SUBJECT: Fiscal Year (FY) 2021 Inpatient Prospective Payment System (IPPS) and Long Term Care Hospital (LTCH) PPS Changes

I. SUMMARY OF CHANGES: This recurring CR provides the FY 2021 update to the IPPS and LTCH PPS. This Recurring Update Notification applies to chapter 3, section 20.2.3.1.

EFFECTIVE DATE: October 1, 2020
*Unless otherwise specified, the effective date is the date of service.

IMPLEMENTATION DATE: October 5, 2020

Disclaimer for manual changes only: The revision date and transmittal number apply only to red italicized material. Any other material was previously published and remains unchanged. However, if this revision contains a table of contents, you will receive the new/revised information only, and not the entire table of contents.

II. CHANGES IN MANUAL INSTRUCTIONS: (N/A if manual is not updated)
R=REVISED, N=NEW, D=DELETED-Only One Per Row.

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III. FUNDING:
For Medicare Administrative Contractors (MACs):
The Medicare Administrative Contractor is hereby advised that this constitutes technical direction as defined in your contract. CMS does not construe this as a change to the MAC Statement of Work. The contractor is not obligated to incur costs in excess of the amounts allotted in your contract unless and until specifically authorized by the Contracting Officer. If the contractor considers anything provided, as described above, to be outside the current scope of work, the contractor shall withhold performance on the part(s) in question and immediately notify the Contracting Officer, in writing or by e-mail, and request formal directions regarding continued performance requirements.

IV. ATTACHMENTS:
Recurring Update Notification
SUBJECT: Fiscal Year (FY) 2021 Inpatient Prospective Payment System (IPPS) and Long Term Care Hospital (LTCH) PPS Changes

EFFECTIVE DATE: October 1, 2020
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I. GENERAL INFORMATION

A. Background: The Social Security Amendments of 1983 (P.L. 98-21) provided for establishment of a Prospective Payment System (PPS) for Medicare payment of inpatient hospital services. In addition, the Medicare, Medicaid, and SCHIP Balanced Budget Refinement Act of 1999 (BBRA), as amended by the Medicare, Medicaid, and SCHIP Benefits Improvement and Protection Act of 2000 (BIPA), required that a budget neutral, per discharge PPS for LTCHs based on Diagnosis-Related Groups (DRGs) be implemented for cost reporting periods beginning on or after October 1, 2002. The Centers for Medicare & Medicaid Services (CMS) is required to make updates to these prospective payment systems annually. This Change Request (CR) outlines those changes for FY 2021.

B. Policy: The following policy changes for FY 2021 went on display on September 2, 2020 and appeared in the Federal Register on September 18, 2020. All items covered in this instruction are effective for hospital discharges occurring on or after October 1, 2020 through September 30, 2021, unless otherwise noted.

New IPPS and LTCH PPS Pricer software packages will be released that include the updated rates/factors/policies that are effective for claims with discharges occurring on or after October 1, 2020 through September 30, 2021. The new revised Pricer program shall be installed timely to ensure accurate payments for IPPS and LTCH PPS claims.

The FY 2021 Final Rule Data Files, FY 2021 Final Rule Tables, and FY 2021 MAC Implementation Files referenced throughout this CR are available on the CMS website. Medicare Administrative Contractors (MACs) shall use these files (when not otherwise specified) which are available at https://www.cms.gov/medicare/acute-inpatient-pps/fy-2021-ipps-final-rule-home-page.

Alternatively, the files on the webpages listed above are also available on the CMS website at http://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/AcuteInpatientPPS/index.html. Click on the link on the left side of the screen titled, “FY 2021 IPPS Final Rule Home Page” or the link titled “Acute Inpatient--Files for Download” (and select ‘Files for FY 2021 Final Rule’).

IPPS FY 2021 Update

A. FY 2021 IPPS Rates and Factors

For the Operating Rates/Standardized Amounts and the Federal Capital Rate, refer to Tables 1A-C and Table 1D, respectively, of the FY 2021 IPPS/LTCH PPS Final Rule, available on the FY 2021 Final Rule Tables webpage. For other IPPS factors, including applicable percentage increase, budget neutrality factors, High Cost Outlier (HCO) threshold, and Cost-of-Living adjustment (COLA) factors, refer to MAC Implementation File 1 available on the FY 2021 MAC Implementation Files webpage.
B. Medicare Severity -Diagnosis Related Group (MS-DRG) Grouper and Medicare Code Editor (MCE) Changes

The Grouper Contractor, 3M Health Information Systems (3M-HIS), developed the new International Classification of Diseases Tenth Revision (ICD-10) MS-DRG Grouper, Version 38.0, software package effective for discharges on or after October 1, 2020. The GROUPER assigns each case into a MS-DRG on the basis of the reported diagnosis and procedure codes and demographic information (that is age, sex, and discharge status). The ICD-10 MCE Version 38.0, which is also developed by 3M-HIS, uses edits for the ICD-10 codes reported to validate correct coding on claims for discharges on or after October 1, 2020.

For discharges occurring on or after October 1, 2020, the Fiscal Intermediary Shared System (FISS) calls the appropriate GROUPER based on discharge date. Medicare contractors received the GROUPER documentation August 2020.

For discharges occurring on or after October 1, 2020, the MCE selects the proper internal code edit tables based on discharge date. Medicare contractors received the MCE documentation in August 2020. Note that the MCE version continues to match the Grouper version.

CMS increased the number of MS-DRGs from 761 to 767 for FY 2021. CMS created 12 new MS-DRGs and deleted six MS-DRGs for FY 2021. For more information regarding the MS-DRG changes, specifically new MS-DRGs, deleted MS-DRGs and revised title descriptions, refer to MAC Implementation File 6 available on the FY 2021 MAC Implementation Files webpage.

See the ICD-10 MS-DRG V38.0 Definitions Manual Table of Contents and the Definitions of Medicare Code Edits V38 manual located on the MS-DRG Classifications and Software webpage (at https://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/AcuteInpatientPPS/MS-DRG-Classifications-and-Software.html) for the complete list of FY 2021 ICD-10 MS-DRGs and Medicare Code Edits.

C. Replaced Devices Offered without Cost or with a Credit

A hospital's IPPS payment is reduced, for specified MS-DRGs, when the implantation of a device is replaced without cost or with a credit equal to 50 percent or more of the cost of the replacement device. New MS-DRGs are added to the list subject to the policy for payment under the IPPS for replaced devices offered without cost or with a credit when they are formed from procedures previously assigned to MS-DRGs that were already on the list.

