



*2014 Transitional Reinsurance (RI) Audit Report*

*for*

*Fallon Community Health Plan, Inc. (Fallon)*

*HIOS Issuer ID 88806*

*June 3, 2021*

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## I. EXECUTIVE SUMMARY

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The 2014 Transitional Reinsurance (RI) Audit Report is an assessment of Fallon Community Health Plan, Inc.'s (Fallon) compliance with the applicable federal requirements related to payments made under the Transitional Reinsurance program established under section 1341 of the Patient Protection and Affordable Care Act (ACA)<sup>1</sup> and implementing regulations.<sup>2,3</sup> This report details the audit procedures<sup>4</sup> and the resulting findings and/or observations for the benefit year (BY) 2014 RI program audit of Fallon.

### Background

Fallon, HIOS Issuer ID 88806, is a health insurance issuer that received BY 2014 RI payments consistent with the BY 2014 national RI payment parameters.<sup>5</sup> Fallon submitted enrollment, medical, and pharmacy claims data to its External Data Gathering Environment (EDGE) Server for calculation of the BY 2014 RI payments. The payments are reflected in the issuer's 2014 EDGE Reinsurance Detailed Enrollee Report (BY 2014 RIDE Report). This issuer's total BY 2014 RI payments were \$2,543,005.00.

### Audits to Determine Compliance with the Transitional RI Program

Under title 45 of the Code of Federal Regulations (CFR) § 153.410(d), the Department of Health and Human Services (HHS) may audit issuers to assess the degree of compliance with the federal RI program requirements. HHS designated CMS to conduct these audits to achieve the following:

- Safeguard federal funds;

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<sup>1</sup> The ACA (Pub. L. 111–148) was enacted on March 23, 2010. The Health Care and Education Reconciliation Act of 2010 (Pub. L. 111–152), which amended and revised several provisions of the ACA, was enacted on March 30, 2010. In this report, we refer to the two statutes collectively as the “Patient Protection and Affordable Care Act” or “ACA.”

<sup>2</sup> See 42 U.S.C. 18061. Also see 45 C.F.R. Part 153, Subparts A, C, E, H.

<sup>3</sup> Consistent with section 1321(c)(1) of ACA, the HHS Secretary is responsible for operating the transitional reinsurance program on behalf of any state that elected not to do so. For the 2014 benefit year, Connecticut was the only state to elect to operate the transitional reinsurance program. See the HHS Notice of Benefit and Payment Parameters for 2015; Final Rule, 79 FR 13743 at 13752 (March 11, 2014) (2015 Payment Notice).

<sup>4</sup> To provide the flexibility needed when standing-up a new oversight program and to ensure that issuers are able to provide CMS with their most accurate data, audit protocols allow for dialogue between auditor and issuer to identify and correct errors in data submission that differ somewhat from some independence and reporting standards set forth under Generally Accepted Government Auditing Standards (GAGAS). These procedures were defined and executed consistent with the competence, integrity, and analytical discipline required for “performance audits” as defined by GAGAS.

<sup>5</sup> The final BY 2014 national RI payment parameters consisted of a \$45,000 attachment point, \$250,000 cap, and a 100% coinsurance rate. For BY 2014, the RI program reimbursed issuers for 100% of an issuer's aggregated total paid claim amount for enrollees that fell between \$45,000 (the attachment point) and \$250,000 (the cap). The maximum BY 2014 RI payment for an enrollee was \$205,000. See CMS Memo *Transitional Reinsurance Program: Pro Rata Adjustment to the National Coinsurance Rate for the 2014 Benefit Year* (June 17, 2015), available at: <https://www.cms.gov/CCIIO/Programs-and-Initiatives/Premium-Stabilization-Programs/The-Transitional-Reinsurance-Program/Downloads/RI-Payments-National-Proration-Memo-With-Numbers-6-17-15.pdf>.

- Instill confidence amongst regulated entities concerning data quality, soundness, and robustness;
- Evaluate health insurance issuers' compliance with federal program rules and regulations; and
- Develop a successful and coordinated risk-based audit program that maximizes resources.

This audit is part of CMS's program to validate the BY 2014 enrollee-level data submitted to the issuer's EDGE server by May 15, 2015,<sup>6</sup> and to analyze controls and policies related to BY 2014 RI payments. Additional RI payments will not be provided for claims identified during this audit that are not reflected in the BY 2014 RIDE Report.<sup>7</sup>

CMS findings and observations for the RI program are defined and documented below.

- *Finding*: Results from the discovery of evidence suggesting non-compliance with applicable RI program federal requirements, in addition to cases of confirmed non-compliance and requires a recoupment of RI payments.
  - Example: Claim level discrepancies identified within the issuer's claims data extract and the issuer's BY 2014 RIDE Report, associated with a RI payment enrollee, that result in a recoupment of RI payments.
- *Observation*: Results from the identification of areas for improvement when there is no evidence of actual non-compliance with applicable RI program federal requirements or when there may be evidence of non-compliance with applicable RI program federal requirements that does not require recoupment of RI payments.
  - Example: Claim level discrepancies identified within the issuer's claims data extract and the issuer's BY 2014 RIDE Report, associated with RI eligible enrollees or RI payment enrollees where the claim adjustment would not result in a recoupment of RI payments.<sup>8</sup>

## Results of Review<sup>9</sup>

CMS identified three (3) findings and three (3) observations during Fallon's BY 2014 RI program audit. The findings and observations include the following:

Findings:

1. Inclusion of claim data for 132 claims, totaling \$138,003.70, in the issuer's BY 2014 RIDE Report that the issuer could not substantiate in its claims system of record;
2. Inclusion of claim data for 20 claims, totaling \$117,007.85, in the issuer's BY 2014 RIDE Report with claim paid dates in the issuer's data extract that were later than the EDGE Server submission cut-off date of May 15, 2015; and

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<sup>6</sup> CMS provided a grace period until May 15, 2015, for issuers to submit and update EDGE server data for BY 2014. See [https://www.cms.gov/CCIIO/Resources/Regulations-and-Guidance/Downloads/EDGE\\_Data\\_Grace\\_Period\\_Guidance4-27-15.pdf](https://www.cms.gov/CCIIO/Resources/Regulations-and-Guidance/Downloads/EDGE_Data_Grace_Period_Guidance4-27-15.pdf).

