1 John Hamlin, Esq. DC Bar #1022139, Federal Bar #13-205 2 INTEGRIS Clinton Regional Hospital 100 North 30th Street Clinton, OK 73601 (405) 834-7172 4 jhhamlin@att.net Attorney for Plaintiffs 5 United States District Court for the Western District of Oklahoma 6 7 1) Dennis W. Brennan, 8 **Plaintiff** 9 VS. 10 Case No. CN 1) United State of America Department of Health and Human 11 Services. 12 2) Sylvia Mathews Burwell, Secretary of Health and Human Services, in 13 her official capacity 3) Agency for Healthcare Research and 14 Quality, 4) Centers for Medicare and Medicaid 15 Services (CMS), 16 Defendants 17 18 PETITION FOR DECLARATORY AND INJUNCTIVE RELIEF 19 20

Plaintiff, Dennis W. Brennan, by and through his attorney, brings this civil action for declaratory and injunctive relief, and alleges as follows:

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INTRODUCTION

1. In this action plaintiff, Dennis Brennan seeks to declare defendant Centers for Medicare and Medicaid Services (CMS), an agency of Health and

Human Services actions refusing to provide for CT lung screening invalid and unconstitutional in conflict with defendant Agency for Healthcare Research and Quality, an agency of Health and Human Services requirements that the recommendations of U.S. Preventive Services are the force of law under the Patient Protection and Affordable Care Act, Public Law 111-148 and permanently enjoin the enforcement of Medicare to provide CT lung screening for high risk asymptomatic individuals.

JURISDICTION AND VENUE

- 2. This Court has jurisdiction over this subject matter pursuant to 28 U.S.C. § 1331. This action arises under the Constitution of the United States, Amendment 14 which Federal Courts have read to be judicially enforceable against the Federal Government.
- Venue lies in the District of Oklahoma pursuant to 28 U.S.C. § 1402 (a)
 Plaintiff resides in the Western District of the State of Oklahoma.

PARTIES

- 4. Plaintiff Dennis Brennan is a Medicare recipient, Medicare number xxx-xx-6485A, redacted pursuant to FRCP 5.2, and is an asymptomatic high risk individual for lung cancer with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation.
- 5. Defendant, Health and Human Services is an executive department of the United States of America.
- 6. Defendant, Sylvia Mathews Burwell, is the Secretary of the Department of Health and Human Services, and is being sued in her official capacity.
- 7. Defendant Agency for Healthcare Research and Quality is an agency of defendant Department of Health and Human Services.

8. Defendant, Centers for Medicare and Medicaid Services is an agency of Defendant Health and Human Services.

FACTUAL ALLEGATIONS, CAUSE OF ACTION AND CLAIMS FOR RELIEF FIRST CLAIM FOR RELIEF

- 9. Plaintiffs incorporate paragraphs 1 through 8 of the petition as if fully stated herein.
- 10. According to defendant Agency for Healthcare Research and Quality, the work of the U.S. Preventive Services Task Force is central to the preventive benefits covered under the Patient Protection and Affordable Care Act. Under the Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713, in new plans and policies preventive services with a Task Force rating of A or B will be covered with no cost sharing requirements and these requirements are administered by the Secretary of the Department of Health and Human Services.
- 11. The U.S. Preventive Services Task Force in December, 2013 has issued a rating of B concerning lung screening to all asymptomatic individuals with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation. See Exhibit 1.
- 12. Under the provisions of Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713, U.S. Preventive Services Task Force ratings of A or B become law requiring the CT Lung Screening to all asymptomatic individuals with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation with no cost sharing requirements on insurance companies.
- 13. This action that U.S. Preventive Services Task Force recommendations rating A or B become law under the Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713, results in a Federal Government mandate that

private insurances companies provide the CT lung caner screening to appropriate asymptomatic individuals with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation without a deductable or co-pay.

