



**MMSEA Section 111  
Medicare Secondary Payer Mandatory Reporting**

**Liability Insurance  
(Including Self-Insurance), No-Fault  
Insurance, and Workers' Compensation  
USER GUIDE**

**Chapter III:  
POLICY GUIDANCE**

**Version 8.4**

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## Chapter 1: Summary of Version 8.4 Updates

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The updates listed below have been made to the Policy Guidance Chapter Version 8.4 of the NGHP User Guide. As indicated on prior Section 111 NGHP Town Hall teleconferences, the Centers for Medicare & Medicaid Services (CMS) continue to review reporting requirements and will post any applicable updates in the form of revisions to Alerts and the user guide as necessary.

ORM Termination requirements have been updated (Section 6.3.2). TPOC reporting has been updated (Sections 6.4 and 6.5.1.2). Section 111 reporting requirements have been updated (Section 6.5.1.4).

Guidance has been updated for submitting multiple records for a single individual (Section 6.5.1.3).

## Chapter 2: Introduction and Important Terms

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The Liability Insurance (including Self-Insurance), No-Fault Insurance, and Workers' Compensation User Guide has been written for use by all Section 111 liability insurance (including self-insurance), no-fault insurance, and workers' compensation Responsible Reporting Entities (RREs). The five chapters of the user guide—referred to collectively as the “Section 111 NGHP User Guide”—provide information and instructions for the MSP NGHP mandatory reporting implementation requirements pursuant to Section 111 MMSEA.

This **Policy Guidance Chapter** of the MMSEA Section 111 NGHP User Guide provides an overview of Section 111-related legislation and MSP rules, as well as information describing the policy framework behind the MSP liability insurance (including self-insurance), no-fault insurance, and workers' compensation reporting requirements mandated by Section 111 MMSEA. The other four chapters of the NGHP User Guide (Introduction and Overview, Registration Procedures, Technical Information, and Appendices) should be referenced as needed, for applicable guidance.

Please note that CMS continues to update and implement the Section 111 requirements. New versions of the Section 111 User Guide will be issued when necessary to document revised requirements, and when additional information has been added for clarity. At times, certain information will be released in the form of an Alert document. All recent and archived alerts can be found on the Section 111 website: <https://go.cms.gov/mirnghp>. Any Alert dated subsequent to the date of the currently published user guide supersedes the applicable language in the user guide. All updated Section 111 policy guidance published in the form of an Alert will be incorporated into the next version of the user guide. Until such time, RREs must refer to the current user guide and any subsequently dated Alerts for complete information on Section 111 reporting requirements.

All official instructions pertinent to Section 111 reporting are on the Section 111 website found at <https://go.cms.gov/mirnghp>. Please check this site often for the latest version of this guide and for other important information, such as new Alerts. In order to be notified via email of updates posted to this or any CMS.gov webpage, enter your email address in the “Get email updates” section at the bottom of any CMS.gov webpage, and choose which topics for which you want updates. When new information regarding those topics is available, you will be notified. These announcements will also be posted to the NGHP **What's New** page. Additional information related to Section 111 can be found on the login page of the Section 111 Coordination of Benefits Secure Website (COBSW) at <https://www.cob.cms.hhs.gov/Section111/>.

### Important Terms Used in Section 111 Reporting

The following terms are frequently referred to throughout this Guide and are critical to understanding the Section 111 NGHP reporting process.

- Entities responsible for complying with Section 111 are referred to as “Responsible Reporting Entities” or “**RREs.**” See Chapter 6 for a detailed description of who qualifies as an RRE.

- Liability insurance (including self-insurance), no-fault insurance, and workers' compensation are often collectively referred to as "**Non-Group Health Plan**" or "**NGHP.**"
- **Ongoing responsibility for medicals (ORM)** refers to the RRE's responsibility to pay, on an ongoing basis, for the injured party's (the Medicare beneficiary's) "medicals" (medical care) associated with a claim. Typically, ORM only applies to no-fault and workers' compensation claims. Please see Section 6.3 for a more complete explanation of ORM.
- The **Total Payment Obligation to the Claimant (TPOC)** refers to the dollar amount of a settlement, judgment, award, or other payment **in addition to or apart from ORM**. A TPOC generally reflects a "one-time" or "lump sum" settlement, judgment, award, or other payment intended to resolve or partially resolve a claim. It is the dollar amount of the total payment obligation to, or on behalf of the injured party in connection with the settlement, judgment, award, or other payment. Individual reimbursements paid for specific medical claims submitted to an RRE, paid due the RRE's ORM for the claim, **do not** constitute separate TPOC Amounts. The TPOC Date is not necessarily the payment date or check issue date. The TPOC Date is the date the payment obligation was established. This is the date the obligation is signed if there is a written agreement unless court approval is required. If court approval is required it is the later of the date the obligation is signed or the date of court approval. If there is no written agreement it is the date the payment (or first payment if there will be multiple payments) is issued. Please refer to the definition of the TPOC Date and TPOC Amount in Fields 87 and 88 of the Claim Input File Detail Record in the NGHP User Guide Appendices Chapter V.
- As defined by CMS, the **Date of Incident (DOI)** is:
  - The date of the accident (for an automobile or other accident);
  - The date of first exposure (for claims involving exposure, including occupational disease);
  - The date of first ingestion (for claims involving ingestion);
  - The date of the implant or date of first implant, if there are multiple implants (for claims involving implant(s); or
  - The earlier of the date that treatment for any manifestation of the cumulative injury began, when such treatment preceded formal diagnosis, or the first date that formal diagnosis was made by a medical practitioner (for claims involving cumulative injury).

This CMS definition differs from the definition of that generally used by the insurance industry under specific circumstances. For the DOI used by insurance/workers' compensation industry, see Field 13 of the Claim Input File Detail Record in the NGHP User Guide Appendices Chapter V.

**Note:** Cumulative injury refers to those categories of injuries that may persist or grow in severity, intensity, or pain but for which a formal diagnosis may not occur until a later date. Examples of cumulative injuries include, but are not limited to, carpal tunnel syndrome, or back pain that is not the result of an acute trauma. Exposure, ingestion, and inhalation injuries are not considered cumulative injuries for purposes of calculating DOI or any other reporting requirements.

## Chapter 3: Medicare Entitlement, Eligibility, and Enrollment

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This section provides a general overview of Medicare entitlement, eligibility and enrollment. Please refer to <https://www.cms.gov> for more information on this topic.

Medicare is a health insurance program for:

- people age 65 or older;
- people under age 65 with certain disabilities; and
- people of all ages with End-Stage Renal Disease (ESRD—permanent kidney failure requiring dialysis or a kidney transplant).

### Medicare has:

**Part A Hospital Insurance**—Most people receive premium-free Part A because they or a spouse already paid for it through their payroll taxes while working. Medicare Part A (Hospital Insurance or HI) helps cover inpatient care in hospitals and skilled nursing facilities (but not custodial or long-term care). It also helps cover hospice care and some home health care. Beneficiaries must meet certain conditions to receive these benefits.

**Part B Medical Insurance**—Most people pay a monthly premium for Part B. Medicare Part B (Supplemental Medical Insurance or SMI) helps cover physician and other supplier items/services as well as hospital outpatient care. It also covers some other medical services that Part A doesn't cover, such as some of the services of physical and occupational therapists, and some home health care.

**Part C Medicare Advantage Plan Coverage**—Medicare Advantage Plans are health plan options (like HMOs and PPOs) approved by Medicare and run by private companies. These plans are part of the Medicare Program and are sometimes called “Part C” or “MA plans.” These plans are an alternative to the fee-for-service Part A and Part B coverage and often provide extra coverage for services such as vision or dental care.

**Prescription Drug Coverage (Part D)**—Starting January 1, 2006, Medicare prescription drug coverage became available to everyone with Medicare. Private companies provide the coverage. Beneficiaries choose the drug plan they wish to enroll in, and most will pay a monthly premium.

**Exclusions**—Medicare has various coverage and payment rules which determine whether or not a particular item or service will be covered and/or reimbursed.

## Chapter 4: MSP Overview

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“Medicare Secondary Payer” (MSP) is the term used when the Medicare program does not have primary payment responsibility—that is, when another entity has the responsibility for paying before Medicare. Until 1980, the Medicare program was the primary payer in all cases except those involving workers’ compensation (including black lung benefits) or for care which is the responsibility of another government entity. With the addition of the MSP provisions in 1980 (and subsequent amendments), Medicare is a secondary payer to liability insurance (including self-insurance), no-fault insurance, and workers’ compensation. An insurer or workers’ compensation plan cannot, by contract or otherwise, supersede federal law, as by alleging its coverage is “supplemental” to Medicare.

Policies or self-insurance allegedly “supplemental” to Medicare—by statute, Medicare is secondary to liability insurance (including self-insurance), no-fault insurance, and workers’ compensation. An insurer or workers’ compensation cannot, by contract or otherwise, supersede federal law.

The coverage data collected through Section 111 reporting is used by CMS in processing claims billed to Medicare for reimbursement for items and services furnished to Medicare beneficiaries and for MSP recovery efforts, as appropriate. Medicare beneficiaries, insurers, self-insured entities, recovery agents, and attorneys, are always responsible for understanding when there is coverage primary to Medicare, for notifying Medicare when applicable, and for paying appropriately.

Section 111 reporting is a comprehensive method for obtaining information regarding situations where Medicare is appropriately a secondary payer. It does not replace or eliminate existing obligations under the MSP provisions for any entity. (For example, Medicare beneficiaries who receive a liability settlement, judgment, award, or other payment have an obligation to refund any conditional payments made by Medicare within 60 days of receipt of such settlement, judgment, award, or other payment. The Section 111 reporting requirements do not eliminate this obligation).

### 4.1 MSP Statutes, Regulations, and Guidance

The sections of the Social Security Act known as the Medicare Secondary Payer (MSP) provisions were originally enacted in the early 1980s and have been amended several times, including by the MMSEA Section 111 mandatory reporting requirements. Medicare has been secondary to workers’ compensation benefits from the inception of the Medicare program in 1965. The liability insurance (including self-insurance) and no-fault insurance MSP provisions were effective December 5, 1980.

See 42 U.S.C. § 1395y(b) [section 1862(b) of the Social Security Act], and 42 C.F.R. § Part 411, for the applicable statutory and regulatory provisions. See also, CMS’ manuals and web pages for further detail. For Section 111 reporting purposes, use of the “Definitions and Reporting Responsibilities” document provided in the NGHP User Guide Appendices Chapter V is critical.

Additional information can be found on cms.gov [Internet-Only Manuals \(IOM\)](#). The MSP Manual is CMS Publication 100-05. See [Chapter 1: Background and Overview](#).

## 4.2 Liability Insurance (Including Self-Insurance) and No-Fault Insurance

Liability insurance (including self-insurance) is coverage that indemnifies or pays on behalf of the policyholder or self-insured entity against claims for negligence, inappropriate action, or inaction which results in injury or illness to an individual or damage to property. It includes, but is not limited to, the following:

- Homeowners' liability insurance
- Automobile liability insurance
- Product liability insurance
- Malpractice liability insurance
- Uninsured motorist liability insurance
- Underinsured motorist liability insurance

Pursuant to 42 C.F.R. § Part 411.50: "Liability insurance means insurance (including a self-insured plan) that provides payment based on legal liability for injury or illness or damage to property. It includes, but is not limited to, automobile liability insurance, uninsured motorist insurance, underinsured motorist insurance, homeowners' liability insurance, malpractice insurance, product liability insurance, and general casualty insurance. Liability insurance payment means a payment by a liability insurer, or an out-of-pocket payment, including a payment to cover a deductible required by a liability insurance policy, by any individual or other entity that carries liability insurance or is covered by a self-insured plan."

Entities and individuals/entities **engaged in a business, trade, or profession** are self-insured to the extent they have not purchased liability insurance coverage. This includes responsibility for deductibles. See the NGHP User Guide Appendices Chapter V for the full CMS definition of "self-insurance." (Please note that government entities are considered to be entities engaged in a business.)