<sup>7</sup> As communicated in the Entrance Conference, additional RI payments will not be provided for underpayments identified as a result of the BY 2014 RI Audits.

<sup>8</sup> See supra note 7.

<sup>9</sup> During the course of the audit Fallon confirmed they were unable to locate the final RIDE report used to determine 2014 RI payments. Therefore, the results of the review documented within this report are based on the comparison of the values included within the preliminary RIDE report provided by Fallon and Fallon's data extract.

3. Differences in claim paid amounts for 22 claims, totaling \$4,584.00, identified in the comparison of the issuer's data extract to the issuer's BY 2014 RIDE Report.

The results of the three (3) audit findings resulted in a total of \$256,612.08 paid claim differences that the issuer has not substantiated. All of the issuer's paid claims amounts for an enrollee, with the audit corrections, were aggregated for each enrollee. Then the RI payment parameters were applied to recalculate the issuer's BY 2014 RI payments.<sup>10</sup> Consistent with the findings identified in this report, a recoupment payment is due to HHS of \$233,753.94 for the BY 2014 RI payments.

#### Observations:

1. Inclusion of claim data for 296 claims, totaling \$47,661.71, in the issuer's BY 2014 RIDE Report that the issuer could not substantiate in its claims system of record;
2. Inclusion of claim data for 16 claims, totaling \$11,838.32, in the issuer's BY 2014 RIDE Report with claim paid dates in the issuer's data extract that were later than the EDGE submission cut-off date of May 15, 2015; and
3. Differences in claim paid amounts for 158 claims identified, totaling \$11,269.88, in the comparison of the issuer's data extract to the issuer's BY 2014 RIDE Report.

The three (3) observations do not require a recoupment of the issuer's BY 2014 RI payments. In some instances, an observation may also affect an enrollee who received an RI payment but not result in an impact to the RI payment for that enrollee (e.g., the issuer's aggregated paid claims for the enrollee, after correcting the observation and application of the BY2014 RI payment parameters, results in the same RI payment for the enrollee).

Please refer to Sections II.C and II.D below for details on the findings and observations listed above, including the condition, cause, effect, corrective actions, and the issuer's responses.

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<sup>10</sup> Please refer to [Appendix 4](#) to view the aggregated amount of paid claim differences associated with each audit procedure, as well as the enrollee level results used for calculating the "Total Financial Impact."

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## II. REINSURANCE PAYMENT PROGRAM ASSESSMENT

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### A. BACKGROUND, OBJECTIVES, SCOPE, and METHODOLOGY

#### 1. Background

HHS has authority to conduct audits to confirm successful implementation of, and adherence to, the applicable federal requirements related to the RI program.<sup>11</sup> As such, CMS established this audit program.

Section 1341 of ACA established a transitional RI program to stabilize premiums in the individual market inside and outside of the Exchanges for benefits years 2014 through 2016.<sup>12</sup> The transitional RI program collected contributions from contributing entities to fund RI payments to issuers of non-grandfathered individual market reinsurance-eligible plans,<sup>13</sup> the administrative costs of operating the program, and the General Fund of the U.S. Treasury. The program helped reduce the uncertainty of insurance risk in the individual market as the federal ACA insurance market requirements and Exchanges were implemented by partially offsetting issuer's claims associated with high-cost enrollees.<sup>14</sup> Under the program, payments were made to issuers of reinsurance-eligible plans for a percentage of covered claims (coinsurance rate) above the attachment point and below the reinsurance cap.<sup>15</sup> For BY 2014, the attachment point was \$45,000, the reinsurance cap was \$250,000, and the final coinsurance rate was 100%.<sup>16</sup>

HHS implemented a distributed data collection (DDC) approach where issuers of reinsurance-eligible plans were required to establish external data gathering environment (EDGE) servers to make accessible data required to calculate RI payments when HHS was responsible for operating the RI program.<sup>17,18</sup> Issuers were required to submit enrollee and claims data on their EDGE servers by April 30<sup>th</sup> of the year following the applicable benefit year.<sup>19</sup> Non-orphan claims (i.e., those that are linked to enrollees in a valid individual market reinsurance-eligible plan) were selected for the RI calculation and considered as a request for payment pursuant to 45 C.F.R. § 153.410. Each issuer's EDGE server calculated the issuer's estimated RI payment, while the EDGE Calculation Module (ECM), a CMS internal system, calculated the amount of each issuer's actual RI payment taking into consideration total available RI contributions.

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<sup>11</sup> See 45 C.F.R. § 153.410(d).

<sup>12</sup> See supra note 3.

<sup>13</sup> See 45 C.F.R. § 153.20 for a definition of "reinsurance-eligible plan."