- 14. Defendant Medicare and Medicaid Services issued a Proposed Decision Memo for Screening for Lung Cancer with Low Dose Computed Tomography (LDCT) (CAG-00439N) on November 10, 2014.
- 15. Defendant Medicare and Medicaid Services has refused to provide CT lung screening for asymptomatic Medicare individuals with a smoking history if older than 74 whereas the U.S. Preventive Services Task Force's recommendations having the force of law under the Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713, on private health insurance companies to provide for CT lung screening for individuals and Medicare's refusal to provide the CT lung screening for individuals without deductable for those 55 through 80 insured through private insurance.
- 16. The effect of the U.S. Preventive Services Task Force's recommendations having the force of law under the Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713, on private health insurance companies to provide for CT lung screening for individuals and Medicare's refusal to provide the CT lung screening for individuals without deductable or co-pay has created two classes of citizens, those 55 through 80 insured through private insurance, and those 65 and older covered by Medicare.
- 17. Under the Patient Protection and Affordable Care Act, Public Law 111-148, Sec 4105, the Secretary of Health and Human Services has authority to modify coverage of all Medicare existing preventive services, consistent with U.S. Preventive Services Task Force's recommendations.

- 18. For the above reasons, the Federal Government, through defendant Health and Human Services refuses to provide equal protection of its citizens, private insured individuals who meet the requirements are covered for CT lung screening and Medicare individuals who would meet the requirements are not covered for CT lung screening.
- 19. Defendant Health and Human Services actions requiring CT lung screening to certain citizens while refusing it to other citizens could be considered governmental schizophrenia.
- 20. The United States Constitution Amendment 14 provides, "...nor deny to any person within its jurisdiction the equal protection of the laws. The requirements of equal protection have been placed on the Federal Government through judicial decisions.

SECOND CLAIM FOR RELIEF

- 21. Plaintiff incorporate paragraphs 1 through 20 of the petition as if fully stated herein.
- 22. Defendants may allege or claim that U.S. Preventive Services Task Force is not an agency within the Health and Human Services or other executive branch agency of the United States of America.
- 23. If the U.S. Preventive Services Task Force is not a federal agency, the U.S. Preventive Task Force has no authority to issue recommendations that become federal law under Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713.
- 24. Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713 allows what may be a private entity to issue recommendations that become law under the Patient Protection and Affordable Care Act, Public Law 111-148

25. There are no provisions within the United States Constitution which allows a private entity make law or which allows a private entity's recommendations to become law or have the force of law on other private companies or individuals.

26. If Defendants claim or allege or claim that the U.S. Preventive Services

Task Force is a private entity, then the provisions of Patient Protection and

Affordable Care Act, Public Law 111-148, Sec 2713 is unconstitutional and without a severability clause within the Patient Protection and Affordable Care Act, Public Law 111-148, the entire act should be declared unconstitutional.

THIRD CLAIM FOR RELIEF

- 27. Plaintiff incorporate paragraphs 1 through 26 of the petition as if fully stated herein.
- 28. Plaintiff alleges that Defendant may approve Medicare lung cancer screening at a reduced payment rate less than adequate for the performance of the services and less than what private insurers are mandated to pay which will result in hospitals and physicians refusal to perform CT lung screening services.

FORTH CLAIM FOR RELIEF

- 29. Plaintiff incorporate paragraphs 1 through 28 of the petition as if fully stated herein.
- 30. Defendant Sylvia Mathews Burwell, Secretary of the Department of Health and Human Services, refuses to comply with Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713 which requires the secretary to establish a minimum interval between the date in which recommendations of the United States Preventive Task Force were adopted and the date the date they are effective.

PRAYER FOR RELIEF

WHEREFORE, Plaintiff requests the following relief:

- 1. Declaratory relief that defendant Health and Human Services is not providing equal protection of the law where certain asymptomatic individuals for those 55 through 80 years of age with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation are provided private healthcare coverage, without deductable or co-pay for CT lung screening by the demands of the Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713, and Medicare individuals through defendant Centers for Medicare and Medicaid Services (CMS) are not provided healthcare coverage for CT lung screening for those 75 through 80 without deductable or co-pay.
- 2. A permanent injunction requiring the Secretary of the Department of Health and Human Services through Centers for Medicare and Medicaid Services (CMS) to provide for asymptomatic individuals with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation CT lung screening without deductable or co-pay to meet the recommendations of the U.S. Preventive Services Task Force as it pertains to CT Lung Cancer Screening as permitted under Patient Protection and Affordable Care Act, Public Law 111-148, Sec 4105.
- 3. That if a permanent injunction is not issued, declaratory relief that without equal protection for CT lung Screening to all citizens of the United State, the Patient Protection and Affordable Care Act, Public Law 111-148 is unconstitutional, invalid, null and void.
- 4. That Medicare be ordered to compensate hospital and physicians for CT lung cancer screening equal to the same rate paid by private insurers.

- 5. That if the court finds that the U.S. Preventive Task Force is a private entity that has no legal right or authorization to make law by issuing recommendations under the Patient Protection and Affordable Care Act, Public Law 111-148, the court declare the Patient Protection and Affordable Care Act, Public Law 111-148 unconstitutional.
- 6. That this court award other relief it deems just and proper including an order directing defendant Sylvia Mathews Burwell to comply with the requirements of the Patient Protection and Affordable Care Act, Public Law 111-148 that the secretary SHALL establish a minimum interval between the date the United States Preventive Task Force recommendation were issued and the plan year.
- 7. That this court award plaintiff his costs of suit and a reasonable attorney's fee.

Dated this 1st day of August, 2015

/s/ John Hamlin
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1 John Hamlin, Esq. DC Bar #1022139, Federal Bar #13-205 2 **INTEGRIS Clinton Regional Hospital** 100 North 30th Street 3 Clinton, OK 73601 (405) 834-7172 4 jhhamlin@att.net Attorney for Plaintiffs 5 United States District Court for the Western District of Oklahoma 6 7 1) John Hamlin, **Plaintiff** 8 9 VS. 10 Case No. CN 1) United State of America Department of Health and Human 11 Services. 12 2) Sylvia Mathews Burwell, Secretary of Health and Human Services, in 13 her official capacity 3) Agency for Healthcare Research and 14 Quality, 4) Centers for Medicare and Medicaid 15 Services (CMS), 16 Defendants 17 18 PETITION FOR DECLARATORY AND INJUNCTIVE RELIEF 19 20 Plaintiff John Hamlin brings this civil action for declaratory and injunctive 21 relief, and alleges as follows: 22 **INTRODUCTION** 23 1. In this action plaintiff seeks to declare defendant Centers for Medicare 24

and Medicaid Services (CMS), an agency of Health and Human Services actions

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in defining radiology eligibility to interpret low dose CT lung scans for screening purposes have no statutory authority.

JURISDICTION AND VENUE

- 2. This Court has jurisdiction over this subject matter pursuant to 28 U.S.C. § 1331. This action arises under the Constitution of the United States.
- 3. Venue lies in the District of Oklahoma pursuant to 28 U.S.C. § 1402 (a)(1). Plaintiff resides in the Western District of the State of Oklahoma.

PARTIES

- 4. Plaintiff is a licensed physician in the State of Oklahoma with a national provider number of xxxxxx4554, redacted pursuant to FRCP 5.2 and a board certified diagnostic radiologist.
- 5. Defendant, Health and Human Services is an executive department of the United States of America.
- 6. Defendant, Sylvia Mathews Burwell, is the Secretary of the Department of Health and Human Services, and is being sued in her official capacity.
- 7. Defendant Agency for Healthcare Research and Quality is an agency of defendant Department of Health and Human Services.
 - 8. Defendant, Centers for Medicare and Medicaid Services is an agency of Defendant Health and Human Services.

FACTUAL ALLEGATIONS, CAUSE OF ACTION AND CLAIMS FOR RELIEF FIRST CLAIM FOR RELIEF

- 9. Plaintiffs incorporate paragraphs 1 through 8 of the petition as if fully stated herein.
- 10. According to defendant Agency for Healthcare Research and Quality, the work of the U.S. Preventive Services Task Force is central to the preventive benefits covered under the Patient Protection and Affordable Care Act. Under the Patient

Protection and Affordable Care Act, Public Law 111-148, Sec 2713, in new plans and policies preventive services with a Task Force rating of A or B will be covered with no cost sharing requirements and these requirements are administered by the Secretary of the Department of Health and Human Services.