See MAC Implementation File 7 for the complete list of MS-DRGs covered under the Replaced Devices Offered without Cost or with a Credit in FY 2021 and a summary of the MS-DRG changes under this policy for FY 2021.

D. Post-acute Transfer and Special Payment Policy

The changes to MS-DRGs for FY 2021 have been evaluated against the general post-acute care transfer policy criteria using the FY 2019 MedPAR data according to the regulations under § 412.4(c). As a result of this review, new MS-DRGs 521 and 522 (Hip Replacement with Principal Diagnosis of Hip Fracture with MCC and without MCC, respectively) will be added to the list of MS-DRGs subject to the post-acute care transfer policy and the special payment policy.

See Table 5 of the FY 2021 IPPS/LTCH PPS Final Rule for a listing of all Post-acute and Special Post-acute MS-DRGs available on the FY 2021 Final Rule Tables webpage.

E. New Technology Add-On Payment Policy
For FY 2021, 10 technologies continue to be eligible for new technology add-on payment and 13 technologies are newly eligible for new technology add-on payments. (One technology was granted conditional approval pending FDA marketing authorization. Additional instructions will be issued if FDA marketing authorization is granted in time for FY 2021 payments under the new conditional approval policy.) For more information on FY 2021 new technology add-on payments, specifically regarding the technologies either continuing to receive payments or beginning to receive payments, refer to MAC Implementation File 8 available on the FY 2021 MAC Implementation Files webpage.

F. Cost of Living Adjustment (COLA) Update for IPPS PPS

There are no changes to the COLA factors for FY 2021. For reference, a table showing the applicable COLAs that are effective for discharges occurring on or after October 1, 2020, can be found in the FY 2021 IPPS/LTCH PPS final rule and in MAC Implementation File 1 available on the FY 2021 MAC Implementation Files webpage.

G. Updating the PSF for Wage Index, Reclassifications and Redesignations and Wage Index Changes and Issues

MACs shall update the PSF by following the steps, in order, in the file on the FY 2021 MAC Implementation File webpage, to determine the appropriate wage index and other payments.

For FY 2021, we implemented the revised OMB delineations as described in the September 14, 2018 OMB Bulletin No. 18–04, effective October 1, 2020 beginning with the FY 2021 IPPS wage index. Additional details are provided in the MAC implementation files to ensure MACs enter the correct CBSAs into the PSF as a result of this revision.

For FY 2021, the following policies will apply to the wage index:

- Increase the wage index values for hospitals with a wage index value below the 25th percentile wage index value of 0.8465 for FY 2021 across all hospitals,

- Apply a 5 percent cap for FY 2021 on any decrease in a hospital’s final wage index from the hospital’s final wage index in FY 2020.

For FY 2021, per Change Request 11707, we have added new fields to the PSF that will allow these policies to be handled by Pricer without use of a “1” or “2” in the Special Payment Indicator (data element 33) field and a wage index value in the Special Wage Index field (data element 38). Therefore, MACs will no longer use a “1” or “2” in the Special Payment Indicator (data element 33) field and a wage index value in the Special Wage Index field (data element 38) for any hospitals for FY 2021 for purposes of applying the 5 percent cap.

If a MAC believes use of a “1” or “2” in the Special Payment Indicator (data element 33) field and a wage index value in the Special Wage Index field (data element 38) is necessary for FY 2021, the MAC shall seek approval from the CMS Central Office prior to entering a “1” or “2” in the Special Payment Indicator (data element 33) field and a wage index value in the Special Wage Index field (data element 38). We refer the MAC to the FY 2021 MAC Implementation File webpage and the file “Instructions to Fill Out the PSF for the Wage Index and Reclassifications” for complete details filling in the PSF regarding ALL circumstances related to the wage index.

H. Treatment of Certain Providers Redesignated Under Section 1886(d)(8)(B) of the Act and Certain Urban Hospitals Reclassified as Rural Hospitals Under § 412.103

42 CFR 412.64(b)(3)(ii) implements section 1886(d)(8)(B) of the Act, which redesignates certain rural counties adjacent to one or more urban areas as urban for the purposes of payment under the IPPS. (These counties are commonly referred to as “Lugar counties”.) Accordingly, hospitals located in Lugar counties
are deemed to be located in an urban area and their IPPS payments are determined based upon the urban area to which they are redesignated.

As noted above, for FY 2021 we implemented revised OMB delineations, which included changes to the counties that qualify as “Lugar” counties effective for FY 2021. For the list of “Lugar counties” for FY 2021, refer to Table 4B of the FY 2021 IPPS/LTCH PPS Final Rule, available on the FY 2021 Final Rule Tables webpage. Additional details are provided in the MAC implementation files to ensure MACs input the correct CBSAs into the PSF as a result of this revision.

A hospital that waives its Lugar status in order to receive the out-migration adjustment has effectively waived its deemed urban status, and is considered rural for all IPPS purposes. The list of hospitals that have waived Lugar status for FY 2021 can be found on the FY 2021 MAC Implementation Files webpage. Complete details on how to fill out the PSF for these hospitals are available on the FY 2021 MAC Implementation Files webpage.

An urban hospital that reclassifies as a rural hospital under § 412.103 is considered rural for all IPPS purposes. Note, hospitals reclassified as rural under § 412.103 are not eligible for the capital Disproportionate Share Hospitals (DSH) adjustment since these hospitals are considered rural under the capital PPS (see § 412.320(a)(1)).

I. Multicampus Hospitals

1. Wage Index

Beginning with the FY 2008 wage index, we instituted a policy that allocates the wages and hours to the CBSA in which a hospital campus is located when a multicampus hospital has campuses located in different CBSSA. Medicare payment to a hospital is based on the geographic location of the hospital facility at which the discharge occurred. Therefore, if a hospital has a campus or campuses in different CBSSAs, the MAC adds a suffix to the CCN of the hospital in the PSF, to identify and denote a subcampus in a different CBSA, so that the appropriate wage index associated with each campus’s geographic location can be assigned and used for payment for Medicare discharges from each respective campus. Also, note that, under certain circumstances, it is permissible for individual campuses to have reclassifications to another CBSA, in which case, the appropriate reclassified CBSA and wage index needs to be noted in the PSF, (see the FY 2021 MAC Implementation Files webpage). In general, subordinate campuses are subject to the same rules regarding withdrawals and cancellations of reclassifications as main providers. In addition, if MACs learn of additional mergers during FY 2021 in which a multicampus hospital with inpatient campuses located in different CBSSAs is created, please contact Miech.Kriger@cms.hhs.gov and Michael.Treitel@cms.hhs.gov for instructions.

