

# ACO Realizing Equity, Access, and Community Health (REACH) Model

## PY2023 Financial Settlement Overview

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## Reference Documents

ACO REACH Model: Financial Operating Guide: Overview
ACO REACH Model: Capitation and Advanced Payment Mechanisms
ACO REACH and Kidney Care Choices Models: Rate Book Development
ACO REACH and Kidney Care Choices Models: Risk Adjustment
ACO REACH Model: Quality Measurement Methodology

## Acronyms

A&D	Aged & Disabled
ACO	Accountable Care Organization
APO	Advanced Payment Option
BY	Base Year
CI/SEP	Continuous Improvement/Sustained Exceptional Performance
CMMI	Center for Medicare & Medicaid Innovation
CMS	Centers for Medicare & Medicaid Services
CY	Calendar Year
ESRD	End-Stage Renal Disease
FFS	Fee for Service
GAF	Geographic Adjustment Factors
GPDC	Global and Professional Direct Contracting
GSF	Geographic Standardization Factor
HEBA	Health Equity Benchmark Adjustment
HPP	High-Performance Pool
MA	Medicare Advantage
PBPM	Per Beneficiary Per Month
PCC	Primary Care Capitation
PY	Performance Year
REACH	Realizing Equity, Access, and Community Health
TCC	Total Care Capitation
USPCC	United States Per Capita Cost

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## 1 Introduction

This document is one in a series of documents that provide Accountable Care Organizations (ACOs) with the necessary details to understand the financial aspects of the ACO Realizing Equity, Access, and Community Health (REACH) Model.<sup>1</sup> This document describes the approach for the ACO REACH Settlement process (also referred to as Financial Settlement) by which the Centers for Medicare & Medicaid Services (CMS) determines the Shared Savings/Losses for an ACO at the conclusion of a performance year (PY). This is done by accounting for differences between the Benchmark Expenditure and PY Expenditure, after applying risk-mitigation strategies such as Stop-Loss Reinsurance and Risk Corridors. The ACO then assumes responsibility for the difference according to its elected Risk Arrangement. **Table 1** provides a high-level overview of the different options available to ACOs dependent on their Risk Sharing and Payment Arrangements.

**Table 1: Differences in Global and Professional Risk Arrangements**

Risk Arrangement	Global		Professional
Capitation Arrangement	Total Care	Primary Care	Primary Care
Advanced Payment Option	Not Available	Optional	
Provisional Settlement	Optional		
Stop-Loss Reinsurance	Optional		
Risk Corridors	Mandatory: Global Schedule		Mandatory: Professional Schedule

[Section 2](#) provides an overview of the timing and data used in both Provisional and Final Settlement. [Section 3](#) details the mechanics of the Financial Settlement process. [Section 3.1](#) shows the calculation of the Benchmark Expenditures and Adjustments. [Section 3.2](#) shows the calculation of the PY Expenditure. [Section 3.3](#) shows the calculation of Gross Savings/Losses and Shared Savings/Losses after the application of risk corridors. [Section 4](#) details the process of Settlement and calculation of Total Monies Owed. [Section 5](#) details information relating to the Financial Guarantee. [Appendix A](#) shows a long-form Settlement example. All examples in this paper are illustrative.

## 2 Timing of Settlement

Final Settlement for PY2023 and subsequent PYs will occur approximately 7-8 months following the conclusion of the PY. However, ACOs have the option to elect a Provisional Settlement, with a target date of approximately 1 month following the conclusion of a PY. **Tables 2 and 3** detail the differences between Provisional and Final Settlement

<sup>1</sup> The ACO REACH model is a redesigned version of the Global and Professional Direct Contracting (GPDC) Model, which began on April 1, 2021. The ACO REACH Model redesign begins on January 1, 2023 and runs through 2026. For completeness and context, this paper may refer to policies in PY2021 and PY2022 of the GPDC Model. For more information on the ACO REACH Model, see <https://innovation.cms.gov/innovation-models/aco-reach>.

**Table 2: Provisional and Final Settlement**

<b>Data/Timing</b>	<b>Provisional Settlement</b>	<b>Final Settlement</b>
Date for Settlement	January 31 of the calendar year following the performance year	July/August of the calendar year following the performance year
Claims Included in Settlement	Performance Year Expenditure incurred through June 30	Performance Year Expenditure incurred through December 31
Claims Run-out	Through December 31 of the performance year	Through March 31 of the calendar year following the performance year
Risk Scores	Preliminary risk scores for January through June <sup>1</sup>	Final risk scores

<sup>1</sup> CMS will use the most recently available risk scores in Provisional Settlement calculations.

**Table 3: Timing of Provisional and Final Settlement for PY2023**

<b>Performance Year</b>		<b>Provisional Settlement</b>	<b>Final Settlement</b>
PY2023	Target Date <sup>1</sup> :	January 31, 2024	July/August 2024
	Uses Claims Incurred:	01/01/2023–6/31/2023	01/01/2023–12/31/2023
	Run-out Period End Date:	12/31/2023	03/31/2024

1. These dates for Settlement are targets; the actual timing for release of Settlement reports and processing of settlement may occur later.

PY = performance year.