- 11. The U.S. Preventive Services Task Force in December, 2013 has issued a rating of B concerning low dose computed tomography lung screening to all asymptomatic individuals with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation. See Exhibit 1.
- 12. Under the provisions of Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713, U.S. Preventive Services Task Force ratings of A or B become law requiring low dose computed tomography lung screening to all asymptomatic individuals with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation with no cost sharing requirements on insurance companies.
- 13. This action that U.S. Preventive Services Task Force recommendations rating A or B become law under the Patient Protection and Affordable Care Act, Public Law 111-148, Sec 2713, results in a Federal Government mandate that private insurances companies provide the low dose computed tomography lung caner screening to appropriate asymptomatic individuals with a smoking history of equal to or greater than 30 pack years with less than 15 years cessation without a deductable or co-pay.
- 14. Defendant Medicare and Medicaid Services issued a Proposed Decision Memo for Screening for Lung Cancer with Low Dose Computed Tomography (LDCT) (CAG-00439N) on November 10, 2014 in which it is setting forth regulations designating who can interpret low dose computed tomography lung screening

studies that it restricts which licensed physicians and radiologists can interpret low dose computed tomography lung screening studies.

- 15. There are no designations under the U.S. Preventive Task Force low dose CT lung screening for private insurance as to who can interpret the studies.
- 15. Since the completion of plaintiff's residency in diagnostic radiology and nuclear medicine, plaintiff has interpreted many computed tomography studies of the lung, whether with or without contrast, including high resolution computed tomography of the lung.
- 16. Defendants have never designated the differences between regular computed tomography of the lung or high resolution computed tomography of the lung and have not set a different compensation for the Medicare professional component between regular computed tomography of the lung and high resolution computed tomography of the lung
- 11. Radiologists have been interpreting standard computed tomography lung studies since the role out of CT machines in the 1970's including the original axial computed tomography studies, the more recent helical single slice computed tomography studies, and the recent helical multislice computed tomography studies all of which may or may not have included high resolution computed tomography slices.
- 15. The practice of medicine is governed by state laws and the US government has never licensed physicians or designated which physicians can practice what medicine other than mammography as set for by federal statute Mammography Quality Standards Act of 1992, Pub. L. 102-539, Oct. 27, 1992, which defined by law requirements physicians had to meet to be eligible to interpret mammography exams as set forth in 42 U.S.C. sec. 263b(f). See Exhibit 2.

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- 16. There is no federal statute that gives defendants the power to limit who can and can not interpret low dose computed tomography of the chest for lung nodule screening.
- 17. There is no provision in the United States Constitutional which gives the defendants power to enact through a regulatory process restrictions on which board certified radiologists can interpret low dose computed tomography lung screening studies. Any past restrictions on radiologists have been initiated through federal statute.
- 18. If board certified radiologists have interpreted and been compensated for regular computed tomography lung studies or high resolution computed tomography lung studies there is no reason or logic why they cannot equally interpret low dose computed tomography of the lung for lung nodule screening purposes.

PRAYER FOR RELIEF

WHEREFORE, Plaintiff requests the following relief:

- 1. Declaratory relief that defendants Department of Health and Human Services through Centers for Medicare and Medicaid Services (CMS) have no legal authority to regulate which licensed physicians and board certified radiologists can interpret low dose Computed Tomography of the chest for lung nodule screening.
- 2. A permanent injunction requiring defendants Department of Health and Human Services through Centers for Medicare and Medicaid Services (CMS) to compensate board certified radiologists who have previously been compensated for interpreting standard computed tomography of the chest or high resolution

computed tomography of the chest who now interpret low dose computed tomography of the chest for lung nodule screening.

- 3. That this court award other relief it deems just and proper.
- 4. That this court award plaintiff his costs of suit and a reasonable attorney's fee.

Dated this 31st day of January, 2016.

/s/ John Hamlin

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