2. Qualification for Certain Special Statuses

As explained in CR 10869 (Transmittal 4144; October 4, 2018), in the FY 2019 Final rule, CMS codified its current policies regarding how multicampus hospitals may qualify for special status as a sole-community hospital (SCH), rural referral center (RRC), Medicare-dependent hospital (MDH), and rural reclassification under § 412.103. Specifically, the main campus of a hospital cannot obtain a SCH, RRC, or MDH status or rural reclassification independently or separately from its remote location(s), and vice versa. Rather, the hospital (the main campus and its remote location(s)) are granted the special treatment or rural reclassification as one entity if the criteria are met. To meet the criteria, combined data from the main campus and its remote location(s) are used where the regulations at § 412.92 for SCH, § 412.96 for RRC, § 412.103 for rural reclassification, and § 412.108 for MDH require data, such as bed count, number of discharges, or case-mix index, for example. Where the regulations require data that cannot be combined, specifically qualifying criteria related to location, mileage, travel time, and distance requirements, the hospital needs to demonstrate that the main campus and its remote location(s) each independently satisfy those requirements in order for the entire hospital, including its remote location(s), to be reclassified as rural
or obtain a special status.

J. Sole Community Hospitals (SCHs) and Medicare-Dependent, Small Rural Hospital (MDH) Program

**Effective Date of SCH/MDH Status**

As explained in CR 10869 (Transmittal 4144; October 4, 2018), for applications received on or after October 1, 2018, the effective date for MDH or SCH status is the date the MAC received the complete application (per revised § 412.108(b)(4) and § 412.92 (b)(2)(i)). An application is considered complete on the date the MAC received all supporting documentation needed to conduct the review.

**Short Cost Reporting Periods and Sole Community Hospitals**

For FY 2021, we amended the regulations that define the term “service area” at § 412.92(c)(3) to clarify CMS’ policy when a provider has a short cost reporting period. Specifically, we amended § 412.92(c)(3) to reflect that where the hospital’s cost reporting period ending before it applies for classification as a sole community hospital is for less than 12 months, the hospital’s most recent 12-month or longer cost reporting period before the short period is used.

K. Rural Referral Centers (RRCs)

For FY 2021, we amended the regulations at § 412.96 (c)(2)(iii) to address situations where a hospital’s cost reporting period that began during the fiscal year used to compute the regional median discharge values for a given fiscal year is a short or a long cost reporting period (that is, less than or greater than 12 months). If the hospital’s cost reporting period that began during the same fiscal year as the cost reporting periods used to compute the regional median discharges is for less than 12 months or longer than 12 months, the hospital’s number of discharges for that cost reporting period will be annualized to estimate the total number of discharges for a 12-month cost reporting period. In order to annualize the discharges, the discharges are divided by the number of days in the hospital’s cost reporting period and then multiply by the length of a full year (365 or 366 calendar days, as applicable) to estimate the total number of discharges for a 12-month cost reporting period. For example, a short cost reporting period beginning on January 1 and ending on October 31 that is 10 months (or 304 days) with 4,200 discharges would be annualized in a non-leap year as follows: 
\[ \frac{4,200}{304} \times 365 = 5,043 \text{ discharges annualized} \]

Furthermore, if the hospital has multiple cost reports beginning in the same fiscal year and none of those cost reports are for 12 months, the hospital’s number of discharges in the hospital’s longest cost report beginning in that fiscal year would be annualized to estimate the total number of discharges for a 12-month cost reporting period.

L. Low-Volume Hospitals – Criteria and Payment Adjustments for FY 2021

For FY 2021, a hospital must make a written request for low-volume hospital status that is received by its MAC no later than September 15, 2020, in order for the applicable low-volume payment adjustment to be applied to payments for its discharges beginning on or after October 1, 2020 (through September 30, 2021). Under this procedure, a hospital that qualified for the low-volume hospital payment adjustment for FY 2020 may continue to receive a low-volume hospital payment adjustment for FY 2021 without reapplying if it meets both the discharge criterion and the mileage criterion applicable for FY 2021. Accordingly, for FY 2021, such a hospital must send written verification that is received by its MAC no later than September 15, 2020, stating that it meets the mileage criterion applicable for FY 2021. If a hospital’s request for low-volume hospital status for FY 2021 is received after September 15, 2020, and if the MAC determines the hospital meets the criteria to qualify as a low-volume hospital, the MAC will apply the applicable low-volume hospital payment adjustment to determine the payment for the hospital’s FY 2021 discharges, effective prospectively within 30 days of the date of the MAC’s low-volume hospital status determination.

The regulations implementing the hospital payment adjustment policy are at § 412.101. For FY 2021 discharges, the Pricer will calculate the low-volume hospital payment adjustment for hospitals that have a value of ‘Y’ in the low-volume indicator field on the PSF using the adjustment factor value in the LV
Adjustment Factor field on the PSF. Therefore, if a hospital qualifies for the low-volume hospital payment adjustment for FY 2021, the MAC must ensure the low-volume indicator field on the PSF (position 74 – temporary relief indicator) holds a value of ‘Y’. For such hospitals, the MAC must also update the LV Adjustment Factor on the PSF (positions 252 - 258) to hold the value of the low-volume hospital payment adjustment factor (determined by the formula described above). Likewise, if a hospital qualified for the low-volume hospital payment adjustment for FY 2020 but no longer meets the low-volume hospital definition for FY 2021, and therefore the hospital is no longer eligible to receive a low-volume hospital payment adjustment effective October 1, 2020, the MAC must update the low-volume indicator field to hold a value of ‘blank’ and update the LV Adjustment Factor on the PSF to hold a value of ‘blank’.

