)(iii)]

**Example 6D**: On July 10, 2018, an individual utilizes an SEP under 45 CFR 155.420(d)(1) ("loss of Minimum Essential Coverage") to enroll in coverage that would be effective on August 1, 2018. The member-responsible portion of premium is \$100. Although the FFE timely begins the verification procedure, the length of time necessary to complete verification leaves the QI owing premium for August and September 2018 in order to effectuate coverage. The QI, who has the option of shifting the coverage effective date forward one month under 45 CFR 155.420(b)(5), contacts the Marketplace Call Center to move the coverage effective date forward to September 1, 2018 and the QHP issuer receives a HICS case with the updated coverage effective date. If the QI timely pays a binder payment of \$100, or an amount sufficient to satisfy any applicable premium payment threshold, consistent with 45 CFR 155.400(g), the QHP issuer should effectuate the QIs coverage with an effective date of September 1, 2018.

<sup>&</sup>lt;sup>30</sup> For a complete list of SEP reason codes used by the FFEs, see *ASC X12 005010 834 Companion Guide* at https://zone.cms.gov/document/asc-x12-005010-834-companion-guide



### **6.1.3** Payment for Reenrollments

For renewals of effectuated coverage, a binder payment isn't required as the renewal is a continuation of effectuated coverage, and no new effectuation is required. FFEs also do not require a binder payment for passive reenrollments that continue effectuated coverage in another plan within the same product (or to a different plan in a different product offered by the same issuer, if the current product will no longer be available to the enrollee, consistent with the hierarchy for reenrollment specified at 45 C.F.R. § 155.335(j)(2)) for the same subscriber. This means that no binder payment is required when subscribers in already effectuated policies are auto-reenrolled into coverage offered by the same issuer. Active reenrollments of effectuated subscribers only require a binder payment if the enrollee selects a plan outside the product that includes the reenrollment plan identified by the issuer in its Plan ID Crosswalk Template, consistent with 45 C.F.R. § 155.335(j). For instance, an issuer offers Products 1, 2, and 3, each with silver ("S") and gold ("G") plans. If an enrollee is enrolled in 1S, which remains available, and wants to actively select 1G during an annual open enrollment period, that individual can do so without being required to make a binder payment. However, if the enrollee actively selects 2S, 2G, 3S, or 3G, a binder payment is required.

Thus, for continuing effectuated coverage, either due to renewal or certain reenrollments, as described above, issuers may continue to bill the enrollee via their existing billing cycle, and a binder payment of the first month's premium is not required by the FFEs. In such cases, non-payment of the January premium by the due date set by the issuer will trigger the applicable grace period. Where enrollees have effectuated coverage as a dependent on another subscriber's coverage, and are enrolling as subscribers into the same plan, most typically due to adult children aging off their parent's policy and enrolling into their own policies, such enrollments are new enrollments that require binder payments to effectuate.

Alternate enrollments, for QHP enrollees whose current year coverage is no longer available through the Exchange, and for whom a plan offered by a different issuer is selected, are new enrollments, not renewals, and thus require a binder payment to effectuate. Alternate enrollments are indicated by the transaction's Additional Maintenance Reason Code of "PASSIVE REENROLL – NEW TO ISSUER."

Payments drawn by the issuer or mistakenly provided by the enrollee for January coverage for enrollees who have selected a different issuer for coverage for the upcoming plan year, or for whom an alternative plan selection with a different issuer is made by the FFE as part of the Batch Auto-Reenrollment process should be promptly refunded.

### 6.1.4 Binder Payment Extensions Directed by the Exchange or State Authority

Federally-facilitated Exchanges and State-Based Exchanges on the Federal Platform will allow issuers experiencing billing or enrollment problems due to high volume or technical errors to



implement a reasonable extension of the binder payment deadlines, pursuant to 45 CFR 155.400(e)(2).

If issuers comply with a state regulatory authority's request, in reaction to a natural disaster or other emergency disruption within a state, to extend premium payment deadlines and delay cancellations for non-payment of premium, CMS may exercise enforcement discretion with regard to regulatory requirements such as the deadline for payment to effectuate coverage and the deadline for payment of premiums under grace periods, including for individuals receiving APTCs.

### 6.2 PREMIUM PAYMENT THRESHOLD

In accordance with 45 CFR §155.400(g), QHP and QDP issuers may implement a premium payment threshold policy for their plans offered through an FFE. QHP and QDP issuers that elect to establish such a policy generally may consider a payment to have been made in full once the enrollee pays an amount equal to or greater than the threshold amount established by the issuer, even if this is less than the total amount owed by the enrollee. Issuers who choose to implement such a policy are required by regulation to select a reasonable threshold level. We interpret a reasonable threshold to be one based on a percentage of the enrollee-responsible portion of the overall premium. <sup>31</sup> CMS recommends a percentage equal to or greater than 95%.

In accordance with the premium payment threshold regulation, QHP and QDP issuers that choose to apply a payment threshold policy must apply the policy in a uniform manner to all enrollees. Issuers that adopt a payment threshold policy are expected to utilize such a threshold policy for the entire plan year. Additionally, if the issuer adopts such a policy, it is expected to apply the policy uniformly to the initial premium payment and/or any subsequent premium payments, and to any amount outstanding at the end of a grace period for non-payment of premium. Thus, adoption of such a premium payment threshold allows issuers flexibility to effectuate an enrollment, not to place an enrollee in a grace period for failure to pay 100 percent of the total member-responsible amount of premium due, and not to terminate enrollments after exhaustion of the applicable grace period for enrollees who have made payment(s) totaling an amount within the tolerance of the issuer's adopted threshold.

Under this type of policy, when an enrollee has paid within the premium threshold but has not paid the full enrollee-responsible portion of the premium, the enrollee still owes the balance. If the enrollee has paid the initial premium within the threshold's tolerance percentage but has not paid the full amount, the QHP or QDP issuer can still effectuate the enrollment.

If the enrollee makes subsequent premium payments within the threshold's tolerance, but has not paid the full amount due, the QHP or QDP issuer may consider the enrollee to be current on all payments due for the purpose of determining whether to place the enrollee into an applicable non-payment grace period. If the enrollee continues paying an amount less than the owed amount

<sup>&</sup>lt;sup>31</sup> The enrollee-responsible portion is equal to the total premium minus APTCs.



including past due premiums, the owed amount will accumulate and may increase beyond the threshold amount. If that is the case, the enrollee's account has become past-due and the enrollee will be subject to the grace period for failure to pay premiums.

If an enrollee fails to make payment within the threshold tolerance, he or she will be placed in the applicable grace period. If, at the end the applicable grace period, the enrollee has made payment(s) sufficient to bring his or her total enrollee-responsible portion of premium paid within the tolerance of the premium payment threshold adopted by the issuer, the issuer may consider the enrollee to be "in good standing" and decline to terminate for non-payment of premium. **Exhibit 19** illustrates an example of the premium payment threshold policy in action.

Exhibit 19 - Premium Payment Threshold Lifecycle

Date	Action	Comments	
December 10	QI selects QHP (\$100 enrollee-responsible portion after APTCs)	QHP issuer has a premium payment threshold of 95%.	
December 16	Enrollee billed \$100 for first month's premium	Enrollee's first month of coverage is January.	
December 28	Enrollee pays \$97 for January coverage	The payment is within the threshold tolerance, so coverage is effectuated on January 1.	
January 16	Enrollee billed \$100 for February coverage, and \$3 past-due from January	The total amount billed is \$103.	
February 1	Enrollee pays \$97	The issuer applies \$3 to January coverage and \$94 to February coverage. However, \$97 out of the balance due of \$103 is not within the threshold tolerance, so the issuer places the enrollee into a grace period due to the enrollee's delinquency status as of February 1. January is paid in full. February is \$6 past due.	
February 16	Enrollee billed \$100 for March coverage, and \$6 past- due from February	The total amount billed is \$106. No payment is received from the enrollee.	
March 16	Enrollee billed \$100 for April coverage, \$100 past-due from March, and \$6 past-due from February	The total amount billed is \$206. No payment is received from the enrollee.	



Date	Action	Comments
April 16	Enrollee billed \$100 for May coverage, \$100 past-due from April, \$100 past-due from March, and \$6 past-due from February	The total amount billed is \$306. No payment is received from the enrollee.
April 25	Enrollee pays \$302	The issuer applies \$6 February (paid in full), \$100 to March (paid in full), and \$96 to April. Because the enrollee has paid the outstanding amount, within the applicable premium threshold amount, the grace period ends, and the enrollee exits delinquency.
April 30	Enrollee makes no additional payment	No additional payment is received by April 30. However, because the enrollee had made payments of more than 95% of the total enrolleeresponsible portion of premium before the end of the grace period, the grace period was not exhausted without the enrollee paying all outstanding premiums, subject to the applicable premium payment threshold, so the issuer may not terminate the enrollee's coverage for non-payment of premium.

### 6.3 TERMINATIONS FOR NON-PAYMENT OF PREMIUMS

In accordance with 45 CFR §155.430(b)(2)(ii) and 45 CFR §156.270, a QHP/QDP may terminate an enrollee's coverage for non-payment of premiums. Additionally, 45 CFR §156.270 requires issuers to establish and administer a standard policy for the termination of coverage for enrollees who fail to make full payment (or payment within the premium payment threshold if the issuer utilizes such a threshold) of their portion of the monthly premium. However, an issuer's standard policy must follow certain requirements. 45 CFR §156.270(d) requires issuers to observe a three consecutive month grace period before terminating coverage for those enrollees who are eligible for and have elected to receive APTCs and who upon failing to timely pay their premiums, are receiving APTC. An enrollee who is eligible for APTCs, but elects not to receive any APTCs, is not eligible for the three consecutive month grace period, but is eligible for the grace period the issuer normally provides to individuals who become delinquent in paying their premiums, in accordance with state rules.

In the case where an enrollee receiving APTCs is enrolled in both a QHP and a QDP, if the APTCs are applied and paid for both a QHP and QDP, the enrollee is eligible for the three consecutive month grace period for both the QHP and QDP. The enrollee is not eligible for the



three consecutive month grace period for the QDP if the enrollee's APTCs are applied and paid only for the QHP.

To avoid termination, an enrollee must pay all outstanding premiums in full, or within the tolerance of any applicable premium payment threshold, prior to the end of the applicable grace period. A grace period does not "reset" when a partial payment is made, and "rolling" grace periods, where payment of one month's premium when more than one month's premium is outstanding during the grace period would restart the three consecutive month grace period, are not permitted.

When an enrollee's coverage is terminated for non-payment of premiums, per 45 CFR \$155.420(e), the individual does not qualify for an SEP for the resulting loss of coverage. However, if the individual becomes eligible for an SEP based on other circumstances, the individual may enroll in a QHP or QDP, including the QHP or QDP from which his or her coverage was terminated for non-payment. Additionally, during the annual OEP, enrollees whose coverage was terminated for non-payment of premiums before the end of the plan year will be able to apply for an eligibility determination, and, if determined eligible, will be permitted to select a QHP for coverage for the upcoming plan year. The QI is required to pay the first month's premium in accordance with 45 CFR \$155.400(e) to have coverage effectuated, and the QHP or QDP must return either an 834 confirmation/effectuation or a cancellation transaction to the Exchange, as applicable. See Section 6.3.1 for information on how an issuer may condition effectuation of a new enrollment on payment of past due premium in addition to binder.

Appendix B includes an example of the content an issuer might consider in a letter providing notice of non-payment of premiums. The specific wording and messages included in Appendix B are not required, but are offered as recommendations for elements in the plan's notice of non-payment when an enrollee receives APTCs.

### **Examples**

**Example 6E:** An enrollee is eligible for, but has elected not to receive, APTCs. The enrollee's monthly premium is \$200, and the issuer does not make use of a premium payment threshold. The enrollee, whose coverage was effectuated for May 2018, has not paid the June 2018 premium, which was due on June 1, 2018. The QHP issuer's standard policy, in accordance with state law, is to allow a one-month grace period for enrollees not receiving APTCs, but the coverage will end at the end of the month for which the last full payment is made. On June 10, 2018, the enrollee pays \$50 but does not make any further payment by the end of June. Therefore, the QHP sends an 834 termination transaction to the FFE containing a termination effective date of May 31, 2018. The issuer should refund the \$50 premium for June in accordance with applicable state law, as no coverage was provided for June once the coverage was retroactively terminated to May 31.

**Example 6F:** An enrollee receiving APTCs is responsible for a \$150 monthly premium payment and the issuer does not make use of a premium payment threshold. The enrollee's coverage is



effectuated, and the enrollee pays the premiums through May, but fails to make payment for the June premium, therefore entering the three consecutive month grace period that runs through August 31, 2018. The enrollee fails to make any payment for the July 2018 premium, and now owes the QHP issuer \$300. On July 10, 2018, the enrollee pays \$200. Since the enrollee has not paid the entire outstanding premium for which he or she is responsible, the enrollee remains in the three consecutive month grace period that started June 1, 2018. The enrollee fails to make any further payments, and on August 31, 2018, the QHP issuer sends an 834 termination transaction to the FFE containing a termination effective date of June 30, 2018. The QHP issuer can keep \$150 of the \$200 payment to cover June premium, but should refund the remaining \$50 in accordance with applicable state law, as no coverage was provided for July once the coverage was retroactively terminated to June 30.

**Example 6G:** Circumstances are the same as Example 6G except that on July 10, 2018, the enrollee pays \$300 instead of \$200. Since the enrollee has paid the entire outstanding premium balance for which the he or she is responsible, the enrollee is no longer in the grace period. However, if the enrollee fails to make full payment for August 2018 by the payment due date, the enrollee will enter into a new three consecutive month grace period beginning August 1, 2018.

**Example 6H:** Circumstances are the same as Example 6G except that the issuer utilizes a 95% premium payment threshold. The enrollee pays no premium in June 2018 or July 2018. The issuer bills the enrollee for August 2018 premium (\$150), which raises the total premium owed by the enrollee to \$450. The enrollee pays \$430 on August 20, 2018 and makes no further payments before August 31, 2018. Because the enrollee made a payment within the 95% tolerance of the issuer's premium payment threshold, the issuer declines to terminate for non-payment of premium at the end of the three consecutive month grace period. The enrollee still owes the \$20 outstanding and will enter the applicable grace period if he or she does not pay \$170 (\$150 for September premium and \$20 outstanding from the grace period), or an amount within the premium payment threshold tolerance, for September 2018 coverage.

## **6.3.1.** Issuer Option to Condition New Enrollment on Payment of Past Due Premium

To address concerns about potential misuse of grace periods, the Exchange Stabilization Rule<sup>32</sup> introduced CMS's modified interpretation of the guaranteed availability rules with respect to non-payment of premiums. Under the new interpretation, a QHP issuer would not be considered to violate the guaranteed availability requirements if the QHP issuer attributes a premium payment for coverage under the same or a different product to premiums due to the same QHP issuer within the prior 12 months and refuses to effectuate new coverage for failure to pay premiums. To the extent permitted by applicable state law, this would permit an issuer to require an individual or employer to pay all past-due premiums owed to that issuer for coverage in the 12-month period preceding the new coverage's effective date in order to effectuate new coverage from that issuer. Additionally, if the issuer is a member of a controlled group, the issuer may

-

<sup>&</sup>lt;sup>32</sup> Patient Protection and Affordable Care Act; Market Stabilization, Final Rule, 82 Fed. Reg. 18346 (April 18, 2017)



attribute any past-due premium amounts owed to any other issuer that is a member of such controlled group, for coverage in the 12-month period preceding the effective date of the new coverage when determining whether an individual or employer has made an initial premium payment to effectuate new coverage. For the purpose of this policy, the term "controlled group" means a group of two or more persons that is treated as a single employer under sections 52(a), 52(b), 414(m), or 414(o) of the Internal Revenue Code of 1986.

QHP issuers adopting this premium payment policy, as well as any QHP issuers that do not adopt the policy but are within an adopting issuer's controlled group, must clearly describe in any enrollment application materials, and in any notice that is provided regarding non-payment of premiums, in paper or electronic form, the consequences of non-payment on future enrollment, prior to the non-payment of premiums for that non-payment to be considered past-due premiums subject to this new interpretation. A QHP issuer choosing to adopt a policy of attributing payments in this way must apply its premium payment policy uniformly to all employers or individuals in similar circumstances in the applicable market regardless of health status, and consistent with applicable non-discrimination requirements. This does not permit a QHP issuer to condition the effectuation of new coverage on payment of premiums owed to a different QHP issuer (other than one in the same controlled group) or permit a QHP issuer to condition the effectuation of new coverage on payment of past-due premiums by any individual other than the person (subscriber) contractually responsible for the payment of premium. This policy applies during open enrollment and special enrollment periods.

Because of rules regarding grace periods and termination of coverage, individuals with past-due premiums generally would owe no more than three months of premiums if existing coverage is still in a three-month APTC grace period. If prior coverage associated with an expired APTC grace period was already terminated, the enrollee seeking new coverage would only owe one month's premium. Furthermore, for individuals on whose behalf the issuer received APTC, their past-due premiums would be net of any APTC that was paid on the individual's behalf to the issuer, with respect to any months for which the individual is paying past-due premiums.

If, during an SEP or the annual OEP that occurs after termination for non-payment of premiums, a QI selects a plan offered by an issuer to which the QI does not owe any outstanding premium from the previous 12 months or which has not adopted the new interpretation of guaranteed availability, the issuer must attribute any payment from the QI toward the binder payment for the new enrollment.

## **6.3.2** Enrollment Transactions Received for a Subscriber Whose Coverage is Being Terminated

From time to time issuers may receive from an FFE M834 (maintenance) transactions to update enrollments on policies that the issuer had terminated in its records, because the FFE had not yet recorded the termination. This can occur because of timing issues in enrollment data alignment and is complicated by the retroactive termination dates of expired APTC grace periods. For example, an issuer with an enrollee who enters an APTC grace period in February that expires at



the end of April can only send a non-payment termination transaction effective February 28 to the FFE after the grace period ends, in early May at the earliest. It is not uncommon for an enrollee to report life changes during the grace period months, which are sent as M834 transactions because during that time the FFE records current coverage. The FFE may continue to receive and send updates even later if the issuer delays sending the termination or the FFE doesn't immediately process it.

The analysis of whether an issuer must enroll (subject to binder) an applicant for whom it receives an M834 on a policy it has terminated or is terminating generally hinges on whether the transaction indicates a new policy issuance subject to guaranteed availability rules, which must be effectuated subject to binder; or is merely an update to a continuous original enrollment. The following rules apply on a general basis, but issuers must assess each enrollment on a case-by-case basis to ensure that they are not improperly rejecting enrollments that should be effectuated.

• Update to a Continuous Enrollment or Potential New Enrollment? An issuer must first determine whether the M834 is an update to a continuous enrollment or is a potentially new enrollment subject to binder (and the policy on attribution of payments to past due premium, if the issuer has adopted the payment policy authorized by the Market Stabilization Rule's changed interpretation of guaranteed availability). In the context of M834 transactions, the primary method of determining whether the change to the enrollment reflects a new or continuous enrollment is whether there would be a gap in coverage between the termination of the current coverage (meaning the date the APTC grace period ends, if applicable) and the effective date of the change requested by the M834 transaction. However, as noted above, this is merely a guideline, and determinations should be made on a case-by-case basis.

### **Examples:**

- An issuer in early May terminated coverage for an enrollee receiving the benefit of APTC for nonpayment or premiums, effective February 28. Before the FFE processed the termination, the enrollee reported a life change, triggering the FFE sending an M834 transaction to the issuer with an effective date of May 1. Because May 1 is the day after the grace period expired, the M834 is an update to a continuous enrollment, and even if the M834 reflects that the enrollee was eligible for an SEP the issuer should not effectuate the change to the enrollment and should maintain the February 28 termination date.
- Same facts as above, except that the M834 transaction has an effective date of June 1. June 1 is after the expiration of the APTC grace period, so the M834 transaction is not an update to a continuous policy but rather a potentially new enrollment subject to a binder payment requirement, if additional criteria discussed below are met.
- **Is there a SEP or is it during the OEP?** An issuer must also determine whether the M834 transaction indicates eligibility for an SEP. In general, outside of Open Enrollment,



- a M834 transaction without a SEP on a policy the issuer has already validly terminated in its records should not be effectuated. Instead, the issuer should take the non-SEP transaction as a reminder to finish aligning its record with the FFE by using IC834, reconciliation or ER&R to ensure that the FFE records the appropriate termination date.
- M834 transactions with or without indication of a SEP during the OEP are considered new enrollments unless there would be a gap in coverage between the termination of the current coverage (meaning the date the APTC grace period ends, if applicable) and the effective date of the change requested by the M834 transaction. For example, an issuer must effectuate an enrollment under an M834 transaction, subject to a binder payment requirement (and attribution of payments to past due premium, if applicable), if it receives a non-SEP M834 with a January 1 effective date for an enrollee whose coverage was passively renewed, and who entered an APTC grace period in September that expired at the end of November (with a September 30 termination date). This is because there is a gap in coverage between the November 30 termination of coverage and January 1, and thus the transaction reflects a new policy issuance subject to guaranteed availability.
- As discussed above, if the M834 transaction for an already issuer-terminated policy indicates eligibility for a SEP, then the analysis on whether to effectuate the transaction depends on whether the transaction is updating a continuous enrollment (don't effectuate) or is a new issuance (effectuate, subject to binder payment requirement and attribution of payment to past due premiums, if applicable).
- If an issuer that has previously terminated an enrollment must later enroll the same QIs because the FFE sent a M834 SEP transaction with an effective date after a gap in coverage between the termination of the current coverage (meaning the date the APTC grace period ends, if applicable) and the effective date of the change requested by the M834 transaction, with the QIs paying the applicable binder payment (and past due premium, if applicable) by the due date, the issuer will need to establish a gap in the FFE policy record in enrollment data alignment. The issuer will need to use ER&R<sup>33</sup> to acquire a new FFE Policy ID for the new coverage, and may use enrollment data alignment to apply the applicable rates for the newly enrolled enrollees based on their age as of the new enrollment rather than the original start date.

**Example 6I**: An issuer effectuates an enrollee's coverage for January 1, 2018 in a QHP and is applying APTCs. The enrollee's full premium amount is \$400, but after the application of \$300 in APTCs, the enrollee's member-responsible portion of premium is \$100. The enrollee makes all payments fully until he or she fails to pay the July 2018 premium, due July 1, 2018. The enrollee enters into the three consecutive month grace period on July 1, 2018, and the grace period expires September 30, 2018. On July 15, the enrollee loses the benefit of APTC (effective on August 1, 2018), due to the expiration of a data matching inconsistency (DMI)

101

<sup>&</sup>lt;sup>33</sup> For information on requesting a new FFE Policy ID because a coverage gap has been established in a previous continuous segment, see slides 14-20 at <a href="https://zone.cms.gov/system/files/documents/issuer-technical-slides-2017-05-09-v05.pdf">https://zone.cms.gov/system/files/documents/issuer-technical-slides-2017-05-09-v05.pdf</a>



period. After receiving a bill for August coverage (\$400) which reflects the change in APTC, the enrollee returns to the FFE on August 10, is determined newly eligible for APTCs (effective on September 1, 2018) and utilizes the SEP under 45 CFR 155.420(d)(6) to maintain enrollment in the same plan. The enrollee pays the QHP issuer \$100 on August 15, 2018, but makes no further premium payment. The enrollee's coverage is terminated by the QHP after the APTC grace period expires, with a termination effective date of July 31, 2018. Since the Financial Change SEP M834 transaction restarting APTC for the enrollee effective September 1 updated the original coverage effective during the applicable grace period without a gap between the current coverage and the effectiveness of the change, the M834 transaction effective September 1 is considered to be part of one continuous enrollment, extending from January 1, 2018 through July 31, 2018, rather than one enrollment starting on January 1, 2018 through July 31, 2018 and a second, new enrollment starting on September 1, 2018 (There was no gap in coverage before the September 1 effective date of the M834 transaction). Therefore, the QHP issuer must terminate the enrollee's coverage on July 31, 2018, for non-payment of premium.

Example 6J: Same facts as 6I, but here the enrollee is determined eligible for an Exceptional Circumstances SEP on August 10, 2018 but does not utilize the SEP until October 1, 2018. On that date, the former enrollee selects the same QHP under which the former enrollee's coverage was terminated effective July 31, 2018 and is provided an effective date of November 1, 2018. The former enrollee makes a timely and sufficient binder payment on August 25, 2018. If the QHP issuer has not adopted the new of interpretation of guaranteed availability (or is not part of a controlled group that has adopted the new policy interpretation), the QHP issuer must effectuate the new coverage because a gap in coverage (from August 1, 2018 through November 30, 2018) exists. For examples of how the new interpretation of guaranteed availability would change this outcome for issuers who have adopted it, please see the examples below.

**Example 6K**: Same facts as 6I but here the enrollee is determined newly eligible for APTC (Financial Change SEP) on August 10, 2018 and utilizes the SEP to enroll in a plan in a different product, but with the same issuer (this is sent TERMCIC rather than M834 because the QHP ID has changed). The active selection of a QHP in a different product makes this a new issuance subject to a binder payment requirement. The enrollee makes a timely and sufficient binder payment on August 25, 2018. If the QHP issuer has not adopted the new of interpretation of guaranteed availability (or is not part of a controlled group that has adopted the new policy interpretation), the QHP issuer must effectuate the new coverage because the enrollee actively selected a plan in a new product, which is not considered by the FFE to be a continuous enrollment and thus the issuer must collect a binder payment to effectuate the enrollment. For examples of how the new interpretation of guaranteed availability would change this outcome for issuers who have adopted it, please see examples 6P through 6T below.

