



## **Financial Services Group**

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**December 13, 2022**

**Centers for Medicare & Medicaid Services**  
**Computation of Annual Recovery Thresholds for Certain Liability Insurance,  
No-Fault Insurance, and Workers' Compensation Settlements, Judgments, Awards, or Other  
Payments for 2023**

### **BACKGROUND:**

The Medicare Secondary Payer (MSP) provisions of the Social Security Act prohibit Medicare from making payment where payment has been made or can reasonably be expected to be made by a primary plan. If payment has not been made, or cannot reasonably be expected to be made promptly by a primary plan, Medicare may pay conditionally, with the expectation that the conditional payments would be reimbursed, once primary payment responsibility is demonstrated.

The primary plan, such as liability insurance, no-fault insurance, or workers' compensation, often demonstrates primary payment responsibility through a settlement, judgment, award, or other payment (hereinafter, "settlement"). Accordingly, Medicare is obligated by statute to recover conditional payments it made for medical care related to the settlement. Medicare's recovery is limited to the amount of the settlement less any attorney fees or costs the beneficiary incurred to obtain the settlement.

Medicare beneficiaries, their attorneys, and primary plans report settlements to Medicare. Reporting is required so Medicare is able to determine if it made any conditional payments related to that settlement. Once reported, Medicare calculates its conditional payment amount, reduces that amount for attorney fees and costs, and issues a demand letter requiring reimbursement.

Medicare incurs costs to perform these activities. These costs include, for example, compiling related claims, calculating conditional payments, applying reductions, sending demands, and providing customer service. In addition to CMS' costs associated with pursuing recovery, Medicare does not usually recover the full amount of the conditional payments. For example, there may be reductions to the demand to account for procurement costs (attorney fees and costs) or for full or partial waiver of recovery if certain criteria are met. Implementing a threshold facilitates CMS' efficient use of its resources.

To fulfill the requirements of Section 202 of the SMART Act, in 2022, CMS reviewed all of the costs related to collecting data and determining the amount of Medicare's recovery claim. As a result of this analysis, CMS calculated a threshold for physical trauma-based liability insurance settlements. Effective January 1, 2023, CMS will maintain a single threshold for these cases, where settlements of \$750 or less do not need to be reported and Medicare's conditional payment amount related to these cases did not need to be repaid.

CMS also evaluated available data related to no-fault insurance and workers' compensation settlements. Based on this data, CMS determined that it will maintain a \$750 threshold for no-fault insurance and workers compensation settlements for 2023. Accordingly, settlements of \$750 or less for no-fault insurance and workers' compensation will not need to be reported and Medicare's conditional payment amount related to these cases will not need to be repaid.

### **COST OF COLLECTION:**

The CMS estimated the average cost of collection for Non-Group Health Plan (NGHP) cases (which includes liability insurance (including self-insurance), no-fault insurance, and workers' compensation) as approximately \$306 per case. This cost of collection was based on the amount paid (invoices) to our Benefits Coordination and Recovery Contractors for work related to identifying and recovering NGHP conditional payments. CMS relied on data between August 2021 and July 2022. The total dollar amount paid to CMS' contractors was divided by the number of final NGHP demand letters issued during the aforementioned date range.

To determine settlement thresholds, CMS compared the estimated cost of collection per NGHP case of approximately \$306 to the average liability insurance demand amount per settlement range. We then did the same comparison of the estimated cost of collection to the average no-fault insurance and workers' compensation demand amounts per settlement range.

### **CONCLUSION:**

Based on this information, CMS determined that it should maintain a \$750 threshold for 2023 so that physical trauma-based settlements of \$750 or less do not need to be reported and Medicare's conditional payment amount for these settlements does not need to be repaid. For liability insurance, the calculated cost of collection of \$306 most closely aligns with and without exceeding, the average demand amount of \$312.55 for settlements of over \$300 to \$500. The limited number of demands within the "Over \$500, less than or equal to \$750" range represents a minor amount of missed potential recoveries by maintaining the \$750 threshold. For 2022, these missed recoveries would have totaled \$90,933.76 (229 cases at \$397.35). The cost for CMS to alter supporting systems, to alter program documentation, and to perform outreach to external stakeholders for a reduction to a \$500 threshold for this insurance type would far exceed potential recoveries for settlements in this range.

For no-fault insurance settlements, CMS will maintain the current threshold of \$750, where the no-fault insurer does not otherwise have ongoing responsibility for medicals. For no-fault insurance, the calculated cost of collection of \$306 most closely aligns with and without exceeding the average highlighted demand amount of over \$500 to \$750.

For workers' compensation insurance settlements, CMS will maintain the current threshold of \$750, where the workers' compensation carrier does not otherwise have ongoing responsibility for medicals. For workers' compensation insurance, the calculated cost of collection of \$306 most closely aligns with and without exceeding the average demand amount of over \$300 to \$500. The limited number of demands within the "Over \$500, less than or equal to \$750" range represents a minor amount of missed potential recoveries by maintaining the \$750 threshold. For 2022, these missed recoveries would have totaled \$1,387.86 (3 cases at \$462.62) workers' compensation settlements. The cost for CMS to alter supporting systems, to alter program documentation, and to perform outreach to external stakeholders for a reduction to a \$500 threshold for this insurance type would far exceed potential recoveries for settlements in this range.