## 2.1 Provisional Settlement

Provisional Settlement is an optional process that will allow ACOs the ability to receive/pay a portion of their Shared Savings/Losses prior to the Final Settlement. Because Provisional Settlement occurs in January immediately after the end of the PY, only experience through June 30 of the PY is included in the Provisional Shared Savings/Losses calculation, with a 6-month run-out period<sup>2</sup> through December 31 of the PY. Additionally, Provisional Settlement will use preliminary beneficiary risk scores in the calculation of Provisional Shared Savings/Losses.

Because quality scores relating to the earn back of the two percent Quality Withhold will not be available at the time of Provisional Settlement, a stand-in quality score will be used. For subsequent PYs, if available, the stand-in score will be the actual score received in the previous PY (e.g., the stand-in score for PY2023 will be the actual quality score from PY2022, if / once it is available). If no score is available for the ACO from a prior year, a 100% stand-in score will continue to be applied.

## 2.2 Final Settlement

Final Settlement will compute Shared Savings/Losses using the full PY claims data, with a 3-month run-out period ending March 31 following the PY. Final Settlement is based on the risk adjusted Performance

<sup>2</sup> The run-out period is designed to allow sufficient time for providers to report and bill services rendered to beneficiaries.

Year Benchmark using the final risk scores for the PY in the calculation of Shared Savings/Losses. At the time of Final Settlement, the final quality score for the PY will be available.

Because Provisional Settlement uses incomplete claims and alignment data for a partial PY, preliminary risk scores, and a stand-in quality score, there may be considerable differences between the Shared Savings/Losses calculated at the Provisional Settlement and the Shared Savings/Losses calculated at the Final Settlement. As a result, there will be an adjustment in the calculation of Total Monies Owed (see **Table 16**) to address any difference in the calculation of Shared Savings/Losses between the Settlements.

### 3 Components of Settlement

The Settlement process determines Shared Savings/Losses by comparing the calculated Total Benchmark Expenditure for a given ACO's aligned population to the actual expenditures of that ACO's aligned population over the course of a PY, accounting for various risk-mitigation methods such as Stop-Loss Reinsurance and Risk Corridors. This section details the calculation of total PY Expenditure, Gross Savings/Losses, the application of risk-mitigation methodologies, and the value of Shared Savings/Losses.

#### 3.1 Benchmark Expenditure

Prior to the beginning of each PY, a Financial Benchmark ('Benchmark Expenditure') is calculated for each ACO and adjusted based on PY alignment and risk score information. The process for determining an ACO's Benchmark Expenditure is detailed in Section 4 of the **ACO REACH Model: Financial Operating Guide: Overview** paper.

##### 3.1.1 Benchmark Adjustments

Depending on the elected risk arrangement, several adjustments are made to the Benchmark Expenditure prior to Provisional and/or Final Settlement. These adjustments are detailed in greater depth in the **ACO REACH Model: Financial Operating Guide: Overview** document, but are discussed generally here for context:

#### Discount

Because ACOs electing the Global Risk Arrangement retain up to 100 percent of Shared Savings/Losses, a discount is applied to the Benchmark to ensure savings are also generated for CMS. Consequently, for ACOs in the Global Risk Arrangement, the Benchmark Expenditure is reduced by a set percentage based on the performance year, detailed in **Table 4**. Because ACOs electing the Professional Risk Arrangement share any savings (or losses) with Medicare, no discount is applied to the Benchmark for those ACOs.

**Table 4: Schedule of Discounts by Risk Arrangement**

Risk Arrangement	PY2023	PY2024	PY2025	PY2026
Global	3.0%	3.0%	3.5%	3.5%
Professional	Not applicable			

PY = performance year.

## Quality Withhold

Each PY, CMS withholds a portion of the Benchmark Expenditure from ACOs in both the Professional and Global Risk Arrangements. This withhold is held “at-risk,” meaning it can be earned back by the ACO by reporting and/or sufficiently performing on a set of pre-determined quality measures and Continuous Improvement/Sustained Exceptional Performance (CI/SEP) metrics. For PY2023 and subsequent years, the withhold amount will be two percent of the ACO’s Benchmark Expenditure.

At the end of the PY, ACOs receive a single quality score from 0 to 100 percent. This score is a weighted average of the ACO’s performance in several categories, including pay-for-performance and pay-for-reporting criteria. The weights of these categories will vary PY to PY. In addition, performance on CI/SEP criteria will be used to determine whether the ACO is eligible for the full two percent earn back or eligible only for a maximum of a one percent earn back. Starting in PY2023, CMS will also establish a “High-Performers Pool” (HPP) bonus to further incentivize high performance and continued improvement. High Performing REACH ACOs will earn an HPP bonus, which will be added to the ACO’s Other Monies Owed during Final Financial Settlement. For more information on the calculation of quality scores and the application of CI/SEP criteria, see the ***ACO REACH Model: Quality Measurement Methodology***.

## Retention Withhold

To incentivize participation in ACO REACH for at least two years, ACOs must either secure an additional two percent financial guarantee or be subject to a two percent Retention Withhold applied to their Benchmark in their first year of model participation. For ACOs that choose the guarantee approach, the additional two percent guarantee will be held at-risk; if the ACO does not continue participation for a second year, CMS will keep the guarantee. For ACOs that choose the withhold approach, once CMS has confirmed that an ACO will be participating for a second PY<sup>3</sup>, that withhold will be removed from the Benchmark for Settlement (i.e., the entire two percent will be earned back).