### **6.3.3** Additional Non-payment Examples

**Example 6L**: An issuer effectuates a QIs enrollment for 2019, with an effective date of January 1. On May 15, 2019, the QHP issuer notifies all of its current enrollees about its implementation



of the new interpretation of guaranteed availability and how that policy will affect enrollees whose coverage is terminated for non-payment of premium. The QI fully and timely pays the member-responsible portion of premium (here, \$100 per month) for all months of coverage until July 2019. The enrollee, who is receiving the benefit of APTCs, enters a three-consecutivemonth grace period on July 1, 2019. The enrollee does not make any premium payments during the grace period, and the QHP issuer terminates his or her coverage, effective July 31, 2019, with \$100 in uncollected past due premium. On October 1, the individual utilizes an SEP to reenroll in coverage with the same QHP issuer. The member-responsible portion of premium for the new coverage, which would have an effective date of November 1, 2019, is \$100. The individual timely pays the QHP issuer the \$100 binder payment. The QHP issuer may decline to effectuate the new enrollment because the individual must timely pay \$200, or an amount sufficient to satisfy any applicable premium payment threshold, consistent with 45 CFR 155.400(g), comprising the premium owed for July 2019 coverage and the binder payment for November 2019 coverage, in order to effectuate new coverage with the QHP issuer. The QHP issuer may retain the \$100 paid for new coverage to offset premiums owed from the individual's coverage terminated on July 31, 2019.

**Example 6M**: The same facts as Example 6L, but here the QI timely pays the QHP issuer \$200 for the coverage beginning on November 1, 2019. The QHP issuer must effectuate the new coverage in accordance with all applicable rules.

**Example 6N**: The same facts as Example 6L, but here the QI utilizes his or her SEP to enroll in coverage with a new QHP issuer that is not part of the controlled group of the QHP issuer that terminated his or her coverage effective July 31, 2019. If the QI timely pays the binder payment, or an amount sufficient to satisfy any applicable premium payment threshold, consistent with 45 CFR 155.400(g), the enrollee's new coverage will begin effective November 1, 2018. The new QHP issuer may not refuse to offer coverage due to premiums owed stemming from the enrollee's previous coverage (and indeed would likely be unaware of the other debt).

Example 6O: An issuer effectuates a QIs enrollment for 2019, with an effective date of January 1. The member-responsible portion of premium for the coverage is \$100. The enrollee fully and timely pays the member-responsible portion of premium for all months from February through June, but does not make any premium payment for July coverage. The enrollee, who is receiving the benefit of APTC, enters a three-consecutive-month grace period on July 1, 2018. The enrollee does not make any premium payments during the grace period and the QHP issuer terminates his or her coverage, effective July 31, 2018, but had not notified the enrollee of the consequences of non-payment consequent to the QHP issuer's adoption of the new interpretation of guaranteed availability. On October 1, 2018, the enrollee utilizes an SEP to reenroll in coverage with the same QHP issuer. The member-responsible portion of premium for the new coverage, which would have an effective date of October 1, 2018, is \$100. The enrollee timely pays the QHP issuer the \$100 binder payment. Although the QHP issuer has implemented the new interpretation of guaranteed availability, it may not attribute the \$100 binder payment to the \$100 past-due premium from the prior coverage and reject the enrollee's new enrollment based



on failure to make a binder payment, because it did not provide notice to the enrollee of the consequences of non-payment of premium. The QHP issuer must accept the payment and effectuate the enrollment, and may only apply payments received toward past due premiums accrued after the enrollee was properly noticed, via written or electronic notification, of the consequence of non-payment.

**Example 6P**: An issuer effectuates a QIs enrollment for 2018, with an effective date of January 1. Subsequent premiums are due the day before the coverage month. The OHP A issuer, and all issuers in the same controlled group as that issuer, properly notify the enrollee of the issuer's adoption of CMS' new interpretation of guaranteed availability and the consequences of nonpayment of premium. The enrollee fully and timely pays the \$100 member-responsible portion of premium for the months of February and March, but does not make any subsequent premium payment for the enrollment in QHP A issuer. The enrollee, who is receiving the benefit of APTCs, enters a three-consecutive-month grace period on April 1, 2018. On June 1, 2018, the enrollee utilizes an SEP to enroll in new coverage in QHP B, with a coverage effective date of July 1, 2018. The QHP B issuer is in the same controlled group as the QHP A issuer. The member responsible portion of premium for QHP B is \$100 and the binder payment deadline is July 1, 2018. On June 15, 2018, the enrollee, who has not made any premium payments to the QHP A issuer for April, May, or June 2018, pays the QHP B issuer \$100 for the binder payment for new coverage. The OHP B issuer may attribute the \$400 to the past due premiums owed to the QHP A issuer and decline to effectuate the new enrollment because the enrollee, in order to effectuate coverage, must timely pay the applicable past due premiums owed to the QHP A issuer, or an amount sufficient to satisfy any applicable premium payment threshold, consistent with 45 CFR 155.400(g), and the binder payment for QHP B July 2017 coverage. If, before the expiration of the grace period, the enrollee does not make sufficient further payments to satisfy premium owed for coverage under QHP A, the QHP A issuer must terminate the enrollee's coverage effective April 30, 2018 and the QHP A/QHP B controlled group may retain the \$100 paid for QHP B coverage to offset premiums owed for the enrollee's April 2018 coverage under QHP A.

**Example 6Q:** Same facts as Example 6P, but here the enrollee timely pays the binder payment for QHP B coverage and \$100 for April 2018 QHP A coverage on July 1, 2018. Because the QHP A issuer terminated coverage on June 30, 2018, effective retroactively to the end of April, and only the premium for April 2018 would be considered past-due premium, the QHP B issuer must accept the binder payment and effectuate the new coverage in accordance with all applicable rules.

**Example 6R:** An issuer effectuates a QIs enrollment for 2018, with an effective date of January 1. The QHP issuer properly notifies the enrollee of its adoption of CMS' new interpretation of guaranteed availability and the consequences of non-payment of premium. The enrollee fully and timely pays the member-responsible portion of premium for the months of February and March, but does not make any premium payment for April coverage. On April 1, 2018, the enrollee, who is not receiving the benefit of APTC, enters a grace period governed by state rules,



the length of which is one calendar month with a termination date of the last date of good standing. The enrollee does not make sufficient payment to satisfy the outstanding premium and the QHP issuer terminates the enrollment with an effective date of March 31, 2018. On June 1, 2018, the enrollee utilizes an SEP to enroll in new coverage with the same QHP issuer, with a coverage effective date of July 1, 2018. The member responsible portion of premium for QHP B is \$100. The enrollee timely pays the QHP issuer \$100 for the binder payment for new coverage. The QHP issuer must accept the binder payment and effectuate the enrollment because the enrollee does not owe any premium from his or her previously terminated enrollment.

**Example 6S:** An issuer effectuates a family's enrollment for 2018, January 1. On May 15, 2018, the QHP issuer notifies all of its current enrollees about its implementation of the new interpretation of guaranteed availability and how that policy will affect enrollees whose coverage is terminated for non-payment of premium. The subscriber for the family's policy fully and timely pays the member-responsible portion of premium (here, \$100 per month) for all months of coverage until July 2018. The enrollment, for which APTC is being paid, enters a threeconsecutive-month grace period on July 1, 2018. The subscriber does not make any premium payments during the grace period and the QHP issuer terminates the coverage, effective July 31, 2018, with \$100 in uncollected past due premium. On October 1, 2018, the family (with the same subscriber as the enrollment that was terminated on July 31, 2018) utilizes an SEP to reenroll in coverage with the same QHP issuer. The member-responsible portion of premium for the new coverage, which would have an effective date of November 1, 2018, is \$100. The subscriber timely pays the QHP issuer the \$100 binder payment. The QHP issuer may allocate the \$100 binder payment to the past due premiums and decline to effectuate the new enrollment because the subscriber must timely pay \$200, or an amount sufficient to satisfy any applicable premium payment threshold, consistent with 45 CFR 155.400(g), comprising the premium owed for July 2018 coverage and the binder payment for November 2018 coverage, in order to effectuate new coverage with the QHP issuer. The QHP issuer may retain the \$100 paid for new coverage to offset premiums owed from the coverage terminated on July 31, 2018.

**Example 6T**: Same facts as 6S, but here the subscriber for the SEP enrollment for October 1, 2018 is not the subscriber for the enrollment terminated on July 31, 2018. If the new subscriber timely pays the \$100 binder for coverage for November 2018, the QHP issuer may not decline to effectuate the new enrollment due to the outstanding debt owed by the previous subscriber. The QHP issuer must effectuate the coverage under the applicable coverage effective date rules.

If, during a grace period for non-payment of premium, an enrollee loses eligibility for APTC but regains APTC, the transaction will be handled through an M834 and the QHP issuer may treat the enrollment as being continuous. Thus, unless the enrollee's coverage is terminated for non-payment of premium, the issuer may attribute the enrollee's forthcoming premium payments to the outstanding debt associated with the current enrollment. If the enrollee's coverage is terminated for non-payment of premium, any new coverage with the same issuer would fall



under the modified guaranteed availability requirements, described above, with respect to non-payment of premiums.

### 6.4 GRACE PERIODS FOR ENROLLEES RECEIVING THE BENEFIT OF APTCS

The regulation at 45 CFR § 156.270(d) requires issuers to provide a grace period of three consecutive months for an enrollee, who when failing to timely pay premiums, is receiving the benefit of advance payments of the premium tax credit. During the grace period, the QHP issuer must 1. pay all appropriate claims for services rendered to the enrollee during the first month of the grace period and may pend claims for services rendered to the enrollee in the second and third months of the grace period; 2. notify HHS of such non-payment<sup>34</sup>; and 3. notify providers of the possibility for denied claims when an enrollee is in the second and third months of the grace period.

# 6.4.1 Claims Pended by an Issuer During a Three Consecutive Month Grace Period for Enrollees Receiving the Benefit of APTCs

Under 45 CFR § 156.270(d)(1), issuers may pend claims for services rendered, if permitted by state law, for enrollees receiving the benefit of APTCs who are within the second or third months of the three consecutive month grace period. If the enrollee is enrolled in both a QHP and a QDP, is receiving APTCs for both plans, and is in the second or third months of the three consecutive month grace period for both forms of coverage, both the QHP and QDP issuers may pend claims, if permitted by state law. If the issuer terminates the enrollee's coverage for non-payment of premiums retroactively to the last day of the first month of grace, the issuer may deny any claims that were pended for services received during the second and third months of the three consecutive month grace period. However, the issuer cannot retroactively deny claims from the first month of the three consecutive month grace period based on the termination of coverage. Any premium collected by the issuer for coverage beyond the designated retroactive termination date should be refunded to the enrollee whose coverage was terminated, in accordance with applicable state law.

In accordance with 45 CFR §156.270(d)(3), QHP and QDP issuers must notify providers of the possibility of denied claims for services incurred during months two and three of the three consecutive month grace period for enrollees receiving APTCs. CMS expects issuers will provide this notice within the first month of the grace period and throughout months two and three. Issuers can opt to provide this notice by several means; however, issuers are encouraged to provide this notice whenever responding to an eligibility verification request from a health or dental care provider.

<sup>&</sup>lt;sup>34</sup> Issuers notify HHS of nonpayment through the Enrollment Data Alignment process



## 6.4.2 Grace Period Whose End Occurs After the End of the Annual Open Enrollment Period

The grace period for non-payment of premiums could extend past the end of the Annual Open Enrollment Period (OEP) if enrollees who are receiving the benefit of APTCs fail to timely pay their premium in full or in an amount necessary to satisfy a payment threshold, if applicable, for October, November or December coverage.

If the enrollees' coverage is still in effect at the time of auto-renewal (typically October), and the enrollees have not taken action to actively select a QHP for future year coverage, the FFE generally automatically will send the 834 renewal transaction to the enrollees' QHPs. If an FFE sends an auto-reenrollment transaction (even if the reenrollment plan is offered under a different product), or if enrollees actively complete a plan selection to renew enrollment through the Exchange in a plan offered under the same product as their reenrollment plan (where the product under which the OHP in which he or she is enrolled is not available through the individual market Exchange for renewal, this includes a plan under a different product offered by the same QHP issuer, to the extent permitted by applicable state law)<sup>35</sup>, the OHP issuer must accept the enrollment, because enrollees are still in a grace period, meaning that the issuer may not discontinue enrollees' coverage based on failure to pay their premiums. However, if a OHP issuer has adopted the new interpretation of guaranteed availability contained in the Market Stabilization Rule, the issuer would not be considered to violate the guaranteed availability requirements if the OHP issuer attributes a premium payment for coverage under the same or a different product to premiums due to the same QHP issuer (or a different issuer in the same controlled group of issuers) within the prior 12 months and refuses to effectuate new coverage for failure to pay premiums, provided adequate notice of the policy is provided. For both auto-renewals and active plan selections that are continuations of the same coverage, as previously described in section 6.1.3, the issuer may attribute enrollee payments to the oldest outstanding debt in the existing grace period for the current coverage.

However, consistent with 45 CFR §156.270 and §155.430, if the enrollee does not pay all outstanding premiums, or an amount within the tolerance of any applicable premium payment threshold, by the end of the three consecutive month grace period, the issuer must terminate the enrollee's coverage retroactively to the last day of the first month of the grace period. If the

<sup>&</sup>lt;sup>35</sup> Pursuant to the Patient Protection and Affordable Care Act; Annual Eligibility Redeterminations for Exchange Participation and Insurance Affordability Programs; Health Insurance Issuer Standards Under the Affordable Care Act, Including Standards Related to Exchanges, 79 FR 52994 (September 5, 2014), when a product that included QHPs no longer offers QHPs through a Marketplace (for example, if the issuer does not apply for recertification of any plans within the product, but continues to offer the product in the market), and enrollees in that product are reenrolled in a QHP under a different product pursuant to 45 CFR §155.335(j)(2), that reenrollment would be considered a renewal, consistent with 45 CFR §147.106, and would be considered a renewal for purposes of determining whether the issuer could attribute any payment from the individual toward any outstanding debt that may exist between the individual and that issuer and then refuse to enroll the applicant or terminate the applicant's enrollment based on failure to pay premiums.



coverage in the new plan year resulted from a renewal of the terminated coverage and is considered a continuation of the current coverage, renewal coverage that is still in passive status (enrollments sent through auto-reenrollment that still have a policy status of 11) will be cancelled by the FFEs (typically within a month of receiving the prior year termination from the issuer) because nonpayment of premium is an exception to guaranteed renewal; the enrollee will be unable to enroll in coverage for the new plan year outside the open enrollment period unless the enrollee is eligible for an SEP. Active enrollments during OEP that result in coverage that is not considered a continuation of the same coverage are governed by guaranteed availability rules, and so some active reenrollments that would otherwise be cancelled if they were passive reenrollments must be effectuated by the issuer, subject to payment of the required binder payment (and past due premium, if applicable),.

#### **Examples**

- An enrollee receiving the benefit of APTC entered a grace period in September and did not pay all outstanding premium due by November 30, and coverage is terminated effective September 30. During the OEP the enrollee actively selects the same renewal plan effective January 1, which the issuer receives as an M834 transaction because the active reenrollment is an update to the auto-reenrollment sent to the issuer in October. The issuer must accept the January 1 enrollment subject to the requirement to pay a binder payment (and past due premium, if applicable)
- Similar facts as above except that the enrollee entered the APTC grace period in November and did not pay all outstanding premium by January 31, and thus the coverage is terminated November 30 by the issuer for nonpayment of premiums. During the OEP, the enrollee actively selects the renewal plan effective January 1. While the FFEs will not automatically cancel the enrollment because it is in active (not passive) status, the issuer may send a separate cancel transaction for the January 1 coverage because the renewal was an update to a continuous enrollment being terminated (January 1 is not more than one day later than the grace period end of January 31).

#### **Examples**

**Example 6U:** An enrollee, who receives APTCs, is enrolled in a QHP. The QHP issuer does not utilize a premium payment threshold policy. The enrollee has paid premiums in full throughout 2018, but fails to pay the December 2018 premium by the December 1, 2018 due date, and enters a three consecutive month grace period that would end on the last day of February 2019. The enrollee does not actively select a plan for Plan Year 2019, and the FFE sends an auto-renewal transaction. The QHP issuer must accept the enrollment. The renewed coverage continues into 2019, subject to the existing grace period. The enrollee does not pay all outstanding premiums by February 28, 2019, and the QHP issuer retroactively terminates the enrollee's coverage, effective December 31, 2018. The individual is no longer covered for Plan Year 2019, which the FFE record will reflect once the



Exchange has cancelled the auto-renewal. Since the annual OEP has ended, the individual cannot enroll through the Exchange until the next annual OEP, unless the individual qualifies for an SEP.

Example 6V: Same facts contained in Example 6U except the enrollee fails to pay the November premium by the November 1, 2018 due date and enters a three consecutive month grace period that would end on the last day of January 2019. During the OEP, on December 4, 2018, the enrollee logs into HealthCare.gov, updates his or her application for the upcoming plan year, and is determined eligible for coverage. The enrollee actively renews the same coverage for January 1, 2019 and pays the first month's premium by the due date. Because the enrollee decided to renew his or her coverage in the same product, which is considered a renewal, the QHP may apply the January premium payment to the November non-payment. Because the enrollee is still within the three consecutive month grace period, the issuer may not refuse to renew the enrollment. However, if the enrollee does not pay all outstanding premiums by January 31, 2019, the QHP must retroactively terminate the enrollee's coverage, effective November 30, 2018. The enrollee would no longer be covered for Plan Year 2019 and the QHP issuer must send the FFE a termination transaction for the 2018 plan, effective November 30, 2018. The FFE will cancel the 2019 auto-renewal within weeks if it is still in passive status, or alternatively, the issuer may send a cancellation transaction for the 2019 enrollment.

#### 6.4.3 Grace Periods Ending on or Before December 31

When an enrollee with a grace period expiring on or before December 31 actively reselects coverage offered by the same issuer during an OEP with a January 1 effective date, the issuer will generally need to treat the active reenrollment under guaranteed availability rules, effectuating the new coverage, subject to the requirement to pay a binder payment (and any past due premium, if the issuer has adopted the new payment policy). This is because the new coverage's start date is after the end of the grace period for the previous coverage, making it a new issuance rather than an update to a terminated policy that can be disregarded. Reenrollments still in passive status (policy origin = 11), however, may be cancelled, since eligibility for autorenewal ends if the associated prior year enrollment subsequently terminates.

#### **Examples**

**Example 6W:** An enrollee who has been properly notified that her issuer will condition new enrollment on collection of past due premium accrued within the previous 12 months enters APTC grace in September for failing to pay the \$50 premium. The FFE sends the issuer an autorenewal in October, which the issuer must process as the enrollee's coverage is still in grace. The enrollee makes no more payment on the current year coverage by the November 30 end of the grace period, so the issuer sends the FFE a termination effective September 30 in early December on the current year coverage. However, on November 15, the enrollee actively reenrolled in coverage offered by the issuer under the same product, indicated on a M834 transaction updating the auto-reenrollment, making it an active reenrollment (policy origin  $\neq 11$ )



subject to guaranteed availability requirements. The binder on the new coverage is \$100. The enrollee pays the issuer \$150 by the new coverage binder due date, which the issuer has set as January 1. The issuer must effectuate the coverage, as the enrollee has paid binder and applicable past due premium.

**Example 6X:** Same facts as 6W except the enrollee never actively reenrolls, leaving the reenrollment in passive (policy origin = 11) status. The issuer terminates the current year policy effective September 30 and may cancel the passive reenrollment or wait for the FFE to carry the current year termination forward to cancel the future year enrollment.

#### 6.4.4 Termination Occurring During a Grace Period

45 CFR §155.430 allows an enrollee to voluntarily terminate his or her coverage by notifying the Exchange. If an enrollee seeks to voluntarily terminate coverage while he or she is in a grace period due to non-payment of premiums, the effective date of termination is the earlier of: (1) the enrollee's voluntary termination date, or (2) the date the enrollee's coverage is terminated for non-payment of premiums (involuntary termination date) if the enrollee fails to pay all outstanding premiums, or an amount within the tolerance of any applicable premium payment threshold, before the end of the applicable grace period.

#### **Examples**

**Example 6Y:** An enrollee, who is enrolled in a QHP with an issuer that does not utilize a premium payment threshold, is receiving APTCs and enters a grace period on August 1, 2018, due to his or her non-payment of premiums. The grace period extends until October 31, 2018, and if the enrollee does not pay his or her outstanding premiums in full by that date, his or her coverage will terminate effective August 31, 2018, the last day of the first month of the grace period for enrollees receiving APTCs. In September 2018, the enrollee contacts the FFE to voluntarily terminate his or her coverage September 30 because the enrollee will enroll in employer coverage effective October 1, 2018. The FFE sends an 834 transaction to the issuer with a termination effective date of September 30, 2018. The enrollee makes no further payments to the issuer. By the end of his or her grace period (October 31, 2018), he or she has not paid all outstanding premiums to the issuer. On November 1, 2018, the issuer uses enrollment data alignment to change the enrollee's effective date of termination to the date of involuntary termination for non-payment of premiums, August 31, 2018. The issuer can reject any claims arising from medical service provided after August 31, 2018 and must return any APTCs paid on the enrollee's behalf for the period after August 31, 2018, in accordance with applicable state law.

**Example 6Z**: An enrollee, who does not receive APTCs, enters a grace period for non-payment of premium on August 1, 2018. The law in the enrollee's state allows a one-month grace period to pay all outstanding premiums. If the enrollee does not pay all outstanding premiums, or an



amount within the tolerance of any applicable premium payment threshold, during that one-month grace period, the issuer may terminate his or her coverage effective July 31, 2018, the last day the enrollee's account was in good standing. In August, the enrollee accesses the FFE to voluntarily terminate his or her coverage, effective August 24, 2018 and the FFE sends an 834 transaction to the issuer with a termination date of August 24, 2018. On the last day the enrollee's grace period, August 31, 2018, he or she has not paid the outstanding premium owed to the issuer. On September 1, 2018, the issuer uses reconciliation to change the enrollee's termination date to July 31, 2018.

# 6.4.5 Involuntary Termination Due to a Citizenship/Immigration Status Inconsistency Expiration During a Grace Period

An enrollee who receives coverage during a citizenship/immigration status inconsistency period, and who does not pay monthly premiums timely, will enter the applicable grace period pursuant to 45 CFR §155.430 and 45 CFR §156.270. If the inconsistency expires during the grace period, the enrollee's Exchange coverage or enrollment termination date will be the earlier of: (1) the date of the inconsistency expiration, or (2) the termination date associated with the applicable grace period. Note that lack of lawful presence is not an exception to guaranteed renewal, and the terminated enrollee may be eligible to continue coverage outside the Exchange.

#### **Examples**

**Example 6AA:** An enrollee, who receives APTCs, is in a citizenship/immigration status inconsistency period that expires June 30, 2018, unless it is resolved earlier. The enrollee is also in a grace period ending on June 30, 2018, because he or she did not pay his or her April 2018 premium in full. As of June 30, 2018, the enrollee's inconsistency has not been resolved. Additionally, as of June 30, 2018, the enrollee has not paid the outstanding premium, and his or her coverage terminates effective April 30, 2018, per 45 CFR §155.430 and 45 CFR §156.270. The termination for non-payment retroactive to April 30, 2018 applies.

#### 6.4.6 Termination of APTCs during a Grace Period

If an enrollee receives the benefit of APTCs and is delinquent on premium payments, the enrollee will receive a three consecutive month grace period, pursuant to 45 CFR §156.270(d). If such an enrollee becomes ineligible for the benefit of APTCs during the three consecutive month grace period, the APTCs will terminate according to normal Exchange operations, but the enrollee will have until the end of the three consecutive month grace period to pay all outstanding premium, or an amount within the tolerance of any applicable premium payment threshold. If the enrollee does not make sufficient payment to avoid termination for non-payment, the enrollee's termination date would adhere to the rules for an APTC grace period stated in 45 CFR §155.430(d)(4).



#### **Examples**

**Example 6BB:** An enrollee, who is receiving the benefit of APTCs and is subject to an annual household income inconsistency, enters a grace period on August 1, 2018, due to his or her non-payment of premium. The grace period extends until October 31, 2018. On August 31, 2018, the enrollee's income inconsistency expires and the APTCs are adjusted to \$0 by the FFE. Although the FFE will end the enrollee's APTCs effective September 1, 2018, the enrollee will have until October 31, 2018, to make full payment of all outstanding premium to avoid his or her coverage being terminated effective August 31, 2018, the last day of the first month of the grace period.

#### 6.4.7 Premium Paid to an Issuer Through a Third-Party

Any contract between an issuer and a third-party under which the third-party collects premium payments from enrollees and routes them to issuers is governed by applicable state law. When the third-party payment vendor charges fees for its service, such as processing fees, in addition to the premium amount collected, issuers may not consider such fees to be part of the premium, and may not consider an enrollee's failure to pay the fees to be a non-payment of premium. Accordingly, if an enrollee's premium payment is routed to the issuer, the issuer cannot trigger applicable grace periods or terminate the enrollee's coverage for non-payment of fees. Rather, relationships between issuers and third-parties should be designed much like relationships in other commercial arenas where individual may make in-person payments to vendors who will deliver their payment to a utility or other creditor and require the individual to pay any processing or transaction fee directly to the third-party before the third-party transmits the payment to the ultimate recipient. CMS encourages issuers to require that processing fees be delineated separately from the premium payment on any receipt or other evidence of the transaction.

#### 6.5 OVER-BILLED PREMIUMS

QHP and QDP issuers may correct any over-billed premium amount, which is when an issuer bills an enrollee or enrollees for an erroneously high premium amount, according to their own policies and consistent with applicable state law. Issuers should, within a reasonable time of the discovery of the over-billing, credit the over-billed premium to the enrollees' accounts, refund the over-billed amount to the enrollees, or use a combination of both solutions.

QHP and QDP issuers must reduce the APTC amount in their systems if the total amount of APTCs applied to an enrollee's account exceeds total plan premium. Any resulting APTC discrepancies would be addressed during enrollment reconciliation.