<sup>14</sup> See, e.g., Patient Protection and Affordable Care Act; HHS Notice of Benefit and Payment Parameters for 2014 and Amendments to the HHS Notice of Benefit and Payment Parameters for 2014; Final Rules; Patient Protection and Affordable Care Act; Establishment of Exchange and Qualified Health Plans; Small Business Health Options Program; Proposed Rule, 78 FR 15410 (March 11, 2013) (2014 Payment Notice); and the 2015 Payment Notice, 79 FR 13743.

<sup>15</sup> See supra notes 5 and 14.

<sup>16</sup> See supra note 5.

<sup>17</sup> See 45 C.F.R. §§ 153.420 and 153.700.

<sup>18</sup> While Connecticut elected to operate the RI program for BY 2014, issuers in Connecticut leveraged the EDGE server data submission process.

<sup>19</sup> See 45 C.F.R. § 153.420(b). CMS extended the BY 2014 deadline to May 15, 2015; see supra note 6.

HHS established audit protocols to assess health insurance issuers' compliance with the following regulations governing the RI program:

- 45 C.F.R. § 153.410: Requests for reinsurance payment;
- 45 C.F.R. § 153.420: Data collection; and
- 45 C.F.R. § 153.700, et seq.: Distributed data collection for HHS-Operated Programs.

Please refer to [Appendix 2](#) for the specific requirements established under the authorities listed above.

## 2. Objectives

The objectives of this audit are to:

- (1) Evaluate issuer-submitted enrollment and claims files against applicable federal RI program requirements for compliance and completeness;
- (2) Assess validity and compliance of issuer-submitted plan reference data and associated enrollee data;
- (3) Evaluate whether issuer-submitted data supports the BY 2014 RIDE Report<sup>20</sup> data at the enrollee level;
- (4) Evaluate accuracy of the RI payments (not including the coinsurance rate), as calculated by the EDGE server<sup>21</sup>, in instances where there is a deviation in the detailed enrollee and claims submission to the EDGE server;
- (5) Assess issuer controls, policies, and procedures surrounding RI data submissions to the EDGE server; and
- (6) Assess compliance with maintenance of records requirements in 45 C.F.R. § 153.410(c) (i.e., 10 years of file retention).

## 3. Scope and Methodology

CMS selected Fallon for an audit to assess the issuer's compliance with the aforementioned federal transitional RI program regulations. CMS evaluated Fallon's activities related to the BY 2014 (January 1, 2014 through December 31, 2014) enrollee and claim-level data included in the BY 2014 RIDE Report, based on data submitted to the issuer's EDGE server prior to or on May 15, 2015, to support RI payments received.

CMS sent Fallon an electronic letter on November 29, 2018, to notify them of the scope of this audit. CMS's audit contractor sent a follow-up letter to Fallon on November 30, 2018, that identified data requirements for conducting the audit. CMS's audit contractor reviewed Fallon's documentation, including an issuer-provided data extract, and used CMS's applicable audit procedures to assess compliance with applicable federal transitional RI program rules and regulations.

CMS's audit contractor applied CMS's audit protocol to identify findings and observations. The contractor performed audit procedures on 100% of on-Exchange and off-Exchange enrollees

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<sup>20</sup> The RIDE report contains enrollee-level plan and claim details used for the RI payment calculation and is made available only to issuers through EDGE servers.

<sup>21</sup> Issuer EDGE servers process enrollment and claims data according to the EDGE Server Business Rules (ESBR) to select claims to be included in RI payment calculations. See 45 C.F.R. §§ 153.410, 153.420, 153.700, 153.710, and 153.720.

who received BY 2014 RI payments, as well as, on 10% of the issuer's total RI-eligible enrollee population who did not receive RI payments. *(Note: Any discrepancies identified for RI-eligible enrollees who did not receive RI payments will result in an observation and therefore do not have financial impact).* CMS's audit procedures included the following:

- (1) **Unreconciled Claims Review:** Review and comparison of the unique claim IDs included in the issuer's BY 2014 RIDE Report to the unique claim IDs included in the issuer's data extract to determine existence.
- (2) **RI Eligible Plan<sup>22</sup> Review:** Review the issuer's claims in the data extract to those in the BY 2014 RIDE Report to validate whether the claims were associated with an RI eligible plan.
- (3) **BY 2014 Claim Validation:** Review the issuer's claims start and end dates in the data extract to validate whether the claims fell within BY 2014 and were not cross-year claims from a prior year.
- (4) **Claim Paid Date Validation:** Review the issuer's claims data extract payment date to validate the BY 2014 claims were paid as of CMS's BY 2014 extended deadline for EDGE data submissions of May 15, 2015.
- (5) **Claim Coverage Period Validation:** Review the issuer's claims in the data extract to the coverage period in the BY 2014 RIDE Report to determine whether the claim start date is within the enrollee's coverage period.
- (6) **Paid Claim Amount Validation:** Review the issuer's claims in the data extract to validate the paid claim amount matches the paid claim amount in the issuer's BY 2014 RIDE Report.
- (7) **Issuer Policies and Procedures Review:** Determine whether the issuer's policies and procedures comply with applicable CMS rules, regulations, and policies related to the transitional RI program.
- (8) **Issuer Attestation Review:** Validate that the issuer provided a completed attestation signed by the Chief Executive Officer (CEO), Chief Financial Officer (CFO) or other authorized official who has reviewed the documentation submitted for this audit. This procedure was reviewed to substantiate the accuracy of the documentation submitted during the audit process and did not result in a finding or observation for the issuer.

