

Medicaid and Children's Health Insurance Program (CHIP) Scorecard Measures Gap Development Technical Expert Panel (TEP) Meeting #1 Summary Report: April 20, 2020

Background

TEP Purpose

The Centers for Medicare & Medicaid Services (CMS) contracted with The Lewin Group (Lewin) to work on a variety of measure development activities through a project named Home and Community Based Services Measure Development, Endorsement, Maintenance, and Alignment Contract, project number HHSM-500-2014000331, task number 75FCMC19F0004. Tasks specific to the Medicaid and CHIP (MAC) Scorecard TEP include:

- Develop new Medicaid measures for potential inclusion in a future version of the Medicaid and CHIP (MAC) Scorecard (Pillar 1 only);
- Update and maintain Medicaid Innovation Accelerator Program (IAP) measures through August 2020; and
- Develop, test, implement, and align quality measures related to home and community-based services (HCBS) (covered by a separately convened TEP).

As part of its measure development process, CMS asks measure developers to gather groups of stakeholders and experts who contribute direction and thoughtful input during measure development and maintenance. On April 20, 2020, Lewin convened the MAC measures gap development TEP to introduce the TEP members to measure development, the Medicaid and CHIP Scorecard, and existing Medicaid IAP measures.

Meeting Objectives

The objectives of the virtual TEP kick-off meeting included providing a general overview of the measure development process and CMS's Meaningful Measures initiative, describing the current measures in the MAC Scorecard and the gap areas, and providing background on the Medicaid IAP and the current maintenance status of each of its measures. The meeting also provided the first opportunity for TEP members to meet each other, vote on the TEP Charter, and seek nominations for TEP co-chairs.

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Major Discussion Points

Introductions and TEP Charter Overview

Summary of TEP Discussion

The TEP voted unanimously to approve the TEP charter.

Overview of Measure Development and Maintenance

Topics covered included the importance of quality measurement, CMS's Meaningful Measures initiative, and the primary types of measures. The timeline and activities involved in development and maintenance of measures according to CMS and National Quality Forum (NQF) evaluation criteria were also shared.

Overview of MAC Scorecard and Existing Measures

The MAC Scorecard and the measures currently in Pillar 1, State Health System Performance, are broken down by type and Meaningful Measures domain. Measures developed for this contract will be considered solely on this pillar. Polling of TEP members showed that the majority had visited the MAC Scorecard website at least a few times, with some being frequent visitors. While many TEP members visited to prepare for the kick-off meeting, several use it for their own work (reasons provided included: to understand its usefulness for state agencies, to use it in technical assistance, reviewing scores, and comparing their performance to other states). The upcoming MAC Scorecard work includes identifying a list of candidate measures and concepts for development, performing a measure evaluation and evidence review, sharing findings with the TEP at its next meeting, and gathering the TEP's input on the concepts for development.

Summary of TEP Discussion

- How were the MAC Scorecard measures assigned to the Meaningful Measures domains?
 - CMS uses the Meaningful Measures domains across CMS quality reporting initiatives and to align with public/private payer activities for measure sets. Many domains have sub-categories to which measures can map.
 - A TEP member noted that the categorization of the long-term services and supports (LTSS) measure placeholder under Working with Communities to Promote Best Practices of Healthy Living seemed limiting and potentially misplaced.

Overview of Medicaid Innovation Accelerator Program Overview

The National Committee for Quality Assurance (NCQA) team provided an overview of the [Medicaid IAP](#) and the measures that the Lewin team maintains under this contract. Within the quality measurement functional area, Medicaid IAP developed measures that align with the Medicaid IAP program areas; these include three related to substance use disorders, two related to the integration of physical and behavioral health, two under complex care, and one related to LTSS. The TEP will discuss the maintenance activities in more depth at the next meeting.

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Summary of TEP Discussion

- How many states currently use the Medicaid IAP measures?
 - The Lewin team is not aware of current use and will share updates with the TEP if we hear any updates.
- States have been moving at a fast pace and that inconsistency in state measure sets presents challenges for managed care plans and providers.

Wrap-Up

Summary of TEP Discussion

- Can the TEP consider the appropriate placement of current MAC Scorecard measures?
 - The Lewin team clarified that moving and removing measures from the MAC Scorecard is outside the scope of this TEP. CMS has a separate stakeholder group for considering measures for inclusion in the MAC Scorecard.
- Is the scope of this TEP just to develop new measures or does it include implementation activities?
 - The Lewin team confirmed that this project is only for measure development for the MAC Scorecard and does not include implementation of the measures.
- Does Lewin anticipate a COVID-19 impact on MAC Scorecard measures?
 - The focus will continue to be the same -- gaps in the MAC Scorecard.
- Can the Lewin team clarify if the TEP will have the opportunity to suggest measure concepts, such as measures states are already using?
 - TEP members can submit measure concepts. At the next TEP meeting, the Lewin team will present its methodology for evaluating new concepts and measures for respecification, including conducting a gap analysis using a measure evaluation framework to rank potential measures and concepts for TEP consideration. To date, the Lewin team has focused on respecification and alignment of existing measures, rather than de novo development. Lewin will present 11 measures for TEP consideration at its next meeting.
 - The focus of the MAC Scorecard Measures Gap Development TEP will consider a breadth of measures for respecification. Lewin has convened a separate TEP to create and maintain HCBS measures. A conscious effort has been made to avoid duplicating efforts in developing, respecifying, and aligning measures between the TEPs. Measures considered by the HCBS TEP may also be considered for potential inclusion in a future MAC Scorecard.

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Appendix A. TEP Members and Project Team

Exhibit 1. TEP Members

Name and Title	Organization
Amal Alsamawi, MPH , Research Assistant	Michigan Developmental Disabilities Institute, Michigan
Brenda Blunt, DHA, MSN, RN , Director	CVP Health, Virginia
Mary Lou Bourne , Chief Quality and Innovations Officer	National Association of State Directors of Developmental Disabilities Services, Virginia
Tiffany Davis, Esq , Head of Medicaid Performance and Delivery	BlueCross BlueShield Health Care Service Corporation, Illinois
Camille Dobson, MPA , Deputy Executive Director	Advancing States, Virginia
Patricia Kirkpatrick, MJ, RN, CPHQ , Quality Director	Anthem, Tennessee
Tim Laios, MBA, MPH , Chief Data Officer	Health Services Advisory Group, Arizona
Sarah Lash, MS , Growth Director	Anthem, District of Columbia
Debra Lipson, MHSA , Senior Fellow	Mathematica Policy Research, District of Columbia
Diane McComb, MSeD , Retired Subject Matter Expert	NA, Maryland
Jason Rachel, PhD, MS , Director of Integrated Care	Virginia Department of Medical Assistance Services, Virginia
Carla Willis, PhD, MA , Director of Performance, Quality, and Outcomes	Georgia Medicaid, Georgia

Exhibit 2. Project Team

Name and Title	Organization
Karen LLanos	Centers for Medicare & Medicaid Services
Roxanne Dupert-Frank	Centers for Medicare & Medicaid Services
Kerry Lida	Centers for Medicare & Medicaid Services
Lisa Alexih	The Lewin Group
Cara Campbell	The Lewin Group
Colleen McKiernan	The Lewin Group
Kathleen Woodward	The Lewin Group
Taylor Musser	National Committee for Quality Assurance

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