For ACOs who begin participation in PY2023, the choice to continue participation for a second PY will occur after Provisional Settlement. Accordingly, the Retention Withhold is applied in the following manner: if the ACO earns Shared Savings equal to less than two percent of their Benchmark during Provisional Settlement (such that only the application of the two percent Retention Withhold results in the ACO owing Shared Losses), that ACO is **not** required to pay CMS for the provisionally calculated Shared Losses. However, if that ACO does not continue participation for a second PY, the withhold will continue to be applied for Final Settlement, at which point the ACO will be required to repay CMS for any Shared Losses. The schedule for the Retention Withhold is shown in **Table 5**:

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<sup>3</sup> Participation in a performance year starting in PY2022 or PY2023 is confirmed for ACOs that remain in the model after the Termination Without Liability date for that PY. The final date will be included in the Performance Period Participation Agreement, though February 28 of a PY is the proposed deadline to notify CMS of termination.



**Table 5: Schedule of Retention Withhold**

First year of participation	ACO continues participation	Withhold applied to Provisional Settlement	Required to pay Provisional losses from savings offset by withhold	Withhold applied at Final Settlement
PY2023	Yes	2%	No	No
	No			2%

ACO = Accountable Care Organization; PY = performance year.

### Retrospective Trend Adjustment

Prospective Benchmarks in ACO REACH are based upon the trend in the adjusted United States Per Capita Cost (USPCC). As this adjusted USPCC trend is prospective it may meaningfully diverge from the observed expenditure trend for the ACO REACH National Reference Population. If, in a given PY, the observed expenditure trend for the ACO REACH National Reference Population differs from the prospective adjusted USPCC trend by more than one percentage point, CMS will adjust the Benchmark at Final Settlement<sup>4</sup> to correct for the difference between the projected trend and the observed per beneficiary per month (PBPM) expenditure trend of the ACO REACH National Reference Population. This retrospective trend adjustment will be applied separately for the Aged & Disabled (A&D) and End-Stage Renal Disease (ESRD) Benchmarks. In addition, CMS may apply a placeholder retrospective trend adjustment based on a more recently published USPCC Trend or ACO REACH National Reference Population experience during the performance year to improve accuracy for Quarterly Benchmark Reports (QBRs) and capitation payments.

### Health Equity Benchmark Adjustment

In the pursuit of improving health equity in ACO REACH, one new addition to the Model in PY2023 will be the Health Equity Benchmark Adjustment. This adjustment is intended to help mitigate the disincentive for ACOs to serve historically underserved communities by accounting for historically suppressed spending levels for these populations (specifically by performing a PBPM Benchmark adjustment for each aligned beneficiary). This Benchmark adjustment will apply to an ACO's Benchmark after the Retrospective Trend Adjustment, Discount, Quality Withhold, and Retention Withhold, as applicable. The details for how ACO REACH will calculate this Benchmark adjustment are provided in the **ACO REACH Model: Financial Operating Guide: Overview** paper.

#### 3.1.2 Calculation Example

**Table 6** serves as an example of the Discount and Quality Withhold applied to an ACO's Benchmark, should they select either Professional or Global Risk Arrangements:

<sup>4</sup> To apply the retrospective trend, CMS requires the full year's claims experience and run-out.

**Table 6: Calculation of Benchmark Expenditure after Discount, Earned Quality, and HEBA**

<b>Benchmark Expenditure with Initial Adjustments</b>	<b>Global (in dollars)</b>	<b>Professional (in dollars)</b>
1 Benchmark Expenditure for All Aligned Beneficiaries <sup>1</sup>	\$150,000,000	\$150,000,000
<b>Calculation of Discount Rate</b>		
2 Discount Rate	3%	N/A
3 Total Discount	\$4,500,000	
4 <b>Benchmark Expenditure for All Aligned Beneficiaries After Discount (Line 1–Line 3)</b>	<b>\$145,500,000</b>	<b>\$150,000,000</b>
<b>Calculation of Retention Withhold<sup>2</sup></b>		
5 Retention Withhold (0.02 x Line 1)	\$3,000,000	\$3,000,000
6 <b>Benchmark Expenditure for All Aligned Beneficiaries After Discount and Retention Withhold (Line 4 - Line 5)</b>	<b>\$142,500,000</b>	<b>\$147,000,000</b>
<b>Calculation of Earned Quality Withhold</b>		
7 Quality Withhold (0.02 x Line 1)	\$3,000,000	\$3,000,000
8 Quality Score	95%	95%
9 <b>Earned Quality Withhold (Line 7 x Line 8)</b>	<b>\$2,850,000</b>	<b>\$2,850,000</b>
10 Net Impact of Quality Withhold (Line 7–Line 9)	\$150,000	\$150,000
11 <b>Benchmark Expenditure for All Aligned Beneficiaries After Discount and Earned Quality (Line 6–Line 10)</b>	<b>\$142,350,000</b>	<b>\$146,850,000</b>
<b>Application of Health Equity Benchmark Adjustment</b>		
12 Health Equity Benchmark Adjustment	\$750,000	\$750,001
13 <b>Benchmark Expenditure for all Aligned Beneficiaries After Discount, Retention, Earned Quality, and HEBA (Line 11 + Line 12)</b>	<b>\$141,600,000</b>	<b>\$146,099,999</b>

1. Here, the Benchmark Expenditure for All Aligned Beneficiaries includes adjustments for the Retrospective Trend and Seasonality, where applicable.
2. The Retention Withhold will only be applied to ACOs who have not confirmed a second year of model participation.