## B. RESULTS OF REVIEW

CMS assessed Fallon's compliance with applicable federal rules and regulations related to the transitional RI program using the following procedures: Unreconciled Claims Review, RI Eligible Plan Review, Benefit Year 2014 Claim Validation, Claim Paid Date Validation, Claim Coverage Period Validation, Paid Claim Amount Validation, and Issuer RI Policies and Procedures Review. Below are the results of this review.<sup>23</sup>

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<sup>22</sup> See supra note 13.

<sup>23</sup> This review was based on the BY 2014 RIDE Report titled: 88806.RIDE.D20150418T004859.P.xml. As a result of follow-up performed during the audit, Fallon noted that they were unable to locate the final RIDE report used to determine 2014 BY RI payments. As such, the audit was performed on the preliminary RIDE report provided by the issuer.



**(1) Unreconciled Claims Review**

One (1) finding and one (1) observation resulted from the review of Fallon’s data extract to determine if the claims reported on the BY 2014 RIDE Report existed in the data extract. Please refer to Finding No. 1 and Observation No. 1 included in Sections II.C and II.D below for details on the finding and observation.

**(2) RI Eligible Plan Review**

No observations resulted from the review of Fallon’s data extract to determine if the plan ID was for an RI-eligible plan and matched the plan ID reported in the issuer’s BY 2014 RIDE Report.

**(3) BY 2014 Claim Validation**

No findings and/or no observations resulted from the review of Fallon’s data extract to determine if claims were incurred in BY 2014.

**(4) Claim Paid Date Validation**

One (1) finding and one (1) observation resulted from the review of Fallon’s data extract to determine if the BY 2014 claim was paid by the issuer before the EDGE Server cut-off date of May 15, 2015. Please refer to Finding No. 2 and Observation No. 2 included in Sections II.C and II.D below for details on the finding and observation.

**(5) Claim Coverage Period Validation**

No findings and/or no observations resulted from the review of Fallon’s data extract to determine if the service begin date of claims were within the enrollee’s coverage period.

**(6) Paid Claim Amount Validation**

One (1) finding and one (1) observation resulted from the review of Fallon’s data extract to determine if the claim paid amount matched the corresponding claim paid amount in the issuer’s BY 2014 RIDE Report. Please refer to Finding No. 3 and Observation No. 3 included in Sections II.C and II.D below for details on the finding and observation.

**(7) Issuer RI Policies and Procedures Review**

No observations resulted from the review of Fallon’s RI policies and procedures to determine compliance with applicable CMS rules, regulations, and policies.

## C. FINDINGS

A finding results from the discovery of evidence confirming or suggesting non-compliance with applicable federal<sup>24</sup> requirements and requires a recoupment of all or part of the RI payment. For BY 2014, an enrollee must have had claims paid by the issuer in an amount that fell between the attachment point of \$45,000 and the cap of \$250,000. The amount of total paid claims was then required to be adjusted downward for enrollees for whom the issuer was also receiving a 2014 advance CSR payment [a process collectively referred to as the CSR Maximum Out-of-Pocket (MOOP) adjustment]. CMS’s audit contractor considered both the MOOP adjustment amounts reported in the issuer’s BY 2014 RIDE Report, as well as the paid claim amount differences identified from the claim-level audit procedures, for purposes of determining Fallon’s RI financial impact.

Based on the claim-level audit procedures performed, three (3) findings were identified for enrollees associated with a BY 2014 RI payment. These claim-level procedures resulted in a total of \$256,612.08 paid claim amount differences, and the differences were further aggregated at the enrollee level for final recalculation of the issuer’s BY 2014 RI payments, which resulted in a financial impact of \$233,753.94. Please refer to [Appendix 4](#) to view the aggregated amount of paid claim differences associated with each audit procedure, as well as the enrollee level results used for calculating the “Total Financial Impact” amount shown in the table below.

	Total RI Payment Amount
Total RI Payments per the Final BY 2014 RISR Report <sup>25</sup>	\$2,543,005.00
Total RI Payments as Recalculated	\$2,309,251.06
<b>Total Financial Impact<sup>26</sup></b>	<b>\$233,753.94</b>

The financial impact of the three (3) findings is subject to recoupment by HHS in the amount of \$233,753.94.

CMS’s audit contractor documented the condition, criteria, cause, effect, and corrective action for these findings as shown in the tables below. The issuer’s management response will be added once the issuer has reviewed the report and provided its response.

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<sup>24</sup> See supra note 21.

<sup>25</sup> Fallon identified that they could not locate the final BY 2014 RIDE report, as such the number noted above for RI payment is based on the final RI payment values identified within the Reinsurance Summary Report (RISR) that was used to determine payment.

<sup>26</sup> Financial impact derived from BY2014 RI Program audits only includes findings where funds are subject to recoupment by HHS. These amounts will be collected as part of the monthly payment cycle consistent with 45 C.F.R. § 156.1210 and the netting regulation at 45 C.F.R. § 156.1215. If all or part of the adjustment amount was unable to be netted, the remaining adjustment amount is a determination of a debt that is owed to the federal government. 45 C.F.R. § 156.1215(c). Please refer to [Appendix 4](#) for additional details on this computation.