No-fault insurance is insurance that pays for health care services resulting from injury to an individual or damage to property in an accident, regardless of who is at fault for causing the accident. Some types of no-fault insurance include, but are not limited to the following:

- Certain forms of automobile insurance
- Certain homeowners' insurance
- Commercial insurance plans
- Medical Payments Coverage/Personal Injury Protection/Medical Expense Coverage

Pursuant to 42 C.F.R. § Part 411.50: "*No-fault insurance means insurance that pays for medical expenses for injuries sustained on the property or premises of the insured, or in the use, occupancy, or operation of an automobile, regardless of who may have been responsible for causing the accident. This insurance includes but is not limited to automobile, homeowners, and commercial plans. It is sometimes called "medical payments coverage", "personal injury protection", or "medical expense coverage."*

In general, when the injured party is a Medicare beneficiary **and the date of incident is on or after December 5, 1980**, liability insurance (including self-insurance) and no-fault insurance are, by law, primary payers to Medicare. If a Medicare beneficiary has no-fault coverage, providers, physicians, and other suppliers must bill the no-fault insurer first. If a Medicare beneficiary has made a claim against liability insurance (including self-insurance), the provider, physician, or other supplier must bill the liability insurer first unless it has evidence that the liability insurance (including self-insurance) will not pay “promptly” as defined by CMS’ regulations. (See 42 C.F.R. § 411.21 and § 411.50 for the definitions of the term “promptly.”) If payment is not made within the defined period for prompt payment, the provider, physician, or other supplier may bill Medicare as primary. If the item or service is otherwise reimbursable under Medicare rules, Medicare may pay conditionally, subject to later recovery if there is a settlement, judgment, award, or other payment.

### 4.3 Workers’ Compensation

A workers’ compensation law or plan means a law or program administered by a State (defined to include commonwealths, territories and possessions of the United States) or the United States to provide compensation to workers for work-related injuries and/or illnesses. The term includes a similar compensation plan established by an employer that is funded by such employer directly, or indirectly through an insurer, to provide compensation to a worker of such employer for a work-related injury or illness. Workers’ compensation is a law or plan that compensates employees who get sick or injured on the job. Most employees are covered under workers’ compensation plans.

Pursuant to 42 C.F.R. § Part 411.40: *“Workers’ compensation plan of the United States” includes the workers’ compensation plans of the 50 States, the District of Columbia, American Samoa, Guam, Puerto Rico, and the Virgin Islands, as well as the systems provided under the Federal Employees’ Compensation Act and the Longshoremen’s and Harbor Workers’ Compensation Act.”*

Workers’ compensation is a primary payer to the Medicare program for Medicare beneficiaries’ work-related illnesses or injuries. Medicare beneficiaries are required to apply for all applicable workers’ compensation benefits. If a Medicare beneficiary has workers’ compensation coverage, providers, physicians, and other suppliers must bill workers’ compensation first. If responsibility for the workers’ compensation claim is in dispute and workers’ compensation will not pay promptly, the provider, physician, or other supplier may bill Medicare as primary. If the item or service is reimbursable under Medicare rules, Medicare may pay conditionally, subject to later recovery if there is a subsequent settlement, judgment, award, or other payment. (See 42 C.F.R. § 411.21 for the definition of “promptly” with regard to workers’ compensation.)

### 4.4 Role of the BCRC and CRC

The purpose of the Coordination of Benefits (COB) process is to identify primary payers to Medicare for the health benefits available to a Medicare beneficiary and to coordinate the payment process to prevent the mistaken or unnecessary conditional payment of Medicare benefits. The Benefits Coordination & Recovery Center (BCRC) consolidates the activities that support the collection, management, and reporting of other insurance or workers’ compensation coverage for Medicare beneficiaries. The BCRC updates the CMS systems and databases used in

the claims payment and recovery processes. It does not process claims or answer claims-specific inquiries.

The BCRC assists in the implementation of MMSEA Section 111 mandatory MSP reporting requirements as part of its responsibilities to collect information to coordinate benefits for Medicare beneficiaries on behalf of CMS. In this role, the BCRC will assign each registered RRE an Electronic Data Interchange (EDI) Representative to work with them on all aspects of the reporting process.

In situations where Medicare is seeking reimbursement from the beneficiary, the BCRC is also responsible for the recovery of amounts owed to the Medicare program as a result of settlements, judgments, awards, or other payments by liability insurance (including self-insurance), no-fault insurance, or workers' compensation.

The Commercial Repayment Center (CRC) is responsible for the recovery of conditional payments where a liability insurer (including a self-insured entity), no-fault insurer or workers' compensation entity had assumed ORM and is the identified debtor. For more information on NGHP recovery, see the NGHP recovery page: <https://go.cms.gov/NGHPR>.

## Chapter 5: Section 111 Overview

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Section 111 of the Medicare, Medicaid, and SCHIP Extension Act of 2007 (MMSEA Section 111) adds mandatory reporting requirements with respect to Medicare beneficiaries who have coverage under group health plan (GHP) arrangements, and for Medicare beneficiaries who receive settlements, judgments, awards or other payment from liability insurance (including self-insurance), no-fault insurance, or workers' compensation. Implementation dates were January 1, 2009, for GHP arrangement information and July 1, 2009, for information concerning liability insurance (including self-insurance), no-fault insurance and workers' compensation.

The MMSEA Section 111 statutory language (42 U.S.C. § 1395y(b)(8)) for the liability insurance (including self-insurance), no-fault insurance, and workers' compensation provisions can be found in the NGHP User Guide Appendices Chapter V. Section 111 authorizes CMS' implementation of the required reporting by program instruction or otherwise. All implementation instructions, including this user guide, are available on (or through a download at) CMS' dedicated web page: <https://go.cms.gov/mirnghp>.

### **Section 111:**

- Adds reporting rules; it does not eliminate any existing statutory provisions or regulations.
- Does not eliminate CMS' existing processes, including CMS' process for self-identifying pending liability insurance (including self-insurance), no-fault insurance, or workers' compensation claims to CMS' Benefits Coordination & Recovery Center (BCRC) or for MSP recoveries, where appropriate.
- Includes penalties for noncompliance.

### **Who Must Report:**

- An applicable plan.
- The term "applicable plan" means the following laws, plans, or other arrangements, including the fiduciary or administrator for such law, plan, or arrangement:
  - Liability insurance (including self-insurance).
  - No-fault insurance.
  - Workers' compensation laws or plans.
- See 42 U.S.C. § 1395y(b)(8)(F).

### **What Must Be Reported:**

- The identity of a Medicare beneficiary whose illness, injury, incident, or accident was at issue as well as such other information specified by the Secretary of Health and Human Services (HHS) to enable an appropriate determination concerning coordination of benefits, including any applicable recovery claim. Data elements are determined by the Secretary.

**When/How Reporting Must Be Done:**

- In a form and manner, including frequency, specified by the Secretary.
- Information shall be submitted within a time specified by the Secretary after the claim is addressed/resolved (partially addressed/resolved) through a settlement, judgment, award, or other payment, regardless of whether or not there is a determination or admission of liability).
- Submissions will be in an electronic format. See detailed information in the NGHP User Guide Technical Information Chapter IV.

Notices submitted to CMS outside of the processes described or otherwise referenced in this User Guide **do not satisfy** an RRE's reporting obligations with respect to 42 U.S.C § 1395y(b)(8), including:

- Notice to CMS of a pending claim or other pending action by an RRE or any other individual or entity,
- Notice to CMS by the RRE of a settlement, judgment, award, or other payment by telephone, mail, or any means other than through the established Section 111 reporting process, or
- Notice to CMS of a settlement, judgment, award, or other payment by an individual or entity other than the applicable RRE.

**Note:** To determine if you are an RRE, you must use the applicable statutory language. See the following for help with determining your RRE status and with statutory language:

Attachment A of the PRA in the NGHP User Guide Appendix Chapter V and Section 6.1 (Who Must Report) in order to determine if you are an RRE for purposes of these provisions. The statutory language, the PRA Notice, and the PRA Supporting Statement with Attachments are all available as downloads at <https://go.cms.gov/mirnghp>.

## 5.1 Civil Monetary Penalties

To enhance enforcement of the MSP provisions, the reporting provisions also include authority for CMS to impose civil money penalties (CMPs) against RREs that fail to comply with the reporting requirements. NGHP RREs that fail to comply with these reporting requirements are subject to a CMP of up to \$1,000, as adjusted for inflation for each calendar day of noncompliance. (Refer to 42 CFR § 102.3 for current CMP amount.) CMS has published regulations about the imposition of penalties related to noncompliance with reporting obligations, which can be found at 42 CFR §§ 402.1(c)(21)-(22). These regulations are effective as of December 11, 2023, and will be applied to RREs starting October 11, 2024.

To drive compliance with the required reporting, CMS will select a randomized sample of 250 new MSP occurrences each quarter and audit these occurrences to determine whether RREs have complied with the reporting requirements for each of these occurrences. An RRE is deemed compliant where the RRE reported the MSP occurrence no later than 365 days after the RRE assumed primary payment responsibility or primary payment responsibility was otherwise demonstrated by a settlement, judgment, award, or other payment. In other words, RREs must report within one year of the date of incident, when ongoing responsibility for medicals (ORM) is assumed, or the TPOC date, or other operative dates when appropriate (for example, the

beneficiary's entitlement date if the beneficiary became entitled after ORM was assumed, or the "Funding delayed beyond TPOC date" as further described in Section 6.5.1.2 below).

The occurrences to be audited will include both Section 111 submissions and records from sources outside of the Section 111 reporting process, to ensure that CMS does not miss those situations where an RRE has entirely failed to report the occurrence. RREs will only be informed when there is a potential instance of non-compliance.

RREs will be notified of potential non-compliance by CMS and afforded the opportunity to present information that demonstrates that the RRE was actually compliant. Such information will vary depending upon the situation, but may **not** include those situations where the RRE submitted records that CMS was unable to process due to the RRE's file and record errors.

Should CMS move forward with a potential CMP, a notice of proposed penalty will be issued. RREs should take note that the imposition of CMPs and appeals processes are separate and distinct from the initial determination and appeal rights for MSP debts. Should the RRE fail to request a hearing in response to the proposed penalty or fail to successfully dispute the proposed penalty in the hearing, the penalty will be imposed.

## Chapter 6: Responsible Reporting Entities (RREs)

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### 6.1 Who Must Report

#### General:

42 U.S.C. § 1395y(b)(8) provides that the “applicable plan” is the RRE and defines “applicable plan” as follows:

“APPLICABLE PLAN—In this paragraph, the term “applicable plan” means the following laws, plans, or other arrangements, including the fiduciary or administrator for such law, plan, or arrangement:

- Liability insurance (including self-insurance).
- No-fault insurance.
- Workers' compensation laws or plans.”

You must use the information in this Section (as well as the applicable statutory language) in conjunction with the requirements located in the NGHP User Guide Appendices Chapter V (Appendix I—Definitions and Reporting Responsibilities) to determine if your entity is an RRE for purposes of these provisions. The statutory language is available in the NGHP User Guide Appendices Chapter V (Appendix H).

CMS is aware that the industry generally does not use the term “plan” or some other CMS definitions, such as those for “no-fault insurance” or “self-insurance”. However, CMS is constrained by the language of the applicable statute and CMS’ regulations. **It is critical that you understand and use CMS’ Section 111 definitions when reviewing and implementing Section 111 instructions.**

#### Corporate structure and RREs:

- An entity **may not** register as an RRE for a sibling in its corporate structure.
- An entity **may** register as an RRE for itself or for any direct subsidiary in its corporate structure.
- A parent entity **may** register as an RRE for any subsidiary in its corporate structure regardless of whether or not the parent would otherwise qualify as an RRE.
- For purposes of this rule regarding corporate structure and RREs, a captive is considered a subsidiary of its parent entity and a sibling of any other subsidiary of its parent.
- A subsidiary **may not** register as an RRE for its parent.
- The general concept is that an entity may only register for another entity if that second entity is below it in the direct line of the corporate structure. For example, an entity may register for a direct subsidiary or the subsidiary of that subsidiary.

See the following table for a summary of RRE registration for various corporate structures.

**Table 6-1: RRE Registration within a Corporate Structure**

Corporate Structure	May Register as	May Not Register as
Entity	RRE for itself RRE for any direct subsidiary in its corporate structure	RRE for a sibling in its corporate structure
Parent Entity	RRE for any subsidiary in its corporate structure regardless of whether the parent would otherwise qualify as an RRE.	N/A
Subsidiary	N/A	RRE for its parent

**Example:****Facts:**

Parent Company/Holding Company “A” has 4 subsidiaries (S1, S2, S3, and S4). “A” does not meet the definition of an RRE. S1, S2, S3, and S4 meet the definition of an RRE for self-insurance or otherwise. S1 has a captive insurance company (S1 Captive). S1 Captive meets the definition of an RRE.

