

Medicaid and CHIP Overview



November 2022

This document was produced and disseminated at U.S. taxpayer expense. This document is only a summary of applicable requirements as of the date it was presented and does not itself create any legal rights or obligations. We encourage audience members to refer to the applicable statutes and regulations, as well as to more formal agency interpretive materials, for complete and current information about the requirements that apply to them.

A Note About This Presentation

This presentation applies if you are:

- A Navigator or certified application counselor (collectively, an assister) in a Federally-facilitated Marketplace.
- Assisting low-income individuals, families, or children who may be uninsured or exploring different health coverage options.



Overview: Medicaid and CHIP

Medicaid and the Children's Health Insurance Program (CHIP) are federal health coverage programs administered individually by each state and territory to provide comprehensive coverage for over 88.96 million eligible beneficiaries. Beneficiaries typically come from the following categories¹:

In Medicaid:

- Parents and children
- Pregnant individuals
- Individuals receiving Supplemental Security Income (SSI)
- People with disabilities
- Other low-income adults, depending on the state

In CHIP:

- Uninsured children up to age 19 whose household income is too high for them to qualify for Medicaid
- In some states, low-income pregnant individuals

Medicaid and CHIP eligibility requirements and program benefits vary by state.

Eligibility Basics

- Medicaid and CHIP eligibility depends on several factors, including:
 - A consumer's household income level
 - The number of people in the household
 - The consumer's U.S. citizenship or immigration status
 - The state in which the consumer lives.
 - For some Medicaid eligibility groups, the consumer's age, pregnancy status, and disability status
 - For some Medicaid eligibility groups, the consumer's assets and resources



Eligibility Basics (Cont.)



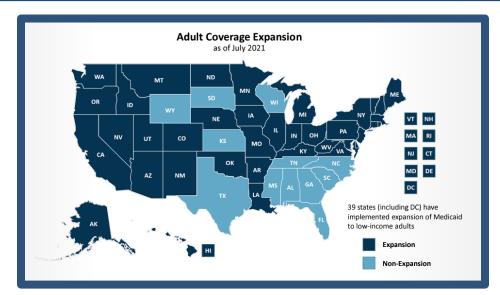
- Modified adjusted gross income (MAGI)based methodology is used to determine most consumers' financial eligibility for Medicaid and CHIP, including most children, pregnant individuals, parents, and nonelderly adults.
- Non-MAGI methods are used to determine Medicaid eligibility for elderly adults and people with blindness or a disability, and other resources and assets may be considered, varying by state.

Expansion for the Medicaid Adult Group

Under the Affordable Care Act (ACA), states have the opportunity to expand Medicaid coverage to low-income adults under the age of 65 with incomes at or below 133 percent (in practice, 138 percent) of the federal poverty level (FPL). As of July 2022, 39 states, including the District of Columbia, have implemented Medicaid expansion. Assisters can find the status of Medicaid expansion implementation in each state using the map provided by Medicaid at

Medicaid.gov/medicaid/program-information/downloads/medicaid-expansion-

state-map-10-2021.pdf.



2022 Medicaid Eligibility Based on Medicaid Adult Group, Income, and Household Size

Number of People in the Household	Income Below 138% of the FPL*	
1	\$18,754	
2	\$25,268	
3	\$31,781	
4	\$38,295	
5	\$44,809	
6	\$51,322	
More than 6	For each additional person, add \$6,514	

^{*}If your income is below 138 percent of the FPL and your state has expanded Medicaid coverage to the adult group, you may qualify for Medicaid based on your income, even if you wouldn't qualify as a parent, child, pregnant individual, or individual with a disability.

Note: These numbers represent 2022 FPLs for the 48 contiguous states and D.C. FPL amounts are higher in Alaska and Hawaii. The figures in this table are annual income amounts; however, Medicaid eligibility is determined using current monthly income.

2022 Medicaid Eligibility Based on Medicaid Adult Group, Income, and Household Size (Cont.)

In states that have not expanded Medicaid coverage to the adult group, adult consumers with household income below 100 percent of the FPL (\$13,590 for a household of one, with an increase of \$4,720 for each additional person) may not qualify for either adult group Medicaid or financial assistance for a Marketplace plan. Assisters should help consumers in this situation understand that they may still qualify for Medicaid on another basis, such as a parent or caretaker relative, a former foster care youth, pregnant individual, or on the basis of a disability.