<b>Finding No. 1 – Unreconciled Claims Review</b>	
<b>Condition:</b>	Fallon's BY 2014 RIDE Report included 132 claims that were not reported in Fallon's data extract, resulting in a difference of \$138,003.70 in claim paid amounts.
<b>Criteria:</b>	Eligible claims submitted to the EDGE Server for RI payment only include claims the issuer can substantiate in its claims system.  See 45 C.F.R. §§ 153.410, 153.420 and 153.710. See the 2014 Payment Notice.
<b>Cause:</b>	The issuer indicated, "Fallon has discussed this and are in agreement with the findings as this is due to the claims which were included originally with a paid date subsequent to 5/15/2015."
<b>Effect:</b>	The inclusion of the 132 unreconciled claims in the BY 2014 RIDE Report resulted in a change to the issuer's final BY 2014 RI payments.
<b>Corrective Action Required:</b>	The financial impact of this finding includes a total of \$138,003.70 in claim paid amount differences. Please refer to the RI Financial Impact table and Appendix 4 for further details on the calculation of the final financial impact including the differences noted from each finding and the related RI payment impact.  Fallon should confirm this financial impact and its agreement (or disagreement) with this finding, as indicated in Section III of this report. If finalized, HHS will recoup the adjustment amount as part of the monthly payment cycle consistent with 45 C.F.R. § 156.1210 and the netting regulation at 45 C.F.R. § 156.1215. If all or part of the adjustment amount was unable to be netted, the remaining adjustment amount is a determination of a debt that is owed to the federal government. See 45 C.F.R. § 156.1215(c).
<b>Issuer Management Response:</b>	<i>Agree</i>

<b>Finding No. 2 – Claim Paid Date Validation</b>	
<b>Condition:</b>	Fallon's data extract included 20 claims with a claim paid date that was after the BY 2014 EDGE Server cut-off date of May 15, 2015, resulting in a difference of \$117,007.85 in claim paid amounts.
<b>Criteria:</b>	Eligible claims submitted to the EDGE server for RI payment only include BY 2014 claims paid as of the EDGE server cut-off date of May 15, 2015. <sup>27</sup>  See 45 C.F.R. §§ 153.410, 153.420 and 153.710. See the 2014 Payment Notice.
<b>Cause:</b>	The issuer indicated, "Fallon is in agreement with your finding."
<b>Effect:</b>	The inclusion of the 20 claims that were paid after May 15, 2015 resulted in a change to the issuer's final BY 2014 RI payments.
<b>Corrective Action Required:</b>	The financial impact of this finding includes a total of \$117,007.85 in claim paid amount differences. Please refer to the RI Financial Impact table and Appendix 4 for further details on the calculation of the final financial impact including the differences noted from each finding and the related RI payment impact.  Fallon should confirm this financial impact and its agreement (or disagreement) with this finding, as indicated in Section III of this report. If finalized, HHS will recoup the adjustment amount as part of the monthly payment cycle consistent with 45 C.F.R. § 156.1210 and the netting regulation at 45 C.F.R. § 156.1215. If all or part of the adjustment amount was unable to be netted, the remaining adjustment amount is a determination of a debt that is owed to the federal government. See 45 C.F.R. § 156.1215(c).
<b>Issuer Management Response:</b>	<i>Agree</i>

<sup>27</sup> See supra note 6.

<b>Finding No. 3 – Paid Claim Amount Validation</b>	
<b>Condition:</b>	Fallon's BY 2014 RIDE Report included 22 claims with claim paid amounts that were different from the claim paid amount in Fallon's data extract, resulting in a difference of \$4,584.00 in claim paid amounts.
<b>Criteria:</b>	Eligible claims submitted to the EDGE Server for RI payment only include the amounts paid by the issuer.  See 45 C.F.R. §§ 153.410, 153.420, and 153.710. See the 2014 Payment Notice.
<b>Cause:</b>	The issuer indicated, "Of the 180 claims that were provided, 155 of the claims were retail pharmacy claims filed by our PBM. The majority of these pharmacy claims represent prescriptions that were filled by pharmacies but not dispensed to members. The net result is that these claims amounted to a net cost of \$0.00. Only 13 pharmacy claims had a final disposition that resulted in payment; the total payment for these claims amounted to \$3,802.97. The remaining 25 claims were sourced from Fallon Health's legacy systems. Each one of these claims were subsequently adjusted and resulted in a final status of no payment. For these cases, only the initial payments were included in our data extracts. The subsequent adjustments were not reported in later data extracts."  These claims should have been adjusted and submitted to the EDGE server.
<b>Effect:</b>	The inclusion of 22 claims with incorrect paid claim amounts resulted in a change to the issuer's final BY 2014 RI payments.
<b>Corrective Action Required:</b>	The financial impact of this finding includes a total of \$4,584.00 in claim paid amount differences. Please refer to the RI Financial Impact table and Appendix 4 for further details on the calculation of the final financial impact including the differences noted from each finding and the related RI payment impact.  Fallon should confirm this financial impact and its agreement (or disagreement) with this finding, as indicated in Section III of this report. If finalized, HHS will recoup the adjustment amount as part of the monthly payment cycle consistent with 45 C.F.R. § 156.1210 and the netting regulation at 45 C.F.R. § 156.1215. If all or part of the adjustment amount was unable to be netted, the remaining adjustment amount is a determination of a debt that is owed to the federal government. See 45 C.F.R. § 156.1215(c).

<b>Finding No. 3 – Paid Claim Amount Validation</b>	
<b>Issuer Management Response:</b>	<i>Agree</i>

## **D. OBSERVATIONS**

An observation results from the identification of areas for improvement when there is no evidence of actual non-compliance with applicable federal requirements or when there may be evidence of non-compliance with applicable RI program federal requirements that does not require recoupment of RI payments. For example, observations include claim level discrepancies identified within the issuer’s claims data extract and the issuer’s BY 2014 RIDE Report, associated with RI eligible enrollees or RI payment enrollees where the claim adjustment would not result in recoupment of RI payments. We are making Fallon’s management aware by bringing the identified observations to their attention.