- “A” may register as RRE for any combination of S1, S2, S3, and S4. (See Table 6-1, Row 2.)
- “A” registers as the RRE for S1, it may report for any of S1’s subsidiaries such as S1 Captive. (See Table 6-1, Row 1 and Row 2.)
- “A” may, but is not required to, designate S1, S2, S3, S4 or S1 Captive as its agent for reporting purposes for the subsidiaries for which it registers as an RRE. (See Section 6.1.13 for more information.)
- S1, S2, S3, S4 and S1 Captive may each register separately as RREs and designate “A” or any of its sibling subsidiaries or S1 Captive as its agent for reporting purposes. (See Table 6-1, Row 1, & Section 6.1.13 for more information.)
- S1, S2, S3, and S4 may not register as the RRE for each other. (See Table 6-1, Row 1.)
- S2, S3, and S4 may not register as the RRE for S1 Captive. (For purposes of this rule regarding corporate structure and RREs, a captive is considered a subsidiary of its parent entity and a sibling of any other subsidiary of its parent.)
- S1 Captive may not register as the RRE for S1 (its parent) or for any of the other subsidiaries (see Table 6-1, Row 3). The general concept is that an entity may only register for another entity if that second entity is below it in the direct line of the corporate structure. For example, an entity may register for a direct subsidiary or the subsidiary of that subsidiary.

**“Deductible” vs. “Self-Insured Retention” (SIR):**

“Deductible” refers to the risk the insured retains with respect to the coverage provided by the insurer. “Self-Insured Retention” refers to the risk the insured retains that is not included in the coverage provided by the insurer.

**“Payment:”**

When referring to “**payment**” of an ORM or TPOC in this “**Who Must Report**” section, the reference is to actual physical payment rather than to who/which entity ultimately funds the payment.

**Recovery Agents:**

Recovery agents as defined by CMS for purposes of 42 U.S.C. § 1395y(b)(7) & (8) are never RREs for purposes of 42 U.S.C. § 1395y(b)(8) [liability (including self-insurance), no-fault, and workers’ compensation] reporting *based solely upon their status as this type of recovery agent*.

Note, however, that while entities which meet this definition of a recovery agent generally only act as agents for purposes of liability insurance (including self-insurance), no-fault insurance, or workers’ compensation reporting, they may, under certain specified circumstances, also be an RRE. See, for example, the discussion of State-established “assigned claims funds” later in this section.

Although it may contract with a recovery agent or other entity as its agent for actual file submissions for reporting purposes, the RRE is limited to the “applicable plan”. An RRE may not, by contract or otherwise, limit its reporting responsibility. The applicable plan must either report directly or contract with the recovery agent, or some other entity to submit data as the RRE’s agent. Where an RRE uses another entity for claims processing or other purposes, it may wish to consider contracting with that entity to act as its agent for reporting purposes.

**Example:** A liability insurer hires a recovery agent to process claims. The agent is a separate legal entity, makes payment decisions based upon the facts of each case, and issues payment. The liability insurer is the RRE. The liability insurer may not shift its RRE responsibility to the recovery agent.

**6.1.1 Acquisition/ Divestiture or Sale (Not Under Bankruptcy Liquidation)**

An entity which is an RRE is acquired by another entity. The acquiring entity is the RRE as of the effective date of acquisition. The acquiring entity is the RRE with respect to **acquired** claims, including ORM.

**6.1.2 Bankruptcy**

When an RRE has filed for bankruptcy, it still remains the RRE, to the extent that settlements, judgments, awards or other payments are paid to or on behalf of the injured party after approval by a bankruptcy court. However, bankruptcy does not eliminate reporting obligations for bankrupt companies or their insurer, regardless of whether a bankrupt company or insurer is the RRE, for payments made pursuant to court order or after lifting the stay.

**6.1.3 Deductible Issues vs. Re-insurance, Stop-Loss Insurance, Excess Insurance, Umbrella Insurance, etc.**

Generally, the insurer is the RRE for Section 111 reporting.

Where an entity engages in a business, trade, or profession, deductible amounts are self-insurance for MSP purposes. However, where the self-insurance in question is a deductible, and an insurer is responsible for Section 111 reporting with respect to the policy, it is responsible for reporting both the deductible and any amount in excess of the deductible. The deductible is not

reported as “self-insurance”; it is reported under the applicable policy number. The total of both the deductible and any amount in excess of the deductible is reported. (Please note that government entities are considered to be entities engaged in a business.)

If an insured entity engages in a business, trade, or profession and acts without recourse to its insurance, it is responsible for Section 111 reporting with respect to those actions. For example: A claim is made against Company X which has insurance through Insurer Y. Company X settles the claim without informing its insurer. Company X is responsible for Section 111 reporting for the claim regardless of whether or not the settlement amount is within the deductible or in excess of the deductible.

For re-insurance, stop-loss insurance, excess insurance, umbrella insurance, guaranty funds, patient compensation funds, etc. which have responsibility beyond a certain limit, the key in determining whether or not reporting for 42 U.S.C. § 1395y(b)(8) is required for these situations is whether or not the payment is to the injured claimant/representative of the injured claimant vs. payment to the self-insured entity to reimburse the self-insured entity. Where payment is being made to reimburse the self-insured entity, the self-insured entity is the RRE for purposes of a settlement, judgment, award, or other payment to or on behalf of the injured party and no reporting is required by the insurer reimbursing the self-insured entity. If the insurer payment is being made to reimburse the injured claimant (or representative of the injured claimant), the insurer is the RRE and reporting by the insurer is required.

Also see Section 6.1.12.

#### **6.1.4 Foreign Insurers (Including Self-Insurance):**

**Note:** The following information related to foreign RREs does not pertain to liability self-insurance or self-insured workers’ compensation.

For purposes of this Section 111 NGHP User Guide, the term “foreign insurer” refers to an insurer which does not have a United States Tax Identification Number (TIN) and/or a United States address.

For purposes of the Medicare Secondary Payer (MSP) provisions, “[a]n entity that engages in a business, trade, or profession shall be deemed to have a self-insured plan if it carries its own risk (whether by a failure to obtain insurance, or otherwise) in whole or in part.” (42 U.S.C. § 1395y(b)(2)(A))

“Deductibles” are technically self-insurance under the Medicare Secondary Payer provisions. However, for purposes of this discussion for foreign insurers, the terms “self-insurance” and “self-insured” mean “self-insurance” or “self-insured” other than through a deductible.

The term “United States” includes the 50 States, the District of Columbia, American Samoa, Guam, Puerto Rico, and the Virgin Islands.

Foreign insurer or workers’ compensation RREs must report pursuant to Section 111:

- If they are “doing business in the United States,” or
- If a court of competent jurisdiction in the United States has taken jurisdiction over the insurer with respect to a specific liability insurance (including self-insurance) claim, no-fault insurance claim, or workers’ compensation claim.

For purposes of implementing Section 111, foreign insurers are “doing business in the United States” if:

- They are registered in one or more of the 50 States, the District of Columbia, American Samoa, Guam, Puerto Rico, or the Virgin Islands as conducting business functions related to insurance.
- They are not so registered in one or more of the 50 States, the District of Columbia, American Samoa, Guam, Puerto Rico, or the Virgin Islands, but are otherwise engaged in doing business in the United States through a “definite presence” in the United States. This includes (whether by mail or otherwise):
  - Issuing or delivering insurance contracts to residents of or corporations licensed (or otherwise authorized if licensure is not required) to do business in one or more of the 50 States, the District of Columbia, American Samoa, Guam, Puerto Rico, or the Virgin Islands.
  - Soliciting applications for insurance contracts registered in one or more of the 50 States, the District of Columbia, American Samoa, Guam, Puerto Rico, or the Virgin Islands.
  - Collecting premiums, membership fees, assessments, or other considerations for insurance contracts in one or more of the 50 States, the District of Columbia, American Samoa, Guam, Puerto Rico, or the Virgin Islands.
  - Transacting any other insurance business functions in one or more of the 50 States, the District of Columbia, American Samoa, Guam, Puerto Rico, or the Virgin Islands.

An insurer or workers’ compensation entity which is defending against a liability insurance (including self-insurance) claim, no-fault insurance claim, or workers’ compensation claim is not subject to Section 111 reporting solely on the basis of its actions in defending the insured. However, if a court of competent jurisdiction in the United States specifically takes jurisdiction over the insurer or workers’ compensation entity, the insurer or workers’ compensation entity is subject to Section 111 reporting for the matter at issue.

With respect to privacy issues, please note that by regulation Medicare beneficiaries have already consented to the release of information required for coordination of benefit purposes.

*Release of information*—The filing of a Medicare claim by or on behalf of the beneficiary constitutes an express authorization for any entity, including State Medicaid and workers’ compensation agencies, and data depositories, that possesses information pertinent to the Medicare claim to release that information to CMS. This information will be used only for Medicare claims processing and for coordination of benefits purposes. (42 C.F.R. § 411.24(a))

### **6.1.5 Fronting Policies**

The intent with “fronting” policies is that the insurer will not ultimately retain any risk under the insurance policy. The expectation of both the insured and the insurer is that the insured will retain the ultimate risk under the insurance policy for all claims. Where the insured pays the claim, the insured is the RRE. Where the insurer pays the claim, the insurer is the RRE.

### 6.1.6 Liquidation (settlement, judgment, award, or other payment obligation against the entity in liquidation)

To the extent that settlement, judgment, award, or other payment to or on behalf of the injured party is **funded** from the assets of the entity in liquidation, the entity in liquidation is the RRE.

To the extent that a portion of a settlement, judgment, award, or other payment obligation to or on behalf of the injured party is **funded** by another entity from that other entity's assets (for example, payment by a state guarantee fund), the entity that **makes payment** is the RRE.

To the extent that a payment does not fully satisfy the entity in liquidation's debt to the injured party, the amount reported is the amount paid. Any subsequently approved interim or final payments would be handled in the same manner. Additional payments would be reported as additional TPOC Amounts.

### 6.1.7 Multiple Defendants

Where there are multiple defendants involved in a settlement, an agreement to have one of the defendant's insurer(s) issue any payment in obligation of a settlement, judgment, award, or other does not shift RRE responsibility solely to the entity issuing the payment. All RREs involved in the settlement remain responsible for their own reporting.

For a settlement, judgment, award, or other payment with joint and several liability, each insurer must report the **total** settlement, judgment, award, or other payment—not just its assigned or proportionate share.

### 6.1.8 Multi-National Organizations, Foreign Nations, American Indian, and Alaskan Native Tribes

Liability insurance (including self-insurance), no-fault insurance, and workers compensation plans associated with multi-national organizations, foreign nations, American Indian and Alaskan Native tribes are subject to the MSP provisions and must be reported accordingly.

### 6.1.9 Self-Insurance Pools

The RRE for liability insurance (including self-insurance) or workers' compensation self-insurance pools—entities self-insured in whole or in part with respect to liability insurance (including self-insurance) or workers' compensation—may elect, where permitted by law, to join with other similarly situated entities in a self-insurance pool such as a joint powers authority (JPA).

“Review or approval authority” means that the self-insured entity has the ability to affect the payment or other terms of the settlement, judgment, award, or other payment (including ORM).

If **all three** of the following characteristics are met, the self-insurance pool is the RRE:

- The self-insurance pool is a separate legal entity.
- The self-insurance pool has full responsibility to resolve and pay claims using pool funds.
- The self-insurance pool resolves and pays claims without review or approval authority by the participating self-insured entity. **Note:** When any self-insured entity in the self-insurance pool (including, for example, a JPA) has the review or approval authority for the payment of

claims and/or negotiated resolutions, the self-insurance pool is NOT the RRE. Each individual self-insured member is an RRE except during the following exception.

**Exception:** Where the statute authorizing the establishment of a self-insurance pool stipulates that said self-insurance pool shall be licensed and regulated in the same manner as liability insurance (including self-insurance) (or workers' compensation, where applicable), then the self-insurance pool is the RRE. Absent meeting this exception, unless all three of the characteristics specified under the preceding bullet apply to the self-insurance pool, the participating self-insured entity is the RRE.

Where the individual members are the RREs, each of the members would have the option of using the self-insured pool (or another entity) as its agent for purposes of Section 111 reporting.

**Example:** A self-insurance pool meets the three characteristics specified above for some members of the pools but not for others. The self-insurance pool provides administrative services only (ASO) for certain members. The RRE is the self-insurance pool only for those members for which it meets the three characteristics specified above. Each member who receives ASO from the self-insurance pool is a separate RRE for its settlements, judgment, awards, or other payments. The self-insurance pool is not the RRE for such members.