2022 Medicaid Eligibility Based on Medicaid Adult Group, Income, and Household Size (Cont.)

- If a consumer is not eligible for Medicaid, but their income is below 150 percent of the FPL, they may be eligible for a new Special Enrollment Period (SEP) if they are also eligible for advance payments of the premium tax credit (APTC). These consumers in the Marketplaces on the federal platform with a projected annual household income at or below 150 percent of the FPL are eligible for a monthly SEP to enroll in a qualified health plan (QHP) or change from one QHP to another.
 - > State-based Marketplaces (SBMs) operating their own platforms have the option to offer this SEP.
 - ➤ This SEP will be available while the applicable percentage for purposes of calculating premium tax credits (PTCs) for eligible consumers is zero percent, such as under the American Rescue Plan Act of 2021 (ARP).



Knowledge Check #1

States have the opportunity to expand Medicaid coverage to low-income adults under the age of 65 up to what percent of the FPL?



Knowledge Check #1 Answer

138 percent



Benefits



States establish and administer their own Medicaid and CHIP programs in accordance with federal requirements and determine the type, amount, duration, and scope of services, within federal guidelines. Medicaid benefits for eligible children under the age of 21 must generally include the full range of medically necessary services², even if the services are not covered under the state plan for individuals over the age of 21. Medicaid benefits for adults may vary but generally must be comprehensive in scope and must include all mandatory benefits.



CHIP provides comprehensive benefits to children and some adults. States have flexibility to design their own program within federal guidelines, so benefits vary by state and by the type of CHIP program. However, with respect to children enrolled in CHIP, all states must provide well-baby and well-child care, dental coverage, behavioral health care, the COVID vaccine, and all other Advisory Committee on Immunization Practices (ACIP)-recommended, age-appropriate vaccines.

Medicaid/CHIP Changes for Eligibility Based on Pregnancy



- With Medicaid or CHIP coverage, pregnant individuals receive free or low-cost care related to pregnancy and labor and delivery, as well as postpartum care.
- Pregnant individuals who are receiving Medicaid on the date their pregnancy ends continue their Medicaid coverage for a postpartum period that lasts through the end of the month that begins 60 days after the end of the pregnancy. After the 60-day postpartum period ends, they may lose Medicaid eligibility, particularly if they are eligible for Medicaid on the basis of their pregnancy.

Medicaid/CHIP Changes for Eligibility Based on Pregnancy (Cont.)

- The ARP, enacted March 11, 2021, gives states the option to extend Medicaid coverage for pregnant Medicaid beneficiaries beyond the required 60-day postpartum period, through the end of the month that begins 12 months after the end of the pregnancy.
- If adopted for Medicaid, the extended postpartum coverage election applies automatically to CHIP, including pregnant individuals, where applicable.
- This state option began on April 1, 2022, and is currently authorized for five years from that date.

Medicaid Out-of-pocket Costs

- Within limits, states can impose copayments, coinsurance, deductibles, and other similar charges on most Medicaid-covered benefits. Out-of-pocket amounts vary depending on a Medicaid beneficiary's income. All out-of-pocket charges are based on the specific state's defined payment amount for that service.
- Out-of-pocket costs cannot be imposed for emergency services, family planning services, pregnancy-related services, or preventive services for children. Additionally, cost-sharing cannot be imposed on exempted groups, including children, terminally ill individuals, and individuals residing in an institution. Services cannot be withheld for failure to pay, but enrollees may be held liable for unpaid copayments.

































Medicaid Out-of-pocket Costs (Cont.)

FY 2022 Maximum Allowable Copayments Determined by Eligible Population's Household Income

Services and Supplies	≤100% of the FPL	101-150% of the FPL	>150% of the FPL
Inpatient Hospital	\$91.60	10% of the cost the agency pays	20% of the cost the agency pays
Outpatient Services	\$4.90	10% of the cost the agency pays	20% of the cost the agency pays
Non-emergency Use of the Emergency Department	\$9.80	\$9.80	No limit; must remain within the 5% aggregate family cap
Preferred Drugs	\$4.90	\$4.90	\$4.90
Non-preferred Drugs	\$9.80	\$9.80	20% of the cost the agency pays

Applying for Medicaid or CHIP

You can help consumers find out whether they are eligible for Medicaid or CHIP at any time during the year in two main ways:

- 1. Through their state's website: Consumers can find their state's website at Healthcare.gov/medicaid-chip/eligibility.
- 2. Fill out a Marketplace application: Help consumers complete a Marketplace application to learn about the programs for which they may be eligible.