#### 6.6 UNDER-BILLED PREMIUMS

The term "under-billed premium" refers to a circumstance where an issuer bills an enrollee an erroneously low premium amount (or does not bill the enrollee at all). In a state where CMS directly enforces the PPACA market reforms, CMS will consider exercising enforcement



discretion to allow issuers to forego collection of under-billed premium on a case-by-case basis. In a state that has retained primary enforcement authority of the PPACA market reforms, CMS generally defers to the relevant state authority. Therefore, the relevant state authority may direct or permit an issuer to forego the collection of any under-billed portions of premiums. Such action alone does not constitute a failure to substantially enforce premium-related requirements, as long as state policies are applied consistently and in a non-discriminatory fashion. Should any issuer forego collection of any under-billed premium, either under an exercise of CMS enforcement discretion or at the direction of the applicable state authority, the issuer must characterize the uncollected premiums as realized/earned premium for purposes of medical loss ratio (MLR) and risk adjustment (RA) data submission.

#### **Examples**

**Example 6CC:** On December 5, 2018, Enrollee A completes an application for enrollment through an FFE, makes a plan selection, and enrolls in a QHP with an effective date of January 1, 2019. Enrollee A pays his or her first month's premium on time, and the enrollee's coverage is effectuated for January 1, 2019. Enrollee B (who lives in the same state as Enrollee A) completes an application for enrollment through the same FFE, makes a plan selection, and enrolls in the same QHP as Enrollee A with an effective date of January 1, 2019. Enrollee B pays his or her first month's premium on time, and the enrollee's coverage is effectuated for January 1, 2019. The issuer bills Enrollee A and Enrollee B for premiums in February and March 2019. Enrollee A and Enrollee B pay in full. While generating the April 2019 billing invoices, the issuer's billing system malfunctions, causing the issuer to bill Enrollee A for April's premium while failing to bill Enrollee B. Enrollee A pays his or her premium for April 2019 coverage, but Enrollee B does not, since he or she did not receive a bill. The next month, the same malfunction occurs; Enrollee A pays the May 2019 premium and Enrollee B does not. The issuer realizes the billing problem while generating invoices for June 2019. Both Enrollee A and Enrollee B reside in State Z, which has retained primary enforcement authority. The State Z Department of Insurance instructs the issuer to forego collection of Enrollee B's under-billed premium. As long as this policy is applied consistently and in a non-discriminatory manner, the issuer can forego collection of the under-billed premium related to Enrollee B's account, but it must report such uncollected premium to CMS as being earned/realized income for purposes of MLR and RA.

#### 6.6.1 Collections and Grace Periods for Non-Payment of Under-Billed Premium

When an issuer identifies an amount of premium that has been under-billed, and attempts to collect such amounts, issuers are highly encouraged to allow affected enrollees a reasonable amount of time in which to pay such premium amounts, and should take steps to ensure that the time for repayment is adequate in light of the enrollee's regularly-billed monthly premium amounts. QHP and QDP issuers are permitted to allow enrollees to pay under-billed premium in equal installments, in accordance with applicable state law. If a QHP or QDP issuer chooses to allow an enrollee to pay under-billed premium in equal installments, the issuer should provide



the enrollee with documentation that clearly defines the amount of under-billed premium that the issuer will add to the regularly-billed monthly premium, as well as guidance informing the enrollee that if he or she does not pay all under-billed premium installments (as well as all regularly-billed monthly premiums) by the prescribed due dates, he or she will enter the applicable grace period.

The non-payment of under-billed premium amounts due is treated the same as the non-payment of regular monthly premium amounts with regard to grace periods and premium payment thresholds. Therefore, if an enrollee fails to pay any outstanding under-billed premiums to the QHP or QDP issuer by the date such amounts are due, he or she enters into the applicable grace period specified by 45 CFR §155.430 and 45 CFR §156.270. Upon triggering the grace period, the entire amount of outstanding under-billed premium can become due, if permitted by state law.

#### **Examples**

**Example 6DD:** On December 5, 2018, an enrollee completes an application for enrollment through an FFE, makes a plan selection, and enrolls in a QHP, whose issuer does not utilize a premium payment threshold, with an effective date of January 1, 2019. The enrollee is eligible for, and elects to receive the benefit of, APTCs. The portion of the monthly premium for which the enrollee is responsible is \$100. The enrollee pays his or her first month's premium, and his or her coverage is effectuated for January 1, 2019. While generating the March 2019 billing invoices, the issuer's billing system malfunctions, causing the issuer to fail to bill the enrollee for that month. The enrollee does not pay the March 2019 premium, since the enrollee did not receive a bill. The same malfunction occurs during the generation of the April, May, and June 2019 premium invoices; the enrollee does not pay the monthly premium for any of those months. The issuer uncovers the billing problem while generating invoices for July 2019 and informs the enrollee that the he or she owes \$400 (the under-billed premiums for the months of March, April, May, and June 2019), in addition to his or her normal monthly premium payment of \$100 for July 2019. The enrollee resides in State X, where the Department of Insurance directs the issuer to recoup the enrollee's under-billed premiums, starting with the July 2019 payment. The issuer allows the enrollee five months to repay the under-billed premiums, billing the enrollee \$180 (\$100 regular premium, plus \$80 under-billed premium installment) for each of July, August, September, October, and November 2019. The enrollee pays \$180 to the issuer each month from July 2019 through November 2019, and the issuer resumes billing the normal monthly premium amount (\$100) for December 2019.

**Example 6EE:** Same facts as Example 6BB, except the enrollee is not eligible for APTCs as of July 1, 2019. Without APTCs, the enrollee's monthly premium is \$200. The enrollee pays \$280 for July 2019 coverage, but pays only \$200 for August 2019 coverage. Pursuant to State X's rules, because the enrollee underpaid by \$80 for August, he or she enters into a one-month grace period and termination of his or her coverage for non-payment of premiums would be retroactive to the last day his or her account was in good standing (July 31, 2019, in this example). To avoid



termination of his or her coverage, the enrollee must pay the entire outstanding amount of underbilled premium (\$320) before the end of State X's grace period. The enrollee pays the issuer \$320 on August 28, 2019, and the issuer begins normal monthly premium billing for September 2019.

**Example 6FF:** On December 5, 2019, an enrollee completes an application for enrollment through an FFE, makes a plan selection, and enrolls in a QHP, whose issuer does not utilize a premium payment threshold, with an effective date of January 1, 2019. The enrollee is eligible for, and elects to receive the benefit of, APTCs, and his or her portion of the monthly premium for which he or she is responsible is \$100. The enrollee pays the first month's premium, and coverage is effectuated for January 1, 2019. The issuer bills the enrollee normally for coverage in February 2019. The enrollee pays his or her \$100 monthly premium in full. While generating the invoices for March 2019, the issuer realizes that the enrollee's premium has been rated incorrectly and that the proper monthly premium is \$120. The enrollee's new premium goes into effect with QHP A's March 2019 billing cycle. The enrollee resides in State Y, which directs the issuer to recoup the under-billed premium.

The issuer informs the enrollee of the discrepancy and, beginning with the March 2019 billing, allows the enrollee to pay two monthly installments of \$20 in addition to the corrected premium payments of \$120 to pay the under-billed premium and bring the account into good standing. While the enrollee may be eligible for an SEP based on the error, he or she decides to remain enrolled in the same OHP. The enrollee sends the issuer \$120 for March 2019 coverage, but does not include a \$20 under-billed premium installment. Although the enrollee paid the new regular monthly premium for March 2019 (\$120), the enrollee did not pay the first under-billed premium installment. He or she enters into a three consecutive month grace period on March 1, 2019, and must pay all additional regular monthly premium billed during the grace period (\$120 for April 2019, and \$120 for May 2019), and the outstanding under-billed premium amount (\$40) by the expiration of the grace period to avoid termination for non-payment of premium. During the grace period, the enrollee pays the issuer a total of \$240. At the end of the three consecutive month grace period, the enrollee still owes the issuer \$40, since although he or she made sufficient payments to satisfy all regular monthly premiums billed during the grace period (\$360), the enrollee did not remit the under-billed premium amount (\$40). The issuer terminates the enrollee's coverage, retroactive to the last day of the first month of the grace period (March 31, 2019), for non-payment of premiums. The issuer will receive the enrollee's APTC for March 2019, and it may retain the premium the enrollee paid for March 2019, but it must return the APTCs paid on his or her behalf for April and May 2019, and refund the enrollee the premium he or she paid for April and May 2019 (\$240).

**Example 6GG:** Same facts as Example 6EE, except the enrollee is not eligible for APTCs as of March 1, 2019. Here, the enrollee's monthly premium is \$200. If the enrollee pays only \$200 for May 2019 coverage, failing to include \$20 for the under-billed premium installment, the enrollee enters a one-month grace period, starting on March 1, 2019, as determined by the rules of the enrollee's state. He or she must pay the amount of outstanding under-billed premium (\$40)



before the expiration of the grace period to avoid termination of his or her coverage. During the grace period, the enrollee makes no further payments. Although the enrollee paid the regular monthly premium of \$200 for March 2019, the enrollee failed to pay the under-billed premium in full by the expiration of the grace period. As a result, the issuer may terminate his or her coverage, retroactive to February 28, 2019, the last date that the enrollee was in good standing.

## **6.6.2** Voluntary Termination of Coverage During Repayment of Under-Billed Premium

If an enrollee voluntarily terminates his or her coverage during the time he or she is paying under-billed premium installment payments, the enrollee's current QHP and/or QDP issuer can, if permitted by state law, accelerate payment by converting remaining installments, if any, into a lump sum payment due no earlier than the date the voluntary termination will take effect.

#### **Examples**

**Example 6HH:** On December 5, 2018, an enrollee completes an application for enrollment through an FFE, makes a plan selection, and enrolls in a QHP with an effective date of January 1, 2019. The enrollee is eligible for, and elects to receive the benefit of, APTCs, and the portion of the monthly premiums for which he or she is responsible is \$100. The enrollee pays his or her first month's premium and coverage is effectuated for January 1, 2019. While generating the March 2019 billing invoices, the issuer's billing system malfunctions, causing the issuer to fail to bill the enrollee for that month. The enrollee does not pay the March 2019 premium, since he or she did not receive a bill. The same malfunction occurs in April, May, June, July, and August 2019; the enrollee does not pay the monthly premiums for any of those months. The issuer uncovers the billing problem while generating invoices for September 2019. The enrollee, who is a resident of State W, owes the issuer \$600 of under-billed premiums in addition to his or her normal monthly premium payments of \$100. State W instructs the issuer to recoup the underbilled premiums, beginning with the September 2019 billing cycle. The issuer allows the enrollee three consecutive months to repay the under-billed premiums. The issuer informs the enrollee that it will bill the enrollee \$300 (normal monthly premium of \$100 plus an under-billed premium installment payment of \$200) for September, October, and November 2019 coverage. The enrollee pays the issuer \$300 for coverage in September 2019. On September 14, 2019, the enrollee informs the issuer that he or she wishes to terminate coverage effective September 30, 2019. The issuer, in accordance with its billing policies and with the rules of State W, immediately bills for the remaining under-billed premiums (\$400) in one lump sum, due on September 30, 2019, the date the voluntary termination will take effect. The enrollee receives the accelerated repayment schedule and pays the outstanding under-billed premiums.

**Example 6II:** Same facts as Example 6GG, but when the issuer bills the enrollee \$400 for the under-billed premiums, due on September 30, 2019, the date the voluntary termination will take effect, the enrollee sends payment of \$200 and makes no further payments. Since the enrollee's payment is insufficient to satisfy the outstanding amount of under-billed premiums, the issuer



can pursue all options allowed under State W's laws to collect the remaining \$200 from the enrollee.



# 7 TERMINATIONS (APPLICABLE TO THE INDIVIDUAL MARKET FFES, SBES-FP, QHPs/QDPs)

A termination is the end of an enrollee's coverage or enrollment in a QHP or QDP through an Exchange occurring after their coverage effective date. A termination may be either voluntary (i.e., initiated by the enrollee or the employer) or involuntary (i.e., initiated by the QHP/QDP or the FFE). Issuers must notify the Exchange of involuntary terminations. If an enrollee's coverage or enrollment through an Exchange is terminated, the QHP or QDP must provide coverage from the coverage effective date through the termination date.

The QHP/QDP issuer, or an FFE, can initiate an involuntary termination of an enrollee's coverage or enrollment through an FFE. A termination can be effective in the future (e.g., for a termination requested by the enrollee), or retroactively (e.g., if the enrollee died, or failed to pay premiums due by the end of a grace period). When an enrollee changes QHPs/QDPs, the termination of the enrollment through the Exchange in the initial QHP/QDP is effective the day before coverage in a different QHP/QDP becomes effective, even in cases of retroactive enrollment.

An Exchange may establish operational standards for QHP and QDP issuers for implementing terminations, cancellations, and reinstatements. See 45 CFR §155.430 regarding terminations of enrollment through an individual market Exchange. The following are operational standards for the FFE and SBEs-FP. For details regarding termination for non-payment of premiums, please refer to Section 6.3, Terminations for Non-Payment of Premium.

#### 7.1 ENROLLEE REQUESTED TERMINATIONS

In accordance with 45 CFR §155.430(b)(1), enrollees have the right to terminate their coverage or enrollment in a QHP/QDP through an Exchange. Enrollees must request a voluntary termination of their coverage or enrollment through an FFE. According to §155.430(d)(2), an enrollee who voluntarily terminates coverage or enrollment through the Exchanges, at the option of the Exchange, will be granted same-day or prospective coverage termination dates based on the date of their request. Previously, most enrollees had to give 14-days advance notice before termination became effective. The rule also aligns termination effective dates for new Medicaid/CHIP enrollees to this same timeline.

Please refer to section 6.4.4 for guidance regarding terminations during a grace period.

## 7.2 TERMINATION OF AN ENROLLEE'S COVERAGE IN THE FFES DUE TO DEATH

Enrollees who are enrolled through the FFE or who are application filers should report the death of an enrollee through their HealthCare.gov account or by calling the Marketplace Call Center. This is important because the FFE conducts redeterminations of eligibility consistent with 45



CFR §155.330 for the remaining members of the household. If a QI or representative contacts the issuer directly, the issuer should provide the following directions:

- The termination of an enrollee's coverage due to death may be reported by an application filer. If the person taking action to terminate the deceased's coverage is the person who filed the application, he or she can do so online through HealthCare.gov and then contact the Marketplace Call Center at 1-800-318-2596 (TTY: 1-855-889-4325) to report the date of death (otherwise the termination will be prospective only). Alternatively, an application filer can contact the Marketplace Call Center to both initiate the termination and report the date of death simultaneously. If the application filer does not have access to the online account, the termination of the deceased's coverage can only be initiated through the Marketplace Call Center. A QI who meets the definition of an application filer, as described in 45 CFR §155.20, is allowed to update the application for the remaining members of the household if the deceased filed the application.
- If the individual reporting the death is not an application filer, he or she must submit documentation of death to the FFE. Individuals in this circumstance should submit documentation directly to the FFE. Documentation may include a death certificate, obituary, power of attorney, proof of executor, or proof of estate. The documentation, or an attached cover note, should provide the following information:
  - Full name of the deceased:
  - Date of birth of the deceased;
  - FFE application ID (if known) of the deceased;
  - SSN (if known) of the deceased; and
  - Contact information for the person submitting the documentation, including:
    - o Full name:
    - o Address; and
    - o Phone number.

All documentation should be mailed to:

Health Insurance Exchange ATTN: Coverage Removal Dept. of Health and Human Services 465 Industrial Blvd. London, KY 40750-0001

The Marketplace Call Center will attempt to contact the QI who submits documentation of death regarding the termination of the deceased and reenrollment of any remaining enrollment group members. The remaining QIs or enrollees may need to update tax filing status, financial information, or other information on their FFE applications. These additional changes may qualify the remaining enrollees for an SEP.

When an enrollee's coverage is being terminated due to death, the issuer receives the appropriate 834 enrollment transaction. The effective date generated by the FFE system will be prospective.



The Marketplace Call Center will open a case in HICS and assign the case to the issuer for retroactive enrollment of the remaining QI so there is no lapse in coverage.

The individual who reports the death should contact the issuer regarding any applicable premium refunds or adjustments. Issuers should process premium refunds or adjustments in accordance with applicable law and existing industry practice.

**Example 7A:** An enrollee, who is the subscriber in the enrollment group, contacts the FFE on August 7, to report that his wife died three weeks earlier on July 14. As a result of his wife's death, the FFE representative informs the QI that he now qualifies for an SEP. The FFE confirms the date of death and assigns the issuer a Category Two HICS case requesting a retroactive termination date of July 14 for the coverage of the wife.

#### 7.3 AGING-OFF TERMINATIONS

Section 2714 of the Public Health Service Act, implemented at 45 CFR §147.120, states that a group health plan or a health insurance issuer offering group or individual health insurance coverage that makes available dependent coverage of children must make such coverage available for children until the attainment of 26 years of age. A state may not have a rule that conflicts with this standard. However, some states have more generous rules that allow certain individuals to remain covered as dependents beyond age 26 if additional criteria are met. Examples include place of residence, student status, disabled veteran status, marital status, or financial dependence. Information on specific states that extend the age limit beyond 26 is not included in this manual and must be obtained directly from the state's regulatory authority. The FFE is only operationally capable of applying the maximum adult dependent age rules on its own initiative during the OEP or an SEP. The FFE does not initiate removal of child dependents who reach the applicable maximum age from their original enrollment group until the end of the plan year, or until an SEP.



# 8 REINSTATEMENTS (APPLICABLE TO INDIVIDUAL MARKET FFES, QHPs/QDPs)

A reinstatement is the undoing of a termination or cancellation to correct an issuer or Exchange error or reflect an Exchange Appeals decision, and results in restoration of an enrollment to the original coverage effective date with no break in coverage. Issuers cannot reinstate policies cancelled or terminated by the enrollee or at the enrollee's direction without a HICS case. Similarly, the reinstatement process requires a HICS case for policies terminated because the Exchange determined the enrollee was no longer eligible for Exchange coverage. Some common permitted reasons for reinstatements are:

- Erroneous Termination/Cancellation of an Enrollment by an Issuer;
- Erroneous Termination/Cancellation of an Enrollment Initiated by an Agent/Broker;
- Erroneous Death Notification;
- Exchange Error;
- Assister Error;
- Directive to Reactivate Individual Coverage Through Granted Appeal.

#### 8.1 REINSTATEMENTS IN THE FFEs

To reinstate an enrollment record, the issuer must submit the reinstatement using an Inbound 834 transaction, through the monthly reconciliation process via the RCNI or through the dispute process to the Enrollment Resolution and Reconciliation (ER&R) contractor. Although issuers still have the option to utilize the Monthly Reconciliation and Enrollment Resolution & Reconciliation (ER&R) channel to reinstate a policy, CMS policy is for issuers to use the Inbound 834 reinstatement method whenever possible, as it provides a streamlined and more efficient method for issuers to update the FFE's enrollment data, with the issuer's enrollment data. In order for a policy to be eligible for an Inbound reinstatement, the policy must have been previously cancelled or terminated by the issuer, and still currently in a terminated or cancelled state in the FFE. The issuer reactivates the enrollment as if it was never terminated or cancelled, and provides coverage based on the original effective date, maintaining all out-of-pocket accumulators. Regardless of channel (Inbound 834 reinstatement vs. ER&R), the issuer should submit the reinstatement as soon as possible after they determine that the member was erroneously terminated (See section 9.3 for more information on submitting through ER&R). Issuers reinstating a policy via Inbound 834 should not send an Inbound 834 termination/cancellation and an Inbound 834 reinstatement within the same 24 hour time window. This will prevent the possibility of processing both of these transactions in the undesired processing order (i.e. reinstatement processed before termination, when desired outcome was termination processed before reinstatement). Additionally, Inbound 834 reinstatements will only be accepted for policies which have been terminated or cancelled by issuers for reasons of:



- Non-Payment
- HICS Directive
- Fraud
- Free Look
- Reasons of "Other"

The monthly reconciliation process also only allows issuers to reinstate policies that were terminated or cancelled by the issuer. However, the monthly reconciliation process has a little more flexibility in allowing reinstatements to be processed when there are multiple segments that have coverage dates that overlap. The monthly reconciliation process has logic to cleanup overlaps.

The enrollment dispute process will allow issuers to reinstate policies that were terminated by the enrollee, the FFE or the issuer. This process should be used when issuers receive HICS cases to reinstate individuals that were not terminated or cancelled by the issuer. For example, if an enrollee's Qualified Health Plan or Qualified Dental Plan is erroneously terminated by the Marketplace Call Center, the Marketplace Call Center will ask an issuer to reinstate the termination due to Marketplace Call Center error. The enrollment dispute process is the only process that can allow reinstatements to be processed when the termination or cancellation is not caused by the issuer. There are also some circumstances where an Appeals determination will ask an issuer to reinstate a policy that was terminated for no longer being eligible (NLE) for Exchange coverage. Issuers must use the HICS direct dispute process to request the reinstatement. These processes are explained more in Section 9.3.

Finally, the enrollment dispute process can process some reinstatements that need to be processed before the updated RCNI is submitted.

- These reinstatements require using the reinstatement tab on the Enrollment Dispute Form.
- These reinstatements require an end date of 12/31.
- This process is only for when the IC834 reinstatement process won't work (multiple overlapping segments).
- These reinstatements do not require the RCNI to reflect the correct enrollment date and effectuation status.

The OPERA and ER&R contractors provide the Marketplace Call Center with reports flagging individuals for whom issuers have submitted reinstatement disputes. The Marketplace Call Center representative advises an impacted enrollee that he or she is still enrolled in the plan and that CMS is working to correct the status in HealthCare.gov. If the impacted member has had a change in circumstance (CIC) and is seeking to update his or her information with the FFE, the Marketplace Call Center representative will process as follows, depending on whether the CIC triggers a special enrollment period (SEP):

• If the CIC triggers an SEP, the Marketplace Call Center representative processes the CIC via an 834 enrollment with a prospective date, by updating the



application. Routine overlap clean-up runs eliminate the duplicate coverage, providing the original eligibility for the segment of the enrollment starting January or later, and the post-CIC eligibility for the policy segment going forward.

• If the CIC does not trigger an SEP, the Marketplace Call Center representative will process the CIC by creating a HICS message that will state, "Reinstatement is pending, so CIC is sent via HICS. HICS case may be closed after issuer processes the CIC."

The FFEs regularly send reinstatement requests from individuals to issuers via HICS. CMS expects issuers to review these matters and determine if issuer error occurred warranting a reinstatement.



# 9. ENROLLMENT DATA ALIGNMENT (APPLICABLE TO INDIVIDUAL MARKET FFES, QHPs/QDPs)

Pursuant to 45 CFR §155.400(d), the FFE is required to reconcile enrollment records with all participating issuers on a monthly basis. Reconciliation ensures that QHP issuers, QDP issuers, and the Exchanges have equivalent enrollment information. Accurate enrollment information allows CMS to make correct payments for APTCs and CSR, and to assess FFE user fees. It also prevents multiple enrollments by one individual and ensures that the data used for analytics and metrics are accurate.

The intent of this section is to provide issuers with an overview of the enrollment reconciliation processes in order to successfully complete enrollment reconciliation with CMS on a monthly basis. Participation in enrollment reconciliation is essential for data consistency and to support correct policy-based payments. FFE Enrollment data consistency between CMS and issuers is ensured by IC834 Transactions, Enrollment Reconciliation, and the Dispute Resolution process.

- <u>IC834 (Inbound 834)</u> should be used to make basic updates to the status of an enrollment. These transactions must pass stringent data quality checks and do not allow issuers the flexibility to change certain data elements, such as the Benefit Start Date. The following data elements may be updated using IC834 with the respective transaction type:
  - Effectuation Status (Confirmation Indicator): Effectuation, Cancellation
  - Issuer-Assigned Subscriber, Member, and Policy ID: Effectuation, Maintenance (ICM834)
  - Benefit End Date & Financial End Dates: Cancellation, Termination
  - End of Year Termination Indicator: Termination
  - Last Premium Paid Date: Effectuation
  - Superseded Indicator: Termination
  - \*Reactivate Coverage: Reinstatement

\*In order for an Inbound 834 reinstatement to be accepted, the policy the issuer wishes to reinstate must have been previously terminated or cancelled by the issuer, and remain in a cancelled or terminated status in the FFE system.

- Monthly Enrollment Reconciliation is an analytical process with greater flexibility to update policies. Files must pass basic formatting checks and "sanity checks" before updates are made to the FFE. (Please refer to section 9.3). Issuers should use the monthly reconciliation process primarily to update the following fields:
  - Benefit Start Date & Financial Start Dates
  - Reinstatement of Issuer-Cancelled Policies
  - Tobacco Use Status



- Total Premium Amount
- Applied APTC Amount
- Enrollee Mailing Address
- Agent/Broker Information
- Paid Through Date
- Effectuation Status (Confirmation Indicator)
- Issuer-Assigned Subscriber & Member ID
- Issuer-Assigned Policy ID
- Benefit End Date & Financial End Dates
- Resolution of Enrollment and Payment Discrepancies (Disputes) corrections may involve manual inspection of a policy by the Enrollment Reconciliation & Resolution (ER&R) Contractor, and direct contact with issuer, and should represent the smallest contingent of enrollment updates. (Please refer to section 9.3)

Though issuers can provide an update to the FFE through any of these processes, issuers should prioritize the IC834 process to make data updates. The IC834 transactions are processed on a daily basis and are the best way to ensure the FFE is updated timely. The Monthly Reconciliation process should only be used to update the FFE in situations where the IC834 process is unable to make the necessary updates. The Dispute process should be utilized for prior year disputes when the enrollment reconciliation and IC834 processes have ended, and for data scenarios that cannot be resolved via IC834 or the monthly reconciliation process.