### 3.2 Performance Year Expenditure

The Performance Year Expenditure (PY Expenditure) is the total payment that Medicare has made for services provided to ACO-aligned beneficiaries during months in which they were alignment eligible and aligned to the ACO. The PY Expenditure is the sum of the capitation payments made to the ACO for services within the scope of their respective capitation arrangement and the fee-for-service (FFS) payments made to providers. Because the Benchmark is calculated on a pre-sequestration basis, the PY Expenditure will also be calculated on a pre-sequestration basis for the purposes of calculating Shared Savings/Losses. Sequestration will be re-applied in the calculation of Shared Savings/Losses (See **Table 16**).

#### 3.2.1 Capitation Payments

All ACOs are required to participate in one of the Capitation Payment Mechanisms: Total Care Capitation (TCC) or Primary Care Capitation (PCC). The TCC or Base PCC Payments made to the ACO during the PY,

including any adjustments to those payments made during or after the PY, will be included as capitation payments in the calculation of the PY Expenditure. More details on the Capitation Payment Mechanisms can be found in the ***ACO REACH Model: Capitation and Advanced Payment Mechanisms*** document.

### **3.2.2 Claims Payments to Participant, Preferred, and Non-ACO Providers**

In addition, beneficiaries aligned to an ACO will continue to receive services not covered by capitation. For those services, the total amount of FFS claims for a given provider type is inclusive of the total claim payment amounts, plus amounts withheld due to sequestration, plus reductions made to provider payments due to participation in the Advanced Payment Option (available to ACO's electing the Professional Option) or other alternative payment arrangements, minus Uncompensated Care Payments to hospitals under the Inpatient Prospective Payment System. This section describes the breakdown of claims payments to each type of provider.

#### **Payments to Participant Providers**

In an ACO that has elected TCC, Participant Providers will continue to receive FFS payment on eligible claims that are exempt from the TCC reduction, generally because the beneficiary opted out of data sharing or the claim contains data related to substance abuse.

In an ACO that has elected PCC, Participant Providers will continue to receive FFS payments for any portion of eligible Primary Care claims billed by Primary Care Specialists that are not subject to PCC reduction, as well as FFS payments on eligible claims that are not for Primary Care Capitation services.

In an ACO that has also elected the Advanced Payment Option (APO), FFS claims reductions associated with APO payments are included in the PY Expenditure. Providers participating in APO will continue to receive FFS payment for any portion of claims not reduced as well as for claims not eligible for APO, such as those for beneficiaries electing to opt-out of claims sharing or those related to substance abuse. In addition, any amounts withheld from FFS provider payment as part of APO will be included in calculation of PY Expenditure.

#### **Payments to Preferred Providers**

Because Preferred Providers are not required to participate in capitation and those that do have the option to reduce any portion of claims (1-100%), any unreduced claims for services provided by a Preferred Provider will be included in FFS payments.

#### **Payments to Other Providers**

Payments made to non-ACO providers (i.e., not Participant Providers or Preferred Providers and by definition not participating in the capitation arrangement) are also included in the PY Expenditure.

**Table 7** shows an example calculation of the Total PY Expenditure:

**Table 7: PY Expenditure**

<b>PY Expenditure</b>	<b>Global (in dollars)</b>	<b>Professional (in dollars)</b>
14 <b>Capitation Payments</b>	\$10,000,000	\$10,000,000
15 Participant Provider Claim Payments	\$1,003,442	\$1,003,442
16 Preferred Provider Claim Payments	\$33,435,084	\$33,435,084
17 Non-ACO Provider Claim Payments	\$91,355,457	\$91,355,457
18 <b>Total FFS Payments (Sum Lines 15, 16, and 17)</b>	\$125,793,983	\$125,793,983
19 <b>PY Expenditure (Line 14 + Line 18)</b>	<b>\$135,793,983</b>	<b>\$135,793,983</b>

PY = performance year.

### 3.2.3 Stop-Loss Reinsurance

Stop-Loss Reinsurance is a risk-mitigation strategy that is optional for all ACOs, regardless of their selected risk arrangement. If chosen, the Stop-Loss arrangement must be selected by an ACO at the beginning of the PY; ACOs may change their election at the beginning of any subsequent PY. Stop-Loss is designed to protect ACOs from financial liability for individual beneficiaries with extremely high, outlying expenditures. Beginning in PY2023, the Stop-Loss reinsurance option will use a residual approach that considers beneficiary PY Expenditure relative to Predicted Expenditures (PY Expenditure less Predicted Expenditure is referred to as the “Residual Expenditure”). ACO protection from expenditures begins once a beneficiary’s Residual Expenditure passes a prospectively developed Attachment Point. Once the beneficiary’s Residual Expenditure exceeds the Attachment Point, the amount that is paid out by CMS under the Stop-Loss arrangement will increase as the expenditure incurred by the beneficiary increases according to a set schedule, referred to as Stop-Loss bands.

The Stop-Loss arrangement is comprised of four components: the Residual Expenditure, Attachment Point, Payout, and Charge, which will be detailed in this section.

#### Shared Experience between ESRD and AD months

For every beneficiary, Residual Expenditures, Attachment Points, and Charges will be estimated for both the ESRD and AD Benchmarks, and will then be combined together via month-weighted averaging to arrive at a single, beneficiary-level value for each of the above variables. A single payout amount will then be calculated using these beneficiary-level values.