Coverage for Certain Adults Below 100 Percent of the FPL

- In states that have not expanded Medicaid to the adult group, many adults with incomes below 100 percent of the FPL do not qualify for Medicaid or savings on Marketplace coverage.
- These adults should still fill out a Marketplace application in order to explore all available coverage options. In addition, you could discuss the following options:
 - **Obtain health care services at federally-qualified community health centers.** Use the following tool to find a community health center near the consumer: HealthCare.gov/community-health-centers.
 - Purchase Catastrophic coverage, which is available for people under 30 years old and people granted a hardship or affordability exemption. For more information, visit HealthCare.gov/choose-a-plan/catastrophic-health-plans.
 - Find out what pharmaceutical assistance programs may be available. You can help consumers find out if assistance is available for the medications they take by visiting Medicare.gov/pharmaceutical-assistance-program.
 - Other coverage options, including short-term, limited-duration insurance.
 - For more resources, please refer to the Resources for the Uninsured webinar at Marketplace.cms.gov/technical-assistance-resources/connecting-uninsured-to-health-care-resources.pdf and the Health Coverage Options for the Uninsured fact sheet at Marketplace.cms.gov/technical-assistance-resources/health-coverage-options-for-uninsured.pdf.

Medicaid and CHIP and Minimum Essential Coverage

- Most Medicaid and CHIP coverage qualifies as minimum essential coverage (MEC).
- However, certain types of limited Medicaid coverage are not recognized as MEC, including limited coverage offered by some states that only pays for family planning services, treatment for an emergency medical condition for non-citizens who do not have satisfactory immigration status, or limited services to treat a specific condition.
- Consumers who are determined eligible for or are enrolled in coverage through Medicaid or CHIP that counts as MEC are ineligible for APTC for themselves and for income-based costsharing reductions (CSRs) to help pay for the cost of their Marketplace coverage. Consumers who are enrolled in coverage through Medicaid or CHIP that does not count as MEC may be eligible for such Marketplace financial assistance.
- If consumers are enrolled in both Medicaid or CHIP and Marketplace coverage with APTC/CSRs, they should visit HealthCare.gov/medicaid-chip/cancelling-marketplace-plan or contact the Marketplace Call Center at 1-800-318-2596 for instructions on how to end their Marketplace coverage with APTC/CSRs. Consumers will want to avoid having to pay back all or some of the APTC they may have incorrectly received while eligible for or enrolled in Medicare.

19

Medicaid and CHIP Eligibility and Citizenship/Immigration Status

- To be eligible for full Medicaid benefits or CHIP, an individual must be a U.S. citizen, U.S. national, or have a satisfactory immigration status³.
- Individuals who are non-citizens and who have a "qualified non-citizen" (QNC) status may be eligible to enroll in Medicaid or CHIP.
- Federal law requires that many QNCs must satisfy a five-year waiting period (also called the "five-year bar") before becoming eligible for Medicaid or CHIP.
 - This five-year waiting period begins when consumers receive their qualifying immigration status, not when they first enter the United States.

Medicaid and CHIP Eligibility and Citizenship/Immigration Status (Cont.)

- Other qualified non-citizens are exempt from the five-year waiting period (e.g., refugees and asylees). Examples of QNC immigration statuses exempt from the five-year waiting period can be found at HealthCare.gov/immigrants/lawfully-present-immigrants.⁴
- States have the option to cover all lawfully residing children and/or pregnant individuals in Medicaid and CHIP an option commonly referred to as "CHIPRA 214"⁵ without regard to the individual's immigration status. A child or pregnant individual is "lawfully residing" if they're "lawfully present" and otherwise eligible for Medicaid or CHIP in the state⁶.
- Medicaid may also provide limited Medicaid coverage for the treatment of an emergency medical condition for people who meet all Medicaid eligibility criteria in the state (such as income and state residency) but don't have a satisfactory immigration status or are subject to the fiveyear waiting period.