Exhibit 20 represents the volume of policy updates performed by each component of enrollment in the Federally Facilitated Exchange (FFE).

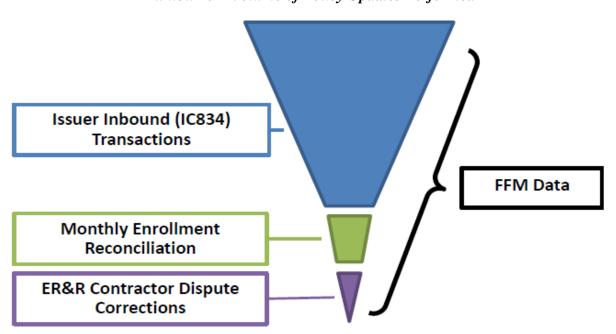


Exhibit 20 - Volume of Policy Updates Performed



Additional information can be found in the issuer community on zONE here:

https://zone.cms.gov/document/inbound-834

https://zone.cms.gov/document/enrollment-data-reconciliation

https://zone.cms.gov/document/enrollment-resolution-and-reconciliation

\*You will need to login to zONE to access documents\*

#### 9.1 INBOUND 834 (IC834)

ASC X12 834 transactions between the FFE and issuers are conducted in two fashions: outbound 834 (FFE to issuer) and inbound 834 (issuer to FFE). Inbound 834 processing (IC834) represents issuer responses to enrollment activity in the Exchange and should be used by the issuer community whenever possible as the first and best means of updating and aligning the enrollment data stored in the FFE, with the issuer's current enrollment data. An issuer's submission of an IC834 to the FFE communicates payment/non-payment in the issuer's system, as well as other updates, by using one of five possible Inbound enrollment transactions:

- 1. Effectuation-typically generated after the issuer has received initial enrollment information from the FFE in the form of an Initial 834 (I834), and additionally, the issuer has received a payment from a new subscriber, and the policy has been made active in the issuer's system/records.
- 2. Cancellation-typically generated when the enrollment is ended with no actual coverage for enrollee(s) due to non-payment (in order for an IC834 cancellation to be accepted, the policy must be in an initial status in the FFE).
- 3. Termination-typically generated following an effectuation when the enrollment is ended after some period of coverage for enrollee(s) due to non-payment, fraudulent activity, directive from a HICS case, or other reasons.
- 4. Inbound Maintenance-typically generated following an effectuation to update the Issuer-Assigned IDs on file for the FFE policy (Issuer-Assigned Policy ID, Issuer-Assigned Subscriber ID, and Issuer-Assigned Member ID).
- 5. Reinstatement-typically generated following an inadvertent or erroneous issuer-driven termination or cancellation to re-activate coverage for an FFE policy.

The intended result of IC834 transaction processing is a policy being updated in the FFE, and in order to ensure timely updates are made, IC834s are processed twice daily by the FFE. However, IC834 submissions must pass stringent data quality checks and do not allow issuers the flexibility to change certain data elements, such as the Benefit Start Date. The first validations occur at EDI (Electronic Data Interchange) level. EDI platform performs standard WEDI (Workgroup for Electronic Data Interchange) SNIP (Strategic National Implementation Process Group) Levels 1 – 7 validation on the EDI formatted data elements. If the IC834 passes



EDI validation, the issuer will receive positive Interchange (TA1) and Functional Group Level (999) acceptance acknowledgement, and the X12 IC834 will be converted to an XML file and sent to the FFE for further processing. If the IC834 fails EDI validation, issuers will receive a negative TA1, and the file will not be passed to the FFE for further processing.

Once the XML has been generated, the transactions are sent to the FFE. At this point, the 2<sup>nd</sup> level of validation occurs, and includes checks for matching elements (e.g. benefit start date, policy numbers, policy status in FFE, etc.). If the IC834 contains errors, issuers will receive a rejected BAA (Business Application Acknowledgement) XML file with error codes which correspond to a specific error(s) found within the IC834. The BAA will assist issuers in determining what data is incorrect for their IC834 submission, and aid in correctly modifying that data so the rejected IC834 can be resubmitted. If no rejected BAAs are generated, the IC834 will successfully update the FFE database. BAAs are aggregated daily and sent to issuers daily circa 2pm ET. Issuers can expect to receive BAAs for submissions made the previous day. Issuers should be aware that positive BAAs are not sent to issuers. If an issuer does not receive negative BAAs for their IC834 submissions, and has received positive TA1 and 999 acknowledgements, the submissions can be considered successfully received and processed by the FFE.

Issuers are able to review their IC834 submission metrics through receipt of a weekly Production Operation Summary Report (PO Report). This report contains transactional details, such as total accepted and rejected IC834 submissions, and granular data on the reason for rejected BAAs. PO Reports are sent weekly to issuers on Wednesdays and contain IC834 submission data from the previous week (Tuesday-Monday). The EFT function code for the PO Reports is OP834T.

As previously mentioned, IC834 should be used by issuers to perform updates to enrollment data in the FFE whenever possible. However, there are instances when certain data cannot be updated via IC834, or certain scenarios prohibit the use of IC834. In these cases, issuers should utilize the Reconciliation or ER&R channels in order to make the necessary enrollment data updates.

For more information on Inbound 834 (IC834), please refer to the following guidance:

- IC834 zONE Page: https://zone.cms.gov/document/inbound-834
- Maintenance 834 Operations Manual: <a href="https://zone.cms.gov/document/federally-facilitated-marketplace-maintenance-834-operations-manual">https://zone.cms.gov/document/federally-facilitated-marketplace-maintenance-834-operations-manual</a>
- Benefit Enrollment and Maintenance (834) Transaction Companion Guide: https://zone.cms.gov/document/asc-x12-005010-834-companion-guide
- Washington Publishing Company Insurance Business Process Application Error Codes ASC X12: <a href="http://www.wpc-edi.com/reference/codelists/healthcare/insurance-business-process-application-error-codes/">http://www.wpc-edi.com/reference/codelists/healthcare/insurance-business-process-application-error-codes/</a>



• ASC X12 TR3 5010 | 834 Benefit Enrollment and Maintenance Implementation Guide (Due to copyright laws, this guide must be purchased directly from X12)

For questions or inquiries about IC834, please contact: Inbound834@bah.com.

#### 9.2 ENROLLMENT RECONCILIATION & PRE-AUDIT FILES

FFE Enrollment Reconciliation is a monthly process, starting each month with the FFE Pre-Audit Extract. Typically, this comprehensive extract of FFE enrollment data is pulled 6PM Eastern Time on the 15<sup>th</sup> of every month to provide a "snapshot" of enrollment data in the FFE for enrollment and payment purposes. This extract is then formatted and distributed to each FFE issuer as an Enrollment Pre-Audit File. The Enrollment Pre-Audit File is not in EDI 834 format; it is a pipe-delimited flat file that issuers may choose to process directly or convert into a readable format such as Excel.

Each Enrollment Pre-Audit File refers to a distinct plan year, is aggregated by Trading Partner ID and transmitted to issuers via EFT. These files are delivered to the same location an issuer receives daily EDI 834 traffic. Enrollment Pre-Audit Files can be identified by the function code AUDYY (where YY is the final two digits of the plan year referenced by the file) for plan years 2017 and earlier, or AUDY (where Y is the final digit of the plan year referenced by the file) for plan years 2018 or later.

Upon receipt of an Enrollment Pre-Audit File, the issuer should compare the file to the enrollment data in the issuer's system and process any enrollments or updates from the pre-audit file that are missing in the issuer's system. If CMS has determined that a specific enrollment action failed to convey to the issuer via standard EDI 834 transaction, the corresponding enrollment record(s) in the Enrollment Pre-Audit File will be flagged. Issuers should closely review these records and apply the necessary updates to their system each month.

Likewise, if an EDI 834 transaction failed but was later successfully retransmitted to the issuer via I834RT File, the corresponding enrollment record(s) on the Enrollment Pre-Audit File will be flagged as such. Issuers should ensure the enrollment updates have been made in their system either via the I834RT file or the Enrollment Pre-Audit File.

Additionally, as part of monthly Pre-Audit processing, CMS identifies instances of overlapping or duplicate coverage for the same individual across the FFE. In cases of duplicate or overlapping coverage, CMS will align the enrollment records (with deference to the latest action taken by the enrollee) to eliminate the overlap. This may result in adjustment of benefit coverage dates or cancellation of an enrollment span on the FFE. Enrollment records that have been adjusted by the overlap process are flagged accordingly on the Enrollment Pre-Audit File with an indicator that informs the issuer as to whether the overlap was within the same HIOS ID or with a different HIOS ID.



For additional guidance and technical specifications for the Enrollment Pre-Audit File, please refer to the Enrollment Reconciliation section in the private issuer community on CMS zONE, located at: <a href="https://zone.cms.gov/document/enrollment-data-reconciliation">https://zone.cms.gov/document/enrollment-data-reconciliation</a>.

Specifications as of publication for standard enrollment files may be found at the above link.

In order to identify discrepancies and reconcile enrollment data with the FFE, each month issuers are required to similarly extract their enrollment data by plan year and submit an Inbound Enrollment Reconciliation (RCNI) File to the FFE. As with the Enrollment Pre-Audit File, the RCNI File is a pipe-delimited flat file that will be submitted to the FFE via EFT. The RCNI File is a snapshot of the issuer's enrollment data for a specific plan year and must include information about current enrollees, cancelled enrollment records, and terminated enrollments. The RCNI files include both enrollment and financial data elements. The enrollment data submitted by the issuer on the RCNI file should be aligned to transactions received from the FFE through the date of that month's FFE Pre-Audit Extract (typically the 15<sup>th</sup> of the month) to reduce timing issues when compared to FFE data. For additional guidance and technical documentation on the RCNI, please refer to the Enrollment Reconciliation section in the private issuer community on CMS zONE, located at <a href="https://zone.cms.gov/document/enrollment-data-reconciliation">https://zone.cms.gov/document/enrollment-data-reconciliation</a>.

CMS compares the FFE extract to each issuer's RCNI files through an automated process. The automated process matches records based on a unique collection of field information and identifies discrepancies between issuer and FFE data. This process uses current enrollment policy rules to determine if the discrepancy needs to be resolved in the FFE or by the issuer (or in some cases both the FFE and the issuer must update a value). The results of the record-matching and data comparison are distributed to issuers in a file called the Outbound Enrollment Reconciliation (RCNO) File. The RCNO File provides record-level flags on each record to show the results of matching and highlight records on which the FFE or issuer are expected to take action; field-level flags are also provided on matched records in the file to show the results of field-level data comparison and, if necessary, which system is expected to update to the other's value.

As with the Enrollment Pre-Audit File, each RCNO File is aggregated by Trading Partner ID and transmitted to issuers via EFT. These files are delivered to the same location an issuer receives daily EDI 834 traffic. RCNO Files can be identified by the function code RCNOYY (where YY is the final two digits of the plan year referenced by the file) for plan years 2017 and earlier, or RCNOY (where Y is the final digit of the plan year referenced by the file) for plan years 2018 or later.

For additional information on the business rules used in automated reconciliation and the record and field-level flags on the RCNO File, please refer to the Enrollment Reconciliation Education Suite located in the private issuer community on CMS zONE at <a href="https://zone.cms.gov/document/enrollment-data-reconciliation">https://zone.cms.gov/document/enrollment-data-reconciliation</a>.



It is expected that issuers will update the enrollment data in their systems based on the updates specified in the RCNO File. If the issuer disagrees with any discrepancy resolution flag set by the automated process or needs to resolve a discrepancy in a way that cannot be done through automated reconciliation, they may submit a dispute to the ER&R contractor for resolution. Please refer to section 9.3 for additional guidance on the ER&R dispute process.

## 9.3 RESOLUTION OF ENROLLMENT AND PAYMENT DISCREPANCIES (DISPUTES)

As described in section 9.2, CMS regulations and guidance require issuers that participate in the FFE to reconcile their records monthly. The monthly enrollment reconciliation process is an automated process to compare the FFE's data to the issuer enrollment records to determine any discrepancies. This process uses current policy rules to determine when the FFE's records may be updated and when the issuer should update their system to match the FFE. If an issuer disagrees with any decisions made in the automated monthly reconciliation process, they can file a dispute to the Enrollment Resolution and Reconciliation Contractor (ER&R). The ER&R contractor is responsible for resolving issuer initiated enrollment and payment discrepancies that cannot be resolved through the automated reconciliation process or the IC834 process.

ER&R applies automated and manual rules to ensure disputes are resolved in accordance to approved enrollment and payment guidelines. Following the resolution of any discrepancies, the ER&R contractor submits changes to the FFE or notifies issuers to update their respective data. Issuers see updates to the FFE reflected on the pre-audit file within 1-2 payment cycles.

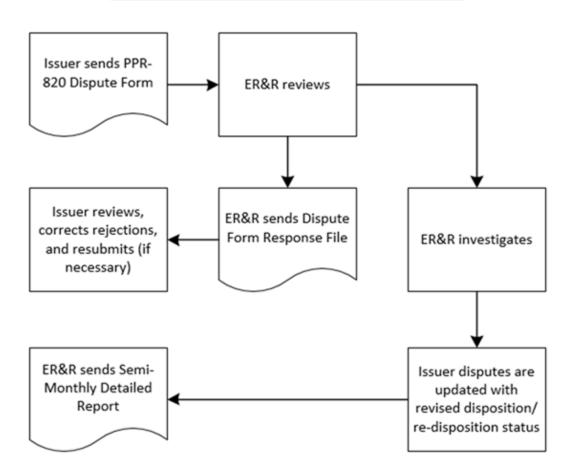
ER&R accepts and resolves disputes from issuers on a flow basis. Issuers are strongly encouraged to submit disputes as soon as possible upon identification of a discrepancy, to help ensure the FFE issues an accurate Form 1095-A to individuals in advance of the tax filing deadline, as well as ensure proper and timely payments.



#### 9.3.1 Payment Disputes

Exhibit 21 - PPR-820 Payment Dispute Process

# PPR-820 Dispute Process



Issuers can submit disputes through three different processes 1) Payment Disputes, 2) Enrollment Disputes or 3) HICS Direct Disputes. The payment dispute (PPR/820 disputes) process allows the issuer to submit unexpected or missing payments that were identified in the PPR or HIX 820. It is important to note that the Policy Based Payment process became active in 2016. Therefore, any disputes for years prior to 2016 cannot be submitted through the payment dispute process and must be submitted through the enrollment dispute process.

To submit a payment dispute, the issuer would submit the Financial Transfers (FT) PPR-820 Dispute Form (Payment Disputes Form) to the ER&R contractor. This file can be submitted in an Excel or Pipe Separated Value (PSV) format. Issuers must submit the PPR/820 Dispute



Forms via EFT, which uses the same EFT setup as the 834/820 file transfer process. Issuers must complete the dispute for using data from either the PPR or the HIX 820. For additional information on how to submit payment disputes to the ER&R contractor, including the naming conventions, file specifications and additional guidance, please refer to the *Combined Enrollment and Payment Disputes TRG* located on zONE at: <a href="https://zone.cms.gov/document/enrollment-resolution-and-reconciliation">https://zone.cms.gov/document/enrollment-resolution-and-reconciliation</a>

When an issuer submits the Payment Dispute Form, they will receive a PPR/820 Dispute Response File within 1-2 business days. The response file provides the results for each dispute submitted. If a dispute is flagged with and *In Process/In Analysis* disposition code, the issuer will need to monitor the Semi-Monthly Detailed Reports for updates. These reports provide dispositions for Enrollment, Payment and HICS Direct disputes and are provided bi-monthly on 1<sup>st</sup> or the 16<sup>th</sup> (or the first business day thereafter). For additional guidance on the response file and the semi-monthly detailed reports, including the disposition codes and descriptions, please refer to the *Payment dispute disposition and detail code list* located at: https://zone.cms.gov/document/enrollment-resolution-and-reconciliation

#### 9.3.2 Enrollment Disputes

Exhibit 22 - Enrollment Dispute Process

**Enrollment Dispute Process** 

#### Receipt of dispute **ER&R** Contractor **ER&R Contractor** Issuer submits dispute sends Semi-Monthly emailed to issuer by processes disputes **Detailed Report ER&R Support** and assigns a Center disposition code Updated records are reflected in the FFM **ER&R Contractor** Support Center calls and RCNO 1-2 sends undated Issuer corrects file issuers if dispute file months from the records via monthly does not process date of resolution BUU cycle

# The Enrollment Dispute process allows issuers to submit disputes based on enrollment data found on the Pre-Audit or RCNO. Issuers can use this process to submit disputes for any year. To submit an Enrollment Dispute, issuers would submit the CCIIO ER&R Dispute Resolution Template (Enrolment Dispute Form). This form can be sent in an Excel or PSV format similar to the payment dispute form. Issuers must also submit the Enrollment Dispute form through via EFT. There are 5 tabs on the enrollment dispute form:



- 1. Discrepancy Dispute Tab This allows issuers to dispute discrepancies identified on the RCNO.
- 2. Rejected Enrollments Tab- This allows issuers to reject FFE enrollments, including BAR enrollments.
- 3. Reinstatement End Date 12/31 Tab This allows issuers to reinstate policies to a 12/31 end date.
- 4. Newborn Premium Updates Allows the issuer to report a newborn member who qualifies for a free premium coverage period in accordance with state laws.
- 5. Enrollment Blocker Tab Allows issuers to update financial information or other enrollment information when an error occurs in the FFE called and enrollment blocker. A HICS case is provided for these and will provide the financial information necessary to complete the fields on the Enrollment Blocker Tab.

It is important to note that the data submitted on the RCNI must match the data the issuer submits on the Enrollment Dispute Form. However, policies submitted on the Rejected Enrollment and Reinstatement End Date 12/31 Tab do not require the data to match on the RCNI. For additional information on how to submit Enrollment Disputes to the ER&R contractor, including the naming conventions, file specifications and additional guidance, please refer to the *Combined Enrollment and Payment Disputes* TRG located on zONE at: <a href="https://zone.cms.gov/document/enrollment-resolution-and-reconciliation">https://zone.cms.gov/document/enrollment-resolution-and-reconciliation</a>

Enrollment Disputes do not get a response file within 1-2 business days. The status of an Enrollment Dispute is reported on the Semi-Monthly Detailed Reports. As mentioned previously, these reports provide dispositions for each disputed record for Enrollment, Payment and HICS Direct disputes and are provided bi-monthly on 1<sup>st</sup> or the 16<sup>th</sup> (or the first business day thereafter). For additional guidance on the semi-monthly detailed reports, including the disposition codes and descriptions, please refer to the FFE Payment Disposition and Detail Code List located at: <a href="https://zone.cms.gov/document/enrollment-resolution-and-reconciliation">https://zone.cms.gov/document/enrollment-resolution-and-reconciliation</a>



#### **9.3.3 HICS Direct Dispute Process:**

Exhibit 23 - HICS Dispute Process

#### **HICS Direct Dispute Process** ER&R investigates ER&R applies ER&R performs Issuer submits HICS case the dispute to disposition code and validation checks on to ER&R Contractor determine necessary enters comments in **HICS** case updates dispute **ER&R** applies Dispositions Issuer includes disposition code and reported on Semirequire d reroutes rejected ER&R submits Monthly Issuer information in HICS updates to FFM cases back to issuer cases rejected for Report with explanation of missing information rejection Issuer addresses Issuer performs unsupported HICS consumer outreach, ER&R assigns case case through if appropriate, and back to issuer appropriate channel closes HICS case

The HICS Direct Dispute process allows issuers to submit a HICS case they receive directly to the ER&R contractor. This process allows issuers to reassign HICS cases to the ER&R contractor. The HICS case must remain open while pending with the ER&R contractor, and the time while the case is pending with ER&R does not count toward the HICS resolution timeframes (three days for Priority 1 and fifteen days for Priority 2). Time begins to run again once ER&R returns the HICS case to the issuer. This allows the issuer time to complete the necessary actions on the HICS case before closing it.

Do not send updates that can be made through the Monthly Reconciliation process through the HICS Direct Dispute Process. The HICS Direct Dispute process is for making updates that ER&R requires a HICS case to make the update. HICS direct disputes are as of publication limited to the following updates:

- Financial Updates due to an Enrollment Blocker
- Applied APTC Amount
- Total Premium Amount



- Please Note Total Premium Amounts that do not require a HICS case are not eligible for Direct Dispute Processing. You can find additional information on which updates require HICS cases in the Combined Enrollment and Payment Disputes TRG located at: <a href="https://zone.cms.gov/document/enrollment-resolution-and-reconciliation">https://zone.cms.gov/document/enrollment-resolution-and-reconciliation</a>
- Term NLE Appeals
- QHP ID/Variant ID
- Removal of a Member

For additional information on how to submit HICS Direct disputes to the ER&R contractor, including steps on transferring HICS files additional guidance on what can be submitted through this process, please refer to the *Combined Enrollment and Payment Disputes TRG* located on zONE at: <a href="https://zone.cms.gov/document/enrollment-resolution-and-reconciliation">https://zone.cms.gov/document/enrollment-resolution-and-reconciliation</a>

HICS Direct Dispute responses are included in the comments of the HICS case when it is returned to the issuer. ERR also applies a disposition code to each Direct Dispute Case in the comments section of the HICS case as well as on the Semi-Monthly Detailed Report. As mentioned previously, these reports provide dispositions for each disputed record for Enrollment, Payment and HICS Direct disputes and are provided bi-monthly on 1<sup>st</sup> or the 16<sup>th</sup> (or the first business day thereafter). For additional guidance on the semi-monthly detailed reports, including the disposition codes and descriptions, please refer to the *CCIIO Enrollment Disposition Code* located at: https://zone.cms.gov/document/enrollment-resolution-and-reconciliation



#### 10.FORM 1095-A GENERATION AND CORRECTIONS

#### 10.1 FORM 1095-A INITIAL GENERATION PROCESS

Throughout January each year, the FFE generates and sends initial Forms 1095-A to tax filers who enrolled in a QHP through the FFE during the prior year. The Form 1095-A provides enrollees with information about their health coverage so that application tax filers can:

File their taxes.

Reconcile advance payments of the premium tax credit (APTC), and Claim the premium tax credit (PTC).

The information provided on a Form 1095-A is used to complete Form 8962 with the Internal Revenue Service (IRS). Application tax filers must complete and file a Form 8962, regardless of whether they are required to file a tax return, to claim PTC, or be eligible for APTC in future years.

As part of this program, the FFE sends IRS monthly and yearly data regarding all individual enrollment and APTC payments made to QHP issuers on behalf of enrollees, which IRS uses when processing individuals' Federal income tax returns (e.g., to reconcile APTC, process PTC claims, and grant exemptions). Annual reports are submitted to IRS following completion of the coverage year, identifying tax-filers or other relevant adults who received APTC (or whose tax dependent(s) received APTC) related to an individual market policy purchased through the Exchange. The IRS uses the information in the annual reports to verify information included on individual -submitted Form 8962.

The purpose of Corrections Cycles is to process individual -initiated corrections to FFE records to enable the FFE to produce corrected forms for any policy / application whose relevant data have changed. The Form 1095-A corrections process addresses various errors reported by enrollees through the Marketplace Call Center. The corrections form generation process also picks up any data changes submitted by issuers via IC834s, the Data Reconciliation Process, and ER&R Disputes. These issuer-initiated updates generate corrected Forms 1095-A and individuals may be required to file an amended Federal income tax return. Approximately 70% of corrections are driven by issuer initiated data changes.

Form 1095-A data is populated from the FFE enrollment data submitted to IRS, and initial generation occurs on a rolling, state by state basis, which leads to:

- Forms 1095-A being generated electronically, and posted to enrollee's online accounts;
- Hard copies being printed and mailed to tax filers; and
- Form 1095-A data is reported to the IRS.



#### Exhibit 24 – Form 1095-A Generation Process Overview

Form 1095-A data is extracted from the FFM database.

Form 1095-A files are generated, posted to enrollees' online accounts, and reported to the IRS.

Hard copies of Form 1095-A are printed and mailed to tax filers.

Issuer participation in the ER&R process (discussed in Section 9 of this manual) is an essential part of ensuring accuracy of Form 1095-A data. CMS performs enrollment data alignment with issuers to ensure FFE records match QHP issuers' records. If the data is not correct, there are important tax implications, such as enrollees receiving Forms 1095-A with incorrect coverage data that can impact their APTC/PTC reconciliation. Please note the FFE does not send Forms 1095-A to enrollees only enrolled in dental or catastrophic coverage.

**Timeliness of issuer reconciliation is critical.** The initial Form 1095-A generation process typically begins in early January each year and leverages the data captured in the FFE up through the current month when Forms 1095-A are generated. As such, all issuer data should be reconciled each year by the end of November to ensure Form 1095-A data is accurate on individual's initial Forms 1095-A.

If Form 1095-A data is updated in the FFE database, after initial Form 1095-A generation, Corrected and/or Voided Forms 1095-A are automatically generated and mailed to enrollees. This leads to enrollee confusion, since enrollees are likely not expecting to receive a new Form. CMS provides the following guidance to avoid enrollee confusion.

CMS strongly recommends that issuers reconcile enrollment data by November to limit enrollees receiving Forms 1095-A with incorrect coverage data that can impact their APTC/PTC reconciliation.

As discussed in section 9.3, ER&R accepts and resolves disputes from issuers for prior years. Issuers are strongly encouraged to submit disputes as soon as possible upon identification of a discrepancy to allow the FFE to issue accurate Forms 1095-A to enrollees in advance of the tax filing deadline.

#### **Examples**

**Example 10A:** CMS or an issuer identifies an enrollment data error that affects a high volume of policies for a particular HIOS ID after the coverage year ends but while prior year reconciliation cycles are still active.