#### Stop-Loss Residual Expenditure

The Stop-Loss Residual Expenditure is comprised of two components—the PY Expenditure a beneficiary accrues over the course of the PY, and the predicted expenditure for the beneficiary in the PY. In PY2023, the predicted expenditure will be calculated as the PY Ratebook Rate (based on county of residence) for the beneficiary, times the beneficiary risk score, times the regional baseline adjustment, times the total months of enrollment in the PY:

### *Predicted Expenditures*

$$= \text{ACO Benchmark Ratebook Rate} \times \text{Beneficiary Risk Score} \\ \times \text{Regional Baseline Adjustment}^5 \times \text{Months of Alignment in PY}$$

### **Stop-Loss Attachment Point**

A Stop-Loss Attachment Point will be prospectively established for the entire model prior to the beginning of the PY. The Attachment Point is calculated by simulating the Stop-Loss model for the Reference Population in the most recent of the three reference years<sup>6</sup>. In the simulation, the Attachment Point is set such that the total model payout for each year is equal to a set percentage of the total spend for the year—for PY2023, CMS will target 2% of total model spend. After the RY Attachment Point is determined, it is GAF-inflated and trended to PY dollars to arrive at the PY Attachment Point.

### **Stop-Loss Charge**

After the PY Attachment point is determined, each ACO will have stop-loss simulated for each of the three RYs using PY-inflated dollars, the PY Attachment Point, and the beneficiaries that would have been aligned to the ACO in the respective reference year. The payout percentages (equivalent to the total stop-loss payout divided by the total reference year expenditure) from each base year are then simple-averaged together to arrive at the Average Payout Percentage, which will be multiplied by the risk adjusted, PY-trended reference year expenditure and aligned months to determine the total Stop-Loss Charge.

If CMS determines that an ACO's historical claims experience is insufficient for determining a Stop-Loss Charge in the PY, then the 3-year Average Payout Percentage will instead be calculated based on the historical experience of beneficiaries in the ACO REACH National Reference Population in the counties where the ACO's aligned beneficiaries reside in the PY. CMS will calculate a 3-year average payout percentage and average reference year expenditure for each county using the same 3-year reference period. For counties with insufficient claims experience to determine a historical stop-loss payout percentage and reference year expenditure, CMS will use the cumulative experience of beneficiaries in the state across counties with insufficient claims experience to calculate the Stop-Loss Charge. If the cumulative experience of beneficiaries in counties with insufficient claims experience is still insufficient to determine a historical stop-loss percentage and reference year expenditure, CMS will use the cumulative experience of beneficiaries in the state across all counties to calculate the Stop-Loss Charge.

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<sup>5</sup> The regional baseline adjustment will be set to 1 for New Entrant and High Needs ACOs.

<sup>6</sup> For PY2023, the reference years used will be 2019-2021, and the RY used to calculate the Attachment Point will be 2021.

**Table 8: Stop-Loss Charge Calculation**

Calculation of Stop-Loss Charge		Value
1	Average Reference Year Expenditure PBPM, GAF-Adjusted & Trended to PY	\$1097.18
2	Number of Aligned Eligible Months in PY	132,000
3	Total Trended, Risk- and GAF-Adjusted Reference Year Expenditure	\$144,827,760
4	3-Year Average Payout Percentage	2.03%
	RY1 Aggregate Payout Percentage	1.96%
	RY2 Aggregate Payout Percentage	2.09%
	RY3 Aggregate Payout Percentage	2.05%
5	<b>PY Stop-Loss Charge (Line 3 x Line 4)</b>	<b>\$2,940,000</b>

ACO = Accountable Care Organization; GSF = Geographic Standardization Factor; PBPM = per beneficiary per month; PY = performance year; RY = Reference Year.

### Stop-Loss Payout

Beginning in PY2023, the Stop-Loss arrangement will use a residual approach to the calculation of the Stop-Loss payout. Beneficiaries who accrue enough expenditure such that their Residual Expenditure is greater than the Attachment Point will receive Stop-Loss coverage on the Residual Expenditure beyond the Attachment Point.

For PY2023, CMS will also apply a band schedule to all payouts under the Stop-Loss option. Stop-Loss bands are a progressive coinsurance schedule in which CMMI will cover a certain percentage of the expenditure within the band that increases as beneficiary spending moves into higher bands.

**Table 9: Stop-Loss Payment Schedule**

Stop-Loss Band	Start band	End band	Stop-Loss Payout Rate
Band 1	Beneficiary Attachment Point	200% of Beneficiary Attachment Point	80%
Band 2	200% Beneficiary Attachment Point	No Upper Limit	100%

These calculations are progressive and occur only once the beneficiary has passed their Attachment Point. For example, assume an ACO with a beneficiary with \$400,000 of Residual Expenditure and a combined AD and ESRD Attachment Point of \$150,000. There will be no stop-loss coverage on the first \$150,000. The Residual Expenditure between \$150,000 and \$300,000 will be covered at 80%, meaning CMS will cover \$120,000. The remaining Residual Expenditure between \$300,000 and \$400,000 will be covered at 100%, which means CMS will cover the entire \$100,000. This payout schedule is detailed in **Table 10**.