For the three (3) observations identified, CMS documented the condition, criteria, cause, and effect as shown in the tables below. The issuer’s management response will be added once the issuer has reviewed the report and provided its response.

<b>Observation No. 1 – Unreconciled Claims Review</b>	
<b>Condition:</b>	Fallon's BY 2014 RIDE Report included 296 claims that were not reported in Fallon's data extract. There is no impact to the BY 2014 RI payment attributable to the enrollee for these claims because the total paid claims amount did not meet the RI payment parameters, the paid claims were not selected for the BY 2014 RI calculations or would not otherwise result in a recoupment of BY 2014 RI payments.
<b>Criteria:</b>	Eligible claims submitted to the EDGE Server for RI payment only include claims the issuer can substantiate in its claims' system.  See 45 C.F.R. §§ 153.410, 153.420 and 153.710. See the 2014 Payment Notice.
<b>Cause:</b>	The issuer stated, “Fallon has discussed this and are in agreement with the findings as this is due to the claims which were included originally with a paid date subsequent to 5/15/2015.”
<b>Effect:</b>	The inclusion of the 296 unreconciled claims in the BY 2014 RIDE Report resulted in an observation and no change to the issuer’s final BY 2014 RI payments.

<b>Observation No. 1 – Unreconciled Claims Review</b>	
<b>Issuer Management Response:</b>	<i>Agree</i>

<b>Observation No. 2 – Claim Paid Date Validation</b>	
<b>Condition:</b>	Fallon's data extract included 16 claims with a claim paid date that was after the BY 2014 EDGE Server cut-off date of May 15, 2015. However, there is no impact to the BY 2014 RI payment attributable to the enrollee for these claims because the total paid claims did not meet the RI payment parameters, the paid claims were not selected in the BY 2014 calculations or would not otherwise result in a recoupment of BY 2014 RI payments.
<b>Criteria:</b>	Eligible claims submitted to the EDGE server for RI payment only include claims paid as of the BY 2014 EDGE server cut-off date of May 15, 2015. <sup>28</sup>  See 45 C.F.R. §§ 153.410, 153.420 and 153.710. See the 2014 Payment Notice.
<b>Cause:</b>	The issuer stated, "Fallon is in agreement with your finding."
<b>Effect:</b>	The inclusion of the 16 claims that were paid after May 15, 2015 resulted in an observation and no change to the issuer's final BY 2014 RI payments.
<b>Issuer Management Response:</b>	<i>Agree</i>

<b>Observation No. 3 – Paid Claim Amount Validation</b>	
<b>Condition:</b>	Fallon's BY 2014 RIDE Report included 158 claims with a claim paid amount that was different from the claim paid amount in Fallon's data extract. However, there is no impact to the RI payment attributable to the enrollee for these claims because the total paid claims did not meet

<sup>28</sup> See supra note 6.

<b>Observation No. 3 – Paid Claim Amount Validation</b>	
	the RI payment parameters, the paid claims were not selected in the BY 2014 calculations, or would not otherwise result in a recoupment of BY 2014 RI payments.
<b>Criteria:</b>	<p>Eligible claims submitted to the EDGE Server for RI payment only include the amounts paid by the issuer.</p> <p>See 45 C.F.R. §§ 153.410, 153.420, and 153.710. See the 2014 Payment Notice.</p>
<b>Cause:</b>	<p>The issuer stated, "Of the 180 claims that were provided, 155 of the claims were retail pharmacy claims filed by our PBM. The majority of these pharmacy claims represent prescriptions that were filled by pharmacies but not dispensed to members. The net result is that these claims amounted to a net cost of \$0.00. Only 13 pharmacy claims had a final disposition that resulted in payment; the total payment for these claims amounted to \$3,802.97.</p> <p>The remaining 25 claims were sourced from Fallon Health's legacy systems. Each one of these claims were subsequently adjusted and resulted in a final status of no payment. For these cases, only the initial payments were included in our data extracts. The subsequent adjustments were not reported in later data extracts."</p> <p>These claims should have been adjusted and submitted to the EDGE server.</p>
<b>Effect:</b>	The inclusion of 158 claims with incorrect paid claim amounts resulted in an observation and no change to the issuer's final BY 2014 RI payments.
<b>Issuer Management Response:</b>	<i>Agree</i>



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### III. ISSUER MANAGEMENT RESPONSES

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Fallon’s management’s response to the three (3) findings and three (3) observations identified in the draft audit report and the completed attached Appendix 1 - Issuer Management Response to Financial Recoupment Adjustment (Appendix 1), **is due within thirty (30) calendar days from the date of this draft audit report.** Fallon’s management’s response should indicate agreement or disagreement. If CMS does not receive Fallon’s management response within this timeframe, we will assume your management’s agreement and issue the final published audit report.

#### **Agreement**

If Fallon’s management agrees with the reported findings and observations, the issuer should complete the respective “Issuer Management Response” field in the draft audit report, and initial “Agree” and sign the attached Appendix 1.

#### **Disagreement**

If Fallon’s management disagrees with the reported findings and corrective actions and the observations, the issuer should complete the respective “Issuer Management Response” field in the draft audit report, and initial “Disagree” and sign the attached Appendix 1.

CMS will review the written explanations in the “Issuer Management Response” field of the findings and observations to determine if the report can be amended in a mutually-acceptable manner. If the issuer and CMS are unable to come to a mutually-acceptable result, the issuer’s response to this report will be included in the final published audit report. CMS maintains final discretion to determine whether amendments to the report are appropriate.