<u>Recommended issuer action</u>: While prior year reconciliation cycles are still active (through March of the benefit year following the end of the enrollee's coverage period), updates can be



made via automated reconciliation or if appropriate, dispute resolution. Once reconciliation is complete, Corrected or Voided Forms 1095-A will be automatically generated during the next Form 1095-A Correction Cycle and sent to affected enrollees. In this scenario, it will take approximately 1-2 months for enrollees to receive their corrected Form 1095-A.

Note, if this scenario occurs after prior year reconciliation cycles are completed issuers are strongly encouraged to contact each affected enrollee so they know to expect a Corrected or Voided Form 1095-A. CMS has developed the Issuer Outreach Toolkit to assist issuer in conducting Form 1095-A related enrollee outreach. The Toolkit is available on CMS zONE here:
 <a href="https://zone.cms.gov/system/files/documents/toolkit">https://zone.cms.gov/system/files/documents/toolkit</a> for issuers form 1095-

https://zone.cms.gov/system/files/documents/toolkit\_for\_issuers\_form\_1095-a\_final\_clean.pdf

**Example 10B:** CMS or an issuer identifies a single policy that requires coverage date changes.

<u>Recommended issuer action</u>: The issuer can submit this type of enrollment through the ER&R Dispute process (See section 9.3.) Up to 5 weeks after dispute resolution, issuers receive a past year pre-audit file reflecting the changes accepted by the FFE.

Information about Information that a tax filer or other The amount of can be used to relevant adult, and APTC that was complete a federal his or her tax paid to an issuer income tax return household, who on a consumer's (e.g., monthly were enrolled in a behalf premium amount) Marketplace QHP Form 1095-A Elements

Exhibit 25 - Anatomy of a Form 1095-A

#### FORM 1095-A PART 1: RECIPIENT INFORMATION

Part I, lines 1–15, reports information about:

- The tax filer or other relevant adult
- The insurance company that issued the policy
- The Marketplace where they enrolled in coverage



Part I Recipient Information			
1 Marketplace identifier	2 Marketplace-assigned policy number	3 Policy issuer's name	
4 Recipient's name		5 Recipient's SSN	6 Recipient's date of birth
7 Recipient's spouse's name		8 Recipient's spouse's SSN	9 Recipient's spouse's date of birth
10 Policy start date	11 Policy termination date	12 Street address (including apartment no.)	
13 City or town	14 State or province	15 Country and ZIP or foreign postal code	

#### FORM 1095-A PART II: COVERED INDIVIDUALS

Part II, lines 16-20, reports information about each individual who is covered under the tax filer's or other relevant adult's policy, including:

- Covered individual name, Social Security number (SSN), and date of birth
- Coverage start and end date

Pa	Part II Covered Individuals				
	A. Covered individual name	B. Covered individual SSN	C. Covered individual date of birth	D. Coverage start date	E. Coverage termination date
16					
17					
18					
19					
20					

#### FORM 1095-A PART III: COVERAGE INFORMATION

Part III, lines 21-33, reports information about the tax filer's insurance coverage that they will need to complete Form 8962 to claim the PTC and reconcile APTC, including monthly:

- Enrollment premiums
- Second Lowest Cost Silver Plan (SLCSP) premium
- APTC

Part III Coverage Information			
Month	A. Monthly enrollment premiums*	B. Monthly second lowest cost silver plan (SLCSP) premium	C. Monthly advance payment of premium tax credit**
21 January			
22 February			
23 March			

<sup>\*</sup>Individuals may not recognize the monthly premium amount (included in Part III, Column A) listed on Form 1095-A:



Because the monthly premium amount is reduced for premiums allocated to benefits exceeding essential health benefits (EHBs)

If individuals were also enrolled in a SADP, the monthly premium amount also includes the pediatric, EHB portion of stand-alone dental plan (SADP) monthly premium amounts

If issuers prorated the monthly premium for enrollees in cases such as mid-month additions (i.e., birth/adoption) or mid-month terminations (i.e., death, voluntary termination)

\*\*The monthly APTC amount (included in Part III Column C) is the monthly amount of payments that were made to the insurance company to pay for all or part of the premiums for the tax filer's coverage. The FFE will enter "0" in this column if no APTC payments were made

# 10.2 HOW ISSUERS SHOULD ANSWER ENROLLEE QUESTIONS ABOUT FORM 1095-A

Issuers may hear from enrollees who have concerns about their Form 1095-A. The Form 1095-A is a record of the prior year's enrollment with the issuer, CMS expects that issuers should be able to answer most questions individuals may have. This includes verifying enrollment dates, APTC amounts applied, non-EHB portions of premiums, etc. Enrollees may call with basic questions about the Form, tax filing, or concerns about the data on the Form 1095-A. Responses to basic enrollee questions will depend on the type of issue, and may include:

- Addressing the enrollees question directly
- Directing enrollee to call the IRS
- Directing the enrollee to call the appropriate FFE or State-based Exchange (SBE)

#### Issuers may answer certain basic Form 1095-A questions, such as:

- What is this form I received?
- What is Form 1095-A?
- Where can I find more information or instructions?
- Why didn't I receive my Form for catastrophic plans, non-Exchange plans, and dental plans?
- Where can I find my Form 1095-A online?

#### Enrollee questions that should be directed to the IRS or the tax filer's tax preparer include:

- Do I qualify for the Premium Tax Credit (PTC)?
- What are the requirements for the individual shared responsibility provision through 2018?
- How do I report health care coverage on my income tax return?
- Will IRS verify that enrollees had Minimum Essential Coverage (MEC)?
- I received a Form 1095-A. How should I report this on my income tax return?
- Can you help me complete my income tax return?
- How do I use the Form 1095-A to fill out my Form 8962?



- Can I get a copy of the Form 8965 or 8962?
- What happens if I don't file my income tax return?
- I can't file/can't pay my tax liabilities by April 15. What should I do?
- Why did I receive a 12C letter from the IRS?

#### **Enrollee questions that should be directed to the Exchange include:**

- Why did I receive a Form 1095-A?
- I never received a Form 1095-A. How can I get the Form or the information I need?
- Where can I find my Form 1095-A on my Marketplace Account?
- What do I need to do with this Form 1095-A?
- What does this information on the Form 1095-A mean?
- I think my Form 1095-A may have gone to the wrong address. What should I do?
- Why did I get more than one Form 1095-A?
- The information on my Form 1095-A does not look correct. How can I change it?

In addition to the background provided in the section above, issuers can direct enrollees to find answers to tax questions about Form 1095-A on HealthCare.gov/taxes and/or IRS.gov. If they do not find answers, enrollees should contact the Marketplace Call Center at 1-800-318-2596 (TTY: 1-855-889-4325).

#### 10.3 FORM 1095-A BASICS FOR ASSISTING OHP ENROLLEES

The following background information can be used when addressing and triaging basic enrollee questions.

Tax filers receive Forms 1095-A if they or a member of their household were enrolled in a QHP through the Exchange for any months in the coverage year, with or without receiving APTC. Forms 1095-A will <u>not</u> be generated for enrollees:

- Enrolled in only a dental or catastrophic plan, (since APTC may not be applied to these types of policies, tax payers are not eligible to receive APTC, nor can they claim the PTC on their tax return);
- Enrolled in a plan outside of the Exchange.

Each Form 1095-A is specific to a plan year, and is not necessarily comprehensive. Just as some tax households receive multiple W-2s if individuals have multiple jobs, some tax filers will get multiple Form 1095-As if they were covered under different plans or made changes to their tax household during the year. There are several reasons why a tax filer may receive more than one Form 1095-A:

• If members of the household were enrolled in more than one health plan through the Exchanges;



- If an Exchange Policy ID changed because an enrollee reported a change to the Exchange that caused a new policy to be issued such as removing the original subscriber;
- If enrollees chose a new plan during the year, (e.g., because of an SEP associated with marriage, adoption, birth, change in Indian status); and
- If there are more than five individuals covered by a policy:
  - The additional Forms 1095-A will continue Part II information.
  - Parts I and III will be left blank. The extra pages will come in the same envelope, all together.

Enrollees need the information on Form 1095-A to complete IRS Form 8962, which they must file with their tax return if they want to claim PTC or if they received premium assistance through APTC. Form 1095-A lists the individuals who were enrolled in a QHP, the QHP premium, and any APTC that was paid on the enrollee's behalf to the issuer. It is important to note that premium amounts reported on Forms 1095-A are not the amount that enrollees are used to seeing on their monthly insurance bill, because they are:

- Reduced for premiums allocated to benefits exceeding essential health benefits (EHBs);
- Increased by premiums for a stand-alone dental plan (QDP) allocated to pediatric dental benefits; and
- Not reduced for applied APTC.

### 10.3.1 Form 1095-A Reprints and Corrections

If enrollees want another copy of their Form 1095-A, issuers should direct them to log into their online Exchange account and print their form in the "Tax Forms" section. If enrollees do not have online accounts, they can create one to view and print their Form 1095-A. Alternatively, reprint requests can be made to the Marketplace Call Center and enrollees should expect to receive a hard copy of their Form 1095-A in the mail within one to two weeks.

Despite CMS' data quality efforts, in some cases, FFE information about enrollees may be incorrect. Enrollees can request corrections be made to their Form 1095-A information in writing or by phone, but are strongly encouraged to make requests by calling the Marketplace Call Center at 1-800-318-2596 (TTY: 1-855-889-4325).

When enrollees request a change of address or a change in coverage information via the Marketplace Call Center, a Health Insurance Casework System (HICS) case is opened and placed in the corrections casework queue. Corrections caseworkers then process the change, the FFE database is updated, and the HICS case is closed. Finally, the FFE sends issuers IPA's and 834 transactions accordingly.

• Issuer Assistance: If enrollees reach out to their issuers first, and have questions about policy start or end date, covered individual start or end date, or APTC or premium amount, issuers should check issuer records against the Form 1095-A (as reported by the enrollee) and enrollee's understanding of the correct data. If issuer records match



information on Form 1095-A (as reported by the enrollee) but not the enrollee's records of coverage, direct the enrollee to the Marketplace Call Center if they have additional questions.

As outlined in more detail below, the FFE evaluates enrollees' assertions that information on Forms 1095-A is incorrect, updates incorrect data, and generates initial, corrected Forms 1095-A, or Voided Forms 1095-A) accordingly.

When appropriate, CMS leverages a recurring bi-monthly corrections process to update the FFE database and generate Forms 1095-A and notices. At the conclusion of each cycle, initial and Corrected Forms 1095-A and Voided Forms 1095-A are generated, mailed to tax filers, and sent to the IRS to ensure all parties have accurate information.

Enrollees who want to request updates to their Forms 1095-A should call the Marketplace Call Center by early March to maximize the likelihood that they get an update before the tax filing deadline.

#### 10.3.2 Form 1095-A Corrections Process: Additional Information

The CMS Marketplace Call Center representatives will leverage available resources (e.g., standard operating procedures [SOPs], frequently asked questions [FAQs], scripts) to try and address enrollees' Form 1095-A concerns.

<u>Research</u>: If enrollees' concerns are not resolved, Marketplace Call Center representatives will triage the case accordingly and CMS will conduct research to evaluate the information in question. CMS research process includes:

- Review of FFE data:
- Review of the enrollee's Form 1095-A data (via MIDAS 1095-A extract);
- Outreach to issuers via HICS email/phone to confirm if issuers' records match data on Form 1095-A, as needed; and
- Outreach to enrollees to obtain additional information, as needed.

Enrollee Outreach: If research concludes that an enrollee's Form 1095-A is derived from incorrect data (i.e., data on Form 1095-A does not match what the enrollment record should be, and the enrollee request for a corrected form is approved), Form 1095-A Corrections caseworkers call enrollees to tell them their request was approved and close the HICS case. The updated data is submitted to the next 1095Corrections cycle, and Form 1095-As are generated, posted to the Marketplace Account, and mailed to enrollees.

If research concludes that data on an enrollee's Form 1095-A is correct (i.e., data on Form 1095-A matches FFE data sources, and enrollees' requests are denied), corrections caseworkers call enrollees to tell them their request was denied. If enrollees are satisfied with CMS' decision, the HICS case is closed and a denial letter is sent to the enrollee for their records. The enrollee should file his or her taxes with their existing Form 1095-A.



If an enrollee is not satisfied with CMS' decision, they may request that their case be reconsidered. In such cases, CMS Regional Office caseworkers review the corrections caseworker's decision, including collection of additional input from the enrollee and/or issuer as needed, and make a recommendation to the corrections caseworker to approve the enrollees' request or uphold the denial. The corrections caseworker will again follow up with the enrollee by phone regarding approval or denial of the reevaluated decision, and will close the HICS case.

<u>Correction Cycle Fallout</u>: In some cases, Form 1095-A files fail to generate successfully (i.e., "fallout") due to errors. CMS conducts research to resolve errors and resubmits the Form 1095-A file back into the next correction cycle or manually generates the form (if automatic generation is not possible).

- This process adds 2-4 weeks to the average case resolution time. Some Form 1095-A fallout will lead to scenarios where the Form 1095-As are not available in enrollees. Summary: After requesting a correction, enrollees can expect:
  - To get a phone call from a corrections caseworker within 2 weeks;
  - To receive a hard copy of their Form 1095-A in the mail within approximately 2-4 weeks (add an additional 2-4 weeks for "fallout" when applicable); and
  - To receive a denial notice in the mail within:
    - Approximately 2-3 weeks for cases denied without escalation; or
    - Approximately 5 weeks for cases denied and escalated for a second review.

CMS is required to carry out this process and furnish accurate Forms 1095-A for enrollees for up to seven years.

#### 10.4 IMPACT OF PRIOR YEAR APPEALS

Prior year eligibility appeal decisions from the Exchange Appeals Center present a specific challenge to producing an accurate Form 1095-A for enrollees (or appellants) who receive an appeal decision in their favor and choose to have their decision implemented retroactively. Appeal decisions implemented after March of the subsequent year (once data reconciliation and IC834 transaction have concluded for prior year coverage) require additional handling and care to ensure that individuals receive an accurate Form 1095-A.

The information below is updated from a previously released Section 8.1 of Bulletin #17-Effectuation Eligibility Appeal Decisions and Related Enrollments in the Federally-facilitated Exchanges (FFE).

#### **Steps to Follow for Prior Year Appeal Adjudications:**

1. Upon receipt of a HICS case instructing an issuer to implement a prior year appeal decision, the issuer should follow the directions in the HICS case narrative.



2. Once an issuer has followed the directions in the HICS case narrative related to a retroactive appeals decision, it should submit these enrollment changes via the ER&R Enrollment Dispute Process (See Chapter 9). These updates will also be noted on the next Pre-Audit file released for the year that the update was made in the FFE. Please refer to the Reconciliation External Calendar for delivery dates of each Pre-Audit file. It can be located at: https://zone.cms.gov/document/enrollment-data-reconciliation.

FFE updates accepted via the ER&R Dispute process will automatically trigger Corrected or Voided 1095-A Forms for retroactive Appeals determinations FFE.



# 11. QHP COVERAGE & OTHER MINIMUM ESSENTIAL COVERAGE IN THE FFEs

Exchange enrollees aren't eligible for financial assistance such as advance payments of premium tax credits (APTC) and Cost Sharing Reductions (CSR) if they are eligible or enrolled in other minimum essential coverage (MEC), such as coverage provided by Medicare Part A or Part C, Medicaid, or certain coverage provided by an employer plan. While an issuer should not end financial assistance if it believes the enrollee is eligible for MEC, the issuer is encouraged to reach out to the enrollee suspected of being eligible for MEC to urge the enrollee to report the eligibility for other coverage to the Exchange so that the enrollee's eligibility can be redetermined, and financial assistance removed prospectively, if appropriate. Once the change is reported by the enrollee, the issuer will receive updated financial assistance information from the Exchange, if applicable. Enrollees who don't report eligibility for or enrollment in other coverage to the Exchange are at risk of having to repay APTC when they reconcile APTC when they file their annual federal taxes.

A QI is only eligible for financial assistance on one Exchange enrollment. When an enrollee changes from one QHP enrollment to another QHP on the Exchange, such as during an SEP, the Exchange automatically terminates the enrollee's coverage under the first QHP, if the enrollee uses their existing Exchange Account. If an enrollee or their assister/agent/broker creates a new enrollment without using the existing account, a dual Exchange enrollment can be created. Other dual enrollments are created inadvertently when a dependent on one application/enrollment creates a new application and enrollment without the original application contact ending coverage for the enrollee on the initial policy, or when parents in separate households enroll the same child on each parent's policy. Because these dual Exchange enrollments are inadvertent and financial assistance may only be applied to one policy, the Exchange conducts monthly "overlaps clean-ups" that end the overlapping or dual coverage. Issuers can find enrollments cancelled for duplicating other Exchange enrollments by checking to see if the policy is flagged for overlaps on the regularly scheduled monthly pre-audit file.

Issuers should review records flagged with the overlaps indicator on the Pre-Audit file to ensure proper alignment of enrollment records based on the enrollment transactions initiated by the enrollee, which may necessitate termination or cancellation of impacted policies. The flag will be set only the records cancelled or terminated on the FEE as part of the overlapping enrollment cleanup – the subsequent records which led to the overlap are not flagged in the file. The overlapping or duplicate coverage may be with a different issuer, which will be conveyed by the overlaps indicator value.

Issuers who observe dual Exchange enrollment because it is the issuer of both policies may use reconciliation to eliminate the overlap or encourage the enrollee to contact the Exchange.



#### 11.1 PERIODIC DATA MATCHING

The Exchange proactively checks trusted data sources to re-determine eligibility for financial assistance for those found dually enrolled in Exchange coverage and other MEC. As described in Exchange regulation, 45 CFR § 155.330(d), Periodic Data Matching (PDM) includes the process by which the Exchange operiodically examines available data sources to determine whether enrollees who are enrolled in Exchange coverage with APTC/CSRs are concurrently enrolled in MEC Medicaid or CHIP<sup>37</sup> or Medicare. Enrollees who are eligible for or are enrolled in MEC Medicaid, CHIP, or Medicare are ineligible for APTC/CSRs to help pay for Exchange plan premium and covered services.

#### 11.2 MEDICAID/CHIP PERIODIC DATA MATCHING

The Exchange conducts Medicaid/CHIP PDM at least twice during the coverage year. The Exchange provides an initial warning notice to the application contact of the affected enrollees. The notice instructs them to return to the Exchange by the date listed to either a) update their application by indicating they are not enrolled in Medicaid or CHIP, if applicable, or b) by ending Exchange coverage with APTC/CSRs if they are enrolled in Medicaid or CHIP.

At least 30 days after sending the initial notice, the Exchange sends a second, final notice to the household contact for applications with affected enrollee who did not take appropriate action by the deadline, informing them that the Exchange will be ending their financial assistance. Exchange coverage for affected enrollees will continue without financial help and they will need to end their Exchange coverage if they no longer wish to be enrolled in that coverage at full cost. If they choose to remain in full-cost Exchange coverage, they should notify their state Medicaid or CHIP agency of their Exchange enrollment; they may no longer be eligible for CHIP. For unaffected household members, Exchange coverage will continue, and the Exchange will redetermine their eligibility for APTC/CSRs, if applicable. The issuer will receive notice of these changes through an enrollment transaction, typically sent as a maintenance (M834) transaction that removes financial assistance for the dually enrolled member.

Both notices are mailed and/or posted to the Exchange account of the household contact for the affected individual(s) (depending on communication preference). A sample of the PDM notices can be found at: <a href="https://marketplace.cms.gov/applications-and-forms/notices.html">https://marketplace.cms.gov/applications-and-forms/notices.html</a>.

<sup>&</sup>lt;sup>36</sup> This includes Federally-facilitated Exchanges and State-based Exchanges using the federal eligibility and enrollment platform.

<sup>&</sup>lt;sup>37</sup> Most Medicaid is considered qualifying coverage; some forms of Medicaid that cover limited benefits, like Medicaid that only covers emergency care, family planning, or pregnancy-related services, are not considered qualifying coverage. For more information on what Medicaid programs are considered MEC, visit <a href="https://www.heatlhcare.gov/medicaid-limited-benefits/">https://www.heatlhcare.gov/medicaid-limited-benefits/</a>. Most CHIP is considered qualifying coverage.



A listing of Medicaid/CHIP PDM FAQs was published April 3, 2017, and is available at: <a href="https://www.regtap.info/uploads/library/ENR\_Medicaid\_CHIPPDMSpring2017ExternalFAQ\_5">https://www.regtap.info/uploads/library/ENR\_Medicaid\_CHIPPDMSpring2017ExternalFAQ\_5</a> CR\_033117.pdf.

#### 11.3 MEDICARE PERIODIC DATA MATCHING

The Exchange also periodically examines data sources to determine whether individuals receiving federal financial assistance have been determined eligible for or enrolled in MEC Medicare.<sup>38</sup> Individuals dually enrolled in MEC Medicare and Exchange coverage are ineligible for financial assistance. When filing their federal income tax return, enrollees may have to pay back all or a portion of the APTC paid on their behalf for months they had both Exchange coverage and MEC Medicare.

Individuals found to be dually enrolled must be notified of the determination pursuant to 45 CFR § 155.330(d)-(e) and if the enrollee doesn't respond within 30 days of the date of the notice, the Exchange must take action to end APTC and CSRs. Medicare PDM notices will include the names of individuals who were found to be dually enrolled in MEC Medicare and Exchange coverage, a recommendation and instructions to end Exchange coverage with APTC/CSRs to those dually-enrolled individuals, and where to find contact information to confirm Medicare enrollment or if they have any questions about Medicare.

CMS is pursuing future technical improvements that will improve the program integrity of the Federally-facilitated Exchange (FFE) and aid enrollees by automating the current manual Medicare PDM process to either remove an enrollee's APTC and CSR; or terminate QHP coverage for enrollees that permit the Exchange to terminate the QHP policy using authority at 45 CFR § 155.430(b)(1)(ii) if that enrollee is found to be dually enrolled in MEC Medicare and the Exchange. CMS anticipates that these technical improvements will enhance the individual experience and should lead to a reduction in the number of enrollees dually enrolled in both MEC Medicare and the Exchange. In addition, by ensuring that enrollees receive the appropriate health insurance coverage, these technical improvements will serve to promote a balanced risk pool for the Exchange.

Beginning in 2019, if the FFE identifies QHP enrollees as dually enrolled during the PDM process and the enrollee(s) agreed upon enrollment to allow the FFE to terminate their coverage if they are found to be enrolled in other qualifying coverage, such as Medicaid or MEC Medicare (via the newly added termination attestation), they will have their Exchange coverage terminated. For enrollees who do not provide consent for their Exchange coverage to be terminated, the FFE will instead end their APTC/CSRs. As outlined in 45 CFR § 155.330, the FFE will send out a notice and enrollees will have 30 days to respond before the FFE takes any action. Issuers will be

<sup>38</sup> Medicare Part A (hospital insurance) and Medicare Part C (Medicare Advantage) are deemed MEC, whereas Medicare Part B (medical insurance) or D (prescription drug coverage) alone are not considered MEC.



informed of necessary changes to enrollee(s)' coverage via the current 834 transaction process and guidance.

#### 11.4 MEDICARE ANTI-DUPLICATION

Under section 1882(d) of the Social Security Act, it is illegal to knowingly sell or issue an Individual Market Exchange Qualified Health Plan (or an individual market policy outside the Exchange) that duplicates Medicare or Medicaid benefits a beneficiary is entitled to. This prohibition does not apply to a renewal of coverage under the same policy or contract of insurance. This prohibition also does not apply in the SHOP market, or to employer coverage outside of the SHOP market.

An issuer that receives a new Exchange enrollment for a QHP that duplicates coverage for an individual that it has knowledge is entitled to Medicare Part A or enrolled in Medicare Part B should cancel the coverage with Additional Maintenance Resource Code of CANCEL-ANTIDUPLICATION before it is effectuated (binder paid, and coverage has started). QIs not enrolled in Medicare but whose QHP coverage is cancelled by the issuer because they share a policy with a Medicare enrollee will generally be eligible for a Special Enrollment Period. An issuer may not terminate a Medicare beneficiary's policy during the plan year if it gains knowledge of the duplication of coverage after effectuation, but must non-renew the coverage effective December 31, if reenrollment would change the policy or contract of insurance (see also Section 2.6.8 on Medicare Enrollment and Non-renewals).



# 12. ADDRESSING INDIVIDUAL-REPORTED UNAUTHORIZED ENROLLMENTS & ISSUER-REPORTED FRAUDULENT ENROLLMENTS

The Federally-facilitated Exchanges (FFEs) and State-based Exchanges using the federal platform (SBEs-FP) receive complaints alleging fraud and/or misrepresentations from both individuals and issuers regarding suspect enrollments into Qualified Health Plans (QHP) offered through the FFE or SBE-FP. CMS, as administrator of the FFEs and of the federal platform for the SBE-FPs, takes each complaint seriously, and the Center for Consumer Information & Insurance Oversight (CCIIO) works closely with the Center for Program Integrity (CPI) to review and respond to these complaints through two distinct processes. The first process (see 12.1 below) deals with complaints from individuals who call the Marketplace Call Center to report alleged fraud or misconduct by an individual other than the enrollee, resulting in unauthorized enrollments. The second process (see 12.2 below) focuses on information submitted to CMS by issuers whose internal analyses or investigations revealed possible enrollment fraud or the intentional misrepresentation of material facts during the application and enrollment process. Each of these processes is described below.

# 12.1 INDIVIDUAL COMPLAINTS ALLEGING UNAUTHORIZED ENROLLMENTS

The Marketplace Call Center receives calls from individuals reporting that they are enrolled in Exchange plans they did not know about or authorize. In many cases, the individuals stated that they only learned they were enrolled in a QHP through the FFE when they received a communication from the Exchange, an issuer, or the IRS, which requires that Advance Premium Tax Credits (APTC) be reconciled with annual federal income taxes before refunds can be processed. In some cases, the individuals indicated that they already had other health insurance and did not need or want an Exchange plan.