**Table 10: Illustration of the Calculation of the Stop-Loss Payout for an Individual Beneficiary**

Calculation of Stop-Loss Payout for Individual Beneficiary		Value
1	Attachment Point	\$150,000
2	Predicted Spend	\$100,000
3	Actual Spend	\$500,000
4	<b>Residual Expenditure (Line 3 - Line 2)</b>	<b>\$400,000</b>

Below Attachment Point	\$150,000
Risk Band 1 (100% to 200% of AP <sup>1</sup> )	\$150,000
Risk Band 2 (Beyond 200% of AP <sup>1</sup> )	\$100,000
<b>5 Total Payout</b>	<b>\$220,000</b>
Risk Band 1 (80% Payout)	\$120,000
Risk Band 2 (100% Payout)	\$100,000

AP = Attachment Point.

Table 11 shows the application of Stop-Loss to the PY Expenditure. The Stop-Loss option is a virtual payment—no actual cash flows are made to/from CMS for Stop-Loss Charges and Payouts. Instead, the charge will be represented as an increase to the PY Expenditure, and the payout will be represented as a reduction to the PY Expenditure.

**Table 11: Application of Stop-Loss**

Application of Stop-Loss		Global	Professional
20	PY Expenditure	\$135,793,983	\$135,793,983
21	Stop-Loss Charge	\$2,940,000	\$2,940,000
22	Stop-Loss Payout	\$2,980,000	\$2,980,000
23	Net Impact of Stop-Loss (Line 22–Line 21)	\$40,000	\$40,000
24	<b>PY Expenditure after Stop-Loss (Line 20–Line 23)</b>	<b>\$135,753,983</b>	<b>\$135,753,983</b>

PY = performance year.

### 3.3 Gross Savings/Losses and Shared Savings/Losses

Gross Savings/Losses are calculated by subtracting an ACO's PY Expenditure, adjusted for Stop-Loss, from its Total Benchmark Expenditure. CMS may also make adjustments to prevent duplication in Shared Savings payments for beneficiaries participating in other Shared Savings programs or initiatives. Gross Savings/Losses will then have risk corridors applied to arrive at Shared Savings/Losses.

Under both Global and Professional risk arrangements, Risk Corridors (bands) are applied to Gross Savings/Losses to mitigate the risk of large savings or losses to CMS and participants. As absolute values of the Gross Savings/Losses increase, the ACO will retain a progressively smaller portion of the total savings or will be responsible for a progressively smaller portion of the total losses.

#### 3.3.1 Risk Corridors: Global Option

Table 12 shows the Risk Corridors applied to an ACO that has selected the Global Option.

**Table 12: Percentage Savings/Losses, Global Option**

Corridor	Corridor 1	Corridor 2	Corridor 3	Corridor 4
Percent of Benchmark*	Up to 25%	25%–35%	35%–50%	More than 50%
Savings/Losses Rate	100%	50%	25%	10%

\*For all aligned beneficiaries after the application of the Discount, Quality Withhold and Quality Withhold earn back, and HEBA.

Under the Global Option, an ACO will be responsible for a higher portion of Shared Losses but will also retain a higher portion of Shared Savings. **Table 13** shows an example of the application of Risk Corridors in the calculation of Shared Savings/Losses.

**Table 13: Calculation of Shared Savings/Losses, Global Option**

Calculation of Gross Savings (Losses)		Value
25	PY Expenditure after Stop-Loss	\$135,753,983
26	Benchmark Expenditure after Discount and Earned Quality (Line 13)	\$141,600,000
27	<b>Gross Savings (Losses) (Line 26–Line 25)</b>	<b>\$5,846,017</b>
Calculation of Shared Savings (Losses)		
28	Savings (Losses) Retained by ACO	\$5,846,017
	<i>Retained Savings (Losses) in Corridor 1 (100% retained by ACO)</i>	\$5,846,017
	<i>Retained Savings (Losses) in Corridor 2 (50% retained by ACO)</i>	\$-
	<i>Retained Savings (Losses) in Corridor 3 (25% retained by ACO)</i>	\$-
	<i>Retained Savings (Losses) in Corridor 4 (10% retained by ACO)</i>	\$-
29	Sequestration Amount (2% x Line 27)	\$116,920
30	Savings (Losses) Retained by ACO, net of Sequestration (Line 28–Line 29)	\$5,729,097

CMS = Centers for Medicare & Medicaid Services; ACO = Accountable Care Organization; PY = performance year.

In this example, the ACO had Gross Savings of \$5,846,017, ~4.1 % below the Benchmark after Discount and Earned Quality. Because the Shared Savings for the period is entirely within the first corridor, the ACO's Shared Savings for the year will be 100 percent of their Gross Savings.

### 3.3.2 Risk Corridors: Professional Option

**Table 14** shows the Risk Corridors applied to an ACO that has selected the Professional Option.

**Table 14: Percentage Savings/Losses, Professional Option**

Corridor	Corridor 1	Corridor 2	Corridor 3	Corridor 4
Percent of Benchmark*	Up to 5%	5% to 10%	10 to 15%	More than 15%
Savings/Losses Rate	50%	35%	15%	5%

\*For all aligned beneficiaries after the application of the quality withhold and quality withhold earn back.

Under the Professional Option, an ACO will be responsible for a lower portion of Shared Losses but will also retain a lower portion of Shared Savings. **Table 15** shows the same example of the application of Risk Corridors in the calculation of Shared Savings/Losses, this time for an ACO participating in the Professional Option.