M. Hospital Quality Initiative

The hospitals that will receive the quality initiative bonus are listed at the following Web site: https://protect2.fireeye.com/url?k=c6127c45-9a46556e-c6124d7a-0cc47a6d17cc-462e1d5b30c89c47&u=https://www.qualitynet.org/inpatient/iqr/apu. A/B MACs shall enter a ‘1’ in file position 139 (Hospital Quality Indicator) for each hospital that will receive the quality initiative bonus. The field shall be left blank for hospitals that will receive the statutory reduction under the Hospital Inpatient Quality Reporting (IQR) Program. Should a provider later be determined to have met the criteria after publication of this list, they will be added to the Web site, and MACs shall update the provider file as needed. A list of hospitals that will receive the statutory reduction to the annual payment update for FY 2021 under the Hospital IQR Program are found in MAC Implementation File 3 available on the FY 2021 MAC Implementation Files webpage.

For new hospitals, A/B MACs shall enter a ‘1’ in the PSF and provide information to the Hospital Inpatient Value, Incentives, and Quality Reporting (VIQR) Support Contractor (SC) as soon as possible so that the Hospital Inpatient VIQR SC can enter the provider information into the Program Resource System and follow through with ensuring provider participation with the requirements for quality data reporting. This allows the Hospital Inpatient VIQR SC the opportunity to contact new facilities earlier in the fiscal year to inform them of the Hospital IQR Program reporting requirements. The MACs shall provide this information monthly to the Hospital Inpatient VIQR SC. It shall include: State Code, Medicare Accept Date, Provider Name, Contact Name and email address (if available), Provider ID number, physical address, and Telephone Number.

N. Hospital-Acquired Condition (HAC) Reduction Program

The Hospital-Acquired Condition (HAC) Reduction Program requires the Secretary of Health and Human Services (HHS) to adjust payments to hospitals that rank in the worst-performing 25 percent of all subsection (d) hospitals with respect to HAC quality measures. Hospitals with a Total HAC Score greater than the 75th percentile of all Total HAC Scores (i.e., the worst-performing quartile) will be subject to a 1 percent payment reduction. This payment adjustment applies to all Medicare fee-for-service discharges for that fiscal year.

We did not make the list of providers subject to the HAC Reduction Program for FY 2021 public in the final rule, because hospitals have until August 2020 to notify CMS of any errors in the calculation of their Total HAC Score under the Scoring Calculations Review and Corrections period. Updated hospital-level data for the HAC Reduction Program will be made publicly available on the Hospital Compare or successor website in January 2021. If necessary, MACs will receive a preliminary list of hospitals subject to the HAC Reduction Program in a Technical Direction Letter (TDL). Until CMS issues final values, contractors shall enter ‘N’ in the HAC Reduction Indicator field.

O. Hospital Value-Based Purchasing (VBP) Program

For FY 2021, CMS will implement the base operating MS-DRG payment amount reduction and the value-based incentive payment adjustments, as a single value-based incentive payment adjustment factor applied to claims for discharges occurring in FY 2021. CMS expects to post the final value-based incentive payment
adjustment factors for FY 2021 in the near future in Table 16B of the FY 2021 IPPS/LTCH PPS final rule (which will be available through the Internet on the FY 2021 IPPS/LTCH PPS Final Rule Tables webpage). (MACs will receive subsequent communication when value-based incentive payment adjustment factors for FY 2021 in Table 16B are available).

Upon receipt of this file, the MACs must update the Hospital VBP Program participant indicator (VBP Participant) to hold a value of ‘Y’ if the provider is included in the Hospital VBP Program and the claims processing contractors must update the Hospital VBP Program adjustment field (VBP Adjustment) to input the value-based incentive payment adjustment factor. Note that the values listed in Table 16A of the FY 2021 IPPS/LTCH PPS Final Rule are proxy values. These values are not to be used to adjust payments. Until CMS issues final values in Table 16B, contractors shall enter ‘N’ in the VBP Participant field.

P. Hospital Readmissions Reduction Program (HRRP)

CMS expects to post the HRRP payment adjustment factors for FY 2021 in the near future in Table 15 of the FY 2021 IPPS/LTCH PPS final rule (which are available via the Internet on the FY 2021 IPPS/LTCH PPS Final Rule Tables webpage). (MACs will receive subsequent communication when the HRRP payment adjustment factors for FY 2021 in Table 15 are available.) Hospitals that are not subject to a reduction under the HRRP in FY 2021 (such as Maryland hospitals), have an HRRP payment adjustment factor of 1.0000. For FY 2021, hospitals should only have an HRRP payment adjustment factor between 1.0000 and 0.9700. (Note the Hospital Readmissions Reduction Program adjustment (HRR Adjustment) field in the PSF refers to the HRRP payment adjustment factor.)

Upon receipt of this file, the MACs must update the Hospital Readmissions Reduction Program participant (HRR Indicator) and/or the Hospital Readmissions Reduction Program adjustment (HRR Adjustment) fields in the PSF with an effective date of October 1, 2020 as follows:

- If a provider has an HRRP payment adjustment factor on Table 15, MACs shall input a value of ‘1’ in the HRR Indicator field and enter the HRRP payment adjustment factor in the HRR Adjustment field.

- If a provider is not listed on Table 15, MACs shall input a value of ‘0’ in the HRR Indicator field and leave the HRR Adjustment field blank.

Until CMS issues final values, contractors shall enter ‘0’ in the HRR Indicator field.

Q. Medicare Disproportionate Share Hospitals (DSH) Program

In the FY 2021 IPPS/LTCH PPS Final Rule, we finalized a Factor 3 for each Medicare DSH hospital representing its relative share of the total uncompensated care payment amount to be paid to Medicare DSH hospitals along with a total uncompensated care payment amount. Interim uncompensated care payments will continue to be paid on the claim as an estimated per claim amount to the hospitals that have been projected to receive Medicare DSH payments in FY 2021. The estimate Per Claim Amount and Projected DSH Eligibility for each Subsection (d) hospital and Subsection (d) Puerto Rico hospital are located in the Medicare DSH Supplemental Data File for FY 2021, which is available via the Internet on the FY 2021 Final Rule Data Files webpage.

MACs shall enter the updated estimated per claim uncompensated care payment amounts in data element 57 in the PSF from the FY 2021 IPPS/LTCH PPS Final Rule Medicare DSH Supplemental Data File, as described below. The interim estimated uncompensated care payments that are paid on a per claim basis will be reconciled at cost report settlement with the total uncompensated care payment amount displayed in the Medicare DSH Supplemental Data File.