Regulations at 45 CFR 155.430(b)(1)(iv)(B) and (C) specify that an Exchange issuer may cancel a policy if "[t]he enrollee demonstrates to the Exchange that his or her enrollment in a QHP through the Exchange was unintentional, inadvertent, or erroneous and was the result of the error or misconduct of an officer, employee, or agent of the Exchange or HHS, its instrumentalities, or a non-Exchange entity providing enrollment assistance or conducting enrollment activities. Such enrollee must request cancellation within 60 days of discovering the unintentional, inadvertent, or erroneous enrollment. For purposes of this paragraph (b)(1)(iv)(B), misconduct includes the failure to comply with applicable standards under this part, part 156 of this subchapter, or other applicable Federal or State requirements as determined by the Exchange," or if "[t]he enrollee demonstrates to the Exchange that he or she was enrolled in a OHP without his or her knowledge or consent by any third party, including



third parties who have no connection with the Exchange, and requests cancellation within 60 days of discovering of the enrollment."

#### 12.1.1 Operational Process for Cancelling Unauthorized Enrollments

The process below describes the operation process used to cancel confirmed unauthorized enrollments as of publication. CMS may update the operational process from time to time for the efficiency of the Exchange and issuers. Changes to the operational policy would be discussed through regular FFEs/Issuer communication channels.

All complaints that are classified as possible Unauthorized Enrollments are compiled into Unauthorized Enrollment Finder Files (UEFF) that are sent to the issuers for verification of CMS's three criteria for cancellation of these policies, in accordance with 45 CFR § 155.430(b)(1)(iv)(B) or (C). Issuers receive a UEFF containing only the complaints from enrollees in their plans. They are asked to respond with a "True" or "False" to three criteria that might indicate the enrollee did not know about the enrollment. The criteria are:

- 1. The individual's premium is covered 100% by APTC or, if not 100%, any portion of the premium that is the responsibility of the enrollee was NOT paid.
- 2. No claims have been filed for any of the enrollees on the policy. (If the issuer believes the policy was unauthorized by the enrollee, but claims have been submitted, issuers should have their program integrity team or SIU follow the process for submitting a rescission request to CMS as outlined below. This is especially important if the providers are out-of-network substance abuse facilities, sober homes, or laboratories billing for drug testing as these may indicate an enrollment scheme.)
- 3. The issuer has had no contact from the enrollee about their policy or benefits, including emails and calls to customer service, or the enrollee only contacted the issuer within the 60 days prior to contacting the Exchange to cancel coverage to report they did not know about or consent to the enrollment.

If an issuer responds "True" to all three of the criteria, the FFE will consider this corroboration that the individual's report was true and he or she was unaware of the enrollment, and a cancellation is appropriate.

If one or more of the criteria are marked "False," the policy generally will not be cancelled, absent further information from the enrollee that demonstrates the elements necessary to support cancellation under the regulations.



#### Effectuating Cancellations for Unauthorized Enrollments

Issuers are asked to cancel policies with all criteria marked "True" by submitting an inbound 834 with a CANCEL-FRAUD code. Issuers should also work with CMS to coordinate the return of APTCs, if applicable.

It is important to submit an 834 with a Cancellation code *even if the policy is already terminated for non-payment* because many of the individuals had APTCs that covered all or some of their premium payments, resulting in Form 1095-As being generated and shared with the IRS for any month(s) of the year in which APTC payments were made. To relieve individuals of tax liabilities for unauthorized enrollments a corrected 1095-A must be created, which can only happen once the policy is cancelled back to the effectuation date.

### Receiving and Returning UEFFs via EFT

UEFF files are sent securely to issuers via Electronic File Transfer (EFT). The UEFF is placed in each issuer's SPOE folder if they pull files from CMS, or in the server folder used for EFT if CMS pushes files to them. The files issuers receive will have a date and time stamp of "TPID.CMPLFL.DYYMMDD.THHMMSSmmm.P" where "TPID" is the issuer organization's trading partner identification number.

Responses are due back within six weeks of the sent date. The UEFF responses will be received in the Multidimensional Insurance Data Analytics System (MIDAS). Issuers should return the **completed UEFF as an ASCII text file in pipe delimited format** to MIDAS via the CMS/CPI EFT Folder with the naming convention:

**TPID.MID.RESOFL.DYYMMDD.THHMMSSmmm.P.IN.** Files must not be zipped. The files submitted by the issuers should contain all the data that the issuers received in the inbound file. **Do not remove or add rows or columns.** 

Files submitted to the MIDAS EFT with be accepted, accepted with errors, or rejected. Issuers will receive an email message letting them know the status of the file.

- If the file contains no errors, the issuer will receive an email indicating that the file has been accepted and processed successfully.
- If mandatory response elements are not populated or are input incorrectly, the file will be accepted but will be flagged as containing errors. The issuer will also receive an email indicating that the file has been processed with errors. A comprehensive error report will also be generated and sent to the issuer's outbound folder through the EFT.
- If the file does not conform to the required format or the data is inaccessible, the file will be rejected, and the issuer will receive an email indicating that the file has been rejected and cannot be processed. A comprehensive error report will also be generated and sent to the issuer's Outbound folder through the EFT.



Files containing errors should be resubmitted, but **the UEFF must have a new date and time** since the EFT will not accept or process resubmissions with identical dates and times in the file name. Each resubmission must also contain the **entire file in pipe-delimited format.** Partial submission, i.e., only the corrected portions, cannot be processed. Therefore, issuers should plan accordingly by saving their flat, pipe-delimited file in a separate environment so that it can be modified and resubmitted as necessary.

#### Additional Resources and Information

Each round of UEFFs is accompanied by a comprehensive Instruction Manual and Specification Document. These documents include data dictionaries, error codes, a table of common mistakes and solutions, and other detailed information about the UEFF and how to respond to it. The Instruction Manual and Specification Document will be posted on REGTAP and a link will be emailed to each issuer that receives a UEFF.

If issuers have questions about the file or instructions, they should email the Marketplace mailbox at <u>MarketplaceIntegrity@cms.hhs.gov</u>.

# 12.2 ISSUERS' REQUESTS: EXAMPLES OF ELEMENTS DEMONSTRATING AN APPROPRIATE RESCISSION OF QHPs IN THE EXCHANGES

#### 12.2.1 Reporting Fraudulent Enrollments

Issuers of individual health insurance coverage<sup>39</sup>, including Qualified Health Plans (QHPs) offered through an Exchange, may only rescind such coverage when the individual (or a person seeking coverage on behalf of the individual) performs an act, practice, or omission that constitutes fraud, or makes an intentional misrepresentation of a material fact, as prohibited by the terms of the plan or coverage.

Regulation at 45 C.F.R. § 155.430(b)(2)(iii) provides Exchanges the option to require that QHP issuers demonstrate, to the reasonable satisfaction of the Exchange, that the basis for a rescission is appropriate. FFEs require that QHP issuers demonstrate that a rescission is appropriate, using the procedures described below, before rescinding coverage.

QHP issuers should send their rescission requests (encrypted to protect personally identifying information) using the form at <a href="https://www.regtap.info/reg\_librarye.php?i=2568">https://www.regtap.info/reg\_librarye.php?i=2568</a> to its CMS Account Manager, copying the Center for Program Integrity's (CPI) mailbox at <a href="mailto:Marketplaceintegrity@cms.hhs.gov">Marketplaceintegrity@cms.hhs.gov</a>. The CMS Account Manager will review the request for completeness, may request additional information from the issuer necessary to review the

30

<sup>&</sup>lt;sup>39</sup> The prohibition on rescissions also applies to group health plans, health insurance issuers offering group health insurance coverage, and health insurance issuers offering individual market coverage outside the Exchanges. See 45 CFR 147.128. However, this document is addressed to individual market QHPs offered through an FFE about what the FFEs may rely on to determine whether a rescission is appropriate.



submission, and may reject requests that are incomplete or do not meet the bases for a rescission. Complete requests receive additional review from CMS, which aims to respond with a written communication from CPI sent electronically within 30 days. Issuers with pending submissions may contact their CMS Account Managers for a brief update of status. Agents and brokers associated with fraudulent schemes may have their FFE credentials revoked.

Issuers with policies approved for rescission must provide 30 days advance written notice to the subscriber (the subscriber's FFE mailing address may suffice) whose policy is being rescinded as required in 45 CFR 147.128(a). The issuer should use enrollment data alignment to cancel policies approved for rescission using Additional Maintenance Reason Code CANCEL-FRD (at the time of publication cancel reason can only be accomplished using IC834 transactions). Once properly rescinded, the issuer may reverse claims and refuse additional claims filed for the same rescinded policy. CMS recoups any APTCs paid for that period through policy-based payment just as in any other retroactively cancelled policy.

Stakeholders have asked for examples of what information the Federally-facilitated Exchanges (FFEs) would consider in determining whether it is appropriate for an issuer to rescind coverage under a Qualified Health Plan (QHP) offered through the FFE. The examples below can serve the purpose of demonstrating to the FFE under 45 C.F.R. § 155.430(b)(2)(iii) indicia of fraud or intentional misrepresentation of material facts. However, comprehensive review of all relevant facts and circumstances will be necessary. Note that these examples do not automatically meet the criteria necessary to permit a rescission, and an issuer will need to provide evidence to substantiate compliance with applicable rules regarding rescissions. The examples below are not exhaustive and are not a substitute for any regulations or other interpretive guidance.

#### 12.2.2 Bases for a Rescission

Issuers of individual health insurance coverage <sup>40</sup>, including Qualified Health Plans (QHPs) offered through an Exchange, may only rescind such coverage when the individual (or a person seeking coverage on behalf of the individual) performs an act, practice, or omission that constitutes fraud, or makes an intentional misrepresentation of a material fact, as prohibited by the terms of the plan or coverage.

If required by the Exchange, 45 C.F.R. § 155.430(b)(2)(iii) states that QHP issuers must demonstrate, to the reasonable satisfaction of the Exchange, that the basis for a rescission is appropriate. Although the FFEs are unable to give an exact formula for an approved rescission, the elements listed below are meant to be a guide to QHP issuers in gathering evidence to be submitted to the FFE to support the appropriateness of any rescission request.

4

<sup>&</sup>lt;sup>40</sup> The prohibition on rescissions also applies to group health plans, health insurance issuers offering group health insurance coverage, and health insurance issuers offering individual market coverage outside the Exchanges. See 45 CFR 147.128. However, this document is addressed to individual market QHPs offered through an FFE about what the FFEs may rely on to determine whether a rescission is appropriate.



Demonstrating fraud or intentional misrepresentation of a material fact generally requires showing that the information was false, and intent by the individual (or a person seeking coverage on behalf of the individual) to use false information to obtain coverage.

#### 1. Falsity of Information

The issuer must demonstrate that the enrollee (or a person seeking coverage on behalf of the enrollee) intentionally provided information that was false. The following are examples of information that could be presented to demonstrate the falsity of information presented to the issuer. One of these examples of false information alone may not be sufficient to show intentional wrongdoing, but multiple examples of false information may indicate an intention to defraud:

- a. False residency address: Evidence that an enrollee's residency address in the service area may not be valid or may not comply with FFE residency rules could include:
  - An address at which the enrollee could not have lived.
  - A single address listed for an unreasonable number of enrollees.
  - An address associated with known fraud in the past.
  - Enrollment pursuant to a "permanent move" Special Enrollment Period where the residency address is that of the facility at which the enrollee is receiving treatment on a temporary basis.
  - A written statement from the property owner or resident that the enrollee is unknown to the owner or resident and has not lived at that address during the benefit year.
  - A record, made in the normal course of business, which documents the property owner's or resident's claim that the enrollee is unknown to the owner or resident and has not lived at that address during the benefit year.
  - A statement from the enrollee that he or she has not lived at the address during the benefit year.
- b. False enrollment: Evidence indicating that an enrollment may have been submitted without the enrollee's knowledge or consent could include:
  - Suspicious patterns of enrollment involving licensed or unlicensed brokers.
  - Suspicious third party-premium payments, such as:
    - i. Payments from an agent/broker.
    - ii. Payments for an unreasonable number of enrollees from a source unrelated to the enrollees.
    - iii. Payments that are made with gift cards.
  - Deceased enrollee The QHP issuer can demonstrate that the enrollee was deceased at the time of enrollment by matching the member name and SSN against the SSA Death Master File (to prevent improper cancellation for enrollees with mistyped SSNs and surviving family members who have inherited the deceased's SSN during a Change in Circumstance, aka "subscriber inheritance") and that the enrollment was not effectuated retroactively after the enrollee's death.



- c. Suspicious claims: Evidence that an enrollee is receiving or has received treatment that corresponds to a known pattern of fraud:
  - Since evidence of a specific type of treatment, by itself, seldom (if ever) would be evidence of fraud, an issuer would need to provide evidence (to the satisfaction of the FFE) that the enrollee was not receiving the billed treatment. An example is sober-home schemes in which enrollees are enrolled in plans they are not eligible for by *intentionally* falsifying material information on the applications in order to gain access to policies with generous out-of-network benefits and low out-of-pocket costs.

#### 2. Intent

The issuer must demonstrate that the enrollee (or a person seeking coverage on behalf of the enrollee) intended to provide information that was false. The following are examples of facts that could be presented to demonstrate the intention of the enrollee (or someone acting on the enrollee's behalf) to enroll using false information. One of these examples alone may not be sufficient to show intentional wrongdoing, but multiple examples may indicate an intention to defraud. Examples include:

- a. Enrollee corroboration. The issuer communicates with the enrollee in person, by phone or by mail, and the enrollee:
  - Corroborates enough indicia of fraud to prove, to the satisfaction of the FFE, that a rescission would be appropriate; or
  - States that a third party entered into the enrollment without the enrollee's knowledge and the enrollee does not want the coverage the issuer is seeking to rescind.
- b. Inability to contact enrollee: The QHP issuer has made a good faith, but unsuccessful, effort to communicate with the enrollee and:
  - The unsuccessful efforts to communicate with the enrollee are documented; and
  - The QHP issuer attempts to communicate with the enrollee using every method of contact (mail, e-mail, phone number) on file for the enrollee.

Note on #2.b. – If, within the 30 day notice period prior to the rescission becoming effective, the enrollee states to the QHP issuer that he or she wants the coverage that would be rescinded, and demonstrates to the issuer or attests to the FFE the validity of the information that supposedly was false, forming the basis of the rescission, the QHP issuer must not rescind the coverage.



# 13. EFFECTUATION OF ELIGIBILITY APPEAL DECISIONS AND RELATED ENROLLMENTS IN THE FFEs

#### **Background**

Under 45 CFR Part 155, Subpart F, individuals have the right to appeal Federally-facilitated Exchange (FFE) eligibility determinations, including but not limited to:

- Eligibility for APTC, CSRs, and enrollment in a QHP through the Exchange;
- Eligibility for Medicaid and CHIP where a state has delegated to the FFE the authority to make determinations of eligibility for Medicaid and, if applicable, CHIP and delegated authority to the HHS appeals entity to adjudicate appeals of any denial of Medicaid or CHIP eligibility pursuant to 42 CFR § 431.10 and 42 CFR § 457.1120;
- Eligibility for an enrollment period, including Special Enrollment Periods (SEPs);
- Eligibility for enrollment in a catastrophic plan;
- Failure by the Exchange to provide timely notice of an eligibility determination;
- Eligibility for an exemption from the individual responsibility requirement.

The FFE provides written notification to enrollees advising them of their right to appeal when they receive an eligibility determination, including an explanation that an appeal must be requested within 90 days of the date of the notice of the FFE's eligibility determination.<sup>41</sup> In addition, when enrollees appeal an eligibility redetermination made by the FFE, they have the right, pursuant to 45 CFR 155.525, to request continued eligibility pending appeal.

In adjudicating an appeal, the appeals entity for the FFE, the Exchange Appeals Center, reviews the case anew, considering all the information initially used to determine the enrollee's eligibility, as well as all relevant facts and evidence gathered through the appeals process, and establishes whether the contested eligibility determination was correct at the time it was made. If, on appeal, the eligibility determination is found to be incorrect, the enrollee has the option under 45 CFR 155.545(c) to have the Exchange implement the appeal decision prospectively, on the first day of the month following the date of the appeal decision notice or, retroactively with an effective date the enrollee would have received based on the date the original, incorrect eligibility determination was made, consistent with 45 CFR 155.330(f)(2)(3)(4) or (5), as applicable. In addition, the enrollee is granted a 60-day special enrollment period (SEP) under 45 CFR 155.420(d)(9), beginning on the date of the appeal decision either to enroll in a QHP/QDP, or switch QHPs/QDPs, including, at the enrollee's option, on a retroactive basis.

<sup>&</sup>lt;sup>41</sup> Sample eligibility determination notices, which include information about the eligibility appeal process, are available here: https://marketplace.cms.gov/applications-and-forms/notices.html.



#### Role of the Issuer

Issuers play a critical role in implementing an enrollee's appeal decision and, if applicable, the enrollee's request for eligibility pending appeal.

- Once an enrollee is awarded an SEP as a result of the appeal decision, an issuer is responsible for enrolling any enrollee who selects a plan offered by that issuer through the Exchange and applying any APTC/CSRs for which the enrollee is found eligible upon appeal, as instructed by the FFE.
- Where the enrollee is found eligible for and has chosen a retroactive effective date for the appeal decision, the issuer is responsible for processing or re-processing, the enrollee's claims incurred during the period of retroactive coverage, collecting premiums from the enrollee for months of retroactive coverage and providing the applicable period of time to make payment consistent with Section 6 of the Enrollment Manual.
- In the case of retroactive changes to eligibility for APTC/CSRs, the issuer is responsible for refunding or crediting any excess cost sharing or premiums paid to the enrollee consistent with Section 6 (Premium Payment in the Individual Market FFE) of the Enrollment Manual and applicable state law.
- In the case of an enrollee's request for continued eligibility pending appeal, the issuer is responsible, upon notification from the Exchange Appeals Center to maintain the enrollee's enrollment and eligibility status as they were prior to the redetermination being appealed. Similarly, at the conclusion of the appeal, the issuer is responsible, upon notification from the Exchange Appeals Center, for implementing the enrollee's corrected eligibility specified in the appeal decision and, if applicable, discontinuing eligibility pending appeal.

#### CMS Issuer Notification – Implementation of an Appeal Decision

When the contested eligibility determination is found to be incorrect and the appeal decision results in a new eligibility determination, an enrollee can choose to have the appeal decision implemented prospectively or retroactively. The issuer will receive an 834 transaction from the Exchange to communicate the enrollee's correct eligibility, including enrollment effective dates and APTC/CSR eligibility. If an 834 transaction cannot be generated, the issuer will receive a Health Insurance Casework (HICS) case from the Exchange Appeals Center. The issuer will receive both an 834 transaction and a HICS case when a mid-month effective date is required. All HICS cases will have the sub-category "Eligibility Appeals Related (OHI Use Only)." Refer to the scenarios below for additional information.

If the contested eligibility determination is found to be correct and the appeal decision upholds the Exchange's eligibility determination, the issuer will not receive any communication from the Exchange unless the enrollee requested eligibility pending appeal. Refer to the section titled "CMS Issuer Notification – Implementing of a Request for Eligibility Pending Appeal" for more information.



#### CMS Issuer Notification – Implementing a Request for Eligibility Pending Appeal

The Exchange Appeals Center will create a HICS case to notify the issuer when an enrollee elects to keep their current level of eligibility while the appeal is pending. The HICS case will include instructions to the issuer about the level of eligibility to maintain for the particular enrollee or enrollees. All such cases will be recorded in the "Plan and Issuer Concerns" category and "Eligibility Appeals Related (OHI Use Only)" subcategory and will include an entry of "No" in the HICS field labelled, "Appeals Decision Made". The case narrative field in the HICS case will begin with "<Enrollee name(s)> has been granted benefits while their appeal is pending. The issuer is to update its internal system to reflect the following benefits."

In certain cases, enrollees who requested eligibility pending appeal may only require a continuation of eligibility for a segment of time, because, after a reduction in or loss of APTC/CSR eligibility, they were able to reinstate their eligibility. For example, an enrollee received APTC/CSRs in the prior year and loses their APTC/CSR eligibility effective January 1; then the enrollee updates his application on January 15 and receives APTC/CSR eligibility effective February 1. Such an enrollee may request eligibility pending appeal for the month of January only. When this situation occurs, the HICS case will contain a termination date equal to the day before the effective date of the level of APTC/CSRs corresponding to the enrollee's application update.

# CMS Issuer Notification – Discontinuing Eligibility Pending Appeal and Implementing the Appeal Decision

At the end of the appeal, which results in either dismissal or an appeal decision, the issuer will receive instructions via a HICS case. <sup>42</sup> These instructions will include the termination effective date to end the benefits that the enrollee received while the appeal was pending, and, if applicable, the coverage effective date to apply for eligibility awarded in the appeal decision. The case will include the HICS case ID # for the previous HICS case that communicated the instructions for eligibility pending appeal (if applicable), and an entry of "Yes" in the HICS field labelled, "Appeals Decision Made". The case narrative field in the HICS case will begin with "<Enrollee name>'s eligibility pending appeal has been terminated because the appellant has decided to discontinue pended benefits, or the appeal has concluded in a decision or in a dismissal." The issuer is to update its internal systems to reflect changes to enrollment and to any APTC/CSR eligibility, as applicable.

#### Resolution Requirements

Upon receipt of a HICS case instructing an issuer to update its enrollment records based on an appeal decision or eligibility pending appeal, the issuer must complete the following actions.

<sup>&</sup>lt;sup>42</sup> The only exception is if the appellant did not request eligibility pending appeal, and the appeal is dismissed, or the appeal decision upholds the Exchange's initial eligibility determination.



- Update its enrollment records.
- Contact the enrollee to provide the resolution in accordance with the directions in the HICS narrative.
- Close the HICS case with resolution notes acknowledging that its records have been updated and that it has contacted the enrollee to provide the resolution in accordance with the HICS case narrative directions.
- Meet the timeliness and notification requirements outlined in 45 CFR 156.1010(d) for all
  appeals-related HICS cases, whereby an issuer must take action to implement the
  directions in the HICS case narrative for an appeal-related case no later than 15 days
  after receipt of the HICS case, and, in cases of expedited appeals (which will be coded as
  expedited cases in HICS), within 72 hours after receipt of the HICS case.
- Use enrollment data alignment processes<sup>43</sup>, including the Enrollment Resolution and Reconciliation (ER&R) dispute process (which includes HICS Direct Disputes), to ensure that the FFE policy record reflects the appeal decision that was communicated via HICS and has been implemented by the issuer. This is necessary for the accuracy of the tax payer's 1095A as well as issuer policy-based payment.

Issuers must follow regulatory guidelines for communication with enrollees and are encouraged to adopt the HICS case best practices. Recommended language to include in the issuer resolution notes is provided below:

"We updated our internal systems on [insert date of the update] to reflect changes to [enrollee name]'s enrollment and to any APTC/CSR eligibility." [Include the following inserts, as applicable, to the particular case.]

- (Pending Appeal) Enrollment effective date: [Insert effective date].
- (Pending Appeal) Monthly amount of APTC and effective date: [Insert APTC amount and effective date].
- (Pending appeal) CSR level and effective date: [Insert CSR level and effective date].
- (Pending Appeal) Enrollment termination date: [Insert effective date of disenrollment].
- (Pending Appeal) Monthly amount of APTC and termination date: [Insert APTC amount and termination date].
- (Pending Appeal) CSR level and termination date: [Insert CSR level and termination date].
- Enrollment effective date: [Insert effective date].
- Monthly amount of APTC and effective date: [Insert APTC amount and effective date].
- CSR level and effective date: [Insert CSR level and effective date].
- Enrollment termination date: [Insert termination date].

<sup>&</sup>lt;sup>43</sup> The enrollment data alignment process is the process that FFE use to ensure the accuracy and completeness of the information transmitted and to maintain consistent information between issuers and the FFE. More information about this process is available in Section 9 of the Enrollment Manual.



- Monthly amount of APTC and termination date: [Insert APTC amount and termination date].
- CSR level and termination date: [Insert CSR level termination date].