**Table 15: Calculation of Shared Savings/Losses, Professional Option**

Calculation of Gross Savings (Losses)		Value
25	PY Expenditure after Stop-Loss	\$135,753,983
26	Benchmark Expenditure after Discount and Earned Quality (Line 9)	\$146,100,000
27	<b>Gross Savings (Losses) (Line 26–Line 25)</b>	<b>\$10,346,017</b>
Calculation of Shared Savings (Losses)		
28	Savings (Losses) Retained by ACO	\$4,716,108
	<i>Retained Savings (Losses) in Corridor 1 (50% retained by ACO)</i>	\$3,652,500
	<i>Retained Savings (Losses) in Corridor 2 (35% retained by ACO)</i>	\$1,063,608
	<i>Retained Savings (Losses) in Corridor 3 (15% retained by ACO)</i>	\$-
	<i>Retained Savings (Losses) in Corridor 4 (5% retained by ACO)</i>	\$-
29	Sequestration Amount (2% x Line 27)	\$206,920
30	Savings (Losses) Retained by ACO, net of Sequestration (Line 28–Line 29)	\$4,509,188

CMS = Centers for Medicare & Medicaid Services; ACO = Accountable Care Organization; PY = performance year.

In this example, the ACO had Gross Savings of \$10,346,017, ~7.1% below the Benchmark Expenditure. The ACO’s retained savings for the year (pre-sequestration) will be calculated as follows:

$$0.5 (0.05 \times \$146,100,000) + 0.35 (0.0208 \times \$146,100,000) = \$4,716,108$$

#### 4 Settlement and Calculation of Total Monies Owed

After the calculation of Shared Savings/Losses is completed, CMS will calculate the Total Monies Owed. At year-end, CMS will adjust the Final Shared Savings/Losses amount by the following:

1. Money already distributed to (received from) the ACO at the time of Provisional Settlement. At the time of Provisional Settlement, incomplete claims, alignment, and quality data will be used in the calculation of Shared Savings/Losses. As such, the estimate of Provisional Shared Savings/Losses may be materially different than the Final Shared Savings/Losses amount. Consequently, Final Shared Savings/Losses will be settled as if it were an “adjustment” to the amount already paid out to, or received from, the ACO at the time of Provisional Settlement.
2. Under (over) payments from capitation. Differences in final beneficiary alignment and risk scores, shifts in utilization patterns, and claims processing errors may lead to significant over or under payments throughout the PY. Any (over) payments not adjusted for throughout the PY will be adjusted for here. For more information on the calculation of capitation payments and year-end payment adjustments, see **ACO REACH Model: Capitation and Advanced Payment Mechanisms** paper and associated [companion document](#).
3. Adjustments for ACOs participating in PCC and/or APO. At the conclusion of the PY, CMS will recoup the Enhanced PCC Payment Amount in full. For ACOs also electing the APO, the APO Payment will be reconciled against actual claims reductions for the year. If the reduction in FFS claims was greater than the APO payment made, the difference will be paid to the ACO. If the reduction in FFS claims was less than the APO payment made, the difference will be recouped by CMS.
4. Beginning in PY2023, the highest performing ACOs will be eligible for a payment from the HPP.

**Table 16** shows an example of the calculation of total monies owed.

**Table 16: Calculation of Total Monies Owed**

<b>Shared Savings Adjustments</b>		<b>Value</b>
1	Provisional Settlement Shared Savings (Losses)	\$4,456,540
2	Final Settlement Shared Savings (Losses)	7,930,727
3	<b>Shared Savings (Losses) Owed (Line 2–Line 1)</b>	<b>\$3,474,187</b>
<b>Additional Adjustments</b>		
4	Under (Over) Payments from Payment Arrangements	\$160,700
	Capitation Under (Over) Payment	\$160,700
	Enhanced PCC Repayment <sup>1</sup>	-
	APO Adjustment <sup>1</sup>	-
5	High-Performers Pool Incentive <sup>2</sup>	\$100,000
6	<b>Adjustments Owed</b>	<b>\$560,700</b>
7	<b>Total Monies Owed (Line 3 + Line 6)</b>	<b>\$4,034,887</b>

1. The example in Table 16 is that of an ACO electing the TCC Capitation Mechanism. As a result, no adjustments need be made for Enhanced PCC or APO.

2. For more information on the calculation of the High-Performers Pool payout, see *ACO REACH Quality Measurement Methodology* paper.

APO = Advanced Payment Option; PCC = Primary Care Capitation.

## 5 Financial Guarantee

To ensure CMS is able to recoup potential Shared Losses, ACOs are required to hold a financial guarantee, prior to the beginning of their first year of participation, which will be held through 24 months following the end of the ACO's final PY. Options for securing the financial guarantee include funds placed in escrow, a line of credit, or a surety bond.

The amount required for the financial guarantee will depend on the risk arrangement the ACO has selected. **Table 17** shows the guarantee required for an ACO as a percentage of its Benchmark, based on its elected risk arrangement and capitation mechanism:

**Table 17: Financial Guarantee Requirements as Percentage of Benchmark**

<b>Risk Arrangement</b>	<b>Primary Care Capitation Payment</b>	<b>Primary Care Capitation Payment + Advanced Payment</b>	<b>Total Care Capitation Payment</b>
Professional	2.5%	2.5%	N/A
Global	3.0%	3.0%	4.0%

The amount remaining of the guarantee after Settlement will carry over to the next PY. In the event that an ACO incurs losses in a PY or the financial guarantee amount increases based on the Benchmark, risk sharing election, and capitation election for the subsequent PY, ACOs will have 60 days from the conclusion of Final Settlement to replenish their guarantee. If the ACO has not replenished the guarantee in the allotted 60-day period, CMS will begin withholding capitation payments.