For FY 2021, new hospitals for uncompensated care payment purposes, that is, hospitals with CCNs established after October 1, 2017, that are determined to be eligible for Medicare DSH at cost report
settlement will have their Factor 3 calculated using the uncompensated care costs from the hospital’s FY 2021 cost report, as reported on Line 30 of Worksheet S-10 (annualized, if needed) as the numerator. The denominator used for this calculation can be found in the FY 2021 IPPS/LTCH PPS Final Rule Medicare DSH Supplemental Data File’s first tab, File Layout, in the variable Factor 3 description. Then, Factor 3 is multiplied by the total uncompensated care payment amount finalized in the FY 2021 IPPS Final Rule to determine the total uncompensated care payment amount to be paid to the hospital, if the hospital is determined DSH eligible at cost report settlement. For FY 2021, Puerto Rico hospitals that do not have a FY 2013 report are considered new hospitals and would be subject to this new hospital policy, as well.

If a new hospital has a CCR on line 1 of Worksheet S-10 in excess of 0.935, MACs will contact Section3133DSH@cms.hhs.gov for further instructions on how to calculate the uncompensated care costs for the numerator. MACs can refer to the Medicare DSH Supplemental Data File on the CMS website to confirm whether a hospital should be treated as a new hospital for purposes of DSH uncompensated care payments. However, we note, it is possible that there will be additional new hospitals during FY 2021 and therefore those would not be listed on the Medicare DSH Supplemental Date File.

For FY 2021, newly merged hospitals, e.g. hospitals that have a merger during FY 2021 or mergers not known at the time of development of the final rule, will have their interim uncompensated care payments reconciled at cost report settlement by the MAC.

Voluntary Request of Per Discharge Amount of Interim Uncompensated Care Payments

Consistent with the policy adopted in FY 2014 and applied in each subsequent fiscal year, we used a 3-year average of the number of discharges for a hospital to produce an estimate of the amount of the uncompensated care payment per discharge. Specifically, the hospital’s total uncompensated care payment amount, is divided by the hospital’s historical 3-year average of discharges computed using the most recent available data. The result of that calculation is a per discharge payment amount that is used to make interim uncompensated care payments to each projected DSH eligible hospital. The interim uncompensated care payments made to the hospital during the fiscal year are reconciled following the end of the year to ensure that the final payment amount is consistent with the hospital’s prospectively determined uncompensated care payment for the Federal fiscal year.

Under the policy adopted in the FY 2021 final rule, if a hospital submits a request to its MAC, for a lower per discharge interim uncompensated care payment amount, including a reduction to zero, once before the beginning of the Federal fiscal year and/or once during the Federal fiscal year, then the MAC shall review the request. The hospital must provide supporting documentation demonstrating there would likely be a significant recoupment (for example, 10 percent or more of the hospital’s total uncompensated care payment or at least $100,000) at cost report settlement if the per discharge amount were not lowered. Examples include, but are not limited to, the following:

1. a request showing a large projected increase in discharges during the fiscal year to support reduction of its per discharge uncompensated care payment amount.
2. a request that its per discharge uncompensated care payment amount be reduced to zero midyear if the hospital’s interim uncompensated care payments during the year have already surpassed the total uncompensated care payment calculated for the hospital.

The MAC shall evaluate the request for strictly reducing the per discharge uncompensated payment amount and the supporting documentation before the beginning of the Federal fiscal year and/or with midyear request when the 3-year average of discharges is lower than hospital’s projected FY 2021 discharges. If following review of the request and the supporting documentation, the MAC agrees that there likely would be significant recoupment of the hospital’s interim Medicare uncompensated care payments at cost report settlement, the only change that would be made would be to lower the per discharge amount either to the amount requested by the hospital or another amount determined by the MAC to be appropriate to reduce the
likelihood of a substantial recoupment at cost report settlement.

The hospital’s request does not change how the total uncompensated care payment amount shall be reconciled at cost report settlement. The interim uncompensated care payments made to the hospital during the fiscal year are still reconciled following the end of the year to ensure that the final payment amount is consistent with the hospital’s prospectively determined uncompensated care payment for the Federal fiscal year.

R. Outlier Payments

**IPPS Statewide Average CCRs**

Tables 8A and 8B contain the FY 2021 Statewide average operating and capital Cost-to-Charge ratios (CCRs) for urban and rural hospitals. Tables 8A and 8B are available on the FY 2021 Final Rule Tables webpage. Per the regulations in 42 CFR sections 412.84(i)(3)(iv)(C), for FY 2021, Statewide average CCRs are used in the following instances:

1. New hospitals that have not yet submitted their first Medicare cost report. (For this purpose, a new hospital is defined as an entity that has not accepted assignment of an existing hospital’s provider agreement in accordance with 42 CFR section 489.18).
2. Hospitals whose operating or capital cost-to-charge ratio is in excess of 3 standard deviations above the corresponding national geometric mean. This mean is recalculated annually by CMS and published in the annual notice of prospective payment rates issued in accordance with §412.8(b). For FY 2021, hospitals with an operating CCR in excess of 1.142 or a capital CCR in excess of 0.135 are assigned the appropriate statewide average CCR.
3. Hospitals for whom the MAC obtains accurate data with which to calculate either an operating or capital cost-to-charge ratio (or both) are not available.

NOTE: Hospitals and/or MACs can request an alternative CCR to the statewide average CCR per the instructions in section 20.1.2.1 of chapter 3 of Pub. 100-04, Medicare Claims Processing Manual.

Additionally, for all hospitals, use of an operating and/or capital CCR of 0.0 or any other alternative CCR requires approval from the CMS Central Office.

S. Payment Adjustment for CAR T-cell Clinical Trial and Expanded Access Use Immunotherapy Cases

For FY 2021, a new MS DRG was created for cases that include procedures describing CAR T-cell therapies (MS-DRG 018 Chimeric Antigen Receptor (CAR) T-Cell Immunotherapy). In addition, an adjustment to the payment amount for clinical trial and expanded access use immunotherapy cases that group to new MS-DRG 018 was adopted. For FY 2021, under this payment adjustment at new § 412.85, payment for such discharges is adjusted by adjusting the DRG weighting factor by a factor of 0.17.

