

Pennsylvania: State Innovation Waiver Extension

April 24, 2025

The U.S. Department of Health & Human Services and the U.S. Department of the Treasury (collectively, the Departments) have approved Pennsylvania's application for an extension of its State Innovation Waiver under the Affordable Care Act (ACA) (referred to as a "section 1332 waiver") for an additional five years from Plan Years (PY) 2026 through 2030. Pennsylvania's section 1332 waiver extension continues implementation of Pennsylvania's state-based reinsurance program and is projected to lower individual market premiums and result in more consumers in the state being covered.

Actuarial analysis performed on behalf of Pennsylvania and submitted as part of its waiver extension application projected that in PY 2026, statewide average premiums will be on average 4.7% lower for individual health insurance coverage when compared to the without-waiver baseline.

As a result of Pennsylvania's innovative waiver, the state will receive, as pass-through funding, the premium tax credit (PTC) savings, net of any federal costs attributable to the waiver, realized by the federal government due to lower premiums for individual health insurance coverage. This pass-through funding will cover a substantial portion of state costs for the reinsurance program. Overall, the program will result in lower consumer costs.

The Departments have determined that Pennsylvania's section 1332 waiver extension plan meets the requirements outlined in section 1332(b)(1) of the ACA. Specifically, the section 1332 waiver is projected:

- to provide coverage at least as comprehensive as coverage provided without the waiver;
- to provide coverage and cost-sharing protections against excessive out-of-pocket spending that are at least as affordable as would be provided without the waiver;
- to provide coverage to at least a comparable number of people as would be provided without the waiver; and
- to not increase the federal deficit.

The extension of Pennsylvania's State Innovation Waiver under section 1332 of the ACA is approved subject to Pennsylvania accepting specific terms and conditions (STCs). This waiver extension approval is effective for January 1, 2026, through December 31, 2030.

Summary of Pennsylvania's Application for an Extension of its State Innovation Waiver under Section 1332 of the ACA

Pennsylvania's application for an extension of its State Innovation Waiver under section 1332 of the ACA seeks to continue to waive section 1312(c)(1) of the ACA—the requirement to consider all enrollees in a market to be part of a single risk pool, to the extent that it would otherwise require excluding total expected state reinsurance payments when establishing the market-wide index rate, in order to implement the state reinsurance program for PYs 2026 through 2030. The state's reinsurance program will continue to operate as a traditional, claims-based

attachment point reinsurance program by reimbursing qualifying individual market insurers for a percentage of (or “coinsurance rate”) an enrollee’s claims costs exceeding a specified threshold (or “attachment point”) and up to a specified ceiling (or “reinsurance cap”). Payment parameters are set on an annual basis and have historically been an attachment point of \$60,000, a reinsurance cap of \$100,000, and a coinsurance rate of 50 to 60%.

As a result of the Departments’ approval of Pennsylvania’s section 1332 waiver extension application, individual market consumers are expected to continue seeing lower premiums, which should attract new consumers while also retaining current consumers in the individual market. Pennsylvania projects that, under an extension of its section 1332 waiver, statewide average premiums will be about 4.7% lower in the individual market in PY 2026 than they would be without the waiver. In addition, Pennsylvania predicts that individual market enrollment will be about 0.5% higher in PY 2026 than it would be without the waiver, due to unsubsidized, uninsured individuals entering the individual market as a result of lower premiums from the reinsurance program. These projections were certified by independent actuaries and reviewed by the Departments.

Because the waiver extension is expected to lower individual market premiums on the second-lowest cost silver plan, the plan used to establish the value of the PTC, the federal government anticipates that it will spend less on PTC under the waiver than it would absent the waiver. As such, Pennsylvania will receive pass-through funding to support its state waiver plan based on the amount of PTC that would have been provided to Pennsylvania residents absent the waiver but will not be provided under the waiver. This amount will be reduced, if necessary, to ensure deficit neutrality. The state estimates that the waiver will produce federal savings of \$128 million in 2026 and \$729 million in total over the five-year waiver period. This pass-through funding will cover a substantial portion of state costs for the reinsurance program.

Section 1332: State Innovation Waivers

Section 1332 of the ACA permits a state to apply for a State Innovation Waiver to pursue innovative strategies for providing residents with access to high-quality, affordable health insurance. These waivers provide states with the opportunity to develop strategies that best suit their individual needs. Through innovative thinking tailored to specific state circumstances, states can lower premiums for consumers, improve market stability, and increase consumer choice.

In order for a section 1332 waiver to be approved, the Departments must determine that the waiver meets statutory guardrails to provide coverage that is at least as comprehensive as the coverage provided without the waiver; provide coverage and cost-sharing protections against excessive out-of-pocket spending that are at least as affordable as without the waiver; provide coverage to at least a comparable number of residents as without the waiver; and not increase the federal deficit.

State Innovation Waivers have been available since January 1, 2017; are approved for up to five-year periods; and can be extended. The Departments welcome the opportunity to work

with states on section 1332 waivers. States interested in applying for a section 1332 waiver can find application tools and resources, including an application checklist and application templates, on the CMS website [here](#).

The section 1332 waiver extension approval letter and STCs for Pennsylvania can be found [here](#).