Prior Authorization Process for Lower Limb Prosthetics (LLPs)

Amy Cinquegrani
Director, Division of Payment Methods & Strategies

Dr. Scott H. Lawrence
Deputy Director, Division of Payment Methods & Strategies
To provide an overview of the prior authorization process for certain durable medical equipment, prosthetics, orthotics, and supplies (DMEPOS) as outlined in section 1834(a)(15) of Title 18 of the Social Security Act and Centers for Medicare & Medicaid Services (CMS) regulation 1713, codified at 42 C.F.R. 405, 410, 413, and 414.

To provide specific operational guidance related to the prior authorization process for Lower Limb Prosthetics (LLPs)
Prior Authorization Process for Certain DMEPOS Items

- Prior authorization is a process through which a request for provisional affirmation of coverage is submitted for review before an item is furnished to a Medicare patient and before a claim is submitted for payment.

- Prior authorization helps to ensure that all applicable Medicare coverage, payment, and coding rules are met before an item is furnished.

- A provisional affirmation decision is a preliminary finding that a future claim submitted to Medicare for the DMEPOS item likely meets Medicare’s coverage, coding, and payment requirements.
Who

- Suppliers and Medicare patients

What – LLP

- L5856 - Addition to lower extremity prosthesis, endoskeletal knee-shin system, microprocessor control feature, swing and stance phase, includes electronic sensor(s), any type
- L5857 - Addition to lower extremity prosthesis, endoskeletal knee-shin system, microprocessor control feature, swing phase only, includes electronic sensor(s), any type
- L5858 - Addition to lower extremity prosthesis, endoskeletal knee-shin system, microprocessor control feature, stance phase only, includes electronic sensor(s), any type
- L5973 - Endoskeletal ankle foot system, microprocessor controlled feature, dorsiflexion and/or plantar flexion control, includes power source
- L5980 - All lower extremity prostheses, flex foot system
- L5987 - All lower extremity prosthesis, shank foot system with vertical loading pylon
Where and When

Phase 1

• Effective in California, Michigan, Pennsylvania, and Texas
  States are assigned based upon the beneficiary’s permanent address (per CMS Internet Only Manuals (IOM) 100-04, Ch.1, § 10.1.5.1).
• All claims for L5856, L5857, L5858, L5973, L5980, and L5987 with a date of service or delivery on or after May 11, 2020

Phase 2

• Effective nationally for dates of service or delivery on or after October 8, 2020

Note: Prior authorization of these items for patients with a representative (rep) payee are exempt during the initial four-state rollout. Once the prior authorization program becomes national, this exclusion will not apply.
Prior Authorization

• Suppliers will know earlier in the process whether Medicare will likely pay for the DMEPOS item.

• Medicare patients will know, prior to receipt of the item, whether Medicare will likely pay for the item.

• Durable Medical Equipment (DME) Medicare Administrative Contractor (MACs) can assess medical information, prior to making a claim determination, to provide provisional feedback on the item to be furnished.
Medicare coverage policies and documentation requirements are unchanged.

DME MACs will continue to conduct the reviews.

Advance Beneficiary Notice (ABN) policies and claim appeal rights are unchanged.

The prior authorization process developed for L5856, L5857, L5858, L5973, L5980, and L5987 does not create new documentation requirements.

Regularly required documentation must be submitted earlier in the process.
Request needs to identify:

• The beneficiary’s name, Medicare Beneficiary Identifier (MBI), date of birth, address
• The supplier’s name, NSC number, NPI number, address, and phone number
• The requester’s name, telephone number, NPI (if applicable), and address
• Submission date
• Healthcare Common Procedure Coding System (HCPCS) code
• Indicate if the request is an initial or resubmission review
• Indicate if the request is expedited and the reason why
Prior Authorization Request Content (continued)

- Requests also need to include (from the provider):
  - A Standard Written Order (SWO)
  - Documentation from the medical record to support the medical necessity of the item

- A request coversheet is available on the DME MACs’ websites
Prior Authorization Request Submission

• The supplier or the Medicare patient may submit the prior authorization request.