#### **6.1.10 State-Established "Assigned Claims Fund"**

This subsection addresses the RRE for a state-established "assigned claims fund" which provides benefits for individuals injured in an automobile accident who do not qualify for personal injury protection or medical payments protection from an automobile insurance carrier.

"Review or approval authority" means that the State agency has the ability to affect the payment or other terms of the settlement, judgment, award, or other payment (including ORM).

Where there is a State agency which resolves and pays the claims using State funds or funds obtained from others for this purpose, the established agency is the RRE.

Where there is a State agency which designates an authorized insurance carrier to resolve and pay the claims using State-provided funds **without State agency review and/or approval**, the designated insurance carrier is the RRE. (**Note:** This would be an example of the rare situation where a recovery agent would also be an RRE for NGHP.)

Where there is a State agency which designates an authorized insurance carrier to resolve and pay the claims using State-provided funds **but the State agency retains review or approval authority**, the State agency is the RRE.

**Example:** A State agency pays no-fault claims using a State fund which is not under the agency's control. Additionally, the State agency designates an insurance carrier to resolve liability insurance claims, but the State agency retains payment responsibility. The State agency is the RRE for both the liability insurance and the no-fault insurance. It may report both types of insurance under a single RRE ID number or obtain a separate RRE ID number for each type of insurance.

### 6.1.11 Subrogation by an Insurer

Fact pattern:

- Insurer A pays the claim of its insured under the terms of its contract. The insurer is the RRE and reports the payment.
- Insurer A files a subrogation claim (on behalf of its insured/the injured party) against insurer B.
- Insurer B indemnifies insurer A for the payment it previously made.
- The indemnification payment is not reportable by either insurer.

### 6.1.12 Workers' Compensation

See the “Workers’ Compensation Law or Plan” paragraph of Appendix I (“Definitions and Reporting Responsibilities”) in this user guide.

The “Workers’ Compensation Law or Plan” paragraph in the NGHP User Guide Appendices Chapter V (Appendix I—Definitions and Reporting Responsibilities) provides, in part: *“For purposes of the reporting requirements at 42 U.S.C. § 1395y(b)(8), a workers’ compensation law or plan means a law or program administered by a State (defined to include commonwealths, territories and possessions of the United States) or the United States to provide compensation to workers for work-related injuries and/or illnesses. The term includes a similar compensation plan established by an employer that is funded by such employer directly or indirectly through an insurer to provide compensation to a worker of such employer for a work-related injury or illness.”*

Where “workers’ compensation law or plan” means *“a law or program administered by a State (defined to include commonwealths, territories and possessions of the United States) or the United States to provide compensation to workers for work-related injuries and/or illnesses,”* the following rules apply:

- Where the applicable workers’ compensation (WC) law or plan authorizes an employer to purchase insurance from an insurance carrier and the employer does so, follow the rules in the subsection for “Deductible Issues vs. Re-insurance, Stop-Loss Insurance, Excess Insurance, Umbrella Insurance, etc.” (Section 6.1.3).
- Where the applicable WC law or plan authorizes an employer to self-insure and the employer does so independently of other employers, follow the rules in the subsection for “Deductible Issues vs. Re-insurance, Stop-Loss Insurance, Excess Insurance, Umbrella Insurance, etc.” (Here the reference is to “self-insurance” other than a “deductible.”) (Section 6.1.3).
- Where the applicable WC law or plan authorizes employers to join with other employers in self-insurance pools (e.g., joint powers authorities) and the employer does so, follow the rules in the subsection for [“Self-Insurance Pools.”](#)
- Where the applicable WC law or plan establishes a State/Federal agency with sole responsibility to resolve and pay claims, the established agency is the RRE.
- In situations where the applicable WC law or plan authorizes employers to self-insure or to purchase insurance from an insurance carrier and also establishes a State/Federal agency to assume responsibility for situations where the employer fails to obtain insurance or to properly self-insure:

- “Review or approval authority” means that the agency has the ability to affect the payment or other terms of the settlement, judgment, award, or other payment (including ORM);
- Where such State/Federal agency itself resolves and pays the claims using State/Federal funds or funds obtained from others for this purpose, the established agency is the RRE;
- Where such State/Federal agency designates an authorized insurance carrier to resolve and pay the claim using State/Federal-provided funds without State/Federal agency review and/or approval, the designated carrier is the RRE;
- Where such State/Federal agency designates an authorized insurance carrier to resolve and pay the claim using State/Federal-provided funds but State/Federal agency retains review or approval authority, the State/Federal agency is the RRE;
- Where “workers’ compensation law or plan” refers to “a similar compensation plan established by an employer that is funded by such employer directly or indirectly through an insurer to provide compensation to a worker of such employer for a work-related injury or illness” follow the rules for insurer or self-insured, as applicable, including the rules for self-insurance pools. (Here the reference is to “self-insurance” other than a “deductible.”)

### **6.1.13 Subscription Insurance Policies**

In a subscription insurance policy arrangement, two or more insurers enter into an agreement whereby the risk of the insurance policy is spread among the various insurance entities in some agreed-upon ratio. In such arrangements, a lead insurer is designated for various administrative and business purposes. While there may be many co-insurers on a subscription insurance policy, there is only one lead insurer, and that lead insurer remains so throughout the policy life cycle.

Due to the nature of the subscription insurance market and the way such policies are structured, it is appropriate for the lead insurer to act as the sole RRE as it relates to Section 111 mandatory reporting requirements. The ability for the lead insurer to act as the sole RRE is predicated on the assumption that the lead insurer will avail themselves of all rights, requirements, and responsibilities codified in statute and further set out in regulation and within this and any other sub-regulatory guidance provided by CMS, as is from time to time amended. In any such lead reporting situation, as it relates to subscription insurance policies, CMS will assume that the lead insurer, as the sole RRE, will be responsible for all applicable reporting, recovery, and benefits coordination requirements that presently exist, regardless of the existence of any other co-insurer that may enter into a subscription arrangement or similar contract with the lead insurer.

## **6.2 Use of Agents**

Agents are not RREs for purposes of Section 111 MSP reporting responsibilities. However, the applicable RRE may contract with another entity to act as an agent for reporting purposes. Agents may include, but are not limited to, data service companies, consulting companies, or similar entities that can create and exchange Section 111 files with the BCRC on behalf of the RRE.

The RRE must register for reporting and file submission with the BCRC. During registration, the RRE may designate an agent. An agent may not register on behalf of an RRE. However an agent

may complete some steps of the registration process with RRE approval and oversight (see the NGHP User Guide Registration Procedures Chapter II).

An RRE may **not** shift its responsibility to report under Section 111 to an agent, by contract or otherwise. The RRE remains solely responsible and accountable for complying with CMS instructions for implementing Section 111 and for the accuracy of data submitted.

CMS neither sponsors nor partners with any entities that may be agents. CMS has not and will not endorse any entity as an agent for Section 111 reporting purposes and CMS has no approved list of agents. Entities that are potential agents do not register with CMS or pay CMS a fee in order to become an agent.

Agents do not register for Section 111 reporting with the BCRC. Instead, they are named and invited to participate by their RRE customers. Agents must exchange separate files for each RRE that they represent. Agents must test each RRE ID file submission process separately. Agent representatives may be Account Managers and Account Designees for the RRE on the Section 111 COB Secure Website (COBSW) as described in the Registration Procedures Chapter II of the NGHP Guide. However, agents may not be named as the RRE's Authorized Representative.

All communications regarding MSP recovery will be directed to the RRE, not the agent. **Note:** CMS is not changing its standard MSP recovery processes. For example, demands involving liability insurance (including self-insurance) recoveries against a settlement, judgment, award, or other payment are routinely issued to the Medicare beneficiary.

### 6.3 Ongoing Responsibility for Medicals (ORM) Reporting

The following section reviews the major requirements for reporting the assumption or establishment of ORM for no-fault insurance, liability insurance (including self-insurance), and workers' compensation. Information regarding an RRE's reporting for the assumption of ORM has been presented in other sections of the NGHP User Guide. This section provides the basic policy information. See Table 6-2 for a summarized view of the ORM reporting requirements for no-fault, liability insurance (including self-insurance), and workers' compensation. The Technical Information Chapter IV must also be referenced for additional ORM reporting requirement specifications.

The reference to "ongoing" is not related to "ongoing reporting" or repeated reporting of claims under Section 111, but rather to the RRE's responsibility to pay, on an ongoing basis, for the injured party's (Medicare beneficiary's) medicals associated with the claim. This often applies to no-fault and workers' compensation claims, but may occur in some circumstances with liability insurance (including self-insurance).

The trigger for reporting ORM is the determination to assume ORM by the RRE, which is when the RRE learns, through normal due diligence, that the beneficiary has received (or is receiving) medical treatment related to the injury or illness sustained. Required reporting of ORM by the RRE does not necessarily require the RRE to have made payment for Medicare-covered items or services when the RRE assumed ORM, nor does a provider or supplier necessarily have to have submitted a claim for such items or services to the RRE for the RRE to assume ORM. The effective date for ORM is the DOI, regardless of when the beneficiary receives the first medical treatment or when ORM is reported.

If an RRE has assumed ORM, the RRE is reimbursing a provider, or the injured party, for specific medical procedures, treatment, services, or devices (doctor's visit, surgery, ambulance transport, etc.). These medicals are often being paid by the RRE as they are submitted by a provider or injured party. Payments like these are NOT reported individually under Section 111 as TPOCs (see Section 6.4 for more information on TPOCs). Even when ORM payments are aggregated and paid to a provider or injured party in a single payment, this aggregation does not constitute a TPOC just because it was paid in a "lump sum." For example, an injured party might incur medical expenses in excess of no-fault insurance (such as automobile Personal Injury Protection (PIP) or Med Pay) shortly after an automobile accident. The RRE may reimburse the provider of these medical services or injured party via one payment since the no-fault limit was already reached, but the payment still reflects ORM, **not** a TPOC settlement, judgment or award.

The dollar amounts for ORM are not reported, just the fact that ORM exists or existed. When ORM ends (a no-fault limit is reached, or the RRE otherwise no longer has ORM, etc.) the RRE reports an ORM Termination Date. If there was no TPOC settlement, judgment, award, or other payment related to the claim (an actual settlement for medicals and/or lost wages, etc.), **you do not need to report a TPOC Amount on the claim with ORM**. You can just submit the ORM Termination Date.

Reporting for ORM is not a guarantee by the RRE that ongoing medicals will be paid indefinitely or through a particular date; it is simply a report reflecting the responsibility currently assumed. Ongoing responsibility for medicals (including a termination date, where applicable) is to be reported without regard to whether there has also been a separate settlement, judgment, award, or other payment outside of the payment responsibility for ongoing medicals.

It is critical to report ORM claims with information regarding the cause and nature of the illness, injury or incident associated with the claim. Medicare uses the information submitted in the Alleged Cause of Injury, Incident or Illness (Field 15) and the ICD Diagnosis Codes (starting in Field 18) to determine what specific medical services claims, if submitted to Medicare, should be paid first by the RRE and considered only for secondary payment by Medicare. The ICD-9/ICD-10 codes provided in these fields must provide enough information for Medicare to identify medical claims related to the underlying Injury, Incident or Illness claim reported by the RRE. **Note:** The Alleged Cause of Injury, Incident or Illness (Field 15) is not required.

### **6.3.1 Ongoing Responsibility for Medicals (ORM) Reporting Summary**

#### **No-Fault Insurance ORM**

No-fault insurance ORM that existed or exists on or after January 1, 2010, must be reported (Table 6-2).

#### **Liability Insurance ORM**

Liability Insurance (including Self-Insurance) ORM that existed or exists on or after January 1, 2010 must be reported.

#### **Workers' Compensation ORM**

Workers' Compensation ORM that existed or exists on or after January 1, 2010, must be reported. However, workers' compensation ORM claims are excluded from reporting indefinitely if they meet *ALL* of the following criteria.

### Workers' Compensation (Plan Insurance Type "E") ORM Exclusion

Workers' compensation claims that meet *ALL* of the following criteria are excluded from reporting until further notice:

- The claim is for "medicals only;"
- The associated "lost time" is no more than the number of days permitted by the applicable workers' compensation law for "medicals only" (or 7 calendar days if applicable law has no such limit);
- All payment(s) has/have been made directly to the medical provider; AND
- Total payment for medicals does not exceed \$750.00.

**Note:** Once a workers' compensation ORM claim is excluded from reporting, it does not need to be reported unless the circumstances change such that it no longer meets the exclusion criteria listed. In other words, the claim does not need to be reported unless something other than medicals is included, there is more lost time, a payment is made to someone other than a provider, and/or payments for medicals exceed \$750.