Medicaid Eligibility for Compact of Free Association (COFA) Migrants

- The Compacts of Free Association (COFA) are agreements between the U.S. Government and three independent countries: the Republic of the Marshall Islands (RMI), the Federated States of Micronesia (FSM), and the Republic of Palau. Citizens of these three independent nations are classified by the Department of Homeland Security as nonimmigrants and are authorized to be employed, study, and reside in the 50 U.S. states, the District of Columbia, and the U.S. territories as lawfully present non-citizens.
- The Consolidated Appropriations Act, 2021 (CAA)⁷, requires states and the District of Columbia to provide all Medicaid benefits covered under a state's Medicaid program to COFA migrants who otherwise meet all of the eligibility requirements in the state. Extension of Medicaid eligibility to COFA migrants is optional for the U.S. territories (American Samoa, Guam, the Northern Mariana Islands, Puerto Rico, and the U.S. Virgin Islands).

Medicaid Eligibility for Compact of Free Association (COFA) Migrants (Cont.)

- Prior to the enactment of the CAA, COFA migrants were considered lawfully present non-citizens, but not QNCs, so they were eligible for QHPs, APTC, and CSRs but were generally not eligible for Medicaid, although they may have been eligible for the treatment of an emergency medical condition.
- As a result of the CAA, COFA migrants are now defined as QNCs and exempted from the five-year waiting period for purposes of Medicaid eligibility only.
- The COFA Medicaid extension provided under the CAA does not extend to separate CHIP programs. However, states that have elected to cover children and/or pregnant individuals in CHIP under the CHIPRA 214 option can cover eligible COFA migrants in separate CHIP under this option.

Knowledge Check #2

All Medicaid is minimum essential coverage.

- A. True
- B. False



Knowledge Check #2 Answer

B. False

Most Medicaid programs are considered MEC, or qualifying health coverage. However, certain types of limited Medicaid coverage are not recognized as MEC, including coverage that only pays for family planning, the treatment of an emergency medical condition for non-citizens who do not have satisfactory immigration status, and tuberculosis services (among others).



Complex Case #1



- On April 16, 2022, Joanne met with an assister and reported that she enrolled herself in a QHP through the Marketplace and thought she enrolled her two-year-old son in CHIP during the Marketplace's Open Enrollment (OE) with an effective date of January 1, 2022.
- Joanne stated that her son was hospitalized on January 27, 2022, and that her insurance claims for his hospitalization were rejected. She did not realize her son had been denied CHIP coverage. Joanne did receive a CHIP denial on March 9, 2022. Therefore, her son is eligible for an SEP for QHP coverage because the CHIP denial occurred after OE ended, but the CHIP application was submitted during OE.
- However, when Joanne called the Marketplace on April 15, 2022, she was told that the effective date of her son's QHP coverage via the SEP would be April 15, 2022. Joanne wants to know if it would be possible to get her son's coverage date set back to January 1, 2022, so that his hospitalization would be covered.

26

Applicable Rules

- Consumers may be eligible for an SEP to enroll in a QHP through the Marketplace if they:
 - Applied for coverage through the Marketplace or their state Medicaid/CHIP agency during OE or through the Marketplace during an SEP for which they were eligible;
 - Were assessed potentially Medicaid/CHIP-eligible and referred to their state's Medicaid agency for a final eligibility determination; and
 - Received a Medicaid/CHIP denial from the state after OE or their other SEP window ended.
- The SEP is available for 60 days from the date of the denial by the state.







Applicable Rules (Cont.)

Such consumers who first applied at the Marketplace, during OE or during an SEP for which they were eligible, have the option to request a retroactive coverage effective date back to the effective date they would have received based on the date of their original Marketplace application, so long as they pay any outstanding premiums.



- Every time a consumer applies to the Marketplace and indicates they want to see if they can get help paying for coverage, their eligibility for Medicaid or CHIP will be reassessed based on factors including their household size and income, unless they attest to a Medicaid/CHIP denial by the state in the last 90 days and also attest to no changes since the denial.
- Depending on the state in which a consumer submitting a Marketplace application resides, the Marketplace either makes the final determination of eligibility for MAGI-based Medicaid or CHIP or refers the applicant to the state's Medicaid or CHIP agency for a final eligibility determination.

Helpful Tips

Remember, for Joanne to receive the SEP with a retroactive coverage effective date in this specific scenario, she and her son had to have applied through the Marketplace during OE and received the Medicaid/CHIP denial from the state agency outside of OE.



Helpful Tips (Cont.)