## **Appeal Decision Scenarios**

Appeals Outcome	<b>Issuer Communication</b>
Scenario #1. The enrollee is not enrolled in a QHP. The enrollee receives an appeal decision finding that the contested eligibility determination is incorrect. The enrollee opts to have the decision implemented prospectively.  Scenario #2. The enrollee is not enrolled in a QHP. The enrollee receives an appeal decision finding that the contested eligibility determination is incorrect, and the enrollee is eligible for APTC and CSRs. The enrollee opts to have the decision implemented retroactively.	<ul> <li>The issuer receives an 834 enrollment transaction with the enrollee's plan selection, APTC/CSR eligibility, and effective date. If the enrollee selects a plan after the 15<sup>th</sup> day of the month and wishes to have the enrollment take effect the first day of the next month, the enrollee may request an accelerated enrollment effective date, consistent with 45 C.F.R. § 155.545(c)(1)(i). In such cases, a HICS case may be created with an accelerated prospective coverage effective date.</li> <li>The issuer receives an 834 enrollment transaction with the enrollee's plan selection, APTC/CSR eligibility, and retroactive effective date.</li> <li>The issuer implements the enrollee's enrollment, collects premiums, if applicable, for all months of retroactive coverage, and processes claims submitted by the enrollee or the enrollee's care providers for services furnished on or after the retroactive enrollment effective date.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>
Scenario #3. The enrollee was enrolled in a QHP with APTC/CSRs but was terminated due to non-payment because she lost APTC/CSR eligibility. The enrollee receives an appeal decision finding that the contested eligibility determination is incorrect, and the enrollee is eligible	<ul> <li>The issuer receives an 834 enrollment transaction with the enrollee's plan selection, APTC/CSR eligibility, and retroactive effective date.</li> <li>The issuer reinstates the enrollee's enrollment, collects premiums, refunds or credits to the enrollee any excess premiums paid, reprocesses claims to account for the application of the higher level of CSR (if applicable), and refunds to the enrollee any excess cost sharing paid in accordance with state law.</li> </ul>



Appeals Outcome	<b>Issuer Communication</b>	
for APTC/CSR. The enrollee opts to have the decision implemented retroactively, reinstating enrollment into the prior plan.	<ul> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>	
Scenario #4. The enrollee is enrolled in a QHP with APTC/CSR. The enrollee receives an appeal decision finding that the contested eligibility determination is incorrect, and that the enrollee should have been determined eligible for a different amount of APTC/CSR. The enrollee opts to have the decision applied retroactively in the same QHP.	<ul> <li>The issuer receives an 834 enrollment transaction with the enrollee's plan selection, APTC/CSR eligibility, and retroactive effective date.</li> <li>The issuer implements the adjustments to the enrollee's enrollment, refunds or credits to the enrollee any excess premiums paid, reprocesses claims to account for the application of the higher level of CSR (if applicable), and refunds to the enrollee any excess cost sharing paid in accordance with state law.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>	
Scenario #5. The enrollee is enrolled in a QHP without APTC/CSR. The enrollee receives an appeal decision finding that the contested eligibility determination is incorrect, and that the enrollee should have been determined eligible for APTC/CSRs. The enrollee opts to enroll retroactively in a different QHP offered by the same issuer.	<ul> <li>The issuer receives an 834 enrollment transaction for the gaining QHP with the enrollee's plan selection, APTC/CSR eligibility, and retroactive effective date.</li> <li>The issuer receives an 834 termination transaction for the former QHP with a retroactive termination effective date.</li> <li>The issuer reprocesses any claims submitted for services furnished to the enrollee, reversing the claims from the former QHP and processing them with the enrollee's corrected CSRs level under the gaining QHP. This should be done as if the claims had initially been submitted to the gaining QHP. CMS also encourages the issuer to apply any out-of-pocket costs incurred under the former QHP toward the gaining QHP deductible and maximum out-of-pocket costs to the extent such incurred amounts exceed out-of-pocket costs that would have been incurred under the gaining QHP.</li> </ul>	



Appeals Outcome	Issuer Communication
	<ul> <li>The issuer collects from the enrollee any premiums owed or refunds or credits to the enrollee any excess premiums or cost-sharing paid, in accordance with applicable state law.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>
Scenario #6. The enrollee is enrolled in a QHP without APTC/CSR. The enrollee receives an appeal decision finding that the contested eligibility determination was incorrect, and that the enrollee should have been determined eligible for APTC/CSRs. The enrollee opts to enroll retroactively in a different QHP offered by a different issuer.	<ul> <li>The gaining issuer receives an 834 enrollment transaction with the enrollee's plan selection, APTC/CSR eligibility, and retroactive effective date for the gaining QHP.</li> <li>The former issuer receives an 834 termination transaction with a retroactive termination effective date for the former QHP.</li> <li>The former issuer terminates the enrollee's coverage, refunds premiums, and reverses claims payments.</li> <li>The gaining issuer collects premiums for all months of coverage in accordance with 45 CFR 155.400(e), effectuates coverage, and processes claims submitted by the enrollee, or the care provider, for services furnished on or after the retroactive enrollment effective date, accounting for the application of APTC/CSRs.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>
Scenario #7 The enrollee is enrolled in a QHP without APTC/CSRs. The enrollee receives an appeal decision finding that the contested eligibility determination was incorrect, and that the enrollee should have been determined eligible for APTC/CSRs. The enrollee	<ul> <li>The issuer receives an 834 enrollment transaction for the gaining QHP with the enrollee's plan selection, APTC/CSR eligibility, and effective date.</li> <li>If the enrollee selects a plan (the gaining QHP) after the 15<sup>th</sup> day of the month and wishes to have the enrollment take effect the first day of the next month, the enrollee may request an accelerated enrollment effective date, consistent with 45 C.F.R. § 155.545(c)(1)(i). In such cases, a HICS case may be created with an accelerated prospective coverage effective date.</li> </ul>



Appeals Outcome	Issuer Communication		
opts to have the adjusted APTC/CSRs amounts applied retroactively to the current QHP, and to enroll prospectively in a different QHP offered by the same issuer.	<ul> <li>The issuer receives an 834 termination transaction for the former QHP with a termination effective date.</li> <li>If necessary, the issuer receives a HICS case adjusting APTC/CSRs for the former QHP because the enrollee opted to have the corrected APTC/CSRs amounts applied retroactively to the former QHP.</li> <li>The former QHP refunds or credits to the enrollee any excess premiums paid, accounting for the application of APTC, reprocesses claims with the enrollee's corrected CSRs level, and refunds to the enrollee any excess costsharing paid, in accordance with applicable state law. CMS also encourages the issuer to apply any out-of-pocket costs incurred toward the gaining QHP deductible and maximum out-of-pocket costs.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment</li> </ul>		
Scenario #8. The enrollee is enrolled in a QHP with APTC/CSRs. The enrollee receives an appeal decision finding that the contested eligibility determination was incorrect, and that the enrollee should have been determined eligible for a different amount/level of APTC/CSRs. The enrollee opts to have the revised APTC/CSRs amounts applied retroactively, and to enroll prospectively in a different QHP offered by a different issuer.	<ul> <li>Manual.</li> <li>The gaining issuer receives an 834 enrollment transaction with the enrollee's plan selection, APTC/CSR eligibility, and effective date for the gaining QHP.</li> <li>If the enrollee selects a plan (the gaining QHP) after the 15<sup>th</sup> day of the month and wishes to have the enrollment take effect the first day of the next month, the enrollee may request an accelerated enrollment effective date, consistent with 45 C.F.R. § 155.545(c)(1)(i). In such cases, a HICS case may be created with an accelerated prospective coverage effective date.</li> <li>The former issuer receives an 834 termination transaction with a termination effective date for the former QHP.</li> <li>If necessary, the issuer receives a HICS case adjusting APTC/CSRs for the former QHP because the enrollee opted to have the corrected APTC/CSRs amounts applied retroactively to the former QHP.</li> <li>The former issuer terminates the enrollee's enrollment, refunds premiums, and reverses claims payments.</li> <li>The gaining issuer collects premiums for all months of coverage in accordance with 45 CFR 155.400(e),</li> </ul>		



Appeals Outcome	Issuer Communication
	<ul> <li>effectuates coverage, and processes claims submitted by the enrollee, or the care provider, for services furnished on or after the retroactive enrollment effective date, accounting for the application of APTC/CSRs.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>
Scenario #9. The enrollee is enrolled in a QHP with APTC/CSRs. The enrollee receives an appeal decision finding that the contested eligibility determination was incorrect, and that the enrollee should not have been determined eligible for a QHP with APTC/CSRs. The enrollee opts to terminate the QHP coverage	<ul> <li>The issuer receives a HICS case with a retroactive termination effective date.</li> <li>Upon receiving the HICS case, the issuer terminates the enrollee's QHP coverage.</li> <li>The issuer reverses claims payments and refunds any premiums and cost sharing paid by the enrollee in accordance with applicable state law.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>
retroactively.  Scenario #10. The enrollee is enrolled in a QHP with APTC/CSRs. The enrollee reports a life change (ESC-MEC eligibility that does not offer family coverage) and all application members' QHP enrollment is terminated. The enrollee is contesting that his termination date is incorrect and that the remaining members on the application should remain covered. The enrollee receives an appeal decision finding that the contested eligibility	<ul> <li>The issuer receives an 834 enrollment transaction (for all members) with the enrollee's plan selection, APTC/CSR eligibility, and retroactive effective date.</li> <li>The issuer receives an 834 enrollment transaction that terminates member gaining MEC while updating enrollment for the remaining members with the plan selection, APTC/CSR eligibility, and effective date.</li> <li>The issuer implements the adjustments to the enrollee's enrollment, refunds or credits to the enrollee any excess premiums paid, reprocesses claims to account for the application of the higher level of CSR, and refunds to the enrollee any excess cost-sharing paid in accordance with state law.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> </ul>



Appeals Outcome	Issuer Communication
determination was incorrect. The enrollee opts to reinstate coverage for all members but himself on the application and retroactively terminate his QHP on the date initially requested.	• The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.
Scenario #11. The enrollee is enrolled in a QHP with APTC/CSRs. The enrollee reports a life change and is found ineligible for APTC/CSRs. The enrollee is contesting the redetermination that she is not eligible for APTC/CSRs and chooses to continue receiving APTC/CSRs during her appeal. Then, the enrollee receives an appeal decision finding that the contested eligibility determination was correct upholding the Exchange's eligibility determination.	<ul> <li>The issuer receives a HICS case for eligibility pending appeal with the effective date and APTC/CSRs eligibility. The issuer must apply this eligibility while the appeal is pending.</li> <li>The issuer implements the APTC/CSR eligibility and effective date to the enrollee's enrollment, refunds or credits to the enrollee any excess premiums paid, reprocesses claims to account for the application of the higher level of CSR, and refunds to the enrollee any excess cost-sharing paid in accordance with state law.</li> <li>The Exchange Appeals Center issues a decision upholding the eligibility redetermination that the enrollee appealed.</li> <li>The issuer receives a HICS case with an effective date that ceases the provision of APTC/CSRs.</li> <li>The issuer adjusts the enrollee's enrollment as provided in the HICS case.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> </ul>
Scenario #12. The enrollee is enrolled in a QHP with APTC/CSRs. The enrollee reports a life change and is found ineligible for APTC/CSRs. The enrollee is contesting the redetermination that she is not eligible for APTC/CSRs and chooses to continue receiving APTC/CSRs during her appeal. Then, the enrollee receives an appeal decision finding that the contested eligibility	<ul> <li>The issuer receives a HICS case for eligibility pending appeal with the effective date and APTC/CSRs eligibility. The issuer must apply this eligibility while the appeal is pending.</li> <li>The issuer implements the APTC/CSR eligibility pending appeal and effective date to the enrollee's enrollment, refunds or credits to the enrollee any excess premiums paid, reprocesses claims to account for the application of the higher level of CSR, and refunds to the enrollee any excess cost-sharing paid in accordance with state law.</li> <li>The Exchange Appeals Center issues a decision overturning the eligibility redetermination that the enrollee appealed.</li> <li>The issuer receives a HICS case with an effective date that ceases the provision of APTC/CSR eligibility pending appeal.</li> </ul>



Appeals Outcome	<b>Issuer Communication</b>
determination was incorrect, overturning the Exchange's eligibility determination.	<ul> <li>The issuer receives an 834 enrollment transaction with the enrollee's plan selection, APTC/CSR eligibility, and effective date.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>
Scenario #13 The enrollee is enrolled in a QHP with APTC/CSRs. The enrollee attempts to add a dependent (e.g., birth, adoption) to their application but is unsuccessful due to an Exchange technical error. The enrollee receives an appeal decision awarding an SEP to enroll the dependent. The enrollee opts to enroll the dependent retroactively in the current plan.	<ul> <li>The issuer receives an 834 enrollment transaction (including the dependent) with the enrollee's plan selection, APTC/CSR eligibility, and effective date.</li> <li>The issuer receives a HICS case adjusting the effective date to the relevant retroactive date (e.g., the date of the dependent's birth or adoption) and adjusting the APTC/CSR eligibility for all members.</li> <li>The issuer implements the adjustments to the enrollee's enrollment, collects premiums, if applicable, for all months of retroactive coverage, and processes claims submitted by the enrollee or the enrollee's care providers for services furnished on or after the retroactive enrollment effective date.</li> <li>The issuer must apply the eligibility submitted by the Exchange Appeals Center for the remainder of the plan year unless otherwise directed by the Exchange.</li> <li>The issuer should submit these enrollment changes via the enrollment data alignment process. More information about this process is available in Section 9 of the Enrollment Manual.</li> </ul>

#### 13.1 IMPACT OF APPEALS ON RECONCILIATION

The Exchange Appeals Center communicates appeal decisions that yield policy level updates to issuers via HICS. Enrollment changes due to appeal decisions implemented before March of the subsequent year should be updated utilizing the IC834 process where possible. This includes effectuating, cancelling, or terminating policies. The IC834 process can also reinstate most policies or coverage spans.



If the IC834 process cannot resolve the HICS case, the issuer should submit the updates on the next RCNI. Most updates that cannot be processed via IC834 can be updated through the monthly reconciliation process using the RCNI. Please refer to Chapter 9 of the enrollment manual for additional guidance on submitting updates through the monthly reconciliation process.

There are some situations where current year appeals must be submitted to the ER&R contractor through the dispute process because the monthly reconciliation process is unable to update the FFE. Please refer to Chapter 9 of the enrollment manual for guidance on how to submit disputes to update the FFE's records.

Enrollment changes due to appeal decisions implemented after March of the subsequent year (once data reconciliation and IC834 transaction have concluded for prior year coverage) should be submitted via the ER&R Enrollment Dispute Process (See Section 9.2). These updates will also be noted on the next Pre-Audit file released for the year that the update was made in the FFE. Please refer to the Reconciliation External Calendar for delivery dates of each Pre-Audit file. It can be located at: https://zone.cms.gov/document/enrollment-data-reconciliation.



## 14. HEALTH INSURANCE CASEWORK SYSTEM (HICS)

The Health Insurance Casework System (HICS) is the official tracking system for Exchange casework and is used by Issuers that participate in the FFEs and State Based Exchanges on the Federal Platform (SBE-FPs). The HICS system is the means by which the Marketplace Call Center routes cases to issuers that require investigation and resolution.

HICS is also used to direct an issuer to make changes to enrollment effective and end dates, changes to Advanced Premium Tax Credits (APTC) and Cost-Sharing Reductions (CSRs) resulting from appeal decisions, and other corrections, when the change via 834 transactions or Pre-audit Files is not possible.

CMS Caseworkers and Account Managers provide technical assistance through the HICS case to issuers or other CMS staff when needed.

#### HICS Access

HICS is accessible to approved users via the following link: <a href="https://hics.cms.gov">https://hics.cms.gov</a>. Users are required to comply with all applicable laws and regulations associated with the use of this U.S. Government computer system. After logging on to the system, users can access the "Issuer User Manual" by selecting "Documentation" on the Casework Tracking Start Page menu. Issuers can request HICS access for users by completing HHS Form-745 Issuer HICS Access Form on CMS zONE. For additional questions about HICS access, issuers can contact the HICS Access Resource Mailbox at HICS\_Access@cms.hhs.gov. HICS users must comply with the annual recertification requirement when notified and complete annual Computer Based Training.

Issuers are expected to acquire and maintain sufficient access to HICS for their staff and train them to use the system. Having sufficient staff access to HICS will aid with individual responsiveness, potentially avoiding the generation of additional and unnecessary HICS cases. Because HICS contains personally identifiable information and personal health information, issuer compliance with all applicable CMS privacy and security certification and training is required.

### HICS Category Use

For simplicity and administrative ease, issues in HICS are grouped into one of five categories identified below. Every case recorded in HICS must be assigned a category and sub-category. Category 2 has been established to record cases related to access to benefits and services provided by a QHP only. The term "QHP" includes Consumer Operated and Oriented Plans (CO-OPs), Stand-Alone Dental Plans (SADPs), and Multi-State Plans (MSPs).

Marketplace Call Center cases are assigned to an issuer automatically in the daily casework load and concurrently assigned to the Regional Office Lead Caseworker associated with that issuer.



Issuers are required to close cases within 15 days of being assigned the case. Category 2 cases where QHPs are not identified are placed in an unassigned grouping for review based on the issuer's state.

Issuers have the ability to view cases recorded in Category 2 if the case is assigned to them, unless the case is marked as a "CMS Issue." Only issuers with access for that issuer ID can see their member's cases. For example, Company A is not able to see cases from Company B's customers.

#### HICS Casework and Expectations

CMS expects qualified health plan (QHP) and stand-alone dental plan (SADP) issuers to thoroughly investigate and resolve individual issues received directly from members or forwarded to issuers by states. Additionally, issuers operating in the Exchange must investigate and resolve individual cases, including complaints, forwarded by CMS via HICS in accordance with the requirements at 45 CFR 156.1010. Issuers should check HICS daily and monitor adherence to required resolution timeframes. To avoid delays, issuer staff should have appropriate access to enrollment files without the need for escalation to other internal issuer departments. If a case narrative is unclear, the issuer is expected to contact the individual for additional information prior to referring the case back to CMS.

When reviewing HICS cases, issuers should distinguish between directive cases that require them to act and non-directive individual requests that require review prior to action and/or resolution. For example, an appeal decision sent via HICS from "Case Source: CMS Appeals Contractor" will include a <u>case narrative</u> and changes that the issuer should effectuate as directed. The issuer must update the Exchange through the case resolution process. In contrast, a case narrative such as "Individual believes that she was terminated in error and desires reinstatement," is a non-directive narrative that requires the issuer to investigate first. The issuer should take action to update the individual's record in accordance with applicable laws and policies and only if supported by evidence the individual provides or the issuer develops. In all cases, the issuer must contact the individual with the resolution of the HICS case.

Infrequently, a HICS case narrative may include directive instructions from CMS that the issuer believes to be inconsistent with law or policy. In this situation, the issuer should work with CMS to resolve the matter, starting with the assigned CMS caseworker. Issuers should not effectuate requests inconsistent with CMS policy and guidance.

In general, issuers are not able to reassign HICS cases. With a recent implementation of the HICS Direct Disputes functionality, specific cases may now be routed directly to the Enrollment Resolution and Reconciliation (ER&R) contractor to work. These cases include enrollment blockers (new error code "enrollment blocker"), changes to APTCs, changes to total premium amount that cannot be resolved through automated reconciliation and term no



longer eligible (NLE) appeals. Any cases pending with the ER&R contractor will not count toward the three (3) or fifteen (15) day resolution timeline until they are returned to the issuer and the clock restarts. The time it will take to resolve a HICS Direct Dispute will be similar to disputes submitted via a dispute form.

Issuers must continue to review and resolve individual issues after leaving a service area. Issuers entirely exiting Exchange operations should contact their Account Manager about continued casework expectations.

#### **HICS Casework Best Practices**

CMS expects issuers to always annotate cases with comprehensive notes. As a best practice, issuers should immediately annotate actions taken in HICS. Notes at each stage should include the following:

- Initial Issuer Notes:
  - Acknowledge Receipt
  - Brief issue description, including clarifying details not present in the CMS case narrative
  - Find related cases and prevent duplicative work by utilizing the "Find Repeat Case" feature, and record related cases found
- Interim Issuer Notes:
  - Clearly and concisely summarize each step taken, especially if approaching deadline. Include: actions taken; internal referrals; and/or contact with CMS staff.
  - Contact Information:
    - o Who: Identity verified, names and relationships/titles
    - o When: Dates and times
    - o How: Method of contact (Including phone numbers and email addresses)
    - o What: Summary of the information received and conveyed
- Resolution Issuer Notes and Documentation:
  - Resolution notes should be more extensive than brief one-liners like: Contact Made, Issue Resolved, and Unable to Contact
  - Pertinent case facts, for example:
    - Issuer records updated and/or external referrals to Enrollment Resolution and Reconciliation (ER&R) or the Exchange Operations and Support Center (XOSC) helpdesk
    - o Enrollment or termination information received electronically from CMS
    - o Payment and billing history



- How and when complainant was notified of outcome (verbal and written or written only)
- o Uploaded copies of correspondence sent to individuals and other entities

If the issuer requires assistance, the issuer should contact their CMS caseworker prior to resolving the case. Issuers may choose to establish a critical inquiry unit to resolve difficult cases. In some situations, HICS case notes may be released to requestors under the Freedom of Information Act (FOIA). Therefore, case notes' content and comments should be clear, neutral, and factual.

For additional resources when working HICS cases, CMS has released the following guidance through the REGTAP page and from time to time may publish additional guidance.

https://www.regtap.info/uploads/library/ENR\_2018HICSBestPractices\_5CR\_092817.pdf

https://www.regtap.info/uploads/library/ENR\_HICSDirectDisputeEnrollmentQAs\_5CR\_092517.pdf

https://www.regtap.info/uploads/library/ENR\_HICSTipsTermsCancels\_020617\_v2\_5CR\_03211\_7.pdf

https://www.regtap.info/uploads/library/ENR\_MemberRemovalNonSEPCiC\_5CR\_122717.pdf
https://www.regtap.info/uploads/library/ENR\_HICSTermDate\_022717\_5CR\_030717.pdf
https://www.regtap.info/uploads/library/ENR\_HHSForm745\_020617\_5CR\_022817.pdf



## 15. DATA MATCHING ISSUES (DMI) MONTHLY PROCESSES

#### **Background**

### What are Data Matching Issues (DMI) or Inconsistencies?

When individuals apply for coverage through the Exchanges, including through HealthCare.gov, the applicable Exchange verifies information that is provided by the individual on his or her application. Most applicants' information is immediately verified by the Exchange, however, in some cases, the information the applicant provided does not match up immediately with existing records or the applicant may not have provided enough information to match with the Exchange trusted data sources. These types of situations are called data matching issues (DMIs) or inconsistencies.

Examples of Data Matching Issues or Inconsistencies, include:

- Citizenship;
- Immigration status;
- Projected Annual Household Income;
- Access to or enrollment in employer-sponsored Minimum Essential Coverage (MEC) or health coverage from another public entity; and
- American Indian/Alaska Native status.

#### How Does an Enrollee Know if He or She Has an Income Data Matching Issue?

Enrollees are informed of DMIs in their initial Eligibility Determination Notice. The notice will let them know that they need to verify information on their application. At that time the 90-day timeframe for providing acceptable documentation is started.

**Note:** For citizenship and immigration DMIs, individuals have a 95-day timeframe

Enrollees are also able to view whether they have a DMI in logging into their online Marketplace account under the Eligibility Results page <a href="https://www.healthcare.gov/">https://www.healthcare.gov/</a>

Additionally, Enrollees receive a series of Warning Notices: (a 60 calendar-day notice or 30 calendar-day notice, and a reminder phone call approximately 14 days before their deadline), updating them on how much time they have left to resolve their DMI.

**Note:** Enrollees may also receive emails or texts from the Marketplace if an individual selected email or text as their preferred form of communication.



# **Exchange Data Matching Issues (DMIs) Issuer Outreach Files Delivery Processes and Impact to Enrollees**

Enrollees must resolve their DMIs by providing additional information to the Exchange within 90 days or (95 days for citizenship or immigration status data matching issues). Enrollees with DMIs who are otherwise eligible are able to enroll in coverage through the Exchange during their inconsistency period.

If sufficient documentation is received during the inconsistency period to resolve a DMI the Exchange finalizes the eligibility determination at the end of the 90/95 day period. If they do not resolve the DMIs, individuals with citizenship or immigration status DMIs may lose eligibility for coverage through the Exchange and enrollees with other DMIs may undergo a loss or adjustment of their Advance Payments of Premium Tax Credit and/or Cost-Sharing Reductions (APTC/CSR) that could impact their monthly health care expenses.

In most situations where one member of an enrollment group is determined not to be a QI, the members of the enrollment group who remain eligible for enrollment through the Exchange would constitute an enrollment group that can be accommodated by the existing Exchange coverage. For example, if two parents and two children are in an enrollment group and one parent loses eligibility for enrollment through the Exchange, the remaining three family members could still constitute a valid enrollment group. If the remaining members of the enrollment group are still eligible for enrollment through the Exchange, and for APTCs or CSR, if applicable, they may be able to continue their enrollment through the Exchange, along with their APTCs or CSR.

Where the individual who is determined not to be a qualified individual is also the subscriber of the QHP and has his or her coverage terminated, and the remaining members of the enrollment group reenroll in coverage with the same issuer through the Exchange, the issuer is expected to apply any amounts previously paid toward deductibles and out-of-pocket limits toward the coverage of the remaining members of the enrollment group. Where the enrollee who is determined not to be a QI is not the subscriber of the QHP, and the QHP allows for removal of that dependent as an amendment to the policy, the issuer must apply any amounts previously paid toward deductibles and out-of-pocket limits toward the continuing coverage of the remaining members of the enrollment group.

In some situations, the removal of one or more members from an enrollment group results in a remaining group of enrollees that does not constitute a valid enrollment group based on the issuer's business rules. For example, some issuers may not cover two children without an adult on a single family policy. If the removal of the individual who was determined ineligible for enrollment through the Exchange results in the remaining eligible members of the enrollment group being unable to continue their enrollment in their same QHP, they will receive a 60-day Special Enrollment Period (SEP) to enroll in another QHP through the Exchange.



# 15.1 DATA MATCHING ISSUES OUTREACH SCHEDULE AND PROCESS

- a. During the inconsistency period, issuers are encouraged to conduct outreach to enrollees who have unresolved DMIs. The Exchange will process outreach file transaction data that identify enrollees with unresolved DMIs, also known as inconsistencies. The outreach file represents enrollments for individuals who will experience a change in eligibility for financial assistance or Exchange enrollment unless they successfully resolve their data matching issue. The Exchange sends the outreach files to issuers via Electronic File Transfer (EFT) code DATAM to give issuers an opportunity to conduct optional outreach to these enrollees. Enrollees who experience an adjustment in eligibility to be enrolled in a Qualified Health Plan (QHP) or for financial assistance; (loss or adjustment of Advance Premium Tax Credit (APTC) and cost-sharing reduction (CSR), due to an unresolved DMI, will be indicated on the 834 transaction files to the issuer. As such, issuers will be able to identify if a policy is being modified by the origin code populated on the M834 transaction.
- b. An enrollee who loses eligibility for enrollment through the Exchange due to a data matching issue will be directed to the issuer to pursue coverage outside the Exchange, if desired by the enrollee. The enrollee will not receive any APTCs or CSR for any coverage outside the Exchange, however; the enrollee in these scenarios will generally be eligible for an SEP based on a loss of coverage or change in eligibility for APTCs and/or CSR. The issuer is expected to work with the enrollee to avoid gaps in coverage and is encouraged to apply any amounts paid toward deductibles and out-of-pocket limits toward the enrollee's coverage outside the Exchange, if such coverage is under a different policy. To the extent the coverage continues uninterrupted outside the Exchange, any amounts paid toward deductibles and out-of-pocket limits would continue uninterrupted, as well.