Under this policy, a payment adjustment will be applied to claims that group to new MS-DRG 018 and include ICD-10-CM diagnosis code Z00.6 or when there is expanded access use of immunotherapy. However, when the CAR T-cell therapy product is purchased in the usual manner, but the case involves a clinical trial of a different product, the payment adjustment will not be applied in calculating the payment for the case.

To notify the MAC of a case where there was expanded access use immunotherapy of CAR T-cell therapy products, the provider may enter a Billing Note NTE02 “Expand Acc Use” on the electronic claim 837I or a remark “Expand Acc Use” on a paper claim, and MACs shall add payer-only condition code “ZB” so that the Pricer will apply the payment adjustment in calculating the payment for the case. To notify the MAC of a case where the CAR T-cell therapy product is purchased in the usual manner, but the case involves a clinical trial of a different product (and ICD-10-CM diagnosis code Z00.6 on the claim), the provider may
enter a Billing Note NTE02 “Diff Prod Clin Trial” on the electronic claim 837I or a remark “Diff Prod Clin Trial” on a paper claim, and MACs shall add payer-only condition code “ZC” so that the Pricer will not apply the payment adjustment in calculating the payment for the case.

T. Payment Adjustment for Hospitals with High Percentage of End Stage Renal Disease (ESRD) Discharges

Under § 412.104(a), an additional payment is provided to a hospital for inpatient services provided to End Stage Renal Disease (ESRD) beneficiaries who receive a dialysis treatment during a hospital stay, if the hospital has established that ESRD beneficiary discharges, excluding discharges classified into certain MS-DRGs, where the beneficiary received dialysis services during the inpatient stay, constitute 10 percent or more of its total Medicare discharges.

In the FY 2021 IPPS/LTCH PPS final rule, the list of MS-DRGs to be excluded in determining a hospital’s eligibility for the additional payment for hospitals with high percentages of ESRD discharges was updated. Beginning in FY 2021, discharges classified to the following MS-DRGs are excluded in determining a hospital’s eligibility for the additional payment for hospitals with high percentages of ESRD discharges: MS-DRG 019 (Simultaneous Pancreas/Kidney Transplant with Hemodialysis); MS-DRGs 650 and 651 (Kidney Transplant with Hemodialysis with MCC, without MCC, respectively); and MS-DRGs 682, 683, and 684 (Renal Failure with MCC, with CC, without CC/MCC, respectively).

LTCH PPS FY 2021 Update

A. FY 2021 LTCH PPS Rates and Factors

The FY 2021 LTCH PPS Standard Federal Rates are located in Table 1E available on the FY 2021 Final Rule Tables webpage. Other FY 2021 LTCH PPS Factors can be found in MAC Implementation File 2 available on the FY 2021 MAC Implementation File webpage.

The LTCH PPS Pricer has been updated with the Version 38 MS-LTC-DRG table, weights and factors, effective for discharges occurring on or after October 1, 2020, and on or before September 30, 2021.

B. Discharge Payment Percentage

Beginning with LTCHs’ FY 2016 cost reporting periods, the statute requires LTCHs to be notified of their “Discharge Payment Percentage” (DPP), which is the ratio (expressed as a percentage) of the LTCHs’ FFS discharges which received LTCH PPS standard Federal rate payment to the LTCHs’ total number of LTCH PPS discharges. MACs shall continue to provide notification to the LTCH of its DPP upon settlement of the cost report. MACs may use the form letter available on the Internet at https://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/LongTermCareHospitalPPS/download.html to notify LTCHs of their discharge payment percentage. We note business requirements (BRs) 11361.11 and 11361.11.1 continue to apply.

Section 1886(m)(6)(C)(ii)(I) of the Act, requires that, for cost reporting periods beginning on or after October 1, 2019, any LTCH with a discharge payment percentage for the cost reporting period that is not at least 50 percent be informed of such a fact; and section 1886(m)(6)(C)(ii)(II) of the Act requires that all of the LTCH's discharges in each successive cost reporting period be paid the payment amount that would apply under subsection (d) for the discharge if the hospital were a subsection (d) hospital, subject to the LTCH's compliance with the process for reinstatement provided for by section 1886(m)(6)(C)(iii) of the Act. We note BRs 11616.11, 11616.11.1, 11616.11.2 and 11616.11.3 continue to apply, subject to the provisions of Section 3711(b)(1) of the CARES Act for the duration of the COVID-19 public health emergency period. (Refer to Change Request 11742 for additional implementation on information on section 3711(b)(1) of the CARES Act.)

C. LTCH Quality Reporting (LTCHQR) Program
Under the Long-Term Care Hospital Quality Reporting (LTCHQR) Program, for FY 2021, the annual update to a standard Federal rate will continue to be reduced by 2.0 percentage points if a LTCH does not submit quality-reporting data in accordance with the LTCHQR Program for that year. MACs will receive more information under separate cover.

D. Provider Specific File (PSF)

The PSF required fields for all provider types, which require a PSF can be found in Pub. 100-04, Medicare Claims Processing Manual, Chapter 3, §20.2.3.1 and Addendum A. Update the Inpatient PSF for each LTCH as needed, and update all applicable fields for LTCHs effective October 1, 2020, or effective with cost reporting periods that begin on or after October 1, 2020, or upon receipt of an as-filed (tentatively) settled cost report.

LTCH Statewide Average CCRs

Table 8C contains the FY 2021 Statewide average LTCH total Cost-to-Charge ratios (CCRs) for urban and rural LTCHs. Table 8C is available on the FY 2021 Final Rule Tables webpage. Per the regulations in 42 CFR sections 412.525(a)(4)(iv)(C) and 412.529(f)(4)(iii), for FY 2021, Statewide average CCRs are used in the following instances:

1. New hospitals that have not yet submitted their first Medicare cost report. (For this purpose, a new hospital is defined as an entity that has not accepted assignment of an existing hospital’s provider agreement in accordance with 42 CFR section 489.18).

2. LTCHs with a total CCR in excess of 1.24 (referred to as the total CCR ceiling).

3. Any hospital for which data to calculate a CCR is not available.

NOTE: Hospitals and/or MACs can request an alternative CCR to the statewide average CCR per the instructions in section 150.24 of chapter 3 of Pub. 100-04, Medicare Claims Processing Manual.

Additionally, for all LTCHs, use of a total CCR of 0.0 or any other alternative CCR requires approval from the CMS Central Office.