This exclusion does not act as a "safe harbor" for any other obligation or responsibility of any individual or entity with respect to the Medicare Secondary Payer provisions.

**Table 6-2: ORM Reporting Requirements Summary**

Insurance Type	Reportable ORM Dates
No-Fault ORM	Existed or exists on or after 01/01/2010
Liability insurance (including self-insurance) ORM	Existed or exists on or after 01/01/2010
Workers' Compensation ORM	Existed or exists on or after 01/01/2010

#### 6.3.2 ORM Termination

When ORM ends, the RRE should report the date that ORM terminated but should NOT delete the record. Please note that a TPOC amount is not required to report an ORM termination date.

An ORM termination date should not be submitted as long as the ORM is subject to reopening or otherwise subject to an additional request for payment. An ORM termination date should only be submitted if one of the following criteria has been met:

- Where there is no practical likelihood of associated future medical treatment, which is reflected by meeting **ALL** of the following:
  - No claims were paid with any diagnosis codes related to alleged ingestion, implantation, or exposure; and
  - No claims were paid, for any medical item or service related to the case, within five (5) years of the date of service of any such claim; and
  - Treatment did not include, nor were any claims paid related to, a medical implantation or prosthetic device; and

- The total amount paid by the insurer, for all medical claims related to the case, did not exceed \$25,000.

**Note:** If, at any time, any of the parameters set forth above should no longer be applicable, the insurer must then update the ORM record to reflect that they, once again, have ongoing responsibility for medicals (i.e., update the termination date to all zeroes). Should the case once again fall under these parameters (for example, if five years have elapsed from the last relevant date of service), then ORM for that case may once again be terminated in accordance with the criteria above.

- Where the insurer's responsibility for ORM has been terminated under applicable state law associated with the insurance contract.
- Where the insurer's responsibility for ORM has been terminated per the terms of the pertinent insurance contract, such as maximum coverage benefits, or any other reason that is not prohibited by the terms of the insurance contract or applicable state or federal law.

**Note:** An insurer's refusal to accept ORM, or to continue to accept ORM, is a valid ORM termination reason, provided that the refusal is permitted by applicable state or federal law and the terms of the insurance contract.

- Where there is no practical likelihood of associated future medical treatment, an RRE may submit a termination date for ORM if it maintains a statement (hard copy or electronic) signed by the beneficiary's treating physician that no additional medical items and/or services associated with the claimed injuries will be required.

Where an RRE is relying upon a physician's statement to terminate ORM, the ORM termination date to be submitted should be determined as follows:

- Where the physician's statement specifies a date as to when no further treatment was required, that date should be the reported ORM termination date; or
- Where the physician's statement does not specify a date when no further treatment was required, the date of the statement should be the reported ORM termination date; or
- Where the physician's statement does not specify a date when no further treatment was required, nor is the statement dated, the last date of the related treatment should be used as the ORM termination date.

### **6.3.3 Special Qualified Reporting Exception for ORM Assumed Prior to January 1, 2010, Where Such ORM Continues as of January 1, 2010**

The general rule is that aside from the "Special Exception" regarding reporting termination of ORM," a report terminating the ORM should not be submitted as long as the ORM is subject to reopening or otherwise subject to an additional request for payment.

**QUALIFIED EXCEPTION:** However, for ORM assumed prior to January 1, 2010, if the claim was actively closed or removed from current claims records prior to January 1, 2010, the RRE is not required to identify and report that ORM under the requirement for reporting ORM assumed prior to January 1, 2010.

If such a claim is later subject to reopening with further ORM, it must be reported with full information, including the original Date of Incident (DOI), as defined by CMS. Thus, when looking back through claims history to create your initial Claim Input File report to include

claims with ORM that was assumed prior to January 1, 2010, the RRE needs only look back to the status of claims as of January 1, 2010. If the claim was removed from the RRE's current/active claim file prior to January 1, 2010, it does not need to be reported unless it is reopened. However, RREs may report ORM on claims they consider closed prior to January 1, 2010, at their discretion. "Older" ORM claims will not be rejected. The following table includes some illustrative examples of how to report ORM assumed prior to January 1, 2010.

**Table 6-3: Qualified Exception Examples: ORM Assumed Prior to January 1, 2010**

Claim Example	Reporting Requirement
RRE assumed ORM March 5, 2009, and is still making payments for medicals as of 1/1/2010.	Report this claim since payment for medicals continues as of January 1, 2010. The claim is on the active claim file as of January 1, 2010, and subsequent.
<p>RRE assumed ORM March 5, 2009, is not making payments as of January 1, 2010, but didn't consider the claim "closed" until after January 1, 2010.</p> <p>As of January 1, 2010, and subsequent, the claim is still "technically" open and ORM continues, but the RRE hasn't made a payment since August of 2009.</p> <p>The RRE considers this claim actively closed and removed it from their file of current open/active claims <b>on February 15, 2010.</b></p>	Report this claim since the claim was not actively closed or removed from current claim records until <b>after</b> January 1, 2010. The claim was on the active claim file as of January 1, 2010.
<p>RRE assumed ORM March 5, 2009, is not making payments as of January 1, 2010, and considered the claim "closed" prior to January 1, 2010.</p> <p>As of January 1, 2010, and subsequent, the claim is still "technically" open and ORM continues, but the RRE hasn't made a payment since August of 2009.</p> <p>The RRE considers this claim actively closed and removed it from their file of current open/active claims <b>on October 1, 2009.</b></p>	Do not report this claim since it was actively closed or removed from current claims records prior to January 1, 2010. The claim was not on the active claim file as of January 1, 2010.

## 6.4 Total Payment Obligation to the Claimant (TPOC) Reporting

The TPOC Amount refers to the dollar amount of a settlement, judgment, award, or other payment **in addition to or apart from ORM**. A TPOC generally reflects a "one-time" or "lump sum" settlement, judgment, award, or other payment intended to resolve or partially resolve a claim. It is the dollar amount of the total payment obligation to, or on behalf of the injured party in connection with the settlement, judgment, award, or other payment. Individual reimbursements paid for specific medical claims submitted to an RRE, paid due to the RRE's ORM for the claim, **do not** constitute separate TPOC amounts.

The computation of the TPOC amount includes, but is not limited to, all Medicare covered and non-covered medical expenses related to the claim(s), indemnity (lost wages, property damages, etc.), attorney fees, set-aside amount (if applicable), payout totals for all annuities rather than cost or present values, settlement advances, lien payments (including repayment of Medicare conditional payments), and amounts forgiven by the carrier/insurer.

The TPOC Date is not necessarily the payment date or check issue date. The TPOC Date is the date the payment obligation was established. This is the date the obligation is signed if there is a written agreement, unless court or commission approval is required. If court or commission approval is required, it is the later of the date the obligation is signed or the date of court or commission approval. If there is no written agreement, it is the date the payment (or first payment if there will be multiple payments) is issued.

**Example:**

The parties to a workers' compensation case execute an agreement regarding the claim on 01/20/2026. The state requires the workers' compensation commission to approve the final settlement details and said approval occurs on 02/05/2026. The TPOC date in this situation would be 02/05/2026 because it is the *later* of the date the agreement was fully executed and the date the court or commission approved the agreement.

**Note:** Please refer to the definition of the TPOC Date and TPOC Amount in Fields 87 and 88 of the Claim Input File Detail Record in the NGHP User Guide Appendices Chapter V.

#### 6.4.1 TPOC Mandatory Reporting Thresholds

CMS has revised the mandatory reporting thresholds and implementation timeline for all liability insurance (including self-insurance), no-fault insurance, and workers' compensation TPOC settlements, judgments, awards, or other payments for Section 111 TPOC reporting. The following tables describe the TPOC reporting requirements, timelines and amounts, and mandatory thresholds.

RREs must adhere to these requirements when determining what claim information should be submitted on initial and subsequent quarterly update Claim Input Files and DDE submissions. These thresholds are solely for the required reporting responsibilities for purposes of 42 U.S.C. § 1395y(b)(8) (Section 111 MSP reporting requirements for liability insurance (including self-insurance), no-fault insurance, and workers' compensation).

These thresholds are not exceptions; they do not act as a "safe harbor" for any other obligation or responsibility of any individual or entity with respect to the Medicare Secondary Payer provisions. CMS reserves the right to change these thresholds and will provide appropriate advance notification of any changes.

**Note:** All RREs (except for those using DDE), must report during each quarterly submission window. Please see the NGHP User Guide Technical Information Chapter IV, Chapter 5 for more information. DDE submitters are required to report within 45 calendar days of the TPOC Date.

**Table 6-4: TPOC Reporting Requirements Summary**

<b>Insurance Type</b>	<b>Reportable TPOC Dates</b>	<b>Reportable Amounts</b>	<b>Threshold Applicable</b>
No-Fault	October 1, 2010 & subsequent	Cumulative TPOC Amount that exceeds threshold	Yes
Liability insurance (including self-insurance)	October 1, 2011 & subsequent	Cumulative TPOC Amount that exceeds threshold	Yes
Workers' Compensation	October 1, 2010 & subsequent	Cumulative TPOC Amount that exceeds threshold	Yes

#### **6.4.1.1 Meeting the Mandatory TPOC Reporting Threshold**

Where there are multiple TPOCs reported by the same RRE on the same record, the combined TPOC Amounts must be considered in determining whether or not the reporting threshold is met. However, multiple TPOCs must be reported in separate TPOC fields as described in the NGHP User Guide Technical Information Chapter IV (Section 6.4.5: Reporting Multiple TPOCs).

For TPOCs involving a deductible, where the RRE is responsible for reporting both any deductible and any amount above the deductible, the threshold applies to the total of these two figures.

To determine which threshold date range the TPOC falls into, the RRE will compare the most recent (or only) TPOC Date to the threshold date ranges. If the cumulative TPOC Amount associated with the claim is greater than the threshold amount for the threshold date range, the claim record must be reported.

#### **6.4.2 No-Fault Insurance TPOCs**

RREs are required to report all no-fault insurance TPOCs with dates of October 1, 2010, and subsequent.

RREs may, but are not required to, include no-fault TPOCs with dates prior to October 1, 2010.

CMS has implemented a \$750 threshold for no-fault insurance TPOC Amounts dated October 1, 2016 or after. RREs are required to report no-fault TPOCs **only** if the cumulative TPOC Amount **exceeds** the reporting threshold for the most recent TPOC Date. The BCRC will total all TPOC Amounts reported on the claim record when determining if the claim meets the applicable reporting threshold.

As of January 1, 2026, CMS will maintain the \$750 threshold for no-fault insurance, where the no-fault insurer does not otherwise have ongoing responsibility for medicals. This threshold does not apply to non-trauma no-fault reporting for alleged ingestion, implantation, or exposure cases. Any settlement, regardless of amount, should be reported for these types of cases.

RREs **may** submit TPOCs that are less than or equal to the TPOC dollar threshold and will not be penalized for doing so. Detailed reporting requirements are listed in the following table.

**Table 6-5: Details: TPOC No-Fault Threshold Timelines and Amounts**

Reporting Required for Cumulative Total TPOC Amount(s)	Reporting Optional for Cumulative Total TPOC Amount(s)	Most Recent TPOC Date is on or between	Reporting Required Quarter Beginning
Greater than \$750	Greater than \$0 through \$750	October 1, 2016, or after	January 1, 2017

#### 6.4.2.1 TPOC No-Fault Claim Report Rejection (CJ07) Conditions

The CJ07 error code will only be returned if a liability, workers' compensation, or no-fault claim report is submitted where the ORM Indicator is set to "N" and the cumulative TPOC amount is zero.

**Table 6-6: Summary: Mandatory TPOC Thresholds for No-Fault**

Total TPOC Amount	TPOC Date On or After	Section 111 Reporting Required in the Quarter Beginning
TPOCs over \$750	October 1, 2016	January 1, 2017

#### 6.4.3 Liability Insurance (including Self-Insurance) TPOCs

RREs are required to report TPOC Dates of October 1, 2011, and subsequent. RREs may, but are not required to, include TPOCs with dates prior to October 1, 2011.

As of January 1, 2026, the threshold for physical trauma-based liability insurance settlements will remain at \$750. This threshold does not apply to non-trauma liability reporting for alleged ingestion, implantation, or exposure cases. Any settlement, regardless of amount, should be reported for these types of cases.

RREs are required to report liability insurance (including self-insurance) TPOCs **only** if the cumulative TPOC Amount **exceeds** the reporting threshold for the most recent TPOC Date. The BCRC will total all TPOC Amounts reported on the claim record when determining if the claim meets the applicable reporting threshold.