• The request can be:
  - Mailed
  - Faxed
  - Submitted through the Electronic Submission of Medical Documentation (esMD) system*
  - Submitted through the DME MAC’s provider portal

* More info about Electronic Submission of Medical Documentation (esMD) can be found at www.cms.gov/esMD.
Review Timeframes

• Initial Requests
  o The DME MAC will ensure the written determination is faxed, postmarked, or delivered electronically within 10 business days.

• Resubmitted Requests
  o The DME MAC will ensure the written determination is faxed, postmarked, or delivered electronically within 10 business days.
Expedited Review Requests

• Expedited Circumstances
  o If it is determined that delays in receipt of a Prior Authorization decision could jeopardize the life or health of the beneficiary, then the DME MAC will process the Prior Authorization request under an “expedited” timeframe.
  o The DME MAC will communicate a determination within 2 business days of receipt of the expedited request.
  o Suppliers are encouraged to use fax, esMD, or the MAC Portal to avoid delays with mailing.
DME MACs will send the requester of the prior authorization (i.e., the entity who will submit the claim for payment) a letter providing their prior authorization decision (i.e., affirmation or non-affirmation).

Medicare patients can receive a copy, upon request. DME MACs may also send these letters voluntarily.

Prescribing physicians can receive a copy of the decision letter upon request.

If the request is non-affirmed, the letter will provide a detailed explanation for the decision.
• Decision letters for both affirmation and non-affirmation decisions will contain a Unique Tracking Number (UTN).

• Claims submitted must include the UTN to receive payment.
• Claims for which there is an associated provisional affirmation prior authorization decision will be paid in full, so long as all of the appropriate documentation and all relevant Medicare coverage and clinical documentation requirements are met and the claim was billed and submitted correctly.

• Generally, claims that have an affirmation prior authorization decision will not be subject to additional review.
  
  o Claims may be chosen as part of the CERT sample (random) or by the UPIC (if there are concerns of fraud or gaming).
When a Prior Authorization Request is Submitted but Non-Affirmed

• A requester can resolve the non-affirmation reasons described in the decision letter and resubmit the prior authorization request.
  
  o Unlimited resubmissions are allowed; however, a non-affirmation prior authorization request decision is not appealable.

  or

• A requester can forego the resubmission process, provide the DMEPOS item(s), and submit the claim for payment.
  
  o The claim will be denied.
  
  o All appeal rights are available.
When a Prior Authorization Request is Not Submitted

• As described in 42 C.F.R. § 405 and § 414, if an item is selected for required prior authorization under the program, then submitting a prior authorization request is a condition of payment.

• Claims for items subject to required prior authorization submitted without a prior authorization decision and a corresponding UTN will be automatically denied.
Educational Outreach for Non-Affirmed Requests

• DME MACs have special tracking for requests that are not approved due to documentation errors, where the patient may otherwise meet Medicare’s coverage criteria.

• Suppliers with these documentation errors receive individualized education and are encouraged to resubmit their request to ensure their patients receive the necessary item for which they are covered.
Prior Authorization Process for Certain DMEPOS Items – Flow Chart

- Visits Physician/Qualified Practitioner
  - Provides a Standard Written Order
  - Documents medical necessity

- Beneficiary May Submit Prior Authorization Request Package
  - CMS expects this option to be seldom used and recommends that the beneficiary work with the supplier.

- Submits Prior Authorization Request Package including:
  - A Standard Written Order
  - Documentation from the medical record to support medical necessity
    (Additional requirements vary based on policy)

- Supplier
  - Receives/Reviews Package
    - Makes Decision
    - Sends Notification
      - Initial Request: 10 days
      - Resubmitted Request: 10 days
      - Expedited Request: 2 days

- DME MAC
  - Notice of Decision
  - If non-affirmed, may resubmit request prior to claim submission
  - Notice of Decision
  - If non-affirmed, the notification will contain detailed reasoning

The information on this chart is applicable to the following healthcare common procedure coding system (HCPCS) codes: L5856, L5857, L5858, L5973, L5980, and L5987.