LTCH Labor Market Areas and Wage Indexes

For FY 2021, we updated the CBSA-based labor market area (geographic classification) delineations under the LTCH PPS based on the revised OMB delineations as described in the September 14, 2018 OMB Bulletin No. 18–04, effective October 1, 2020. MACs shall ensure the correct CBSA codes are entered into the PSF as a result of this revision by updating the Actual Geographic Location Core-Based Statistical Area field in the PSF (data element 35) effective October 1, 2020 to reflect the revised CBSA delineations. Use the County to CBSA Crosswalk file posted on the web at http://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/LongTermCareHospitalPPS/LTCHPPS-Regulations-and-Notices-Items/LTCH-PPS-CMS-1735-F.html (see the Downloads section of this page).

For FY 2021, a 5 percent cap will be applied to any decrease in a hospital’s LTCH PPS wage index from its FY 2020 LTCH PPS wage index. Per Change Request 11707, we have added new fields to the PSF that will allow this 5 percent cap to be handled by Pricer. A list of LTCHs whose FY 2021 LTCH PPS wage index decreased by more than 5-percent along with their FY 2020 LTCH PPS wage index value can be found on the FY 2021 MAC Implementation Files webpage. For these LTCHs, MACs will enter into the PSF a ‘1’ in the Supplemental Wage Index Flag field (data element 64) and the LTCH’s FY 2020 final wage index value in the Supplemental Wage Index field (data element 63). If a MAC believes that an LTCH is either incorrectly included or excluded from the list of LTCHs that receive the 5 percent cap for the FY 2021 LTCH PPS wage index, please contact LTCHPPS@cms.hhs.gov for further instructions.
E. Cost of Living Adjustment (COLA) under the LTCH PPS

There are no updates to the COLAs for FY 2021. The COLAs effective for discharges occurring on or after October 1, 2020 can be found in the FY 2021 IPPS/LTCH PPS final rule and are also located in MAC Implementation File 2 available on the FY 2021 MAC Implementation Files webpage. (We note, the same COLA factors are used under the IPPS and the LTCH PPS for FY 2021.)

Hospitals Excluded from the IPPS

The update to extended neoplastic disease care hospital’s target amount is the applicable annual rate-of-increase percentage specified in § 413.40(c)(3), which is equal to the percentage increase projected by the hospital market basket index. In the FY 2021 IPPS/LTCH PPS final rule, we established an update to an extended neoplastic disease care hospital’s target amount for FY 2021 of 2.4 percent.

II. BUSINESS REQUIREMENTS TABLE

"Shall" denotes a mandatory requirement, and "should" denotes an optional requirement.

<table>
<thead>
<tr>
<th>Number</th>
<th>Requirement</th>
<th>Responsibility</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>A/B MAC D M E</td>
</tr>
<tr>
<td>11879.1</td>
<td>The Medicare contractor shall install and pay claims with the FY 2021 IPPS Pricer for discharges on or after October 1, 2020.</td>
<td>X</td>
</tr>
<tr>
<td>11879.2</td>
<td>The Medicare contractor shall install and pay claims with the FY 2021 LTCH Pricer for discharges on or after October 1, 2020.</td>
<td>X</td>
</tr>
<tr>
<td>11879.3</td>
<td>The Medicare contractor shall install and edit claims with the MCE version 38.0 and Grouper version 38.0 software with the implementation of the FY 2021 October quarterly release.</td>
<td>X</td>
</tr>
<tr>
<td>11879.4</td>
<td>The Medicare contractor shall establish yearly recurring hours to allow for updates to the list of ICD-10-CM diagnosis codes that are exempt from reporting Present on Admission (POA).</td>
<td>X</td>
</tr>
<tr>
<td>11879.5</td>
<td>Medicare contractors shall inform the Quality Improvement Organization (QIO) of any new hospital that has opened for hospital quality purposes.</td>
<td>X</td>
</tr>
</tbody>
</table>