RREs **may** submit TPOCs that are less than or equal to the TPOC dollar threshold and will not be penalized for doing so.

##### 6.4.3.1 Mandatory TPOC Thresholds for Liability Insurance (including Self-Insurance)

CMS has revised the Implementation Timeline and TPOC Dollar Thresholds for *certain* liability insurance (including self-insurance) (Plan Insurance Type = 'L') TPOC settlements, judgments, awards, or other payments. Detailed reporting requirements for different TPOC Amounts are listed and summarized in the following table.

**Table 6-7: Details: TPOC Liability Threshold Timelines and Amounts**

<b>Reporting Required for Cumulative Total TPOC Amount(s)</b>	<b>Reporting Optional for Cumulative Total TPOC Amount(s)</b>	<b>Most Recent TPOC Date is on or between</b>	<b>Reporting Required Quarter Beginning</b>
Greater than \$100,000	Greater than \$5,000 through \$100,000	October 1, 2011, to March 31, 2012	January 1, 2012
Greater than \$50,000	Greater than \$5,000 through \$50,000	April 1, 2012, to June 30, 2012	July 1, 2012
Greater than \$25,000	Greater than \$5,000 through \$25,000	July 1, 2012, to Sept. 30, 2012	October 1, 2012
Greater than \$5,000	Greater than \$300 through \$5,000	October 1, 2012, to Sept. 30, 2013	January 1, 2013
Greater than \$2,000	Greater than \$300 through \$2,000	October 1, 2013, to Sept. 30, 2014	January 1, 2014
Greater than \$1,000	NA	October 1, 2014, to Dec. 31, 2016	January 1, 2015
Greater than \$750	Greater than \$0 through \$750	January 1, 2017, or after	April 1, 2017

**6.4.3.2 TPOC Liability Claim Report Rejection (CJ07) Conditions**

The CJ07 error code will only be returned if a liability, workers' compensation, or no-fault claim report is submitted where the ORM Indicator is set to "N" and the cumulative TPOC amount is zero.

**Table 6-8: Summary: Mandatory Thresholds for Liability Insurance (including Self-Insurance) TPOC Settlements, Judgments, Awards or Other Payments**

<b>Total TPOC Amount</b>	<b>TPOC Date On or After</b>	<b>Section 111 Reporting Required in the Quarter Beginning</b>
<b>TPOCs over \$100,000</b>	October 1, 2011	January 1, 2012
<b>TPOCs over \$50,000</b>	April 1, 2012	July 1, 2012
<b>TPOCs over \$25,000</b>	July 1, 2012	October 1, 2012
<b>TPOCs over \$5,000</b>	October 1, 2012	January 1, 2013
<b>TPOCs over \$2,000</b>	October 1, 2013	January 1, 2014
<b>TPOCs over \$1000</b>	October 1, 2014	January 1, 2015
<b>TPOCs over \$750</b>	January 1, 2017	April 1, 2017

#### 6.4.4 Workers' Compensation TPOCs

RREs are required to report TPOCs with dates of October 1, 2010, and subsequent. RREs may, but are not required to, include TPOCs with dates prior to October 1, 2010.

As of January 1, 2026, CMS will maintain the \$750 threshold for workers' compensation settlements, where the workers' compensation entity does not otherwise have ongoing responsibility for medicals. This threshold does not apply to non-trauma workers' compensation reporting for alleged ingestion, implantation, or exposure cases. Any settlement, regardless of amount, should be reported for these types of cases.

RREs are required to report workers' compensation TPOCs **only** if the cumulative TPOC Amount **exceeds** the reporting threshold for the most recent TPOC Date. The BCRC will total all TPOC Amounts reported on the claim record when determining if the claim meets the reporting threshold.

RREs **may** submit TPOCs that are less than or equal to the TPOC dollar threshold and will not be penalized for doing so.

##### 6.4.4.1 Workers' Compensation Medicare Set-Aside Arrangement (WCMSA)

A Workers' Compensation Medicare Set-Aside Arrangement (WCMSA) is a portion of the total workers' compensation settlement or TPOC allocated for future work-injury-related medical expenses that are covered and otherwise reimbursable by Medicare ("Medicare covered"). The amount of a WCMSA may range from \$0 to the full value of the reported TPOC.

All future medical expenses related to a workers' compensation injury that are claimed and released by the workers' compensation settlement and that are Medicare-covered items and services must be included in the WCMSA.

The amount of the WCMSA may be \$0 under certain circumstances, such as when there is no need to fund future medical care because the settlement is only for past medical care. Please refer to Section 4.2 of the WCMSA Reference Guide for more information about where a WCMSA is not necessary.

WCMSA amounts may be approved through CMS's voluntary WCMSA review process or determined through other means. Regardless of how the amount was determined, the WCMSA funds must be appropriately exhausted before Medicare will resume payment for care related to the underlying injury or illness.

**Note:** For any settlement reached on or after April 4, 2025, NGHP RREs are required, as part of their Section 111 reporting obligations, to report the amount of any WCMSA created as part of a workers' compensation settlement.

More information regarding WCMSAs can be found at this link:

<https://www.cms.gov/medicare/coordination-benefits-recovery/workers-comp-set-aside-arrangements>. Information specific to CMS's voluntary WCMSA review process can be found in the WCMSA Reference Guide found as a download at that address.

### 6.4.4.2 Mandatory TPOC Thresholds for Workers' Compensation

CMS has revised the Timeline and TPOC Dollar Thresholds for Workers' Compensation (Plan Insurance Type = 'E') TPOC settlements, judgments, awards, or other payments. The reporting requirements are summarized in Table 6-9.

**Table 6-9: Details: TPOC Workers' Compensation Threshold Timelines and Amounts**

Reporting Required for Cumulative Total TPOC Amount(s)	Reporting Optional for Cumulative Total TPOC Amount(s)	Most Recent TPOC Date is on or between	Reporting Required Quarter Beginning
Greater than \$5,000	Greater than \$300 through \$5,000	October 1, 2010, to Sept. 30, 2013	January 1, 2011
Greater than \$2,000	Greater than \$300 through \$2,000	October 1, 2013, to Sept. 30, 2014	January 1, 2014
Greater than \$300	NA	October 1, 2014, or after	January 1, 2015
Greater than \$750	Greater than \$0 through \$750	October 1, 2016, or after	January 1, 2017

### 6.4.4.3 TPOC Workers' Compensation Claim Report Rejection (CJ07) Conditions

The CJ07 error code will only be returned if a liability, workers' compensation, or no-fault claim report is submitted where the ORM Indicator is set to "N" and the cumulative TPOC amount is zero.

**Table 6-10: Summary: Mandatory Thresholds for Workers' Compensation TPOC Settlements, Judgments, Awards or Other Payments**

Total TPOC Amount	TPOC Date On or After	Section 111 Reporting Required in the Quarter Beginning
TPOCs over \$5,000	October 1, 2010	January 1, 2011
TPOCs over \$2,000	October 1, 2013	January 1, 2014
TPOCs over \$300	October 1, 2014	January 1, 2015
TPOCs over \$750	October 1, 2016	January 1, 2017

## 6.5 Additional Requirements

**Note:** All requirements in this guide apply equally to RREs using either a file submission method or DDE, except those specifically related to the mechanics of constructing and exchanging an electronic file or as otherwise noted.

## 6.5.1 What Claims Are Reportable? When Are Such Claims Reportable?

### 6.5.1.1 Claims Related to Liability, No-Fault, and Workers' Compensation Insurance

Information is to be reported for claims related to liability insurance (including self-insurance), no-fault insurance, and workers' compensation **where the injured party is (or was) a Medicare beneficiary and medicals are claimed and/or released or the settlement, judgment, award, or other payment has the effect of releasing medicals.**

**For workers' compensation records submitted on a production file with a TPOC date on or after April 4, 2025, Workers' Compensation Medicare Set-Aside Arrangements (WCMSAs) must be reported.**

RREs must report on no-fault insurance and workers' compensation claims where the injured party is/was a Medicare beneficiary that are addressed/resolved (or partially addressed/resolved) through a settlement, judgment, award, or other payment with a **TPOC Date on or after October 1, 2010**, that meet the reporting thresholds, regardless of the assigned date for a particular RRE's first submission. This reporting requirement date of October 1, 2010, applies to the TPOC Date (see the definition of Claim Input File Detail Record Field 87), **NOT** necessarily when the actual payment was made or the check was cut. A TPOC is reported in total regardless of whether it is funded through a single payment, an annuity, or as a structured settlement. See Section 6.4.1 for TPOC reporting thresholds.

RREs must report on **liability insurance (including self-insurance)** claims, where the injured party is/was a Medicare beneficiary that are addressed/resolved (or partially addressed/resolved) through a settlement, judgment, award or other payment with a **TPOC Date on or after October 1, 2011**, that meet the reporting thresholds, regardless of the assigned date for a particular RREs first submission. This reporting requirement date of October 1, 2011, applies to the TPOC Date (see the definition of Claim Input File Detail Record Field 87), **NOT** necessarily when the actual payment was made or check was cut. A TPOC is reported in total regardless of whether it is funded through a single payment, an annuity or a structured settlement. See Section 6.4.1 for TPOC reporting thresholds.

RREs must report **no-fault insurance, workers' compensation, and liability insurance (including self-insurance) claim information where ongoing responsibility for medicals (ORM) related to a claim was assumed on or after January 1, 2010**. In addition, RREs must report claim information for claims considered open by the RRE where ongoing responsibility for medicals **exist on or through January 1, 2010**, regardless of the date of an initial assumption of ORM (the assumption of ORM predates January 1, 2010). See Section 6.3 (Ongoing Responsibility for Medicals (ORM) Reporting) and Section 6.3.1 for special exemptions and exceptions for reporting claims with ORM. Reporting is optional for certain liability insurance claims where there is no ORM (see Section 6.2.5 in Chapter IV).

RREs are to report **after** there has been a TPOC settlement, judgment, award, or other payment and/or **after** ORM has been assumed.

**Note:** There are certain specific circumstances under which CMS may grant extensions, exemptions, or otherwise alter the Section 111 reporting obligations. These situations are always at the discretion of CMS. The alternative reporting processes addressed by these extensions, exemptions, or alterations are considered by CMS to satisfy the S111 reporting requirements described within this user guide, where applicable.

### 6.5.1.2 Timeliness of Reporting

NGHP TPOC payments are reportable once all of the following criteria are met:

- The alleged injured/harmed individual to whom or on whose behalf payment will be made has been identified.
- The TPOC amount for that individual has been determined.
- The RRE knows when the TPOC will be funded or disbursed to the individual or their representative(s) and any applicable court or commission approval has been obtained.

RREs should retain documentation establishing when these criteria were or will be met. RREs should not report the TPOC until the RRE establishes when the TPOC will be funded or disbursed and court or commission approval, if applicable, is obtained. In some situations, funding or disbursement of the TPOC may not occur until well after the TPOC Date. RREs may submit the date the TPOC will be funded or disbursed in the corresponding Funding Delayed Beyond TPOC Start Date field when they report the TPOC Date and TPOC Amount but **must** do so if the TPOC Date and date of the funding of the TPOC are 30 days or more apart.

Timeliness of MMSEA Section 111 reporting for a Medicare beneficiary will be based upon the latter of the TPOC Date, the Funding Delayed Beyond TPOC Start Date, and the court or commission approval date (if applicable).

#### **Example:**

There is a settlement involving an allegedly defective drug where a large settlement is to be disbursed among many claimants.

The settlement provides a process for subsequently determining who will be paid and how much. Consequently, there will be payment to or on behalf of a Medicare beneficiary, but the specific amount of the settlement, judgment, award, or other payment to or on behalf of that individual is not known as of the TPOC Date. RREs are to submit the date of the settlement in the TPOC Date field and the amount of the settlement in the TPOC Amount field.

In this example, the determination of the TPOC Amount, as well as the funding or disbursement of the TPOC, will be delayed after the TPOC Date. Once the TPOC Amount and the date when the TPOC will be funded or disbursed are determined, the RRE should submit the record with the appropriate date in the corresponding Funding Delayed Beyond TPOC Start Date field.