- In this scenario, once consumers have received their Medicaid or CHIP denial from the state agency, they should update their Marketplace application, including checking the box to indicate they have received a Medicaid or CHIP denial in the past 90 days and attest that they haven't had any income or household changes, as applicable, and answer related questions to see if they are eligible for an SEP.
- Consumers should never select the box on the Marketplace application stating they have received a Medicaid or CHIP denial before they actually receive notice of the denial. This is to ensure the consumer or the consumer's family member is not later determined eligible for and enrolled in Medicaid or CHIP and dually enrolled in Marketplace coverage.



Applying the Rules to Joanne's Situation



- Joanne could request to have her son added to her original application for a QHP, which was effective January 1, 2022, but she will be liable for any outstanding premiums from January 1, 2022, to April 15, 2022.
- If she can pay the outstanding premiums from January, February, March, and April, the effective date can be changed to January 1, 2022, through the Marketplace casework system, and her son's hospitalization may be covered if the hospital providers are innetwork.

Knowledge Check #3

Consumers who receive a Medicaid or CHIP denial outside of OE are eligible for an SEP ONLY if they applied for coverage during OE or during another SEP window and were denied Medicaid or CHIP coverage after OE or their original SEP window ended. How long do these consumers have to sign up for a Marketplace plan after they receive their denial?

- A. 30 days
- B. 45 days
- **C**. 60 days
- D. 90 days



Knowledge Check #3 Answer

C. 60 days

The SEP eligibility period for most qualifying events is 60 days. This includes post-Enrollment Period Medicaid denials.



Knowledge Check #4

Consumers who qualify for an SEP to purchase a Marketplace plan due to a post-OE (or post-SEP) Medicaid/CHIP denial are not eligible to receive Marketplace coverage back to the effective date they would have received based on the date of their original Marketplace application.

- A. True
- B. False



Knowledge Check #4 Answer

B. False

If they originally applied at the Marketplace during OE or during an SEP window, consumers who qualify for an SEP to purchase a Marketplace plan due to a post-OE (or post-SEP) Medicaid/CHIP denial may be eligible to receive a retroactive coverage effective date back to the effective date they would have received based on the date of their original Marketplace application.



Knowledge Check #5

In order to receive coverage retroactively, what must the consumer do?

- A. Nothing
- B. Call the Marketplace Call Center
- C. Pay any outstanding premiums



Knowledge Check #5 Answer

- B. Call the Marketplace Call Center AND
 - C. Pay any outstanding premium

Consumers will not get retroactive coverage if they do not first call the Marketplace Call Center to request it. The system will default to coverage that is effective per accelerated prospective effective rules (that is, coverage will start the first of the month following their date of plan selection).

Additional Resources

For more information, visit:

- InsureKidsNow.gov: lnsurekidsnow.gov
- HealthCare.gov: Getting Medicaid & CHIP Coverage:
 HealthCare.gov/medicaid-chip/getting-medicaid-chip
- Medicaid and CHIP Eligibility
 - Medicaid.gov/medicaid/eligibility/index.html
 - Medicaid.gov/chip/eligibility/index.html

Endnotes

- ¹ Enrollment total as of July 2022, from Medicaid.gov/medicaid/national-medicaid-chip-program-information/downloads/july-2022-medicaid-chip-enrollment-trend-snapshot.pdf
- ² Under section 1905(a) of the Social Security Act
- ³ 42 C.F.R. 435.406
- ⁴ For more information, please see new special rules relating to Afghan Evacuees (Health Coverage Options for Afghan Evacuees at Medicaid.gov/medicaid.gov/medicaid.gov/medicaid.gov/medicaid/eligibility/downloads/hlth-cov-opt-fr-cer-ukrainian-natnls.pdf), and COFA migrants (Medicaid.gov/federal-policy-guidance/downloads/sho21005.pdf)
- ⁵ <u>Medicaid.gov/medicaid/enrollment-strategies/medicaid-and-chip-coverage-lawfully-residing-children-pregnant-women</u>
- ⁶ <u>Downloads.cms.gov/cmsgov/archived-downloads/SMDL/downloads/SHO10006.pdf#:~:text=Section%20214%20of%20CHIPRA%20permits%20States%20to%20cover,2107%28e%29%28l%29%28J%29%20of%20the%20Social%20Security%20Act%20%28the%20Act%29</u>
- ⁷ P.L. 116-260 (Govinfo.gov/content/pkg/PLAW-116publ260/pdf/PLAW-116publ260.pdf)