# Exchange Data Matching Issues (DMI) File Delivery Schedule

DMI Outreach files are delivered to issuers approximately the second week of each month, and the related 834 transactions that identify any changes to the coverage effective date are sent within the first two (2) weeks of the subsequent month. The effective date of any change is the first of the month after the 834 is sent to the issuer. For example:

Approximate Date  DMI Outreach Files	<u>Date 834</u> <u>Transaction Sent by the</u>	<u>Date Enrollment</u> <u>Change Effective:</u>
Delivered to Issuers:  January 11, 2018	Exchange: February 1st - February 14th	March 1, 2018



Issuers are advised not to update their systems with the information contained in the DMI outreach file (sent EFT DATAM). 834 transactions from the Exchange will be sent to issuers to adjust the coverage of enrollment groups impacted. When the FFE cannot resolve a data matching issue, resulting in an enrollee being determined not eligible for coverage through the Exchange, an 834 termination transaction is sent from the FFE notifying the issuer of the termination of the enrollee's enrollment through the Exchange and termination of eligibility for APTCs and CSR, if applicable. This termination is effective on the last day of the month during which the enrollee was determined to be no longer eligible.

# 15.2 LATE SUBMISSION OF DOCUMENTATION FOR DATA MATCHING ISSUES

Enrollees whose Marketplace enrollment status and eligibility for APTCs and/or CSR, if applicable, are adjusted or terminated due to their failure to submit sufficient data matching documentation, are provided with an opportunity to reenroll in individual market coverage through the FFE outside of the Open Enrollment Period (OEP) by producing sufficient documentation to resolve the data matching issue. In accordance with 45 CFR §155.420(d)(13), the FFE provides a 60-day SEP for an enrollee described above: (1) who submits the requested supporting documentation to the FFE; (2) for whom the verification sources are able to establish information based on the trusted electronic data sources or using the sufficient documentation submitted, to resolve the data matching issue; and; (3) who is determined eligible for enrollment in a QHP through the Exchange.

Under the SEP, the individual is able to select new individual coverage through the Exchange. The individual described above, who submits sufficient documentation to resolve his or her data matching issue, may request a retroactive effective date to avoid potential gaps in coverage. The retroactive effective date of Exchange enrollment, and APTCs and CSR, if applicable, is the day after the effective date of the termination from previous coverage. Alternatively, under 45 CFR §155.420(b)(2)(iii), the individual may also request a prospective effective date of enrollment in the Exchange, for the first of the month following plan selection. The appropriate retroactive effective date of coverage will be appropriately communicated to issuers through Health Insurance Casework System (HICS), if necessary.

Enrollees who have their eligibility updated due to certain DMIs (for example, annual household income) may experience an adjustment to their eligibility for insurance affordability programs, but will remain eligible. The QIs will continue to be enrolled in coverage through the Exchange with their updated eligibility determination applied. Such enrollees may return to the Marketplace and log into their online account to report a change in information that will update their eligibility. The reported changes may result in an updated eligibility determination and may qualify the enrollee for an SEP to make coverage changes.



# APPENDIX A – SAMPLE WELCOME LETTER



[Date]

[Insert name]
[Insert address]

Dear [Insert name],

Welcome to Birchwood Health Plan! This letter and package contain important information about your new health insurance coverage.

# What's in this package?

- Summary of Benefits and Coverage/Member Handbook A summary of your plan's coverage. It also includes information about your monthly premium and any out-of-pocket costs, like copayments, coinsurance, and deductibles.
- **Prescription Drug Benefits Formulary** Provides information about medications we cover. You must use network pharmacies to obtain benefits, except under nonroutine situations when you cannot reasonably use a network pharmacy.
- **Provider Directory** Provides information on which providers are in our network. If you use a provider that is not in our network, your costs may be higher than if you use an in-network provider.
- **Information about other coverage** (*If applicable*) Provides information about additional coverage such as dental or vision coverage, and health club membership discounts.
- **Member ID Card** You will be asked to present this each time you get care. (*Included if card is not mailed separately.*)

# When does my coverage start?

The table below shows who is covered under the Birchwood Health Plan and the start date of coverage. Other members of your household not listed in this table are not covered under this policy.



Enrollee	Plan Name	First Day of Coverage
[Insert	Birchwood Health Plan	[Date]
name]		
[Insert	Birchwood Health Plan	[Date]
name]		

Benefits may change from year to year. You will be notified of these changes before the Open Enrollment Period (OEP). You can change plans during the OEP or if you qualify for a special enrollment period.

If Birchwood Health Plan stops offering coverage through the Marketplace for any reason in future years, you will receive a letter before the annual OEP informing you that the plan is no longer available for renewal.

### Where can I find additional resources?

You can contact us by phone at the numbers listed below, or you can visit our website at <a href="www.birchwoodhealthplan.com">www.birchwoodhealthplan.com</a>. Our website has many tools and resources available to you, including:

Online account to view an explanation of benefits (EOBs) or make your premium payment Electronic copy of prescription drug benefits formulary

Electronic provider directory

Ouick reference guide

Notice of privacy policy

You may request paper copies of these documents by calling the Birchwood Health Plan help desk number listed below.

### How can I contact Birchwood Health Plan?

If you have any questions or think this letter contains inaccurate information, you can call the Birchwood Health Plan helpdesk at 1-xxx-xxxx, Monday through Friday from 8am – 8pm ET, and Saturday and Sunday from 9am-5pm ET.

If you need advice about where and when to get care, you can call our nurse advice line 24 hours a day at 1-xxx-xxx-xxxx.

If you need help finding mental health or substance use disorder care, please call 1-xxx-xxx xxxx Monday through Friday from 8am – 8pm ET, and Saturday and Sunday from 9am-5pm ET.

If you need information in another language, please call our language line at 1-xxx-xxx-xxxx.



Birchwood Health Plan 23 West Drive, Suite 300 Jacksonville, FL 32202

[Insert privacy disclosure and nondiscrimination notice language]



# APPENDIX B – SAMPLE NON-PAYMENT NOTICE FOR THE INDIVIDUAL MARKET WHERE THE ISSUER HAS ADOPTED THE PAYMENT POLICY ATTRIBUTING PREMIUM PAYMENTS TO PAST DUE PREMIUMS BEFORE BINDER PAYMENTS FOR NEW ENROLLMENT



[Date]

[Insert name]
[Insert address]

Dear [Insert name]:

# Important information about your health coverage

This letter includes important information about your family's health insurance from Birchwood Health Plan. You may lose your health insurance coverage because you did not pay your monthly health insurance premium for [month] in the amount of [\$amount] by [the due date].

Since you are getting advance payments of the premium tax credit to help pay for your insurance, you have a 3-month grace period to pay your outstanding premium and any new premiums that accrue during this period before your insurance coverage will end. Please be aware that your provider may pend claims for any services you receive during the second and third months of the grace period because your provider may seek to bill you for the services directly if you are terminated from coverage for failure to pay your premiums. Your grace period starts on [date] and will end on [date].

# What happens if I do not pay my premium?

If you do not pay your [month] premium by the end of the grace period (as well as any additional premiums that become due between now and when you pay), your enrollment in Birchwood Health Plan will be terminated back to [date]. If you wait until the final day to make to make any payment, the total amount will be due on that day.

# What happens if my coverage ends?

If your coverage ends, you may be responsible for the cost of health services received after your last day of coverage, [date], and, if you are not eligible for a special enrollment period,



you may not be able to enroll in another health insurance plan through the Marketplace until the next annual open enrollment period. Also, you or another taxpayer filer who claims you as a tax dependent may owe a penalty when filing an annual federal income tax return for the year, if you have gaps in qualifying health coverage of three months or more during the year or do not qualify for another exemption. [Please note that the last sentence regarding the individual mandate penalty will not be applicable for coverage in 2019.]

Should you later decide to re-enroll in coverage with Birchwood Health Plan or another plan from the Birchwood Health Plan group, you will be required to pay all past due premiums for the last twelve months, as well as the required first payment (binder payment) for the new coverage, before the new enrollment will take effect. Past due premiums will include amounts owed for enrollment in any plans in the Birchwood Health Plan group.

# When will I be able to enroll in another health insurance plan if my coverage ends?

You can select a qualified health plan for enrollment through the Marketplace during the next annual open enrollment period.

If your circumstances change during the year, like your family size (for example, if you marry, divorce, or have a child), your income, if you move, among other things, you may be eligible for a special enrollment period to enroll in coverage before the annual open enrollment period. You will need to tell the Marketplace if you experience any changes, and they will tell you if you are eligible for a special enrollment period because of the changes. To do this, log into your Marketplace account on HealthCare.gov/marketplace or call 1-800-318-2596 (TTY: 1-855-889-4325). Other events can qualify you for a special enrollment period, too. For more information, visit <a href="www.HealthCare.gov">www.HealthCare.gov</a>.

# How do I make a payment?

To make a payment, visit Birchwood Health Plan's website at www.birchwoodhealthplan.com, call member services and select option 2 to make a payment, or send a check with your account number written on it to:

Birchwood Health Plan 23 West Drive, Suite 300 Jacksonville, FL 32202

If you already mailed your payment for the amount you owe, please disregard this notice.

# What if I think this is a mistake?

If you think this information in this letter is a mistake, you need to tell Birchwood Insurance as soon as possible by calling the Birchwood Health Plan help desk at 1-xxx-xxx-xxxx, Monday through Friday from 8am – 8pm ET, and Saturday and Sunday from 9am-5pm ET.



Sincerely,

Birchwood Health Plan 23 West Drive, Suite 300 Jacksonville, FL 32202 [Insert privacy disclosure and nondiscrimination notice language]



# APPENDIX B – SAMPLE NON-PAYMENT NOTICE FOR THE INDIVIDUAL MARKET WHERE THE ISSUER HAS NOT ADOPTED THE PAYMENT POLICY ATTRIBUTING PREMIUM PAYMENTS TO PAST DUE PREMIUMS BEFORE BINDER PAYMENTS FOR NEW ENROLLMENT



[Date]

[Insert name] [Insert address]

Dear [Insert name]:

# Important information about your health coverage

This letter includes important information about your family's health insurance from Birchwood Health Plan. You may lose your health insurance coverage because you did not pay your monthly health insurance premium for [month] in the amount of [\$amount] by [the due date].

Since you are getting advance payments of the premium tax credit to help pay for your insurance, you have a 3-month grace period to pay your outstanding premium and any new premiums that accrue during this period before your insurance coverage will end. Please be aware that your provider may pend claims for any services you receive during the second and third months of the grace period because your provider may seek to bill you for the services directly if you are terminated from coverage for failure to pay your premiums. Your grace period starts on [date] and will end on [date].

# What happens if I do not pay my premium?

If you do not pay your [month] premium by the end of the grace period (as well as any additional premiums that become due between now and when you pay), your enrollment in Birchwood Health Plan will be terminated back to [date]. If you wait until the final day to make to make any payment, the total amount will be due on that day.



# What happens if my coverage ends?

If your coverage ends, you may be responsible for the cost of health services received after your last day of coverage, [date], and, if you are not eligible for a special enrollment period, you may not be able to enroll in another health insurance plan through the Marketplace until the next annual open enrollment period. Also, you or another taxpayer filer who claims you as a tax dependent may owe a penalty when filing an annual federal income tax return for the year, if you have gaps in qualifying health coverage of three months or more during the year or do not qualify for another exemption. [Please note that the last sentence regarding the individual mandate penalty will not be applicable for coverage in 2019.]

# When will I be able to enroll in another health insurance plan if my coverage ends?

You can select a qualified health plan for enrollment through the Marketplace during the next annual open enrollment period.

If your circumstances change during the year, like your family size or circumstances (for example, if you marry, divorce, or have a child), your income, or if you move, among other things, you may be eligible for a special enrollment period to enroll in coverage before the annual open enrollment period. You will need to tell the Marketplace if you experience any changes, and they will tell you if you are eligible for a special enrollment period because of the changes. To do this, log into your Marketplace account on HealthCare.gov/marketplace or call 1-800-318-2596 (TTY: 1-855-889-4325). Other events can qualify you for a special enrollment period, too. For more information, visit www.HealthCare.gov.

# How do I make a payment?

To make a payment, visit Birchwood Health Plan's website at www.birchwoodhealthplan.com, call member services and select option 2 to make a payment, or send a check with your account number written on it to:

Birchwood Health Plan 23 West Drive, Suite 300 Jacksonville, FL 32202

If you already mailed your payment for the amount you owe, please disregard this notice.

# What if I think this is a mistake?

If you think this information in this letter is a mistake, you need to tell Birchwood Insurance as soon as possible by calling the Birchwood Health Plan help desk at 1-xxx-xxx-xxxx, Monday through Friday from 8am – 8pm ET, and Saturday and Sunday from 9am-5pm ET.

Sincerely,

Birchwood Health Plan



23 West Drive, Suite 300 Jacksonville, FL 32202

[Insert privacy disclosure and nondiscrimination notice language]



# APPENDIX C – SAMPLE TERMINATION LETTER



[Date]

[Insert name]
[Insert address]

Dear [Insert name],

# Important: Your health insurance coverage is ending

This letter includes important information about your family's health insurance from Birchwood Health Plan. [insert name] and [insert name] will no longer have health insurance coverage from Birchwood Health Plan on [insert termination effective date], because you requested that Birchwood terminate your insurance. You requested to terminate your insurance by [insert description – e.g., calling our help desk on July 20, 2016].

The table below shows whose health insurance coverage will be terminated, the last day of coverage and why the insurance is ending. Any other members of your household not listed in this letter will not be affected.

Enrollee	Plan Name	Last Day of	Reason for disenrollment
		Coverage	
[insert	Birchwood Health Plan	[insert termination	[insert reason – e.g.,
name]		effective date]	Requested to terminate
			coverage]
[insert	Birchwood Health Plan	[insert	[insert reason – e.g.,
name]		termination	Requested to terminate
		effective date]	coverage]

# What happens when my coverage ends?

If you terminate your coverage and do not get other health coverage, you may be fully responsible for the cost of health services that you receive after your coverage ends. If you are not eligible for a special enrollment period, you may not be able to enroll in another health insurance plan through the Marketplace until the next annual open enrollment period.



# When will I be able to enroll in another health insurance plan?

You can select a qualified health plan through the Health Insurance Marketplace at <a href="https://www.HealthCare.gov">www.HealthCare.gov</a> during the next annual open enrollment period.

If your circumstances change during the year, like your family size (for example, if you marry, divorce, or have a child), your income, or if you move, among other things, you may be eligible for a special enrollment period to enroll in coverage before the annual enrollment period. You need to tell the Health Insurance Marketplace if you experience any changes, and they will tell you if you are eligible for a special enrollment period because of the changes. To do this, log into your Marketplace account on HealthCare.gov/marketplace or call 1-800-318-2596 (TTY: 1-855-889-4325. For more information, visit www.HealthCare.gov.

# What if I think there's a mistake?

If you think the information included in this letter is a mistake and you did not request termination of coverage, you need to tell Birchwood Insurance right away by calling the Birchwood Health Plan helpdesk at 1-xxx-xxxx, Monday through Friday from 8am – 8pm ET, and Saturday and Sunday from 9am-5pm ET.

Sincerely,

Birchwood Health Plan 23 West Drive, Suite 300 Jacksonville, FL 32202

[Insert privacy disclosure and nondiscrimination notice language]





This Notice has Important Information. This notice has important information about your application or coverage through the Health Insurance Marketplace. Look for key dates in this notice. You may need to take action by certain deadlines to keep your health coverage or help with costs. You have the right to get this information and help in your language at no cost. Call 1-800-318-2596 and wait through the opening. When an agent answers, state the language you need and you'll be connected with an interpreter.

التوبعة (Arabic) بحثوي هذا الاشعار على معلومات هامة بخصوص طلبك لو تعطينك من خلال سوق النامين الصحصي ابحث عن القواريخ الرئيسية في هذا الاشعار. قد تحتاج الى اتخاذ اجراء في مواعيد معينة للحفاظ على تعطينك الصحية لو المساعدة في التكليف. لك الحق في الحصول على هذه المعلومات وعلى المساعدة بلعثك من دون اي تكلفة اتصل بالرقم 2596-188-200-1 و وانتظر عند سماعك الاقتناحية. عندما بجيبك الممثل قم بتحديد اللغة التي تحتاج و سبجري وصلك بالمترجم.

中文 (Chinese) 本通知包含您通过健康保险市场的申请或保险范围方面的重要信息。查阅本通知中的重要日期。您可能需要在某些截止日期前采取行动以续保或有助于节省某些费用。您有权免费获取本信息以及您所使用语种的帮助。请致电1-800-318-2596 并聽完全部錄音。當有代表接聽時,请说明您所需的语种,届时将有译员与您联系。

Français (French) Cet avis contient des informations importantes concernant votre demande ou votre couverture à travers le Marché d'assurance maladie. Recherchez les dates clés dans le présent avis. Vous pourrez avoir besoin de prendre des mesures avant certaines dates limites afin de garder votre couverture santé ou de vous aider avec les coûts. Vous avez le droit d'obtenir ces informations et de l'aide dans votre langue sans frais. Appelez le 1-800-318-2596 et appuyez sur « 0 » à deux reprises attendre à travers l'ouverture. Quendre l'agent répond indiquez la langue dont vous avez besoin et vous serez mis en relation avec un interprète.

Kreyòl (French Creole) Avi sa a gen enfòmasyon enpòtan sou aplikasyon w lan oswa pwoteksyon atravè Health Insurance Marketplace la. Gade pou datkle nan avi sa a. Ou ka bezwen pran aksyon pa yon sèten dat limit pou ou kenbe asirans sante ou oswa èd ak depans yo. Ou gen dwa pou ou jwenn enfòmasyon sa a akèd nan lang ou sanpa sa pa koute ou anyen. Rele 1-800-318-2596 epi rete tann ouvèti an. Lè yon ajan reponn, di lang ou bezwen an epi ou pral konekte ak yon entèprèt.

**Deutsch (German)** Diese Benachrichtigung enthält wichtige Informationen zu Ihrem Antrag oder Versicherung durch den Health Insurance Marketplace. Suchen Sie nach wichtigen Terminen in dieser Benachrichtigung. Sie müssen möglicherweise bis zu bestimmten Stichtagen handeln, um Ihre Krankenversicherung aufrechtzuerhalten oder Hilfe mit Kosten zu erhalten. Sie haben das Recht, diese Informationen und Hilfe in Ihrer Sprache kostenlos zu erhalten. Rufen Sie 1-800-318-2596 an und warten Sie die Ansage ab. Wenn sich ein Mitarbeiter meldet, wählen Sie die Sprache aus, die Sie benötigen und Sie werden mit einem Dolmetscher verbunden.

ગુજરાતી (Gujarati) આ સ્ચનામાં આરોગ્યવીમામાં કેંટસ્થળ સમારફતેતમારી અરજી અથવા સર્વગારી વીમો વિશેની મહત્વની માફિતીછે. આ સ્ચના માં મહત્વનીતારી ખોમાટે જુઓ તમેતમારા આરોગ્યા આવરી લેવા અથવા ખર્ચમાં મદદ કરવા માટે અમુકયો ક્કસ નિશ્ચિત સમય ને રૃદમાં ધ્યાનમાં રાખીને પગલાં લેવા નીજરૂરપડેછે. મને કોઇ પણ ખર્ચવિના તમારી ભાષામાં આજાણ કારી અને મદદ મેળવવા નો અધિકારછે. 1-800-318-2596 અને શરૂઆતના મારફતે રારૂ જુઓ એક એજન્ટ જવાબ આપે, ત્યારે તેમને તમે જરૂરી ભાષા જણાવો અને તમને દુભાષિયો સાથે જોડવા માં આવશે.

Italiano (Italian) Questo avviso contiene importanti informazioni. Questo avviso contiene importanti informazioni riguardo la sua richiesta o copertura assicurativa tramite l'Health Insurance Marketplace. Controlli le date più importanti di questo avviso. Potrebbe avere la necessità di compiere alcune azioni al fine di conservare la sua copertura medica o per ridurne i costi. Ha il diritto di ricevere queste informazioni ed assistenza nella sua lingua senza costi aggiuntivi. Chiami all'1-800-318-2596 e resti in attesa del primo operatore disponibile. Quando un nostro operatore risponderà, comunichi la lingua di cui ha bisogno e sarà collegato/a con un interprete.

日本語(Japanese)この通知には重要な情報が含まれています。この通知には、Health Insurance Marketplace 経由のアプリケーションまたは補償範囲に関する重要な情報が含まれます。この通知では、重要な期日について確認してください。補償範囲や費用サポートを維持するには、指定の期日までにご対応いただく必要がある場合があります。これらの情報を無料で取得する権利および希望の言語でサポートを受ける権利があります。1-800-318-2596にお問い合わせいただき、つながるまでお待ちください。エージェントにつながりましたら、必要とする言語をお伝え下さい。通訳者とつながります。





한국어 (Korean) 이 통지서에는 건강 보험 시장을 통한 귀하의 신청이나 보험 커버리지에 관한 중요한 정보가 포함되어 있습니다. 이 통지서에 나타난 중요한 날짜들을 잘 찾아 보십시요. 귀하는 귀하의 보험 커버리지를 계속 유지시키거나 경비를 절감하는 도움을 얻기 위해서 일정한 마감일 까지 필요한 조치를 취해야 할 수도 있습니다. 귀하는 귀하의 언어로 이 정보와 도움을 무료로 받을 수 있는 권리가 있습니다. 1-800-318-2596 로 전화하시고 시작하기 전에 기다리십시요. 직원이 전화를 받으면 귀하가 필요한 언어를 말씀하십시요. 그러면 통역사와 연결될 것입니다.

Polski (Polish) To ogłoszenie zawiera ważne informacje odnośnie Państwa wniosku o ubezpieczenie lub polisy zdrowotnej zakupionej przez Rynek Ubezpieczeń Zdrowotnych. Prosimy zwrócić uwagę na kluczowe daty zawarte w tym ogłoszeniu aby przy podejmowaniu ewentualnych decyzji dotyczących odnowienia polisy lub pomocy związanej z kosztami, nie przekroczyć terminów. Macie Państwo prawo do bezpłatnej informacji we własnym języku. W tym celu prosimy o telefon pod numer 1 800 318 2596, następnie proszę poczekać na zgłoszenie się operatora i wypowiedzenie preferowanego języka a rozmowa zostanie przełączona do tłumacza.

Português (Portuguese) Este aviso contém informações importantes sobre sua aplicação ou cobertura ao longo do Mercado de Planos de Saúde (Health Insurance Marketplace). Observe as datas importantes nesse aviso. Você poderá precisar tomar medidas, até determinados prazos, para manter sua cobertura médica ou ajuda de custo. Você tem o direito de obtertais informações e auxílio em seu idioma, sem custo algum. Ligue para 1-800-318-2596 e espere através da introdução. Quando o agente atende, afirme o idioma que precisa e você será transferido para um intérprete.

Русский (Russian) В настоящем уведомлении содержится важная информация о вашей страховке через рынок медицинского страхования. Вы можете найти важные даты в данном уведомлении. Возможно, вам придется предпринять некоторые действия к конкретным срокам, с тем, чтобы сохранить вашу медицинскую страховку или финансовую помощь на медицинские расходы. Вы имеете право на получение этой информации и помощи на родном языке бесплатно. Позвоните по номеру 1-800-318-2596 и прослушайте вступительную информацию до конца. Когда ответит агент, укажите необходимый язык, и вас соединят с переводчиком.

Español (Spanish) Este aviso contiene información importante sobre su solicitud o la cobertura que tiene a través del Mercado de Seguros Médicos. Consulte las fechas importantes que figuran aquí. Es probable que deba tomar medidas antes de algunas fechas clave para mantener su cobertura de salud o seguir recibiendo ayuda para pagar los costos. Usted tiene derecho a recibir esta información y asistencia en su idioma en forma gratuita. Llame al 1-800-318-2596 y espere a través de la introducción. Cuando el agente atiende, indique el idioma que necesita y lo pondrán en comunicación con un intérprete.

Tagalog (Tagalog) Ang paunawa na ito ay may nilalamang mahalagang impomnasyon tungkol sa iyong aplikasyon o kaseguruhan sa pamamagitan ng Health Insurance Marketplace. Tingnan ang mga mahalagang petsa sa paunawang ito. Maaring mangailangang gumawa ka ng hakbang sa loob ng mga itinakdang petsa upang mapanatili ang iyong kaseguruhang pangkalusugan o makatanggap ng tulong sa mga gastos. Mayroon kang karapatang makuha ang impomnasyon na ito at tulong sa iyong wika ng walang gastos. Tumawag sa 1-800-318-2596 at maghintay ng pagkakataong mabuksan ang linya. Kapag sumagot ang isang ahente, sabihin ang kailangan mong wika at ik aw ay iuugnay sa isang tagapagsalin sa Tagalog.

Tiếng Việt (Vietnames e) Thông báo này có thông tin quan trọng bàn về đơn nộp hoặc hợp đồng bảo hiểm của chương trình Thị trường bảo hiểm sức khỏe Marketplace. Xin xem ngày then chốt trong thông báo này. Quý vị có thể phải thực hiện theo thông báo đúng trong thời hạn để duy trì bảo hiểm sức khỏe hoặc được trợ trúp thêm về chi phí. Quý vị có quyền được biết thông tin này và được trợ giúp bằng ngôn ngữ của mình miễn phí. Xin gọi 1-800-318-2596 và đợi nghe hết lời mở đầu do máy nói. Cho tới khi gặp một nhân viên trả lời, xin nói ngôn ngữ của mình là gì và quý vị sẽ được kết nối với một thông dịch viên.