### 6.5.1.3 Submitting Multiple Records for a Single Individual

Records are submitted by RRE ID, on a beneficiary-by-beneficiary basis, by type of insurance, by policy number, by claim number, etc. Consequently, it is possible that an RRE will submit more than one record for a particular individual in a particular quarterly submission window. For example, if there is an automobile accident with both drivers insured by the same company and both drivers' policies are making a payment with respect to a particular Medicare beneficiary, there would be a record with respect to each policy. There could also be two records with respect to a single policy if the policy were reporting a med pay (considered to be no-fault) assumption of ongoing responsibility for medicals and/or exhaustion/termination amount as well as a liability, settlement, judgment, award, or other payment in the same quarter.

- **Joint settlements, judgments, awards, or other payments** – In a joint settlement situation, each RRE must report any responsibility it has for ongoing medicals on a policy-by-policy basis, without regard to the reporting or policy details of any other RRE. An RRE may need to submit multiple records for the same individual depending on the number of policies at issue for an RRE, and/or the type of insurance or workers' compensation involved. Where there are multiple defendants and they each have separate settlements with the plaintiff, the applicable RRE reports that separate settlement amount. For a settlement, judgment, award, or other payment with joint and several liabilities, each RRE must report the total settlement, judgment, award, or other payment—not just its assigned or proportionate share.
- **Multiple settlements involving the same individual** – If there will be multiple TPOCs submitted for the same individual, for the same incident, but reported by different RREs (proportionate or several liability but not joint and several), the records shall reflect each RRE's unique TPOC amount and not the aggregate TPOC the beneficiary will be receiving. If more than one RRE has assumed responsibility for ongoing medicals, Medicare would be secondary to each such entity.
- **Single settlement resolving multiple incidents (different Dates of Incident)** – Where there are multiple incidents (multiple dates of incident) being resolved with one TPOC, the RRE shall report the earliest date of incident and include all diagnosis codes being settled for all dates of incident. This applies regardless of the timing of the subsequent dates of incident, the nature of the injuries, or any allocation made to each date of incident in the settlement documents. This ensures that all medicals that were released by the settlement are accurately recovered while still affording the beneficiary a dispute and administrative appeal process if any claims are erroneously identified.
- **Medicare Set-Asides** – As it relates to multiple dates of incident, an MSA, if applicable, shall be reported under the earliest date of incident, if only one TPOC is made. If multiple TPOCs are submitted, but only one MSA is reported, the MSA shall be reported on the first TPOC only. Where there are multiple defendants (RREs) reporting each RRE must report the total MSA Amount—not just its assigned or proportionate share. System logic exists such that only the first reported MSA amount will be applied for purposes of coordination of benefits.
- **Med Pay and Personal Injury Protection (PIP)** are both considered no-fault insurance by CMS (Field 58, Plan Insurance Type = 'D'). RREs must combine PIP/Med Pay limits for one policy when they are separate coverages being paid out on claims for the same injured party and same incident under a **single** policy and not terminate the ORM until both the PIP and Med Pay limits are exhausted. If PIP and Med Pay are coverages under separate policies then separate records with the applicable no-fault policy limits for each should be reported.  
**Note:** In some states, depending on various factors associated with the incident being reported, no-fault policy limits may vary. The reported Policy Limit should reflect the amount the RRE has accepted responsibility for at the time the record is submitted or updated. Just as importantly, if the Section 111 record needs to be corrected to reflect a new Policy Limit, the RRE should update the record as soon as possible.

#### 6.5.1.4 Determining When Section 111 Reporting is Required

**Re-insurance, stop-loss insurance, excess insurance, umbrella insurance guaranty funds, patient compensation funds which have responsibility beyond a certain limit, etc.:** The key

in knowing whether or not Section 111 reporting is required for these situations is to determine whether or not the payment is to the injured claimant/representative of the injured claimant or to the self-insured entity to reimburse the self-insured entity. Where payment is being made to reimburse the self-insured entity, the self-insured entity is the RRE for purposes of the settlement, judgment, award, or other payment to or on behalf of the injured party and no reporting is required by the insurer reimbursing the self-insured entity.

**One-time payment for defense evaluation**—A payment made directly to the provider or other physician furnishing this service specifically for this purpose does not trigger the requirement to report.

Where there is a settlement, judgment, award, or other payment with no establishment/acceptance of responsibility for ongoing medicals, if the individual is *not* a Medicare beneficiary the RRE is not required to report for purposes of 42 U.S.C. § 1395y(b)(8) (Section 111 reporting for liability insurance [including self-insurance], no-fault insurance, or workers' compensation).

RREs must report settlements, judgments, awards, or other payments **regardless of whether or not there is an admission or determination of liability**. Reports are required with either partial or full resolution of a claim.

- For purpose of the required reporting for 42 U.S.C. § 1395y(b)(8), the RRE does not make a determination of what portion of any settlement, judgment, award, or other payment is for medicals and what portion is not. The RRE reports responsibility for ongoing medicals separately from any other payment obligation but does not separate medical vs. non-medical issues if medicals have been claimed and/or released or the settlement, judgment, award, or other payment otherwise has the effect of releasing medicals.
- “No medicals”—If medicals are claimed and/or released, the settlement, judgment, award, or other payment must be reported regardless of any allocation made by the parties or a determination by the court.
  - The CMS is not bound by any allocation made by the parties even where a court has approved such an allocation. The CMS does normally defer to an allocation made through a jury verdict or after a hearing on the merits. However, this issue is relevant to whether or not CMS has a recovery claim with respect to a particular settlement, judgment, award, or other payment and does not affect the RRE's obligation to report.
  - RREs are not required to report liability insurance (including self-insurance) settlements, judgments, awards or other payments for “property damage only” claims which did not claim and/or release medicals or have the effect of releasing medicals. Similarly, “indemnity-only” settlements, which seek to compensate for non-medical damages, should not be reported. The critical variable to consider is whether or not a settlement releases or has the effect of releasing medicals. If it does, regardless of the allocation (or lack thereof), the settlement must be reported.

**Note:** In order for the wrongful death theory of liability to preclude Medicare from recovering from a settlement, judgment, award, or other payment, complete documentation must be provided that shows what was claimed and released or had the effect of being released. Additionally, a citation to the appropriate state statute or case law that precludes recovery from a wrongful death settlement should be included with any such dispute or appeal.

- RREs must report the full amount of any settlement, judgment, award, or other payment amount (the TPOC amount) without regard to any amount separately obligated to be paid as a result of the assumption/establishment of ongoing responsibility for medicals, provided that the TPOC releases, or has the effect of releasing, medicals.

The date of incident does not affect the RRE's reporting responsibilities for workers' compensation.

In situations where the applicable workers' compensation or no-fault law or plan requires the RRE to make regularly scheduled periodic payments, pursuant to statute, for an obligation(s) other than medical expenses, or a one-time "indemnity-only" payment or settlement for obligation(s) other than medical expenses is made to or on behalf of the claimant, the RRE does not report these periodic payments or one-time settlements as long as the RRE separately assumes/continues to assume Ongoing Responsibility for Medicals (ORM) and reports this ORM appropriately. Otherwise, such scheduled periodic payments or settlements are considered to be part of and are reported as ORM. The periodic payments or one-time settlement to compensate for lost wages are not reported as TPOCs, but may be included to compute the total TPOC amount. (**Note:** TPOC computation is outlined in Section 6.4.) In summary, under the aforementioned circumstances, one claim report record is submitted reflecting ORM.

#### 6.5.1.5 Cases Involving Exposure, Ingestion, or Implantation

RREs generally are not required to report liability insurance (including self-insurance) or no-fault insurance settlements, judgments, awards or other payments where the date of incident (DOI) *as defined by CMS* was prior to December 5, 1980.

- When a case involves continued exposure to an environmental hazard, or continued ingestion of a particular substance, Medicare focuses on the date of last exposure or ingestion for purposes of determining whether the exposure or ingestion occurred on or after 12/5/1980. Similarly, in cases involving ruptured implants that allegedly led to a toxic exposure, the exposure guidance or date of *last* exposure is used. For non-ruptured implanted medical devices, Medicare focuses on the date the implant was removed. (**Note:** the term "exposure" refers to the individual's actual physical exposure to the alleged environmental toxin not the defendant's legal exposure to liability.)
  - For example, if the date of first exposure is prior to December 5, 1980, but that exposure continues on or after December 5, 1980; Medicare has a potential recovery claim.
  - Additionally, please note that application of December 5, 1980, is specific to a particular claim/defendant. For example, if an individual is pursuing a liability insurance (including self-insurance) claim against "X", "Y" and "Z" for asbestos exposure and exposure for "X" ended prior to December 5, 1980, but exposure for "Y" and "Z" did not; a settlement, judgment, award or other payment with respect to "X" would not be reported.
  - In cases where exposure has ended prior to December 5, 1980, and there is not yet a settlement, judgment, award, or other payment, it would be inappropriate, and counter to the MMSEA Section 111 reporting obligations, to report such a claim.
- In the following situations, Medicare will assert a recovery claim against settlements, judgments, awards, or other payments, and MMSEA Section 111 MSP mandatory reporting rules must be followed:

- Exposure, ingestion, or the alleged effects of an implant on or after 12/5/1980 is claimed, released, or effectively released in the most recently amended operative complaint or comparable supplemental pleading;
- A specified length of exposure or ingestion is required in order for the claimant to obtain the settlement, judgment, award, or other payment, *and* the claimant's date of first exposure *plus* the specified length of time in the settlement, judgment, award or other payment equals a date on or after 12/05/1980. This also applies to implanted medical devices; and
- A requirement of the settlement, judgment, award, or other payment is that the claimant was exposed to, or ingested, a substance on or after 12/05/1980. This rule also applies if the settlement, judgment, award, or other payment depends on an implant that was never removed or was removed on or after 12/05/1980.
- When **ALL** of the following criteria are met, Medicare will not assert a recovery claim against a liability insurance (including self-insurance) settlement, judgment, award, or other payment; and MMSEA Section 111 MSP reporting is not required. In these situations, it would be inappropriate to submit an MMSEA Section 111 report. (**Note:** Where multiple defendants are involved and the claimant meets these requirements with respect to any single defendant, the RRE for that defendant is not required to report as long as that defendant has no joint and several liability for the settlement, judgment, award, or other payment.)
  - All exposure or ingestion ended, or the implant was removed before 12/05/1980; and
  - Exposure, ingestion, or an implant on or after 12/05/1980 has not been claimed in the most recently amended operative complaint (or comparable supplemental pleading) and/or specifically released; and
  - There is either no release for the exposure, ingestion, or an implant on or after 12/05/1980; or where there is such a release, it is a broad general release (rather than a specific release), which effectively releases exposure or ingestion on or after 12/05/1980. The rule also applies if the broad general release involves an implant.
- Any operative amended complaint (or comparable supplemental pleading) must occur prior to the date of settlement, judgment, award, or other payment and must not have the effect of improperly shifting the burden to Medicare by amending the prior complaint(s) to remove any claim for medical damages, care, items and/or services, etc.
- Where a complaint is amended by Court Order and that Order limits Medicare's recovery claim based on the criteria contained in this alert, CMS will defer to the Order. CMS will not defer to Orders that contradict governing MSP policy, law, or regulation.
- Table 6-11 includes some illustrative examples of how the policy related to December 5, 1980, should be applied to situations involving exposure, ingestion, and implantation. This table is not all inclusive, as each situation must be evaluated individually on its merits.
  - The parties should make a determination as to whether these criteria are met and act accordingly.
  - When reporting a potential settlement, judgment, award, or other payment related to exposure, ingestion, or implantation, **the date of first exposure/date of first ingestion/date of implantation is the date that MUST be reported as the DOI.**

**Table 6-11: Application of 12/05/1980 Policy Examples**

Situation	Application of 12/05/1980 Policy
The claimant was exposed to a toxic substance in their house. The claimant moved on 12/4/1980. The claimant did not return to the house.	Exposure ended before 12/05/1980.
The claimant was exposed to a toxic substance in their house. The claimant moved on 12/4/1980. The claimant makes monthly visits to the house because the claimant's mother continues to live in the house.	Exposure did not end before 12/05/1980.
The claimant was exposed to a toxic substance while working in Building A. The claimant was transferred to Building B on 12/4/1980, and did not return to Building A.	Exposure ended before 12/05/1980.
The claimant was exposed to a toxic substance while working in Building A. The claimant was transferred to Building B on 12/4/1980, but routinely goes to Building A for meetings.	Exposure did not end before 12/05/1980.
The claimant had a defective implant removed on 12/4/1980. The implant had not ruptured.	Exposure ended before 12/05/1980.
The claimant had a defective implant that was never removed.	Exposure did not end before 12/05/1980.