Regardless of whether the issuer agrees or disagrees with the reported finding(s) and observation(s), Fallon’s management should return the draft audit report including Appendix 1 within thirty (30) calendar days from the date of this draft audit report. This report will be the final opportunity to provide information to correct any inaccuracies in the report before it is finalized. CMS will provide a final audit report and publish the report on the Center for Consumer Information and Insurance Oversight (CCIIO) website, including the stated final adjustment recoupment amount along with an updated Appendix 1, after receipt of Fallon’s management’s response. CMS will finalize and process the final adjustment recoupment amount consistent with 45 C.F.R. § 156.1210 and the netting regulation at 45 C.F.R. § 156.1215 in the next available monthly payment cycle. If all or part of the adjustment amount was unable to be netted, the remaining adjustment amount is a determination of a debt that is owed to the federal government. See 45 C.F.R. § 156.1215(c).

**Appendix 1 – Issuer Management Response to Financial Recoupment Adjustment**

Issuer ID: HIOS ID 88806

Issuer Name: Fallon Community Health Plan Inc.

Issuer Address:

The undersigned Chief Executive Officer (CEO), Chief Financial Officer (CFO), or other individual who possesses authority to legally and financially bind this issuer has reviewed the information included in the Audit Report of the issuer’s compliance with applicable federal transitional RI program requirements for BY 2014 resulting in a recoupment amount of \$233,753.94 related to the RI program.

(INITIAL) TB Agrees with the audit adjustment recoupment amount above for this issuer’s BY 2014 RI payment audit, confirming the audit finding(s), and as such this report will be considered a final audit report and will be published. If this option is selected, you must return this response within 30 calendar days of the date of this draft audit report.

**Or**

(INITIAL) \_\_\_\_\_ Disagrees and requests a review of additional information that may impact the audit findings and adjustment recoupment amount resulting from the BY 2014 RI payment audit. If review is requested, CMS will consider this draft only a preliminary audit report. If this option is selected, you must provide a written explanation with any additional support documentation that could resolve the findings noted in this report, when you return this response within 30 calendar days of the date of this draft audit report. CMS will review the written explanation and any supporting documentation to determine if the report can be amended in a mutually-acceptable manner. If you and CMS are unable to come to a mutually-acceptable result, your response to this report will be included in the final published audit report. CMS maintains final discretion to determine whether amendments to the report are appropriate.

Signed: Todd Bailey  
(Signature of authorized person acting on behalf of the issuer)

Printed Name: Todd Bailey  
(Print name of signature)

Title: SVP and Chief Financial Officer  
(Title of authorized person acting on behalf of the issuer)

Telephone Number: 508-368-9097  
(Direct Telephone Number)

Date: 6/29/2021

## Appendix 2 – Applicable Regulations

The following table identifies the specific regulatory requirements around which CMS has organized its RI audits.

Regulation	Guidance
<p>45 C.F.R. § 153.410 – Requests for Reinsurance Payments</p>	<p><b>(a) <i>General requirement.</i></b> An issuer of a reinsurance-eligible plan may make a request for payment when that issuer's claims costs for an enrollee of that reinsurance-eligible plan has met the criteria for reinsurance payment set forth in subpart B of this part and the HHS notice of benefit and payment parameters and State notice of benefit and payment parameters for the applicable benefit year, if applicable.</p> <p><b>(b) <i>Manner of request.</i></b> An issuer of a reinsurance-eligible plan must make requests for payment in accordance with the requirements of the annual HHS notice of benefit and payment parameters for the applicable benefit year or the State notice of benefit and payment parameters described in subpart B of this part, as applicable.</p> <p><b>(c) <i>Maintenance of records.</i></b> An issuer of a reinsurance-eligible plan must maintain documents and records, whether paper, electronic, or in other media, sufficient to substantiate the requests for reinsurance payments made pursuant to this section for a period of at least 10 years, and must make those documents and records available upon request from HHS, the OIG, the Comptroller General, or their designees, or, in a State where the State is operating reinsurance, the State or its designee, to any such entity, for purposes of verification, investigation, audit, or other review of reinsurance payment requests.</p> <p><b>(d) <i>Audits.</i></b> HHS or its designee may audit an issuer of a reinsurance-eligible plan to assess its compliance with the requirements of this subpart and subpart H of this part. The issuer must ensure that its relevant contractors, subcontractors, or agents cooperate with any audit under this section. If an audit results in a finding of material weakness or significant deficiency with respect to compliance with any requirement of this subpart or subpart H, the issuer must complete all of the following:</p> <p style="padding-left: 40px;"><b>(1)</b> Within 30 calendar days of the issuance of the final audit report, provide a written corrective action plan to HHS for approval.</p>