## Appendix A: Long-Form Settlement Calculation

**Table A.1** shows the entire Final Settlement process for the same ACO for both Professional and Global Risk Arrangements.

**Table A.1: Full Settlement Calculation**

<b>Benchmark Expenditure with Initial Adjustments</b>	<b>Global (in dollars)</b>	<b>Professional (in dollars)</b>
1 Benchmark Expenditure for All Aligned Beneficiaries <sup>1</sup>	\$150,000,000	\$150,000,000
<b>Calculation of Discount Rate</b>	<b>Global</b>	<b>Professional</b>
2 Discount Rate	3%	N/A
3 Total Discount	\$4,500,000	
4 <b>Benchmark Expenditure for All Aligned Beneficiaries After Discount (Line 1–Line 3)</b>	<b>\$145,500,000</b>	<b>\$150,000,000</b>
<b>Calculation of Retention Withhold<sup>2</sup></b>	<b>Global</b>	<b>Professional</b>
5 Retention Withhold (0.02 x Line 1)	\$3,000,000	\$3,000,000
6 <b>Benchmark Expenditure for All Aligned Beneficiaries After Discount and Retention Withhold (Line 4 - Line 5)</b>	\$142,500,000	\$147,000,000
<b>Calculation of Earned Quality Withhold</b>	<b>Global</b>	<b>Global</b>
7 Quality Withhold (0.02 x Line 1)	\$3,000,000	\$3,000,000
8 Quality Score	95%	95%
9 <b>Earned Quality Withhold (Line 7 x Line 8)</b>	<b>\$2,850,000</b>	<b>\$2,850,000</b>
10 Net Impact of Quality Withhold (Line 7–Line 9)	\$150,000	\$150,000
11 <b>Benchmark Expenditure for All Aligned Beneficiaries After Discount and Earned Quality (Line 6–Line 10)</b>	<b>\$142,350,000</b>	<b>\$146,850,000</b>
<b>Application of Health Equity Benchmark Adjustment</b>	<b>Global</b>	<b>Global</b>
12 Health Equity Benchmark Adjustment	\$750,000	\$750,000
13 <b>Benchmark Expenditure for all Aligned Beneficiaries After Discount, Retention, Earned Quality, and HEBA (Line 11 + Line 12)</b>	<b>\$141,600,000</b>	<b>\$146,100,000</b>
<b>PY Expenditure</b>	<b>Global</b>	<b>Global</b>
14 Capitation Payments	\$10,000,000	\$10,000,000
15 Participant Provider Claim Payments	\$1,003,442	\$1,003,442
16 Preferred Provider Claim Payments	\$33,435,084	\$33,435,084
17 Non-ACO Provider Claims	\$91,355,457	\$91,355,457
18 <b>Total FFS Payments (Sum Lines 15:17)</b>	<b>\$125,793,983</b>	<b>\$125,793,983</b>
19 <b>PY Expenditure (Line 14 + Line 18)</b>	<b>\$135,793,983</b>	<b>\$135,793,983</b>
<b>Application of Stop-Loss</b>	<b>Global</b>	<b>Global</b>
20 PY Expenditure	\$135,793,983	\$135,793,983
21 Stop-Loss Charge	\$2,940,000	\$2,940,000
22 Stop-Loss Payout	\$2,980,000	\$2,980,000
23 Net Impact of Stop-Loss (Line 22–Line 21)	\$40,000	\$40,000
24 <b>PY Expenditure after Stop-Loss (Line 20 - Line 23 )</b>	<b>\$135,753,983</b>	<b>\$135,753,983</b>
<b>Calculation of Gross Savings (Losses)</b>	<b>Global</b>	<b>Global</b>
25 PY Expenditure after Stop-Loss	\$135,753,983	\$135,753,983
26 Benchmark Expenditure After Discount, Retention, Earned Quality and HEBA (Line 13)	\$141,600,000	\$146,100,000
27 <b>Gross Savings (Losses) (Line 26–Line 25)</b>	<b>\$5,846,017</b>	<b>\$10,346,017</b>

<b>Calculation of Shared Savings (Losses)</b>		<b>Global</b>	<b>Professional</b>
28	Savings (Losses) Retained by ACO	\$5,846,017	\$4,716,108
	<i>Retained Savings (Losses) in Corridor 1</i>	\$5,846,017	\$3,652,500
	<i>Retained Savings (Losses) in Corridor 2</i>	\$-	\$1,063,608
	<i>Retained Savings (Losses) in Corridor 3</i>	\$-	\$-
	<i>Retained Savings (Losses) in Corridor 4</i>	\$-	\$-
29	Sequestration Amount (2% x Line 27)	\$116,920	\$206,920
30	Savings (Losses) Retained by ACO, net of Sequestration (Line 28–Line 29)	\$5,729,097	\$4,509,188

1. Here, the Benchmark Expenditure for All Aligned Beneficiaries includes adjustments for the Retrospective Trend and Seasonality, where applicable. ACO = Accountable Care Organization; FFS = fee for service; PY = performance year.
2. The Retention Withhold will only apply to ACOs who have not confirmed a second year of model participation.