### 6.5.1.6 Other Reporting Scenarios

#### Policies or self-insurance which allege that they are “supplemental” to Medicare

By statute, Medicare is secondary to liability insurance (including self-insurance), no-fault insurance, and workers' compensation. An insurer or self-insured entity cannot, by contract or otherwise, supersede federal law.

There is no Medicare beneficiary age threshold for reporting for Section 111 liability insurance (including self-insurance), no-fault insurance, and workers' compensation.

The geographic location of the incident, illness, or injury is not determinative of the RRE's reporting responsibility because Medicare beneficiaries who are injured or become ill outside of the United States often return to the U.S. for medical care.

Where there is no settlement, judgment, award, or other payment, including no assumption of responsibility for ongoing medicals, there is no Section 111 reporting required.

**Note:** As indicated earlier, there is no admission or determination of liability does not exempt an RRE from reporting.

If there are multiple TPOCs for the same individual for the same claim, each new TPOC must be reported as a separate settlement, judgment, award, or other payment. This applies to liability insurance (including self-insurance), no-fault insurance, and workers' compensation. **Note:** A single payment obligation is reported as a single aggregate total (one TPOC Amount) regardless of whether it is funded through a single payment, an annuity or a structured settlement. However, the sum of all TPOC Amounts must be used when determining whether the claim meets the

applicable reporting threshold. Use the most recent, latest TPOC Date associated with the claim when determining whether the claim meets the reporting thresholds defined in Section 6.4.1.

### **Payment Pending Appeal**

If there is an assumption of ORM due to a judgment or award but the liability insurance (including self-insurance), no-fault insurance, or workers' compensation is appealing this judgment or award:

- If payment is being made, pending results of the appeal, the ORM must be reported.
- If payment is not being made pending results of the appeals, the ORM is not reported until the appeal is resolved.

If there is a TPOC Date/Amount due to a judgment, award, or other payment but the liability insurance (including self-insurance)/no-fault insurance/workers' compensation or claimant is appealing or further negotiating the judgment/award/other payment:

- If payment is being made, pending results of the appeal/negotiation, the TPOC must be reported.
- If payment is not being made pending results of the appeals/negotiation, the TPOC is not reported until the appeal/negotiation is resolved.

### **Accident & Health, Short-Term Travel, and Occupational Accident Products**

Accident & Health, Short Term Travel and Occupational Accident Products are considered no-fault insurance by CMS and reportable as such under Section 111.

When payments are made by sponsors of clinical trials for complications or injuries arising out of the trials, such payments are considered to be payments by liability insurance (including self-insurance) and must be reported. The appropriate RRE should report the date that the injury/complication first arose as the Date of Incident (DOI). The situation should also be reported as one involving Ongoing Responsibility for Medicals (ORM).

#### **6.5.1.7 Risk Management Write-Offs and Related Actions**

As a risk management tool to lessen the probability of a liability claim against it and/or to facilitate/enhance customer good-will, entities may reduce charges for items and services (write-off) or provide something of value (e.g., cash, gift card, etc.). If an entity takes such actions, it may or may not constitute a reporting obligation (as a TPOC) as explained below.

- For the purposes of the Medicare Secondary Payer provisions, “[a]n entity that engages in a business, trade, or profession shall be deemed to have a self-insured plan if it carries its own risk (whether by a failure to obtain insurance, or otherwise) in whole or in part.” (42 U.S.C. § 1395y(b)(2)(A)). Risk management write-offs (including a reduction in the amount due as a risk management tool) constitute liability self-insurance for the purposes of the Medicare Secondary Payer provisions.
- In instances where a provider, physician or other supplier has reduced its charges or written off some portion of a charge for items or services provided to a Medicare beneficiary as such a risk management tool, the provider, physician or other supplier is expected to submit a claim for payment to Medicare reflecting the unreduced permissible charge (e.g., the limiting charge amount) and showing the amount of the reduction provided or write-off as a payment

from liability insurance (including self-insurance). Medicare's interests with respect to this particular TPOC Amount have been protected through this billing procedure; the provider, physician or other supplier shall not report the reduction or write-off as a TPOC.

- In instances where a provider, physician, or other supplier has provided property of value (other than a reduction in charges or write-off) to a Medicare beneficiary as such a risk management tool when there is evidence, or a reasonable expectation, that the individual has sought or may seek medical treatment as a consequence of the underlying incident giving rise to the risk, the entity shall report the value of the property provided as a TPOC from liability insurance (including self-insurance). If the value of the property provided is less than the TPOC reporting threshold, it need not be reported under Section 111.
- In instances where any other entity has reduced its charges, written off some portion of a charge or provided other property of value to a Medicare beneficiary as such a risk management tool when there is evidence, or a reasonable expectation, that the individual has sought or may seek medical treatment as a consequence of the underlying incident giving rise to the risk, the entity shall report the reduction, write-off or property of value provided as a TPOC from liability insurance (including self-insurance). If the amount of the reduction, write-off or property of value provided is less than TPOC reporting threshold, it need not be reported under Section 111.
- The points above address risk management write-offs by providers, physicians, and other suppliers as well as by non-provider/supplier entities.

#### **6.5.1.8 Reporting Exception for Qualified Settlement Funds (QSFs)**

Reporting Exception for Certain TPOCs where the TPOC has been paid into a Qualified Settlement Fund (QSF) prior to October 1, 2011:

- This exception is applicable for RREs for certain liability insurance (including self-insurance), no-fault insurance, and workers' compensation TPOC settlements, judgments, awards, or other payments, where funds have been paid into a QSF under Section 468B of the IRC prior to October 1, 2011. (Note: QSFs under Section 468B of the IRC are not RREs.) Under this exception, MMSEA Section 111 reporting is not required when **ALL** of the following criteria are met:
  - The settlement, judgment, award or other payment is a liability insurance (including self-insurance) TPOC Amount; where there is no Ongoing Responsibility for Medicals (ORM) involved; and
  - The settlement, judgment, award, or other payment will be issued by a QSF under Section 468B of the IRC, in connection with a State or Federal bankruptcy proceeding; and,
  - The funds at issue were paid into the trust prior to October 1, 2011.

## **6.6 How to ask CMS Questions about Section 111 Reporting Policy**

Please be sure to frequently visit the Section 111 page on the CMS website at <https://go.cms.gov/mirnghp> for updated information on Section 111 reporting requirements, including updates to this Guide. In order to be notified via email of updates posted to this or any CMS.gov webpage, enter your email address in the "Get email updates" section at the bottom of any CMS.gov webpage, and choose which topics for which you want updates. When new

information regarding those topics is available, you will be notified. These announcements will also be posted to the NGHP *What's New* page.

The Section 111 Resource Mailbox, at [PL110-173SEC111-comments@cms.hhs.gov](mailto:PL110-173SEC111-comments@cms.hhs.gov), is a vehicle that RREs may use to send CMS policy-related questions regarding the Medicare Secondary Payer (MSP) reporting requirements included in Section 111 of the Medicare, Medicaid, and SCHIP Extension Act of 2007. RREs are requested to send only policy-related questions to the Section 111 Resource Mailbox. If an RRE has a technical question, and if you are unable to contact your Electronic Data Interchange (EDI) Representative, for any reason, call the EDI Hotline at (646) 458-6740. If you have not registered to become an RRE, please directly contact the Benefits Coordination & Recovery Center (BCRC) at 1-855-798-2627.

Emails from CMS or the BCRC may come from @mail.cms.hhs.gov, @cms.hhs.gov, and @bcrcgdit.com addresses. Update your spam filter software to allow receipt of these email addresses.

## Chapter 7: Data Use Agreement

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As part of the Section 111 registration process, the Authorized Representative for each Section 111 RRE will be asked to sign a copy of the following Data Use Agreement. It will be included on the profile report sent to the Authorized Representative after Section 111 COBSW registration and account setup. The Authorized Representative must sign and return the last page of the profile report to the BCRC. In addition, all users must agree to the Data Use Agreement language each time they log on to the Section 111 application of the COBSW. Data exchanged for Section 111 is to be used solely for the purposes of coordinating health care benefits for Medicare beneficiaries between Medicare and Section 111 RREs. Measures must be taken by all involved parties to secure all data exchanged and ensure it is used properly.

### *SAFEGUARDING & LIMITING ACCESS TO EXCHANGED DATA*

*I, the undersigned Authorized Representative of the Responsible Reporting Entity (RRE) defined above, certify that the information contained in this Registration is true, accurate and complete to the best of my knowledge and belief, and I authorize CMS to verify this information. I agree to establish and implement proper safeguards against unauthorized use and disclosure of the data exchanged for the purposes of complying with the Medicare Secondary Payer Mandatory Reporting Provisions in Section 111 of the Medicare, Medicaid and SCHIP Extension Act (MMSEA) of 2007. Proper safeguards shall include the adoption of policies and procedures to ensure that the data obtained shall be used solely in accordance with Section 1106 of the Social Security Act [42 U.S.C. § 1306], Section 1874(b) of the Social Security Act [42 U.S.C. § 1395kk(b)], Section 1862(b) of the Social Security Act [42 U.S.C. § 1395y(b)], and the Privacy Act of 1974, as amended [5 U.S.C. § 552a]. The Responsible Reporting Entity and its duly authorized agent for this Section 111 reporting, if any, shall establish appropriate administrative, technical, procedural, and physical safeguards to protect the confidentiality of the data and to prevent unauthorized access to the data provided by CMS. I agree that the only entities authorized to have access to the data are CMS, the RRE or its authorized agent for Mandatory Reporting. RREs must ensure that agents reporting on behalf of multiple RREs will segregate data reported on behalf of each unique RRE to limit access to only the RRE and CMS and the agent. Further, RREs must ensure that access by the agent is limited to instances where it is acting solely on behalf of the unique RRE on whose behalf the data was obtained. I agree that the authorized representatives of CMS shall be granted access to premises where the Medicare data is being kept for the purpose of inspecting security arrangements confirming whether the RRE and its duly authorized agent, if any, is in compliance with the security requirements specified above. Access to the records matched and to any records created by the matching process shall be restricted to authorized CMS and RRE employees, agents and officials who require access to perform their official duties in accordance with the uses of the information as authorized under Section 111 of the MMSEA of 2007. Such personnel shall be advised of (1) the confidential nature of the information; (2) safeguards required to protect the information, and (3) the administrative, civil and criminal penalties for noncompliance contained in applicable Federal laws.*

## Chapter 8: Training and Education

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A variety of training and educational materials are available to help you with Section 111 reporting, in addition to the material in this guide.

- The Section 111 CMS web page (<https://go.cms.gov/mirnghp>) has links to all CMS publications regarding the MSP Mandatory Reporting Requirements under Section 111 of the MMSEA of 2007. In order to be notified via email of updates posted to this or any CMS.gov webpage, enter your email address in the “Get email updates” section at the bottom of any CMS.gov webpage, and choose which topics for which you want updates. When new information regarding those topics is available, you will be notified. These announcements will also be posted to the NGHP *What’s New* page.
- CMS conducts Town Hall Teleconferences to provide information and answer questions regarding Section 111 reporting requirements. The schedule for these calls is posted (and updated as new calls are scheduled) on the Section 111 web page under the What’s New tab at <https://go.cms.gov/mirnghp>.
- CMS has made available a curriculum of computer-based training (CBT) courses for Section 111 RREs. These courses are offered free of charge and provide in-depth training on Section 111 registration, reporting requirements, the Section 111 COBSW, file transmission, file formats, file processing, and general MSP topics. These courses are all available on the Mandatory Insurer Reporting (NGHP) [Training Material](#) page on the CMS website.
- All updated Section 111 policy guidance published in the form of an Alert can be found on the Section 111 web page (<https://go.cms.gov/mirnghp>). Any Alert posted after the date of the currently published user guide supersedes the applicable language in the user guide. All Alerts will be incorporated into the next version of the user guide. Until such time, RREs must refer to the current user guide and any subsequently dated Alerts for complete information on Section 111 reporting requirements.

**Note:** The Section 111 user guides and other instructions do not and are not intended to cover all aspects of the MSP program. Although these materials provide wide-ranging overviews of MSP in general, any individual or entity that is a primary payer to Medicare is responsible for their obligations under the law. The statutory provisions for MSP can be found at 42 U.S.C. § 1395y(b); the applicable regulations can be found at 42 C.F.R. Part 411. Supplemental guidance regarding the MSP provisions can be found at the following web page:

- [Medicare Secondary Payer](#) website
- [Workers’ Compensation Medicare Set Aside Arrangements](#) website
- [Internet-Only Manuals \(IOMs\)](#) website (MSP Manual is CMS Publication 100-05)