The Practitioner and/or Beneficiary may request a copy of the Notice of Decision. As a courtesy, the DME MAC may send the notice to the beneficiary voluntarily.
Prior Authorization Process for Certain DMEPOS Items – Decision Tracking Tool

DMCPS Prior Authorization Special Tracking Decision Tool

Step 1: Was the request Non-Affirmed on prior auth?

Yes

A. Affirmed cases never require special tracking/outreach.

No

B. No outreach required. The supplier receives detailed information on what was missing from the request so resubmission can occur.

Step 2: Was enough documentation submitted to fully evaluate the request? (count both supplier and MD records)

Yes

C. This is an ineligible patient. No special tracking required.

No

This patient is potentially eligible for the DMEPOS item. SPECIAL TRACKING and PROACTIVE CLINICAL OUTREACH IS REQUIRED.

D.
## Scenarios

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<th>1</th>
<th>Submitted</th>
<th>Affirmation</th>
<th>Submit a claim</th>
<th>Pay the claim (as long as all other requirements are met)</th>
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<tbody>
<tr>
<td>2</td>
<td>Submitted</td>
<td>Non-Affirmation</td>
<td>a. Submit a claim</td>
<td>a. Deny the claim</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>b. Fix and resubmit the request</td>
<td>b. Review the resubmission and render a decision</td>
</tr>
<tr>
<td>3</td>
<td>Not submitted</td>
<td>N/A</td>
<td>Submit a claim</td>
<td>Deny the claim</td>
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The benefit is not changing.

Medicare patients will know earlier in the payment process if an item will likely meet Medicare’s coverage requirements.

Medicare patients may receive a copy of their prior authorization decision, upon request.

Dual eligible coverage is not changing. A non-affirmation prior authorization decision is sufficient for meeting states’ obligation to pursue other coverage before considering Medicaid coverage.

Private insurance coverage is not changing.
• CMS will contract with an independent evaluator to analyze the impacts of prior authorization, including impacts to patient care, access to service, and overall expenditures and savings.

• CMS will conduct regular reviews of DME MAC prior authorization decisions.

• CMS will discuss its findings with and seek feedback from the DME MACs during regularly scheduled meetings.
DME MAC Medical Directors will discuss coverage criteria and clinical feedback on these LLP codes.

Local Coverage Decision (LCD) L33787 and Policy Article for Lower Limb Prostheses: L33787
DME MAC Information

• Jurisdictions A and D: Noridian
  o https://med.noridianmedicare.com/

• Jurisdictions B and C: CGS
  o http://www.cgsmedicare.com/
# Summary

<table>
<thead>
<tr>
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<th>Phase I</th>
<th>Phase II</th>
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<tr>
<td><strong>Codes:</strong></td>
<td>L5856, L5857, L5858, L5973, L5980, and L5987</td>
<td>L5856, L5857, L5858, L5973, L5980, and L5987</td>
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<tr>
<td><strong>Where:</strong></td>
<td>CA, MI, PA, TX</td>
<td>Nationwide</td>
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<tr>
<td>PAR submissions begin:</td>
<td>April 27, 2020</td>
<td>September 24, 2020</td>
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<td>Impacted Dates of Service:</td>
<td>May 11, 2020</td>
<td>October 8, 2020</td>
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<tr>
<td>Submitted by:</td>
<td>Supplier or beneficiary</td>
<td>Supplier or beneficiary</td>
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</table>
• All HCPCS codes previously added to the Required Prior Authorization List will continue to be subject to the requirements of PA

CMS Resources

• Local Coverage Decision (LCD) and Policy Article for Lower Limb Prostheses: L33787

• Prior Authorization Web Site: go.cms.gov/DMEPOSPA

• Feedback: DMEPOSPA@cms.hhs.gov
Questions?