NOTE: The list of ICD-10-CM diagnosis codes exempt from reporting POA are displayed on the CMS website at https://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/HospitalAcqCond/Coding.html.
<table>
<thead>
<tr>
<th>Number</th>
<th>Requirement</th>
<th>Responsibility</th>
</tr>
</thead>
<tbody>
<tr>
<td>11879.6</td>
<td>Medicare contractors shall update ALL relevant portions of the PSF in accordance with this CR prior to the implementation of the FY 2021 IPPS and LTCH Pricers.</td>
<td>X</td>
</tr>
<tr>
<td>11879.6.1</td>
<td>Medicare contractors shall follow the instructions in the policy section and on the FY 2021 MAC Implementation File webpage to update the PSF and ensure that the CBSA is assigned properly for all IPPS providers.</td>
<td>X</td>
</tr>
<tr>
<td></td>
<td><strong>NOTE</strong>: MACs must follow these instructions for the following: All current IPPS hospitals; any new hospitals that open during FY 2021; or any change of hospital status during FY 2021.</td>
<td></td>
</tr>
<tr>
<td>11879.6.2</td>
<td>Medicare contractors shall follow the instructions in the policy section of this CR to ensure that no IPPS provider has an operating CCR or a capital CCR in the PSF that is in excess of the FY 2021 applicable IPPS CCR ceilings. Additionally, use of an operating and/or capital CCR of 0.0 requires approval from the CMS Central Office.</td>
<td>X</td>
</tr>
<tr>
<td>11879.6.3</td>
<td>Medicare contractors shall follow the instructions in the policy section of this CR to ensure that no LTCH has a total CCR in the PSF that is in excess of the FY 2021 total CCR ceiling. Additionally, use of a total CCR of 0.0 requires approval from the CMS Central Office.</td>
<td>X</td>
</tr>
<tr>
<td>11879.7</td>
<td>Medicare contractors shall be aware that a hospital may request a lower per discharge interim uncompensated care payment amount, including a reduction to zero, once before the beginning of the Federal fiscal year and/or once during the Federal fiscal year, as described in the policy section.</td>
<td>X</td>
</tr>
<tr>
<td>11879.7.1</td>
<td>Medicare contractors shall evaluate the request for reducing the per discharge uncompensated payment amount and the supporting documentation, and update the PSF if applicable, as described in the policy section.</td>
<td>X</td>
</tr>
<tr>
<td>11879.8</td>
<td>Medicare contractors shall ensure that the Fiscal Year Beginning Date field in the PSF (Data Element 4, Position 25) is updated as applicable with the correct</td>
<td>X</td>
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<tr>
<td>Number</td>
<td>Requirement</td>
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<tr>
<td>11879.9</td>
<td>Medicare contractors shall be aware of any manual updates included within this CR.</td>
<td>X</td>
</tr>
<tr>
<td>11879.10</td>
<td>The CWF shall update edit and IUR 7272 and 7800 as necessary for the post-acute DRGs listed in Table 5 of the IPPS Final Rule when changes are made.</td>
<td>X</td>
</tr>
<tr>
<td></td>
<td><strong>NOTE</strong>: New MS-DRGs 521 and 522 were added to the list of MS-DRGs subject to the post-acute care transfer policy and the special payment policy listed in Table 5 in the FY 2021 IPPS Final Rule.</td>
<td>X</td>
</tr>
<tr>
<td>11879.11</td>
<td>Unless otherwise instructed by CMS, MACs shall seek approval from the CMS central office to use a “1” or “2” in the Special Payment Indicator (data element 33) field and a wage index value in the Special Wage Index field (data element 38).</td>
<td>X</td>
</tr>
<tr>
<td>11879.12</td>
<td>The contractor shall add an effective end date of 09/30/2020 to New Technology NDCs 70842012001 and 65293000901.</td>
<td>X</td>
</tr>
<tr>
<td>11879.13</td>
<td>Medicare contractors shall be aware of new payer-only condition codes “ZB” and “ZC” processing on inpatient claims effective for discharges on or after October 1, 2020.</td>
<td>X</td>
</tr>
<tr>
<td>11879.14</td>
<td>Medicare contractors shall append payer-only condition code “ZB” or “ZC” on or after October 5, 2020, to an IPPS claim with discharge date on or after October 1, 2020, upon notification from an IPPS hospital.</td>
<td>X</td>
</tr>
<tr>
<td>11879.15</td>
<td>Medicare contractors shall be aware of the temporary instructions to notify MACs on the 837I that there is expanded access use of CAR T-cell therapy products. When in the judgment of the provider, providers may provide this notification to MACs by using Loop 2300 Billing Note NTE02 “Expand Acc Use” or a remark “Expand Acc Use” on a DDE or paper 11X claim.</td>
<td>X</td>
</tr>
<tr>
<td>11879.15</td>
<td>Medicare contractors shall add payer-only condition code “ZB” when Billing Note NTE02 value “Expand Acc Use” is submitted in the 837I Loop 2300 as NTE<em>ADD</em>Expand Acc Use~ or remark “Expand</td>
<td>X</td>
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<tr>
<td>Number</td>
<td>Requirement</td>
<td>Responsibility</td>
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<td>A/B MAC</td>
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<td>D M E MAC</td>
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<td>V M S C W F</td>
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<td></td>
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<td>Other</td>
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<tr>
<td></td>
<td>Acc Use” on a DDE or paper 11X claim is present.</td>
<td>X</td>
</tr>
<tr>
<td>11879.15.</td>
<td>The Medicare contractors shall not send condition code “ZB” to the BCRC.</td>
<td>X</td>
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<td>1.1</td>
<td></td>
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<tr>
<td>11879.16</td>
<td>Pricer shall apply the clinical trial and expanded access use of immunotherapy</td>
<td>X</td>
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<tr>
<td></td>
<td>case payment adjustment factor when determining the payment for the claim</td>
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<td></td>
<td>when condition code “ZB” is present.</td>
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<tr>
<td>11879.17</td>
<td>Medicare contractors shall be aware of the temporary instructions to notify</td>
<td>X</td>
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<td>MACs on the 837I that the CAR T-cell therapy product was purchased in the</td>
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<td>usual manner, but the case involves a clinical trial of a different product</td>
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<td>(and ICD-10-CM diagnosis code Z00.6 is on the claim). When in the judgment</td>
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<td>of the provider, providers may provide this notification to MACs by using</td>
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<td></td>
<td>Loop 2300 Billing Note NTE02 “Diff Prod Clin Trial” or a remark “Diff Prod</td>
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<td></td>
<td>Clin Trial” on a DDE or paper 11X claim.</td>
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<tr>
<td>11879.17.</td>
<td>Medicare contractors shall add payer-only condition code “ZC” when Billing</td>
<td>X</td>
</tr>
<tr>
<td>1.1</td>
<td>Note NTE02 value “Diff Prod Clin Trial” is submitted in the 837I Loop 2300 as</td>
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<td></td>
<td>NTE<em>ADD</em> Diff Prod Clin Trial~ or remark “Diff Prod Clin Trial” on a DDE or</td>
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<td>paper 11X claim.</td>
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<tr>
<td>11879.17.</td>
<td>The Medicare contractors shall not send condition code “ZC” to the BCRC.</td>
<td>X</td>
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<td>1.1</td>
<td></td>
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<tr>
<td>11879.18</td>
<td>Pricer shall not apply the clinical trial and expanded access use of</td>
<td>X</td>
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<td>immunotherapy case payment adjustment factor when determining the payment</td>
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<td>for the claim when condition code “ZC” is present.</td>
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</tbody>
</table>

### III. PROVIDER EDUCATION TABLE

IV. SUPPORTING INFORMATION

Section A: Recommendations and supporting information associated with listed requirements: N/A

"Should" denotes a recommendation.

<table>
<thead>
<tr>
<th>X-Ref Requirement Number</th>
<th>Recommendations or other supporting information:</th>
</tr>
</thead>
</table>

Section B: All other recommendations and supporting information: N/A

V. CONTACTS

Pre-Implementation Contact(s): Cami DiGiacomo, cami.digiacomo@cms.hhs.gov

Post-Implementation Contact(s): Contact your Contracting Officer's Representative (COR).

VI. FUNDING

Section A: For Medicare Administrative Contractors (MACs):
The Medicare Administrative Contractor is hereby advised that this constitutes technical direction as defined in your contract. CMS does not construe this as a change to the MAC Statement of Work. The contractor is not obligated to incur costs in excess of the amounts allotted in your contract unless and until specifically authorized by the Contracting Officer. If the contractor considers anything provided, as described above, to be outside the current scope of work, the contractor shall withhold performance on the part(s) in question and immediately notify the Contracting Officer, in writing or by e-mail, and request formal directions regarding continued performance requirements.

ATTACHMENTS: 0