Regulation	Guidance
	<p>(2) Implement that plan.</p> <p>(3) Provide to HHS written documentation of the corrective actions once taken.</p>
<p>45 C.F.R. § 153.420 – Data Collection</p>	<p>(a) <b>Data requirement.</b> To be eligible for reinsurance payments, an issuer of a reinsurance-eligible plan must submit or make accessible all required reinsurance data in accordance with the reinsurance data collection approach established by the State, or by HHS on behalf of the State.</p> <p>(b) <b>Deadline for submission of data.</b> An issuer of a reinsurance-eligible plan must submit or make accessible data to be considered for reinsurance payments for the applicable benefit year by April 30 of the year following the end of the applicable benefit year.</p>
<p>45 C.F.R. § 153.700(a) – Distributed data environment</p>	<p>(a) <b>Dedicated distributed data environments.</b> For each benefit year in which HHS operates the risk adjustment or reinsurance program on behalf of a State, an issuer of a risk adjustment covered plan or a reinsurance-eligible plan in the State, as applicable, must establish a dedicated data environment and provide data access to HHS, in a manner and timeframe specified by HHS, for any HHS-operated risk adjustment and reinsurance program.</p>
<p>45 C.F.R. § 153.710(a)-(d) – Data requirements</p>	<p>(a) <b>Enrollment, claims, and encounter data.</b> An issuer of a risk adjustment covered plan or a reinsurance-eligible plan in a State in which HHS is operating the risk adjustment or reinsurance program, as applicable, must provide to HHS, through the dedicated data environment, access to enrollee-level plan enrollment data, enrollee claims data, and enrollee encounter data as specified by HHS.</p> <p>(b). <b>Claims data</b> All claims data submitted by an issuer of a risk adjustment covered plan or a reinsurance-eligible plan in a State in which HHS is operating the risk adjustment or reinsurance program, as applicable, must have resulted in payment by the issuer (or payment of cost sharing by the enrollee).</p> <p>(c) <b>Claims data from capitated plans.</b> An issuer of a risk adjustment covered plan or a reinsurance-eligible plan in a State in which HHS is operating the risk adjustment or reinsurance program, as applicable, that does not generate individual enrollee claims in the normal course of business must derive the costs of all applicable provider encounters using its principal</p>

Regulation	Guidance
	<p>internal methodology for pricing those encounters. If the issuer does not have such a methodology, or has an incomplete methodology, it must supplement the methodology in a manner that yields derived claims that are reasonable in light of the specific service and insurance market that the plan is serving.</p> <p><b>(d) <i>Final dedicated distributed data environment report.</i></b>  Within 15 calendar days of the date of the final dedicated distributed data environment report from HHS, the issuer must, in a format specified by HHS, either:</p> <p>(1) Confirm to HHS that the information in the final report accurately reflects the data to which the issuer has provided access to HHS through its dedicated distributed data environment in accordance with §153.700(a) for the benefit year specified in the report; or</p> <p>(2) Describe to HHS any discrepancy it identifies in the final dedicated distributed data environment report.</p>
<p>45 C.F.R. § 153.730 – Deadline for submission of data</p>	<p>A risk adjustment covered plan or a reinsurance-eligible plan in a State in which HHS is operating the risk adjustment or reinsurance program, as applicable, must submit data to be considered for risk adjustment payments and charges and reinsurance payments for the applicable benefit year by April 30 of the year following the applicable benefit year.</p>

### Appendix 3 – Acronyms

<b>Terms &amp; Acronyms</b>	<b>Definition</b>
<b>ACA</b>	<b>Patient Protection and Affordable Care Act</b>
<b>BY</b>	Benefit Year
<b>CEO</b>	Chief Executive Officer
<b>CFO</b>	Chief Financial Officer
<b>CFR</b>	Code of Federal Regulations
<b>CMS</b>	Centers for Medicare & Medicaid Services
<b>CSR</b>	Cost-Sharing Reduction
<b>ECM</b>	EDGE Calculation Module
<b>EDGE</b>	External Data Gathering Environment
<b>ESBR</b>	EDGE Server Business Rules
<b>EOB</b>	Explanation of Benefits
<b>GAGAS</b>	Generally Accepted Government Auditing Standards
<b>HHS</b>	Department of Health and Human Services
<b>HIOS</b>	Health Insurance Oversight System
<b>MOOP</b>	Maximum Out of Pocket
<b>QHP</b>	Qualified Health Plan
<b>RI</b>	Reinsurance
<b>RIDE</b>	RI Detail Enrollee

**Appendix 4 – Enrollee-Level Calculation of RI Financial Impact**

Based on the audit procedures performed, the identified paid claim amount differences have been aggregated to the enrollee level for calculation of the total financial impact to Fallon’s RI payments for BY 2014. If CMS determined that an enrollee’s total MOOP-adjusted paid claims fell below the BY 2014 attachment point of \$45,000 after accounting for findings identified in the claim-level audit procedures, then the full amount of the enrollee’s RI payment is subject to recoupment. If CMS determined there was a difference in the amount of paid claims for an enrollee, but the enrollee’s total MOOP-adjusted paid claims remained between the attachment point and the cap after accounting for findings identified in the claim-level audit procedures, then the aggregate amount of the paid claim differences (MOOP adjusted) identified is subject to recoupment. If CMS determined that an enrollee’s total MOOP-adjusted paid claims remained above the cap after accounting for findings identified in the claim-level audit procedures, then there was no change to the enrollee’s RI payment and the enrollee’s claims were not subject to recoupment (i.e., the enrollee remained eligible for the maximum BY 2014 RI payment of \$205,000<sup>29</sup>). The results of the enrollee-level RI recalculations and the aggregated, total amounts are displayed in the table below.<sup>30</sup>

**Summary Results:**

	<b>Financial Impact -Unreconciled Claims</b>	<b>Financial Impact -Paid Date Validation</b>	<b>Financial Impact - Paid Claim Validation<sup>31</sup></b>	<b>Final RI Payment Financial Impact</b>	
<b>Total Claim Level Differences:</b>	\$138,003.79	\$117,007.85	\$1,600.53	<b>Total Financial Impact:</b>	\$233,753.94

<sup>29</sup> The difference between the BY 2014 RI cap (\$250,000) and the BY 2014 RI attachment point (\$45,000) = \$205,000. This is the maximum payment an issuer could receive for any RI Eligible enrollee for the BY 2014.

<sup>30</sup> See supra note 7.

<sup>31</sup> The Paid Claim Validation value has been reduced to remove double counting for claims that were noted as errors within multiple procedures.